



Colorado State Board of Education

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TRANSCRIPT OF PROCEEDINGS  
BEFORE THE  
COLORADO DEPARTMENT OF EDUCATION COMMISSION  
DENVER, COLORADO  
February 18, 2015, Part 2

BE IT REMEMBERED THAT on February 18, 2015,  
the above-entitled meeting was conducted at the Colorado  
Department of Education, before the following Board  
Members:

Marcia Neal (R), Chairman  
Angelika Schroeder (D), Vice Chairman  
Valentina (Val) Flores (D)  
Jane Goff (D)  
Pam Mazanec (R)  
Steve Durham (R)  
Debora Scheffel (R)



1                   MADAM CHAIR: Bring our meeting back to  
2 order. Mr. Commissioner? Math Standards and learning  
3 session.

4                   MR. HAMMOND: Thank you, Madam Vice Chair.  
5 One of the things you wanted to talk about -- I'm sorry,  
6 math standards and what we call a learning lesson. So --  
7 you ready? Jill, did you want to start?

8                   MS. JILL: Madam Vice Chair? Good  
9 afternoon. At the January Board Meeting, several Board  
10 members requested an opportunity to dig deeper into our  
11 math standards. So we asked our state expert, Dr. Mary  
12 Pittman, who is our Math Content Specialist, to engage the  
13 Board in a learning session on the standards. She's going  
14 to focus on examples, because you asked to actually get in  
15 and dig into some of the examples, see some problems, and  
16 to get to experience it at different grade levels. So  
17 you'll get a chance to see that in her presentation, as  
18 well as to see some of the differences between the past  
19 standards that we had, the model content standards, and our  
20 current math standards. So she'll let you see some of  
21 those differences, and engage in questions.

22                   So I'm going to turn it over to her, so she  
23 can walk you through her presentation.

24                   MS. PITTMAN: Hello all, thank you for this  
25 opportunity to speak to you about the math standards. As



1 you can imagine, as the math specialist, I get pretty  
2 passionate about mathematics. At Thanksgiving, actually, I  
3 got to meet my boyfriend's parents, and I started -- they  
4 asked me what I did for a living, and after a few moments  
5 of me talking he said, "Okay, slow down." Because I get  
6 really excited.

7                   So Madam Vice Chair, if I happen to go too  
8 fast, will you feel free to interrupt me, and slow me down  
9 a little bit.

10                   MADAM CHAIR: I will try. You all as well.

11                   MS. PITTMAN: As well, yes, absolutely. I  
12 do want to introduce two people in the audience. I had the  
13 pleasure of going down to Colorado Springs, and work a  
14 little bit in Widefield District recently. And so Kevin  
15 Duren is in the audience. He is one of their people for  
16 mathematics in Widefield School District, and his  
17 Superintendent, Scott Campbell, both came up to support me  
18 today, and are in the audience. So I wanted to thank them  
19 so much. Most -- much of what I do is being able to work  
20 with districts and learn what -- how they are thinking  
21 about things, and all the different ways that our districts  
22 are implementing these standards.

23                   So to me, if we're going to talk about the  
24 standards, the question is: What do we want our students  
25 to learn about mathematics? And knowing their math facts



1 is absolutely right up there. I want them to be able to --  
2 all of our public wants them to be able to quickly say 72  
3 divided by eight is -- and six times eight is -- and seven  
4 plus five is -- and know those without even really thinking  
5 about them anymore, because they know their math facts. So  
6 yes, and so much more.

7 Do we want them doing math problems quickly  
8 and efficiently? Yes, we have the algorithms called out in  
9 our standards. Those traditional algorithms that we all  
10 grew up with are called out in our standards, and we are --  
11 said, "Yes, this is important, but so much more." Because  
12 we want our students to be able to not only -- well,  
13 actually, get the correct answers, and understand why those  
14 answers are correct. And understanding is the mathematics.

15 I liken this to when you learn to play an  
16 instrument -- how many of you have ever learned to play an  
17 instrument at some point? Yeah. So you had to do all of  
18 those scales, and rhythms and they are important. They are  
19 the skills and the knowledge that we need kids -- the doing  
20 and the knowing that we need kids to do on the instruments.  
21 But at some point, if you never learned to play a song, you  
22 kind of miss the point of learning how to do the  
23 instrument, right? And so that's what that understanding  
24 is in mathematics. It's the moment that we learned how to  
25 play the song.



1                   So in order to do that, we need to move  
2 beyond knowing and doing, and into that understanding. And  
3 I describe this as why is this important? Because to  
4 compete globally, I can buy a computer that will know and  
5 do very efficiently, but only humans can understand. So  
6 our kids have to understand in order to compete in this  
7 global world. So that means we have to go beyond answer-  
8 getting. We need the answer-getting, but we actually have  
9 to do the mathematics. We have to play the song. So great  
10 teachers, and schools, and districts, have always focused  
11 on what it means to do mathematics, and learn in their  
12 schools.

13                   But too many adults are afraid of  
14 mathematics. I can't tell you how often I tell people what  
15 I do for a living, and I get the shudder -- "Oh, you are  
16 one of those math people." I want our students to walk out  
17 of school not saying, "Oh, you are one of those math  
18 people," but excited. When they see this -- a fraction  
19 problem, they are not math phobic. They don't suddenly  
20 have their anxiety raised. Instead, they are like, yeah,  
21 fractions, got it. Handled that in elementary school.

22                   So that means we have to move beyond answer-  
23 getting, like the butterfly method. That's a trick.  
24 What's the butterfly method? Well, I almost hazard to show  
25 it to you, because it's one of those things that many of us



1 learned, but it's not doing mathematics. It's saying, "I'm  
2 going to take one times three, and get three, and I'm going  
3 to take one times two and get two, and then I know I have  
4 to add along the top, and I know that I have to multiply  
5 along the bottom so that I can get five-sixth." And kids  
6 pretty efficiently get the right answer when they do this.  
7 However, it does not help them when they have to solve this  
8 problem.

9 UNIDENTIFIED VOICE: (Inaudible).

10 MS. PITTMAN: Huh? You may have to solve  
11 this problem. Because the butterfly method is designed for  
12 adding two fractions together. Only 20 percent of kids  
13 from a tradition that does answer-getting, the butterfly  
14 methods tricks, answer this question correctly. Eighty  
15 percent of students that come from traditions where  
16 learning the mathematics is the goal, answer this question  
17 correctly. And we know that we're in big trouble when we  
18 get to algebra, and we only have the butterfly method to  
19 try and solve this problem.

20 As an algebra teacher, I want to focus on  
21 the algebraic -- the quadratics that are in there. These  
22 complex rational fractions, and not be worried about, oh my  
23 gosh, my students still only have the butterfly method,  
24 they didn't actually learn about the mathematics.

25 So these standards support parents and



1 teachers in districts in demanding better materials that  
2 don't only focus on tricks. We want them to be critical  
3 consumers. We want them to question the materials that are  
4 out there that have stamped on them that they are aligned  
5 the standards. When in reality, they are doing this kind  
6 of -- they are doing the butterfly method. That's not in  
7 our standards. That's a trick, not the mathematics. I  
8 want our kids to be able to do these kinds of fractions,  
9 and eventually those kinds of fractions, and I want all of  
10 our kids to have that access.

11                   And when I worked -- I actually got invited,  
12 very happily so, to Colorado State University recently.  
13 And the professors -- not math education professors,  
14 actually, the math professors, came out -- 40 math  
15 professors and their grad students, came out to talk to me  
16 about the standards. When I showed them that this is what  
17 we were talking about, that -- I showed them what I'm about  
18 to show you; how does the standards actually develop these  
19 understandings? And they went, oh -- you could just feel  
20 this relaxation in them. Like, "Oh, that's what the  
21 standards are trying to do? But that's not what I'm  
22 seeing." And I said, "Yeah, but we have to read the actual  
23 standards and not rely on things that have -- that pretend  
24 to be the standards."

