Colorado State Board of Education

## TRANSCRIPT OF PROCEEDINGS

## BEFORE THE

## COLORADO DEPARTMENT OF EDUCATION COMMISSION DENVER, COLORADO

June 15, 2017 Meeting Transcript -- PART 2

BE IT REMEMBERED THAT on June 15, 2017, the above-entitled meeting was conducted at the Colorado

Department of Education, before the following Board Members:

Angelika Schroeder (D), Chairman Joyce Rankin (R), Vice Chairman Steven Durham (R) Valentina (Val) Flores (D) Jane Goff (D) Pam Mazanec (R) Rebecca McClellan (D)



- 1 MADAM CHAIR: Prudential Spirit Community
- 2 Award winners and finalists. Commissioner, I'll turn it
- 3 over to you and welcome all of you (inaudible).
- 4 MS. ANTHES: Thank you, Madam Chair. And we
- 5 are really pleased to be honoring the recipients, student
- 6 recipients of the Colorado 2017 Prudential Spirit Community
- 7 Awards and -- and finalists. And we thank you for your
- 8 patience. We had other session go a little bit long. So
- 9 appreciate you all being here and being patient. And at
- 10 this time I will call Director Lynn Bambury to come forward
- 11 and tell us a little bit about you.
- 12 MS. BAMBURRY: Yeah, thanks. I don't know
- 13 where the program is. Madam Chair and Members of the Board,
- 14 today we're going to honor our 2017 Prudential Spirit
- 15 Community Award winners and finalists. The Prudential
- 16 Spirit of Community Awards program is the United States
- 17 largest youth recognition program based exclusively on
- 18 volunteer community service created in 1995 by Prudential
- 19 and the National Association of Secondary School Principals.
- 20 The program honors middle level and high school students for
- 21 outstanding service to others at the local state and
- 22 national levels. Thus far, it has recognized more than
- 23 120,000 young people who have made a difference and inspired
- 24 countless others to consider how they might contribute to
- 25 their communities. Eligible applicants need to be 5 to 12



- 1 years old, be a legal resident of the U.S. State or
- 2 Washington D.C., have engaged in volunteer activity that
- 3 occurred during the 12 months prior to the date of the
- 4 application and submit a completed application to a school
- 5 or head of a school and an official designate local
- 6 organization. So the winners will be recognized at a
- 7 Washington D.C. event during May 6th through 9th 2017. Now,
- 8 not all students were able to join us. Some were on
- 9 vacation, and one got sick this morning. But I still would
- 10 like to tell you about all of them because they're doing
- 11 wonderful things. And once you are here, I want to
- 12 recognize the individually, and they'll stand up as I talk
- 13 about them.
- 14 So Emma Albertoni is our high school state
- 15 honoree. Emma is a senior at Watson Dallas Senior High
- 16 School. She's working to improve financial literacy
- 17 education to ensure that students in her school district
- 18 ultimately the entire state are prepared to make sound
- 19 financial decisions when they graduate. The idea hit Emma
- 20 one summer when she was working at a summer job shopping for
- 21 first car and looking at college tuition.
- 22 And next we have Brianna Ronchio, who is our
- 23 middle school state honoree. Brianna is an eighth grader at
- 24 North Middle School in (inaudible) Public Schools. She
- 25 helped set her school in a variety of ways that have made a



- 1 positive impact on teachers staff students and the
- 2 community. She says her motivational, motivation is simple.
- 3 She wants to help. Brianna began in sixth grade helping to
- 4 show them check out books at her school library. She stayed
- 5 after school to help in the school office and has made a
- 6 positive impact on her community. The following students
- 7 are all the distinguished finalists.
- 8 So Bethany, like I said, who isn't here
- 9 today, is a senior Fort Collins high school. Bethany has
- 10 worked with her key club advisor since August 2015 to plan a
- 11 community garden and playground an effort to transform a
- 12 dirt lot into a safe gathering place for residents of a
- 13 local trailer park. Bethany has supported the effort by
- 14 building a website researching materials and more and the
- 15 playground has now been built and they are planning the
- 16 community garden beginning this spring.
- 17 William Gordon, who also was unable to join
- 18 us today, is a senior at Colorado Heritage Education School
- 19 System. William is an active community volunteer who has
- 20 mobilized others to participate in sporting events for kids
- 21 with disabilities. He has passed shoe boxes for Operation
- 22 Christmas Child and has distributed bags of food and drinks
- 23 to the homeless. Moved to help others by his experience and
- 24 caring for his sister with cystic fibrosis, William has also