25                   So each one of you, in your packet this



1 week, was actually given a set of the standards, and that's  
2 where we have to focus, is what does the standards actually  
3 say, and then how do our individual districts get a chance  
4 to implement those in impactful ways? So what does that  
5 look like? How does it seem different from before; if we  
6 are not teaching the tricks, that is. Because the old  
7 standards had very little about fractions. You are going  
8 to see that the limit -- there is very few words in the old  
9 standards about fractions. And we know that fractions are  
10 the gatekeeper to our mathematics. If we don't develop a  
11 strong foundation in fractions, that will keep students out  
12 of algebra, and out of integrated math when they get to  
13 high school. We always think of algebra as the gatekeeper;  
14 well, it turns out the reason that algebra is the  
15 gatekeeper is because fraction knowledge is where that  
16 suddenly becomes a big deal. You can't just get the  
17 tricks, you have to know the mathematics.

18                   So if we just briefly look at this, we can  
19 see in third grade, they had to identify a fractional part.  
20 Now we say in second grade they have to do that, but we  
21 have different kind of verbs. We are partitioning circles,  
22 we are actually doing, not just identifying, and we are  
23 describing things, and we are recognizing. And then we  
24 have a whole bunch of standards in the third grade that we  
25 didn't have a comparison for in the old standards. These





1 are all about growing their knowledge and skills -- the  
2 doing, and the knowing, and their understanding about  
3 fractions, by focusing on equivalents. This is that  
4 foundation that you need in order to, by fifth grade, add  
5 and subtract unlike denominators. And it even parallels  
6 the way they learn about whole numbers.

7           Let me give you an example of what that  
8 might look like. We just look at the top bar. So these  
9 are two separate problems, and I have to be honest, I  
10 probably should have had the second one fly in, or on a  
11 separate slide. So just kind of focus on the top one for  
12 me. The first two have shaded in red pieces, and kids are  
13 pretty good about describing why that is one-fourth. But  
14 if they move on to the parts that have the shaded blue, it  
15 takes them a lot more work to be able to explain and  
16 justify why these last three represent one-fourth. But  
17 that justification, that complex level of thinking, is what  
18 students need and deserve. And we need to make sure that  
19 that's happening. And in our new standards, we call out  
20 that those are the kinds of understandings that they need.

21           I compare this to, when I'm working with  
22 three-year-old's -- how many of you have children, or  
23 grandchildren in that kind of age range, ever played with  
24 little three-year-old's? Yeah. Ever asked them how old  
25 they are? What do they all do? "How old are you?"



1 "Three!" Okay, well, if you're a math person and you love  
2 to mess with children's minds, you do this, "Are you  
3 three?" And you hold up two fingers on one hand, and one  
4 finger on the other hand. Because this is a different  
5 representation of that number three. Now, three-year-olds  
6 in general don't see this as three. They shake their head  
7 at me, and they say, "No, this is three." In that same  
8 way, we have to develop fraction understanding. We need  
9 them to see all of those as one-fourth, to get that solid  
10 foundation. So my five-year-olds, now, I don't let them  
11 get away with saying, "This is five." And not being able  
12 to say, "This is five." And "This is five." And all of  
13 these different ways of representing the number five.  
14 Because that's building my foundation in whole numbers,  
15 this is building my foundation in fractions.

16 So on that second one, we are asking about -  
17 - how much of that diagram is shaded in? What fractional  
18 amount is shaded in? Now, in this case, I could say that  
19 that's one and one-half. But I also could look at it and  
20 say it's three-fourths, because I haven't been given all  
21 the important information. And we want our students to  
22 have right and wrong answers in mathematics, so we need  
23 them to be critical of the questions that they are being  
24 given, and say, you haven't given me enough information.  
25 It's like, I'd rather have a half a million dollars, then



1 half of a dollar. What's the unit? And so all of these  
2 things are being developed in that third grade; that  
3 foundation.

4                   So that when we get to fourth grade, we are  
5 no longer actually just using pictures to add and subtract  
6 same denominators, we are actually adding and subtracting  
7 mixed numbers, et cetera, and if I move forward, we are  
8 really developing that understanding of equivalents in a  
9 very symbolic way. So yeah, in third grade I was using  
10 pictures because the language of mathematics is visual.

11                   I still remember sitting in abstract Algebra  
12 2 as a math major, which is a very senior level course, and  
13 it's about the time where your brain starts to gloss over,  
14 and I always say to my students, this was the "my eyes have  
15 glossed over" look. My (inaudible) look. I'm like, "Oh  
16 my." So the professor had noticed my eyes have glossed  
17 over, I didn't know what was going on in the class. He was  
18 doing a proof. And he got all the way through the proof  
19 and I said, "I don't know what you were trying to prove."  
20 And he looked at me, and I said, "I need a picture."  
21 Because even in senior level, college mathematics, I still  
22 need that picture. Once I had the picture, I could now  
23 understand the symbolic that was going on.

24                   And that's where we're aiming. We do want  
25 our kids to do the most efficient strategy, but we want it



1 to be done with understanding, and that's what our  
2 standards are calling out. So if I flip back to the  
3 standards -- it's hard to read, and I didn't necessarily  
4 want you to read all the standards, but you can see that  
5 very first line underneath the bold, it says, "Explain why  
6 a fraction,  $A$  over  $B$ , is equivalent to the fraction  $N$  times  
7  $A$ , over  $N$  times  $B$ ." That's what this is saying. Two-  
8 thirds is equivalent to four times two over four times  
9 three. That whenever I multiply a fraction, or any number  
10 by the number one, which is what four-fourths; we want our  
11 kids to understand that four-fourths is the number one,  
12 that I get the same amount. And then they can visually see  
13 it -- "Oh, I see two-thirds has the same quantity as eight-  
14 twelfths." And they can start to make those connections.

15 All of this leads us to fifth -- oops, I  
16 went too far -- fifth grade. So we are going from just  
17 having concrete materials and adding and subtracting  
18 commonly used fractions, to saying in fifth grade, "I'm  
19 going to be able to give you any group of fractions, and  
20 you need to be able to add and subtract them." Because  
21 we've laid the foundation all the way through those grade  
22 levels to be able to be successful at that fifth grade.

23 So now if I go back to where 20 percent of  
24 our -- some of our schools, were only getting this right,  
25 now I want to make sure that 80 percent or more -- I would



1 like 100 percent of our kids to be able to say, "Ah, I got  
2 it: One-half, plus one-third, plus one-fourth. I'm going  
3 to be able to find common numerators or denominators,  
4 because I know how to multiple by one, and then add those  
5 across." So that I'm not just learning the tricks, but the  
6 mathematics behind it. So students that actually  
7 understand the mathematics can explain why the butterfly  
8 method works. They can actually use the butterfly method,  
9 but their foundation of understanding comes from the  
10 mathematics and not from a trick and just getting the  
11 answers.

12                               So this is why we have to change what we  
13 were doing. Our previous standards led to memorize and  
14 forget, because we did too much every single year, and so  
15 we had repetitive expectations. Oh, if you didn't get your  
16 basic facts in third grade, ah, we'll do it again in fourth  
17 grade. Uh-uh. Second grade, I want you to know add,  
18 subtract, all your basic facts. Third grade, I want you to  
19 know all your multiplication/division basic facts. And if  
20 you don't know them, that's a red flag. We've got to make  
21 sure we do an intervention for you. The standards are very  
22 clear about it. We don't repeat it again in fourth grade,  
23 because we've said: Rubber hits the road in the third.

24                               And the same thing is true with each one of  
25 these fraction understandings. We have to make sure that



1 we're getting all of those bases for it. We need to have  
2 focus, that means. We can't have lots of things happening  
3 every single year. And great teachers and schools have  
4 always done this. We've always been able to look to  
5 schools that focused intently on what was important. But  
6 now our standards spell that out.

7                   So you can see, on the last one, we had  
8 number and operations, and measurement geometry  
9 (inaudible), and then continue -- that number in  
10 operations, that yellow bar, and I sort of tried to make  
11 the colors match, has now been expanded, because number is  
12 the most important thing in K-5. So we can spend more time  
13 on fractions developing understandings, and not just  
14 tricks. Because we have spent more time on number. We can  
15 go more in depth and not -- so the reality is, this kind of  
16 understanding does take more time. We are going to wait  
17 for data analysis and probability in a major way, because  
18 that's what we've learned from great schools in other  
19 countries when we've looked at international benchmarks, as  
20 well as within this country, that we need to spend more  
21 time on number at the K-5. And the geometry there is in  
22 support of number. Remember, I said visualization is  
23 important? That's why we have the geometry there. All of  
24 this leading to make sure that all of our kids are ready.

25                   And I have Algebra 1 and Algebra 2, and



1 Statistics and Geometry listed there. I could have written  
2 Integrated 1, 2, and 3. I know that a lot of our districts  
3 also do the integrated methods. That's the benefit of  
4 these standards. It doesn't shut down local control at  
5 all; it leaves it completely open to our districts to  
6 figure out: How do I make sure kids are reaching these  
7 understandings?

8                   So that leads me to end of my last little  
9 part, which is: The math standards compel us to make  
10 mathematics relevant to students, and move beyond mere  
11 answer getting. I want our students to see that they are  
12 doing the work of mathematicians. But these standards  
13 emphasize the student's ability to be able to see  
14 mathematics in their lives, rather than being fearful of  
15 mathematics, which is so often what I get in my world now.  
16 I want students to look at taxi cabs and see a linear  
17 equation in the same way I do. I want them to see cell  
18 phone plans as being exactly the same equivalent  
19 mathematically. Both of these things can be modeled with a  
20 linear equation:  $Y$  equals  $MX$  plus  $B$ . And not be afraid  
21 when I ramble off all my mathematics and get all excited  
22 about it, because they've had that same benefit that I had,  
23 of great teachers, of understanding mathematics. Thank  
24 you.

25                   MADAM CHAIR: Thank you. Questions?



1 Colleagues? Does this help -- oh, Steve, go ahead.

2 MR. DURHAM: Have you seen, or are you  
3 familiar with this methodology that's appeared in some  
4 videos about doing a subtraction problem with a number of  
5 boxes, as opposed to having memorized that seven minus two  
6 is five? Have you seen that?

7 MS. PITTMAN: I may not have seen that exact  
8 video, but I -- I can -- I've seen videos that have that  
9 similar kind of thing. Yeah.

10 MR. DURHAM: Does what you're doing lead to  
11 that kind of "box" solutions?

12 MS. PITTMAN: No. The standards --

13 MR. DURHAM: Kids still memorize --

14 UNIDENTIFIED VOICE: (inaudible)

15 MS. PITTMAN: Yeah, sorry, thank you.

16 MR. DURHAM: Kids still memorize what is  
17 seven minus two? Does that -- how far do they do it by  
18 boxes?

19 MS. PITTMAN: So, Madam --

20 MADAM CHAIR: Go ahead.

21 MS. PITTMAN: Sorry, I'm not very often in  
22 front of the Board. So yes, students, by the end of second  
23 grade, should be able to fluently tell me what seven minus  
24 two is.

25 MR. DURHAM: Flashcards?





1 MS. PITTMAN: Yeah. Now, how they achieve  
2 that is left to local control. So there may be districts  
3 that choose to go down that road. What the standards do is  
4 set the bar that we need the understandings and they need  
5 to hit that symbolic method. But we don't, as a state,  
6 specify what it is that students -- how students should  
7 achieve those memorizations, and those understandings.

8 MADAM CHAIR: Pam?

9 MS. MAZANEC: I've been seeing videos posted  
10 on Facebook with lessons aligned to the standards. It's  
11 all by a group called Climb Higher Colorado. And they have  
12 some videos there that I think indeed are strange, and as  
13 far as teaching math, some examples were, instead of --  
14 instead of learning how to subtract, you get the answer by  
15 adding? And then I know there's this add ten, which I  
16 think I just read an article the other day about how it's  
17 really an old method that's been around forever, but there  
18 are some really odd methods of teaching math out there. I  
19 mean, maybe you think they are brilliant, I think they are  
20 odd to a lot of us. What's the -- what's the purpose of  
21 that? I -- I hear that, you know, kind of what you've  
22 said, like it's deeper learning. But it seems to me that a  
23 whole lot of us learned our math pretty well the old way.  
24 It's difficult to understand.

25 MADAM CHAIR: Go ahead.



1 MS. PITTMAN: So there are a lot of little  
2 parts to that, so I will try my best to answer parts of it.  
3 I do think that a lot of us learned mathematics very well.  
4 I was a product of our public schools, and I learned  
5 mathematics very well because my teachers focused on the  
6 mathematics. On the understandings that I needed to  
7 develop, and not on tricks. But I also am aware that we  
8 have an entire -- well, lots of generations of math phobics  
9 (ph). So we need to be aware of what's causing those in  
10 the ways that we can ensure that that's not going to occur.  
11 Singapore is often one of the countries that we're compared  
12 to. And Singapore said -- it's been about 10 to 15 years  
13 that they really started their process, they said. We  
14 don't -- we are an island nation, we don't have a lot of  
15 natural resources. Our only natural resource is our --

16 MS. MAZANEC: Kids.

17 MS. PITTMAN: -- humans. Yeah, our kids.  
18 So we need to make sure that we are developing the most  
19 successful students out there. And so they went around the  
20 world -- and by the way, one of the places they spent the  
21 most time was here in the U.S., because we do have great  
22 schools in the U.S. And we do have some really great  
23 research in the ways that we know that kids develop  
24 understandings in mathematics. And when we implement that,  
25 we have some real success.



1                   And so they looked at that, and then they  
2 went back to their country, and they said: Okay, we're  
3 going to make changes based on what we saw. And in fact,  
4 now they laugh when we go over to their country to try and  
5 figure out how to teach better, because they are like, you  
6 know, we went to your country to figure this out, right?  
7 What do they do that's different? They do exactly what  
8 these standards are saying, and they do develop a  
9 visualization of kids, and they do have these deeper  
10 understandings that they want kids to have, but all in that  
11 frame of, yeah, we do want kids to understand the algorithm  
12 and use it, and we want kids to memorize their basic facts.  
13 But it's all based on understandings of the mathematics and  
14 the ability to fluently manipulate those numbers.

15                   So is it exactly the same that their -- how  
16 their parents learned? No. And in fact, one of the things  
17 that Singapore said was: We need to educate our parents.  
18 And so the parents, when their kid is struggling, the  
19 parent has six weeks of Saturday school to relearn the  
20 mathematics in a way that's deep in understanding. So I'm  
21 not going to speak to a particular thing, because I don't  
22 know like, the particular examples you are giving. They  
23 may be horrible, they may be great, but I do know that what  
24 the standards are spelling out, is that kids need to have  
25 these deep understandings. And then how we get about that,



1 is left (inaudible) control.