- 1 volunteered with his baseball team to entertain young
- 2 patients at Children's Hospital in Colorado.
- 3 And we have Alex Fredman is here with us
- 4 today, who is a senior at Castleview High School. Alex has
- 5 volunteered for the past five years with the Castlerock Team
- 6 Court. Working in roles from attorney to mentor in order to
- 7 help issue constructive sentences for the first time non-
- 8 violent juvenile offenders, in addition to undergoing
- 9 extensive training on his own. Alex has organized training
- 10 to advance the work of other teen volunteers and has worked
- 11 to expand the programs local influence as president of his
- 12 student advisory Board.
- 13 And the last student is Andrew Kent who is a
- 14 senior at Jeffco Virtual Academy and works with the
- 15 organization Love Hope Strength to sign people up for the
- 16 National Bone Marrow Registry in memory of Daniel, a young
- 17 boy he met in 2011 when the two of them were being treated
- 18 for leukemia. Andrew has solicited registry sign ups at
- 19 dozens of concerts hoping the organization to register more
- 20 than 1,500 people, 35 who turned out to be matches for
- 21 people needing bone marrow transplants. So can we have all
- 22 these thing again. We'd like to hear a round of applause.
- MADAM CHAIR: Thank you so much. We commend
- 24 you for the positive impact you've made on your community.
- 25 Please join me in honoring again our 2017 Prudential Spirit



- 1 Community Award winners and finalists. Call each of you up.
- 2 Please come and have your photo taken with the commissioner
- 3 and your representative Board Member.
- 4 (Pause)
- 5 MADAM CHAIR: The next item on our agenda is
- 6 a resolution. In recognition of our wonderful retired
- 7 party, Tony Dill, whom we great -- greatly miss.
- 8 UNIDENTIFIED VOICE: You're not even started
- 9 yet.
- 10 UNIDENTIFIED VOICE: My best.
- 11 UNIDENTIFIED VOICE: A motion, please.
- 12 UNIDENTIFIED VOICE: Motion (inaudible).
- 13 UNIDENTIFIED VOICE: I move to adopt the
- 14 following resolution whereas Anthony B. Dill, Esq., having
- 15 devoted more than 25 years to the service of Colorado
- 16 Education as legal counsel to the State Board of Education
- 17 and whereas during that time, Mr. Dill has authored more
- 18 than 500 rule opinions, imparted wisdom on over 50 charter
- 19 school appeals, and guided the Board and the department with
- 20 humor and poise, and whereas over the years, Mr. Dill has
- 21 also represented and advised the Colorado Department of
- 22 Education, the Charter School Institute, and the School for
- 23 the Deaf and Blind with skill and devotion, and whereas Mr.
- 24 Dill is recognized for his sharp humor which puts a fine
- 25 point on any double-edged sword that he may wield, and



- 1 whereas Mr. Dill has defended laws that are the pillars of
- 2 public education in Colorado including the School Finance
- 3 Act and the Charter Schools Act, and whereas Mr. Dill has
- 4 provided wisdom and guidance to aid commissioner bits of
- 5 education, dozens of members of the State Board of
- 6 Education, and hundreds of staff, and whereas Mr. Dill has
- 7 illuminated signposts for the department staff as they have
- 8 navigated the dark and winding paths of the School Finance
- 9 Act, and whereas Mr. Dill has been recognized for his
- 10 remarkable capacity to recite statutory sections and case
- 11 law from memory, and whereas Mr. Dill's calm demeanor and
- 12 difficult times has earned him the deserved reputation of
- 13 Education Laws Zen master, and whereas the length of Mr.
- 14 Dill's tenure of service is surpassed only by that of his
- 15 hair. Be it therefore resolved, the Colorado State Board of
- 16 Education formally recognizes honors and thanks Anthony B.
- 17 Dill, Esq. for his many years of service to the schools and
- 18 children of the state of Colorado, his wise and gentlemanly
- 19 counsel to the state Board, and his advocacy for the
- 20 Colorado Department of Education and its affiliates.
- 21 UNIDENTIFIED VOICE: Thank you.
- UNIDENTIFIED VOICE: Thank you, all.
- UNIDENTIFIED VOICE: Speech.
- 24 UNIDENTIFIED VOICE: Oh, I --