2 MS. FLORES: Thank you. I just wanted to  
3 bring the teacher part of it -- that some teachers were not  
4 trained in this way. So we have a lot of training to do  
5 for teachers, and that may take some time. I wish that  
6 time had been given for when you go to a new system, then -  
7 - it usually takes about five years for that to take place,  
8 but yet, here we are with a test, where teachers haven't  
9 been trained, where materials are not out there, and is it  
10 fair to hold districts, teachers, kids -- kids accountable  
11 for what will take place? I know some districts have  
12 already been working on this, but also some districts don't  
13 have the money to buy all the textbooks, train all the  
14 teachers. So that's going to take --

15 MADAM CHAIR: Can she answer?

16 MS. FLORES: -- some time. I'm making a  
17 point.

18 MADAM CHAIR: Oh. I thought it was a  
19 question. Go ahead.

20 MS. FLORES: It's rhetorical.

21 MS. PITTMAN: So do you want me to respond?

22 MS. FLORES: Yes, I would like it, yes.

23 MS. PITTMAN: Okay. So I don't disagree  
24 that it takes time, and that our teachers need to continue  
25 to -- to be part of that professional development process.



1 One of the benefits that we have, actually, being with  
2 other states, multi-states that have adopted similar  
3 standards to us, is that we have lots of resources  
4 developed in those kinds of ways.

5                   So an interesting thing, I was just out in a  
6 small district on the Western Slope, Plateau Valley, and  
7 their -- some of their students -- struggling math  
8 students, actually at the middle level, went to their  
9 teacher and said, "We want to create a website that has  
10 resources for us to go to and benefit from." You know, be  
11 able to quickly show other kid, hey, this is out there in  
12 case you don't understand this. And so it's the cutest  
13 little website. They've created their website, and they  
14 went back to that teacher and said, "I need your lesson  
15 plans like two weeks in advance." And he laughed, because  
16 he's like, "I don't give my principal lesson plans two  
17 weeks in advance." They said, "But we need them that much  
18 in advance. We need to know what we're learning in  
19 advance, so that we can make sure we've got that website  
20 up-to-date."

21                   MS. FLORES: That is cute.

22                   MS. PITTMAN: It's -- not only is it cute,  
23 but these kids have had now -- last year they made a year  
24 and a half's growth in mathematics. These are kids that we  
25 usually -- we want to make a year and a half's growth,



1 because they need to catch up, but generally do not. Like,  
2 we find that most of our struggling math students don't  
3 catch up.

4 MS. FLORES: They get further and further  
5 behind?

6 MS. PITTMAN: They get further and further  
7 behind. But they are seeing the benefit of being able to  
8 watch that video online that describes this, and be able to  
9 download all the kinds of worksheets that we've been used  
10 to seeing from when we were kids, but then also like a  
11 visual resource of what that might look like.

12 MS. FLORES: Thank you.

13 UNIDENTIFIED VOICE: Thanks for the  
14 presentation. I have three questions: What do you say to  
15 the criticisms that have said -- that have indicated that  
16 Common Core standards of which Colorado's Math Academic  
17 Standards are 85 percent under; is that correct?

18 MS. PITTMAN: That is correct. That is  
19 correct.

20 UNIDENTIFIED VOICE: What would you say to  
21 at least three criticisms that I've heard, and examples  
22 that I've seen; first that we should be teaching algebra in  
23 eighth grade, not in ninth grade, because it doesn't render  
24 kids ready for upper level math in high school, which was  
25 the whole purpose of looking at our standards -- or one big



1 purpose.

2                   A second criticism is that we've rendered  
3 mathematics into number sense, as opposed to rigor with  
4 mathematical symbols. And so that's why there's a lot of  
5 discourse in the problems, and a lot of justifying, and a  
6 lot of, you know, looking at an error, and talking about  
7 why there's an error and all that. And one might say,  
8 "Well, that's understanding what's behind it." But some  
9 would say, "You spend a lot of time rendering math  
10 discourse or language, you have less time to actually learn  
11 formulas and their application when you look at the numbers  
12 of instructional minutes available in a classroom for  
13 math."

14                   And a third criticism is that -- and I  
15 haven't looked deeply into this one, but here is a quote  
16 from a discussion that was had in Tennessee, "Common Core  
17 essentially rejects topics that may only be approached in a  
18 Euclidean fashion. To read the standards, you would not  
19 think so, but all of the testing depends on a Cartesian  
20 approach, as opposed to a Euclidean and a Cartesian  
21 approach."

22                   And so the kinds of questions -- and you  
23 know, in your presentation is helpful to look at that, but  
24 we don't see the depth of the -- we don't see the scope and  
25 sequence, we don't see the -- the addition of a discourse



1 as opposed to, or I guess in addition to the whole formula  
2 mathematical calculation piece. The algorithms that are  
3 taught to the kids are -- go beyond the traditional ones in  
4 their -- have the estimation stuff again. That could be  
5 said, "Well, that helps kids understand." But are they  
6 mastering traditional algorithms that render them ready for  
7 higher level math in high school, particularly with algebra  
8 not being taught in ninth grade. So those are at least  
9 three things that have come to my attention, talking with  
10 math teachers. And I'm trying to look deeply at how I  
11 might think about that, because we just look at example  
12 items. But I wonder how you'd address those. It's  
13 probably a longer discussion.

14 MADAM CHAIR: Go for it.

15 MS. PITTMAN: Okay. I will do my best. I  
16 think there's about four actually in there. So I will do  
17 my best to answer each one. I'm going to start with  
18 actually the algorithm conversation. The only algorithms  
19 that are called out in our standards, are our traditional  
20 algorithms. So when students are adding and subtracting,  
21 they stack them on top of each other, whether they use the  
22 word "borrowing" or regrouping, all of those basic things  
23 that we learned about how to add and subtract multi digit  
24 numbers, are identical. Now, we might do some build-ups in  
25 different ways to that, but the ultimate thing that they





1 have to be able to master is that symbolic algorithm.

2 UNIDENTIFIED VOICE: So what's I've --  
3 excuse me -- what I've been told, and looking at some of  
4 the text -- you know, we have a limited number of textbook  
5 publishing companies, and they have tried to get ahead of  
6 this and align their content with Common Core. So what --  
7 what I've heard is that estimation, number lines, are  
8 algorithms that are taught in addition to traditional  
9 algorithms. And so when you divide up the instructional  
10 time, kids aren't mastering traditional algorithms.

11 MADAM CHAIR: Go ahead.

12 MS. PITTMAN: I'm not sure that I'm going to  
13 agree that vendors have done their due diligence, is my  
14 honest answer. I -- usually when I mast (ph), say that as  
15 a state employee, it is up to districts to make the  
16 decision about what materials are best. And then I say,  
17 "Buyer, beware." They are not changing things. Most of  
18 the things that we're seeing online that we don't like, are  
19 from a time prior to these standards.

20 So the idea of number lines -- number lines  
21 are there as a visual to support that algorithm, so we do  
22 want kids to be able to master an understanding of a number  
23 line, because when I go to teach -- in fact, I had a longer  
24 PowerPoint that looked at number lines too, and they said,  
25 (inaudible). So one of the things that we want kids with



1 number lines to do, is be able to see it as connected to  
2 measurement, because a ruler is a number line.

3                   But then also, when I'm a seventh grade  
4 teacher trying to teach integers, if you've ever tried to  
5 teach a kid the understanding of why when I subtract a  
6 negative, I'm actually adding a positive. This  
7 understanding can be done very successfully, and they can  
8 then very quickly move to symbolic form when they have an  
9 understanding of the number line. But if they don't have  
10 it -- as a middle school teacher, I spent a lot of time  
11 pulling my hair out saying: That's not a method that I can  
12 use, because I'm -- their cognitive load is too high.  
13 They've got too much time trying to learn a number line at  
14 the same time that they're -- that I'm trying to get them  
15 to understand this more complex topic of integers.

16                   UNIDENTIFIED VOICE: And so -- just  
17 appreciate the time to discuss this --

18                   MADAM CHAIR: No, go ahead, please.

19                   UNIDENTIFIED VOICE: But when you look at a  
20 traditional math series like Saxon math, and compare it  
21 with a more recent series like GO Math. I'm not sure I'm  
22 agreeing with you that the current publishers are actually  
23 going back to older methods. I mean, I -- and again, this  
24 is up to the district to look at the curriculum obviously,  
25 but you know, we're talking about the standards and what



1 they prompt as far as what the publishers do. And I'm not  
2 sure I'm seeing current publishers falling short, because  
3 they are reverting to old algorithms. So that's just for  
4 districts to think about.