- 1 UNIDENTIFIED VOICE: You can. We know you
- 2 can.
- 3 MR. DILL: I perhaps can. Let's remember
- 4 however that I am billing you for this time, but thank you
- 5 all. You know, I've realized over the last several months
- 6 how emotionally involved I've become over the last 25 plus
- 7 years in representing this Board and -- and this department
- 8 and in trying to do what's best for public education in
- 9 Colorado. It's -- it, it will be a difficult parting for me
- 10 and I, I thank you all for your consideration.
- 11 UNIDENTIFIED VOICE: We know you like
- 12 cookies.
- MR. DILL: Oh, yes. My favorite.
- 14 UNIDENTIFIED VOICE: There's also a little
- 15 gift from the executive team and a card.
- MR. DILL: Oh okay. Oh, my actual full
- 17 resolution.
- 18 UNIDENTIFIED VOICE: We're gonna do a picture
- 19 with that one.
- 20 UNIDENTIFIED VOICE: Oh good.
- 21 UNIDENTIFIED VOICE: And then here's one sign
- 22 with all the (inaudible).
- UNIDENTIFIED VOICE: Oh, okay.
- 24 UNIDENTIFIED VOICE: But that's like if she
- 25 (inaudible)



- 1 UNIDENTIFIED VOICE: Oh, okay.
- 2 UNIDENTIFIED VOICE: It's really cool.
- 3 UNIDENTIFIED VOICE: If I ever appear before
- 4 you in a professional capacity, can I bring this with me?
- 5 MR. DILL: Remember you signed it.
- 6 UNIDENTIFIED VOICE: I think a picture with
- 7 the whole Board.
- 8 UNIDENTIFIED VOICE: Yes, a picture with all
- 9 the Board Members.
- 10 UNIDENTIFIED VOICE: That's what it was?
- 11 UNIDENTIFIED VOICE: Yeah, that's right.
- 12 It's find my endorsement (inaudible) you know, you just have
- 13 to recheck everything I say and face value. Okay. Oh yeah.
- 14 UNIDENTIFIED VOICE: I gonna need someone on
- 15 this side.
- 16 UNIDENTIFIED VOICE: All right. We're gonna
- 17 have to switch. All right so this is a big group. Can we
- 18 have Jean and John step up? Is that okay? And then can I
- 19 over on the right? Yeah.
- 20 UNIDENTIFIED VOICE: There we go.
- 21 UNIDENTIFIED VOICE: There we go. Okay.
- 22 There we go. I don't wanna miss anyone. All right. I'm
- 23 gonna have you come a little bit. Perfect. All right,
- 24 guys. I'm gonna do a few photos. One, two, three. Thank
- 25 you.



- 1 UNIDENTIFIED VOICE: Let's say, at some
- 2 point, somebody will has to replace George.
- 3 UNIDENTIFIED VOICE: They're gonna be our one
- 4 (inaudible).
- 5 UNIDENTIFIED VOICE: Yes. Get the
- 6 suspenders.
- 7 UNIDENTIFIED VOICE: And run for governor,
- 8 too.
- 9 UNIDENTIFIED VOICE: Yeah.
- 10 UNIDENTIFIED VOICE: Oh. Okay, yeah it's --
- 11 what's...? (Inaudible).
- 12 UNIDENTIFIED VOICE: That's such a nice
- 13 envelope for such a little (inaudible).
- 14 UNIDENTIFIED VOICE: Can I look at them, or -
- 15 oh, oh (inaudible). Oh, good. I -- I'll -- I was
- 16 bringing them home to ensure that (inaudible).
- 17 UNIDENTIFIED VOICE: Perfect. So I was --
- 18 (inaudible)
- 19 UNIDENTIFIED VOICE: Do we have to vote on
- 20 that resolution record?
- 21 UNIDENTIFIED VOICE: Yeah.
- 22 UNIDENTIFIED VOICE: (Inaudible) We have to
- 23 take a roll call (inaudible). Sure, yeah.
- 24 UNIDENTIFIED VOICE: Do we -- so I would say
- 25 Jane made the motion.



- 1 UNIDENTIFIED VOICE: I second.
- UNIDENTIFIED VOICE: Well, perfect.
- 3 UNIDENTIFIED VOICE: We've lost --
- 4 (inaudible). There's no objection.
- 5 UNIDENTIFIED VOICE: You can't do that. Are
- 6 they -- it's you know. There we go. Next item, item on the
- 7 agenda's consideration of the 2017 SAT and PSAT performance
- 8 framework targets. Excuse me, Commissioner, stand prepared
- 9 to provide your overview.
- 10 MS. ANTHES: We are. Thank you. I will turn
- 11 this over from Alyssa Pearson and Marie Hatchton. I just
- 12 want to say this, Principal Statistical Consultant. I just
- 13 call her Marie, but she -- she really is, she's -- and --
- 14 and good luck to you because you're kind of losing us here.
- 15 So may the force be with you.
- 16 UNIDENTIFIED VOICE: Try to keep our
- 17 attention.
- MS. ANTHES: As you do this.
- MS. PEARSON: We'll just go quick. Yes.
- 20 (Inaudible). Okay. (Inaudible) is pulling up the
- 21 PowerPoint for us. But as we start, the goals for today, we
- 22 -- we know you all would like to consider things for a month
- 23 before voting on it, and that is absolutely fine if you
- 24 don't feel ready to vote today. If you feel comfortable,
- 25 because we're using the same methodology that we've used