5 MS. PITTMAN: So I want to be clear that I  
6 didn't suggest that going backwards was necessarily the  
7 right direction. We do want our kids to master the  
8 algorithms in the same way that as a medical professional,  
9 I want to cure cancer. I want to be able to save people  
10 with cancer. But I'm not going to use the same treatment  
11 that I used 100 years ago, 50 years ago, or 20 years ago.  
12 The end result I want to have be the same, but I'm going to  
13 use the most up-to-date methods for that. Now --

14 UNIDENTIFIED VOICE: I was just -- I was  
15 just commenting on your comment. I thought you were saying  
16 that the newer publishers were not -- were falling short of  
17 Common Core, because they were getting back to previous  
18 algorithms just in that one example, and as I look at  
19 (inaudible) there is school math and other curriculum, I  
20 don't really agree with that. But I may have misunderstood  
21 you.

22 MADAM CHAIR: Go ahead.

23 MS. PITTMAN: So I guess what I would say  
24 is: The majority of the ways of thinking about visualizing  
25 mathematics, or teaching mathematics that you're seeing in



1 these publishers, are not an advent of these standards.  
2 They started occurring more like 20 years ago. These  
3 standards very particularly are trying to make sure that  
4 they take what was best from some of that movement of being  
5 able to have kids visualize and understand mathematics, but  
6 have that same very strict goal of saying, "I want kids to  
7 be able to do those algorithms and understand mathematics  
8 to be successful." I do want to really make sure I  
9 comment, because I know we're going to run out of time  
10 soon. The algebra question?

11 UNIDENTIFIED VOICE: Yes.

12 MS. PITTMAN: Because I think that's an  
13 important one. That we -- when you look at the eighth  
14 grade standards, they are equivalent to what used to be  
15 Algebra 1. So a lot of our kids that would have gone to a  
16 straight Algebra 1 course in eighth grade, are now taking  
17 eighth grade, because what's now an Algebra 1, is often  
18 very similar to what used to be an Algebra 2. And what's  
19 an Algebra 2, is often very close to what's in pre-  
20 calculus. Utah, for instance has said that kids are going  
21 to go straight from pre -- from Algebra 2, into calculus.  
22 Some of our districts have done that similar thing. Some  
23 of them have chosen that nope, they still -- kids still  
24 need a pre-calculus class. We by no means though say that  
25 kids cannot take algebra in eighth grade. We still have a



1 large percentage of kids taking algebra in eighth grade.  
2 But we want to be clear with our parents and our kids about  
3 the new expectations for that.

4 UNIDENTIFIED VOICE: I would just encourage  
5 people to read (inaudible) from October 14, from the  
6 American Principal's Project that talks in depth about the  
7 importance of algebra in eighth grade, so that it sets kids  
8 up for success in high school. I think what you're saying  
9 is that they could, but the Common Core doesn't kick those  
10 --

11 MS. PITTMAN: No, it requires every kid to  
12 learn -- sorry, my apologizes for --

13 MADAM CHAIR: Keep going.

14 MS. PITTMAN: It requires every kid to learn  
15 what is algebraic thinking in eighth grade. Not algebraic  
16 thinking, algebra. Your traditional algebra at eighth  
17 grade. So it doesn't lead to chance that some kids would  
18 do algebra. To me, algebra is not the name of the course,  
19 it's the content that I want them to learn.

20 UNIDENTIFIED VOICE: So that would be a  
21 deeper discussion, but as I looked at the standards and --  
22 I -- I'm not sure I think that's right, that they're at the  
23 eighth grade level. I think they are at the high school  
24 level, and I think that's one of the problems, but --

25 MADAM CHAIR: Well, in the picture, it did



1 say in eighth grade, equations -- expressions and  
2 equations. So that is in the eighth. That's -- actually,  
3 it's in sixth through eighth math.

4 UNIDENTIFIED VOICE: That's not the whole  
5 algebra, so --

6 MADAM CHAIR: No, but it's probably a pretty  
7 big part of Algebra 1.

8 MS. PITTMAN: Most of Algebra 1 previously,  
9 and I'm happy on this point to actually turn back and talk  
10 to like, districts on this. Most of what was previously  
11 Algebra 1 was linear equations with a small amount of  
12 quadratics. And quadratics were then mastered in Algebra  
13 2. And now we say, all of linear equations, basically,  
14 ended up in eighth grade, as well as systems of equations.  
15 And we in Algebra 1 are mastering all of quadratics, so  
16 completing the square, which is like -- and things that we  
17 would need to call FOIL, but all the quadratic things that  
18 you think of as very traditional mathematics, are all in  
19 that Algebra 1 course that used to be reserved for Algebra  
20 2. And then Algebra 2 gets into a lot of the pre-calculus  
21 kinds of ideas like trigonometry, et cetera.

22 UNIDENTIFIED VOICE: All right, I'll look  
23 more deeply. Can you address that third one --

24 MADAM CHAIR: There's one more question,  
25 yeah.



1 UNIDENTIFIED VOICE: Euclidean verses --

2 MS. PITTMAN: Yeah, so the -- there's  
3 actually a strong movement back in these standards to  
4 Euclidean geometry. So one of the things that we had done  
5 in our old standards was basically eliminate proof. Kids  
6 were not doing geometric proofs. And that is the hallmark  
7 of a Euclidean geometry course. Now are there also a heavy  
8 emphasis on the Cartesian approach? Yes. If you're  
9 looking at a computer screen right now, that's the basis of  
10 that computer screen. We need kids to be able -- Cartesian  
11 just mean coordinate grid. Understanding geometry, and  
12 being able to see what it looks like on coordinate grids.  
13 Being able to do the lines around geometry, the graphing,  
14 the equations around geometry. That's an important piece,  
15 because that's how we write our computer code. I want my  
16 kids to be able to not just use a computer, but understand  
17 it. So that's very important. But we have by no means  
18 given away the Euclidean part of geometry.

19 We are very much expecting kids to do very  
20 formal two-column proofs in the same way that all of us  
21 did. And -- and I would say there's a generation that we  
22 actually didn't give that to in Colorado.

23 UNIDENTIFIED VOICE: Thanks.

24 MADAM CHAIR: Other questions? Jane?

25 MS. GOFF: Well, it's related in a way. We



1 have had, nationally and in Colorado, there's been some  
2 degree of feedback from public, (inaudible) students, from  
3 kids in various grade levels. And primarily, what it has  
4 been around is the mechanicals. The mechanical parts. The  
5 equipment, the interface, ease of access, how many times  
6 does it get thrown off, and reboot and all --

7 MADAM CHAIR: You're talking about the test?

8 MS. GOFF: (Inaudible).

9 MADAM CHAIR: Are you talking about the  
10 test?

11 MS. GOFF: Yeah, that sample, when we did  
12 the field test last -- last year. I just -- I wonder, is  
13 there any feedback that's available from students about the  
14 content? About the skill (inaudible). Beyond -- beyond  
15 the mechanics of a -- using an iPad for the first time, and  
16 typing (inaudible), I'd be interested to know -- I think --  
17 I think that would be key information for the adult  
18 community to hear about.

19 MADAM CHAIR: Go ahead.

20 MS. PITTMAN: I'm actually going to pause  
21 and say that that's not my area of forte, is the test per  
22 se. When it --

23 MS. GOFF: Maybe I'm (inaudible). I don't -  
24 - I don't know whether there is anything to share on that  
25 specifically. (Inaudible).