- 1 previously and that we've spent a lot of time talking about
- 2 with you, we would love it if you felt comfortable to vote
- 3 today on the methodology for setting the targets for PSAT
- 4 and SAT for the 2017 frameworks.
- I'm sorry that we're coming to you in June on
- 6 this. We've been talking to stakeholders, we've been trying
- 7 to get, to see if we would have the then time to be able to
- 8 have the actual numbers. We were -- aren't at a place where
- 9 we're going to have the results, the student level results,
- 10 until at least the end of this month.
- 11 So we wanted to bring to you the input that
- 12 we've gotten from stakeholders on the methodology, we're
- 13 setting the targets, and see if you felt comfortable voting
- 14 on the methodology for that. Since you're not meeting in
- 15 July, that would mean if we wait to vote in August it's
- 16 Okay, but it'll just be a few days before, hopefully, just a
- 17 few days before we are able to release the performance
- 18 remarks. So however you feel comfortable to that. So we
- 19 just want to give you a little bit of a reminder and reset
- 20 the context of why we're talking about PSAT and SAT for
- 21 accountability.
- 22 So if you remember back to the spring of
- 23 2015, House Bill 1323, part of what was in that bill
- 24 required the state to adopt a new tenth grade exam or that
- 25 our tenth grade exam was aligned with our eleventh grade



- 1 college entrance exam, as well as aligned with our Colorado
- 2 academic standards. So we needed to align with both.
- 3 So that was spring of 2015. December of 2015
- 4 is when the results from an RFP process came out, and that's
- 5 when the state had selected PSAT and SAT to be the tenth and
- 6 eleventh grade assessments. So that was, like a year and a
- 7 half ago, just about now. At that point we decided not to
- 8 use the SAT that spring because students had been prepping
- 9 and getting ready for ACT's, so the spring of 16, the state
- 10 gave the PSAT assessment and the ACT. And then this year,
- 11 this spring, we gave PSAT and SAT, for the first time both
- 12 of them. So that's -- that's where we are with those
- 13 assessments. Part of why SAT was selected, we just want to
- 14 give it a little bit of background, if you all have more
- 15 deeper questions we'll make sure that you can talk to the
- 16 assessment unit about it, but just a reminder, SAT is
- 17 closely aligned with our academic standards and college and
- 18 career readiness. It's a well-known college entrance exam.
- 19 SAT measures two major components. There's an evidence-
- 20 based reading and writing component, just kind of like
- 21 English language arts. It's called evidence-based reading
- 22 and writing. So we're trying to get used to saying that,
- 23 and what that all means in our office.
- 24 And then there's the math -- math component
- 25 too. SAT, another benefit of the SAT is through the process



- 1 students can have the option to send their scores to up to
- 2 four colleges for entrance for free, they don't have to pay
- 3 for that, it's optional, but they can do that.
- 4 Additionally, the SAT essay portion can be taken. Students
- 5 can opt into that. The state pays for it. It is not
- 6 required but it's optional to help students if they want to
- 7 take that and have that for college entrance as well.
- 8 PSAT, again it's a line with our college
- 9 entrance assessment, with the college entrance assessment of
- 10 SAT's and our Colorado academic standards. It can help
- 11 identify areas of strength and weaknesses for students, as
- 12 they move forward with SAT and advanced coursework. And
- 13 additionally, the PSAT is used for a lot of college
- 14 scholarships for students too. So it opens up the door for
- 15 them for that. I'm going to turn it over to Marie now, to
- 16 talk about how, the feedback we've gotten on the use of
- 17 these two assessments and how they work, the recommendations
- 18 for using that and the performance frameworks for this year.
- 19 Thanks.
- MS. HATCHTON: So as Alyssa had said, that
- 21 tenth graders attending public schools in Colorado began
- 22 taking the PSAT in the spring of 2016. So last year, but
- 23 due to some timing concerns, we were not able to incorporate
- 24 the 2016 PSAT scores into the performance frameworks.