1 MS. PITTMAN: So I'm going to -- Jill just  
2 said this might be your interpretation, so I'm going to see  
3 if I've got your interpretation right, because I'm not  
4 always sure that I -- I don't want to answer it if --

5 UNIDENTIFIED VOICE: She knows what --

6 MS. PITTMAN: She know what you're asking  
7 her. So is the question basically -- I'm used to doing  
8 math on paper, pencil and now suddenly now I might be asked  
9 to think about the representations on the computer?

10 MS. GOFF: No, not so much that, it's the --  
11 it's actually the content of the questions. It's not the -  
12 - the administration of the exams. The actual content. If  
13 kids made any comments after the field test.

14 MS. JILL: Madam Vice Chair, if it's okay,  
15 we'll ask Joyce Zurkowski to answer that question related  
16 to comments from the field tests.

17 MADAM CHAIR: Thank you.

18 MS. ZURKOWSKI: Madam Chair. And we can get  
19 you more information after the board meeting. Students  
20 were asked about the content of the test and two specific  
21 questions that they were asked was, "How would you rate the  
22 difficulty of this assessment compared to what your course  
23 work is?" And in most cases, what students indicated, is  
24 the test is rigorous, it's hard. There is a lot of  
25 information. It's asking kinds to understand, not just be



1 able to apply the tricks. Also, asked students about  
2 whether or not they had been exposed to this content in --  
3 in their instruction. And again, when we looked at math  
4 compared to English language arts, there are many more  
5 students who indicated there was a lot of new content on  
6 this assessment that we haven't seen before.

7 UNIDENTIFIED VOICE: And that was given at  
8 what point in the year? Was that spring? (Inaudible)

9 MS. ZURKOWSKI: (Inaudible) Correct. That  
10 was given in the spring.

11 UNIDENTIFIED VOICE: Thanks, that helps.

12 MS. ZURKOWSKI: You're welcome.

13 MADAM CHAIR: So has that feedback been sent  
14 to the districts? From the kids?

15 MS. JILL: Madam Chair, I think it is fair  
16 to say, as I toss it back to Mary, that she has been  
17 working very closely with districts about the new  
18 expectations and the understanding of what's actually in  
19 those standards. I think the conversation that you just  
20 had in terms of what is eighth -- what are those eighth  
21 grade standards, and how do they relate to what we used to  
22 have. And I'm hoping that districts have heard repeatedly,  
23 those eighth grade standards are not the same eighth grade  
24 standards we used to have, and they are much more  
25 reflective of what we used to call Algebra 1.



1                   MADAM CHAIR: Which is, when I looked at the  
2 Algebra 1 questions, and I -- Mary heard me say, "Really?"  
3 It's because it wasn't what I expected to be looking at.  
4 So it really is a progression of some kind, or a different  
5 name, maybe? Well, not only sharing that with our  
6 teachers, but certainly with our parents so they are  
7 cognizant of that. Thank you very much. Any other --

8                   UNIDENTIFIED VOICE: The training.

9                   MADAM CHAIR: -- questions? Comments?  
10 Thank you, all of you. And thanks for coming. Did you  
11 guys have some comments that you wanted to make? District  
12 folks? We would love to hear you.

13                  MR. DUREN: Should I come to the table?

14                  MADAM CHAIR: Sure, wherever you're comfy.

15                  MR. DUREN: My name is Kevin Duren, and I am  
16 from Widefield School District 3, in Colorado Springs. And  
17 I just want to -- I don't have a prepared statement, I  
18 wasn't ready to do this, but I just want to say that the  
19 standards -- and I've done a lot of research and study, and  
20 there is a leadership group that I have in Colorado Springs  
21 at Widefield, that has really taken a charge of digging  
22 deep, and kind of getting a sense of what the standards are  
23 asking us to do.

24                               I think the biggest benefit that we have  
25 seen across the board, is that it really allows our



1 students to have a deeper understanding, a conceptual idea  
2 of what is taking place, and the transference between what  
3 they learn in third to fourth grade, and fourth to fifth  
4 grade, if it's done correctly -- if it's implemented  
5 corrected, that we're going to see students that had a  
6 foundational understanding, and a knowledge, that goes  
7 beyond just memorization. I think memorization is one of  
8 those key things that tends to disappear when you're under  
9 pressure and under stress. And so if you've ever been in a  
10 stressful situation, and somebody is asking questions, and  
11 you can forget your own mother's name under stress.

12 UNIDENTIFIED VOICE: (Inaudible).

13 MR. DUREN: If -- if they're -- if we have a  
14 deeper foundation of an understanding, and a conceptual  
15 idea of what we're asking students to know from grade to  
16 grade, then teachers are going to see the benefit of having  
17 students that have that experience from being exposed to  
18 the standards, from having that -- that level of depth that  
19 has been emphasized at every grade level, so that we can  
20 see a higher end of student at the high school. I don't  
21 see that this is going to impact students taking a calculus  
22 class. I think we're going to see more students ready to  
23 take on those harder level courses, because they are more  
24 comfortable. They have a intuition about what mathematics  
25 is, and are able to bring their own experience, and develop



1 an understanding that's connected to, you know, different  
2 aspects of the world. They can apply it in reference to  
3 learning new -- new ideas and new concepts.

4 I have two sons that are both engineers; one  
5 in computer engineering, one in civil engineering. I have  
6 a daughter in nursing. And you know, going through my  
7 household, you're going to know math. I was a math teacher  
8 for ten years, and then a principal, and now I have this  
9 position in my district. And I don't think that it wasn't  
10 the schools position at that point to really dig deep, and  
11 to press the -- the understanding and the application, and  
12 -- and how to conceptually understand what they were  
13 learning in school. I did that from home because I had the  
14 background knowledge. I had the understanding of, here's  
15 why you're doing this, and here's how it connects, and  
16 here's how it connected from what you were doing back in  
17 the earlier grades.

18 What the standards are doing, is allowing  
19 teachers to have time, opportunity, and a resource in which  
20 to take what we're teaching, and make sure that they have  
21 that conceptual understanding, so that it can build their  
22 own foundational skill set, with understanding how it  
23 really applies to the real world. And so that's -- that's  
24 one of the benefits that I see. I'm excited about this  
25 group of standards because it's taking time to allow



1 teachers to professionally develop themselves. Yes,  
2 teachers are going to have to take some time to really  
3 develop an understanding of what they were -- what they are  
4 trying to teach. Because it is different. It's not  
5 different because it's weird, it's different because it's  
6 deep.

7 I -- I'm just now starting to understand  
8 some of the algorithms at a deeper level, as I'm going into  
9 other classes, fifth grade classes, learning how they're  
10 developing some ideas about the -- the algorithms for say,  
11 division. I'm starting to learn where that comes from,  
12 where the roots of that is, and so, you know, it just  
13 becomes a -- a -- a bigger understanding for everybody.

14 MADAM CHAIR: So allow me to just ask you  
15 one question, I think it relates to Miss -- Dr. Flores'  
16 question, about what's it going to take to bring our  
17 teachers to a level of comfort?

18 MR. DUREN: I think districts are going to  
19 have to look at developing some professional development.

20 MADAM CHAIR: And -- and how about in your  
21 district? What --

22 MR. DUREN: What we're doing --

23 (Overlapping)

24 MADAM CHAIR: -- can you share us?

25 MR. DUREN: Sure, absolutely. I would love



1 to.

2 MADAM CHAIR: Real quickly, because I'm in  
3 trouble.

4 MR. DUREN: What we're doing, is we're  
5 taking teacher leaders who are willing to take on this  
6 challenge at every grade level. And so, K through 12, and  
7 every -- every topic, we have people that are willing to  
8 dig deep to develop what is the underlying threats of what  
9 we're trying to do at this grade level, and how does it  
10 apply to the next grade level. Or this course, and how  
11 does it apply to the next course. I think you have to --

12 MADAM CHAIR: Are they developing the  
13 curriculum then, to share with their colleagues? Is that  
14 the process?

15 MR. DUREN: Yes, ma'am, they are developing  
16 a professional development to then go out and share with  
17 all of their colleagues, and we have time that's  
18 specifically developed just for mathematics, so that we  
19 bring in everybody that teaches math, and we share what  
20 those -- those opportunities are. And so we get everybody  
21 sort of speaking the same language and having an  
22 understanding beyond what social media is telling us, you  
23 know, what it is that we're supposed to be doing.

24 MADAM CHAIR: Thank you very much, thanks  
25 for coming.



1 MR. DUREN: Absolutely, thank you.

2 MADAM CHAIR: Thank you, Mary. The next  
3 item is item 13.01, regarding Elementary and Secondary  
4 Education Act, Flexibility Waiver Renewal. Mr.  
5 Commissioner?

6 MR. HAMMOND: Thank you, Madam Vice Chair.  
7 Back in February 2012, we received our first approval of  
8 Colorado's waiver request, which in itself assisted our  
9 districts. Instead of having to deal with two (inaudible)  
10 systems one, and also the many things that came with it.  
11 Also, as you recall, and those board members present, we  
12 made some adjustments to that based upon the comments  
13 received from the Board, which will be very similar to what  
14 we're going through today, and at the next time we bring  
15 this back for hopeful approval at the March meeting,  
16 because it is due at the end of March if we are to have a  
17 waiver.

18 So with that, I -- we want to start the  
19 discussion. If you have things you've thought about, you  
20 also this morning discussed issues you might want to see in  
21 there. And so we'll turn it over to Keith Owen.

22 MR. OWEN: Madam Vice Chair?

23 MADAM CHAIR: Go.

24 MR. OWEN: Good afternoon members of the  
25 Board. My name is Keith Owen. I also want to introduce --





1 have our team here introduce themselves. We'll be talking  
2 to you today. So why don't I start with Pat Chapman.

3 MR. CHAPMAN: Pat Chapman, Executive  
4 Director of the Federal Programs Unit.

5 MS. PEARSON: I'm Alyssa Pearson, I'm the  
6 lead in the Accountability and Data Analysis Unit.

7 MR. OWEN: So now I want to share with that,  
8 the topics for today, and I wanted to just briefly  
9 highlight the things -- the main points that we're going to  
10 go through during our conversation with you. We're going  
11 to give you some of the background around the Colorado ESA  
12 Waiver to No Child Left Behind. We're also going to talk  
13 about the requirements of the ESEA Waiver, the impact of  
14 the current ESA Waiver -- ESEA Waiver on Colorado, and then  
15 the next steps for the renewal of a waiver.

16 So some of the background information: You  
17 might recall that ESEA, which is often referred to as NCLB,  
18 No Child Left Behind, and ESEA is the Elementary and  
19 Secondary Education Act. You'll hear that acronym being  
20 thrown around quite a bit this afternoon as well. It was  
21 actually due for reauthorization in 2007, and there has  
22 been an issue with getting it reauthorized with Congress.  
23 And in 2011, Secretary Duncan and President Obama invited  
24 states to request waivers from certain components of the  
25 ESEA. By showing a commitment to these four core



1 principles, and the four principles are listed on the  
2 PowerPoint presentation right there.

3                   The first principle was the College and  
4 Career Ready Standards, aligned assessments. Principle 2  
5 was a state development system of differentiated  
6 recognition, accountability and support. Principle 3 was  
7 an educator evaluation system tied to improving student  
8 achievement, and principle 4 was a reduction of  
9 administrative burden.

10                   No, I will finish the timelines real quick.  
11 So with that -- with that piece, in February of 2012, you  
12 might remember, those of you that were on the Board back  
13 then, that we had talked, and had a conversation about the  
14 increasing burden of No Child Left Behind on school  
15 districts, and the impact that that was having. You might  
16 remember, 2014, the expectation is that 100 percent of  
17 students are proficient or advanced on the annual  
18 assessments that are given every year.

19                   So 2012, we had a conversation about the --  
20 the benefits of a waiver. We applied for a waiver,  
21 received a two-year waiver for NCLB. April 2014, USDOE  
22 offered an opportunity to extend that waiver a year, so we  
23 took advantage of that opportunity, extended it, and right  
24 now our current waiver is set to expire at the end of the  
25 2014-2015 school year. So this summer. So USDOE, in early



1 winter, so December, January, put out the information about  
2 the opportunity to request an additional waiver, and what  
3 that process would look like. Some states fell into an  
4 earlier timeline of January submission, and they are going  
5 through that process right now. Colorado was not one of  
6 those states, because of where we're currently at with  
7 implementing educator effectiveness. We were in the  
8 timeline that is for March 31<sup>st</sup> submission deadline.

9                   So that's currently where we're working  
10 towards. And again, we'll talk about the process for  
11 submission, but I'm going to have Mr. Chapman outline some  
12 of the requirements under the ESEA waiver, Madam Vice  
13 Chair.

14                   MR. CHAPMAN: Madam Vice Chair?

15                   MADAM CHAIR: Yes.

16                   MR. CHAPMAN: So what I'm going to cover is  
17 the -- are the ESEA waiver requirements tied to each of the  
18 principles; why we thought it was a -- it made sense to  
19 apply for the waiver, what we submitted as part of our  
20 waiver request, and ultimately what was approved.

21                   So for Principle 1, we had to demonstrate  
22 that we had adopted, and were implementing college and  
23 career ready standards, including alternate standards for  
24 students with the most significant cognitive disabilities,  
25 and English language proficiency standards for English



1 learners. We also had to demonstrate that we were  
2 providing supports for teachers in the implementation of  
3 the new standards. It's important to note that under  
4 Section 11.11 of Title 1, that states are required to adopt  
5 standards, and align assessments regardless of whether they  
6 have a waiver.

7                   Also for Principle 1, we had to annually  
8 submit our timeline for annually administering assessments  
9 aligned to those new College and Career Ready Standards,  
10 including assessments aligned to the alternate standards,  
11 and assessments aligned to the English language proficiency  
12 standards. They -- these assessments had to be  
13 administered within a specific timeline, beginning in 2014-  
14 2015. The four -- the standards, there's no -- there  
15 wasn't a requirement that the standards had to be the  
16 Common Core, they just had to be aligned. If -- if you  
17 wanted to do a different standard, you had to engage in a  
18 process of convening IHE's and in the development of those  
19 standards. For the assessments there is no requirement  
20 that we be part of a consortium. Again, they just have to  
21 be aligned to the standards.

22                   For Principle 2, we basically had to  
23 describe our system of differentiated recognition,  
24 accountability, and support. Including laying out our  
25 strategy for holding schools and districts accountable for



1 improving school and student performance. We had to have a  
2 system that differentiated schools by performance level.  
3 We had to identify the highest performing schools as reward  
4 schools. We had to identify the lowest performing schools  
5 as priority schools, and then we also had to identify  
6 schools with low disaggregated graduation rates, or low  
7 achieving disaggregated student sub-groups as focus  
8 schools.

9                   We also had to have a plan to provide  
10 resources and interventions and supports that lead to the  
11 continuous improvement of the school, and district  
12 performance. We also had to establish annual measurable  
13 achieve -- annual measurable objectives, set -- set  
14 performance targets, ambitious but attainable performance  
15 targets, annually assess schools and districts against  
16 those -- the performance against those targets, and report  
17 the results publicly.

18                   For Principle 3, and it's worth noting that  
19 -- that an educator evaluation system isn't a requirement  
20 of ESEA. It was, however, a requirement of the waiver.  
21 For that, we had to develop and adopt guidelines for a new  
22 system of educator evaluation that was to be developed in  
23 concert with stakeholders, create timelines for the  
24 implementation by 2014 to 2015, incorporate the state  
25 assessment results and student growth into that system, and



1 it's state -- the U.S. Department of Education has offered  
2 states that are transitioning to new assessments an  
3 additional year to fully implement our teacher and  
4 principal evaluation systems. So we -- we would need to  
5 include that with our waiver renewal.

6                   So why did we think it made sense to apply  
7 for a waiver? In 2011, we were two years into implementing  
8 our new system of accountability under 163. We had a  
9 system in place that included performance indicators,  
10 frameworks, school plan types and accreditation ratings.  
11 We also included growth in the annual assessment of school  
12 district performance. On the federal side, we were doing  
13 AYP, and some of you may remember that under AYP, we were  
14 looking move students to partial proficiency, not  
15 proficiency. So those determinations were made based on  
16 the percentage of students that were partially proficient  
17 or above. AYP didn't really consider student growth. It  
18 was a stair step approach, so targets had to increase each  
19 and every three years, and we were nearing the 100 percent  
20 proficiency target.

21                   So in general, we had two sets of criteria -  
22 - you had the state system, and we had the federal system  
23 that we were using to assess school and district  
24 performance. So accountability pre-waiver, we had the  
25 state system that did consider achievement and growth. It



1 had resulted in leveled performance, performance levels  
2 assigned to schools and districts. On the federal side, we  
3 had -- basically considering achievement to partially  
4 proficient, and it was really -- AYP was a pretty blunt  
5 instrument. Either you made it, or you didn't. You could  
6 have 30 targets, you made 29, you missed one, you were  
7 identified for improvement. So increasingly we were having  
8 a -- discrepancies between those schools, and districts  
9 that were identified by the state system, and those that  
10 were identified by the federal system as being in need of  
11 improvement.

12                   So the -- the next chart, I think it does  
13 that. It's a nice graphic. It shows that -- of the 91  
14 districts that were identified for improvement, only 18  
15 were in common. We had 24 identified by the state, and we  
16 had 67 identified by the -- by Title 1. Or 85 identified  
17 by Title 1. Only 18 districts were in common, where the  
18 two systems identifying similarly with the schools. We  
19 only had 71 schools that were identified by both systems.  
20 We had larger numbers that were identified by each system  
21 independently.

22                   So really, we were sending mixed messages to  
23 students and parents and educators about the performance,  
24 the quality of their schools. We had two sets of labels,  
25 and consequences identified in play, with regards to



1 schools that were identified for improvement that really  
2 resulted in an inability to target the resources and the  
3 supports and the interventions on the schools and the  
4 districts that needed them most.

5                   Finally, there were a lot of it --  
6 administrative burdens tied to trying to implement two  
7 systems for both the state, and school districts, and  
8 there's a lot of duplicity in those requirements, in that -  
9 - that the state requirements in some ways are similar to  
10 the federal requirements.

11                   So what were our goals in applying for the  
12 waiver? We really wanted to align the two systems to  
13 create a new single accountability system that -- that  
14 targeted college and career readiness as opposed to partial  
15 proficiency. We wanted to incorporate growth and consider  
16 growth as part of the assessment of school and district  
17 performance, and really try to eliminate some of the red  
18 tape, and streamline, and simplify the accountability  
19 system. We also wanted to be able to focus resources and  
20 supports on the schools and the districts that needed them  
21 most, and we're hoping to reduce the administrative --  
22 administrative and regulatory burdens, and report --  
23 reporting costs tied to ESEA requirements.

24                   The next -- really that's -- I'll just go  
25 ahead and say what that says. Really, we put forth -- in





1 submitting our waiver, we put forth our state system to  
2 meet those federal requirements that were tied to AYP, and  
3 -- and Title I improvements. So we submitted our state  
4 system, we had to make adjustments, but ultimately, in  
5 February, 2012, we did receive approval of a two-year  
6 waiver. In 2012, and '13, we made minor amendments to our  
7 waiver, and then in April of 2014, we received a one year  
8 extension of our waiver. That's scheduled to end at the  
9 end of this 2014-2015 school year. They did approve most  
10 of what we had submitted.

11 As I said, we did have to make some  
12 adjustments. But really, we were able to use our system of  
13 school district performance frameworks as a replacement for  
14 AYP. We are able to incorporate growth in our system of  
15 accountability. We are able to use our unified improvement  
16 planning process to meet those requirements that -- that  
17 schools and districts identified for improvement, develop  
18 an improvement plan, and we're able to -- they did sign off  
19 on our timelines and implementation plans for college and  
20 career ready standards, and the aligned assessments, and  
21 the principal -- the teacher and principal evaluation  
22 system.

23 We did include in our waiver request to  
24 retain School Choice and SES, and so we -- we continue to  
25 make that a requirement of schools and districts that are



1 identified for improvement. We did modify SES somewhat.  
2 Those schools that are identified, are assigned a plan type  
3 of priority improvement, or turnaround, all offer SES and  
4 Choice. Title 1 will pay for the cost of transportation  
5 for students; parents of the students that want to send  
6 their child to another school. We expanded SES to include  
7 English language development providers. We strengthened  
8 the role of parents in the design of the SES programs, so  
9 parents are required to be a part of the planning of this  
10 SES offering of that particular school. And we are also  
11 targeting students based on proficiency level, as opposed  
12 to family income. So students who are non-proficient are  
13 eligible for supplemental educational service -- services.

14 MADAM CHAIR: Thank you. Good morning.

15 MS. PEARSON: Madam Vice Chairman. I talk a  
16 little bit about impact. Pat's kind of mentioned it  
17 already, but I'm going to talk a little bit more.

18 So some of the impacts that we've seen as a  
19 result of having this waiver, is that we now have a single  
20 accountability system in the state that measures and values  
21 the performance of schools based on growth. So we have a -  
22 - in the past we really were only using proficiency;  
23 proficiency to a partial proficiency standard. Now, we  
24 have a way of saying: Achievement matters, how kids are  
25 doing compared to the standard matters, but also what



1 really matters when we identify high or low performing  
2 schools, is whether or not they are showing growth for  
3 students. So that was a huge impact of our waiver.

4                   We have a hot align message now about high  
5 performing and low performing schools. Really, for those  
6 of you who were not as involved in the past, it was so  
7 confusing when you'd get a message of: Well, this school  
8 isn't making AYP, but they are doing really well as a  
9 state, and there is reasons for that, and you dig into the  
10 data, and there is good reasons, but it was just a  
11 confusing process to have publicly.

12                   We can target the Title 1 improvement  
13 dollars now, where they are most needed, for those schools  
14 that really are low achieving, and low growth, so that we  
15 know they are really struggling there. We've reduced some  
16 of those administrative and reporting burdens, the  
17 improvement planning requirements are now aligned with the  
18 state system, parent notification is again, a single  
19 message to parents.

20                   And one of the biggest impacts really is  
21 thinking about, if we had lived under a system of AYP,  
22 where would we be right now? Because we are past 2014, we  
23 would have had a goal of 100 percent proficiency -- partial  
24 proficiency for all schools. We've run -- Pat's team has  
25 run some numbers to look at what that would happen. And



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1 there's some ballpark estimates -- we have to do it pretty  
2 quickly. But it looks like overall about 84 percent of  
3 schools in this state would not be meeting AYP -- 87  
4 percent of Title I. So that's a very different --

5 (Meeting adjourned)

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C E R T I F I C A T E

I, Kimberly C. McCright, Certified Vendor and Notary, do hereby certify that the above-mentioned matter occurred as hereinbefore set out.

I FURTHER CERTIFY THAT the proceedings of such were reported by me or under my supervision, later reduced to typewritten form under my supervision and control and that the foregoing pages are a full, true and correct transcription of the original notes.

IN WITNESS WHEREOF, I have hereunto set my hand and seal this 22nd day of January, 2019.

/s/ Kimberly C. McCright  
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