- 1 So this year, we have been having
- 2 conversation about what is the best way to incorporate PSAT
- 3 results. And based upon sort of our data analysis state
- 4 statute and conversations with our Technical Advisory Panel.
- 5 We are proposing to include PSAT 10 as an achievement
- 6 indicator and report it separately from the CMAS PARCC
- 7 results for 2017. And we're also going to be splitting it
- 8 up content areas, so there'll be an evidence-based reading
- 9 and writing measure, and then a mathematics measure. And
- 10 then for -- for the multi year framework calculations, we
- 11 are hoping to include both the 2016 and 2017 scores. Since
- 12 last year we didn't get the opportunity to use those PSAT
- 13 scores. So it's incorporating it as an achievement measure.
- 14 So for high school we will now have, we have pictures in a
- 15 minute, but the CMAS Grade nine, as well as PSAT 10 results
- 16 as achievement indicators.
- 17 MS. PEARSON: So it's really thinking about
- 18 the PSAT taking the place of the tenth grade assessment that
- 19 we had last year. They just would have the results. Well,
- 20 yeah.
- 21 UNIDENTIFIED VOICE: In 15?
- MS. PEARSON: Sorry, in '16-'17. We
- 23 just -- so we take the place of the tenth grade CMAS that we
- 24 had from, in the 2016 frameworks. We'd really think it
- 25 mattered that way. It's just the results won't be put



- 1 together, because it's different scales, right? So you
- 2 can't put it all into one number. Yeah. Sorry.
- MS. HATCHTON: No, it's good. And then for
- 4 the SAT's, this is the first year that anyone has taken the
- 5 SAT's. So for the eleventh graders, we also had to consider
- 6 what was the most appropriate place to put that. So based
- 7 upon conversations with our Technical Advisory Panel, and
- 8 sort of looking at state statute, we're proposing to replace
- 9 the Colorado ACT with the SAT as a post secondary and
- 10 workforce readiness measure. And then doing that by
- 11 individual content areas, so that evidence-based reading and
- 12 writing and mathematics. And that is a little bit different
- 13 from the ACT where we had only reported the composite score,
- 14 but ACT had like four individual content areas within the
- 15 composite score and there are some other things. But with
- 16 evidence-based reading and writing in math that lines up
- 17 really nicely with the ELA in math that we have from the
- 18 PARCC assessment results. So we feel that that is, sort of
- 19 continuing in two pathways all the way from grade three.
- 20 UNIDENTIFIED VOICE: So it's a PSAT, just
- 21 English language arts, and math?
- MS. HATCHTON: Yes.
- UNIDENTIFIED VOICE: Okay.
- MS. HATCHTON: Yeah. All of -- now all of
- 25 our assessments follow these -- these two sort of English



- 1 language arts, or evidence-based reading and writing and
- 2 mathematics content areas. And then the intention is also
- 3 that, for the students who last year took PSAT 10 and this
- 4 year are taking SAT's as eleventh graders, that we are going
- 5 to run the Colorado Growth Model and produce student level
- 6 growth percentile results. And our hope is that we will be
- 7 able to include these in the 2017 performance frameworks and
- 8 in the growth indicator.
- 9 We heard very clearly from all of our
- 10 technical folks that high school growth is incredibly
- 11 important, and they really want something that represents
- 12 students at the upper level of high school to have growth
- 13 recorded for them. So then we have a picture to try to
- 14 represent the inclusion of these measures.
- 15 So you can see that in 2016 and 2017, grade
- 16 nine and -- has always or we've had results for grade nine
- 17 in both years for English language arts and math on the CMAS
- 18 PARCC assessments, and we've been reporting that for both
- 19 achievement and growth and will continue to do so in 2017.
- 20 In 2016, we didn't actually have an assessment for grade 10
- 21 students. And so in 2017, we'll be introducing that PSAT 10
- 22 and mean scale score for achievement. And we will also be
- 23 introducing PSAT 10 to SAT median growth percentiles, as the
- 24 growth measure in 2017.



- I mean, you can also see here in the
- 2 intention of replacing the 2016 Colorado ACT scores with the
- 3 SAT scores in 2017, as the post secondary and workforce
- 4 readiness measure. So it's a little bit of a -- of a
- 5 shuffling a -- around of some of the assessment results that
- 6 we have, but we think this is sort of the -- the most
- 7 consistent use of the data, with how we have previously
- 8 conceived of these indicators.
- 9 And then, as Alyssa had said, the student
- 10 results from the spring 2017 PSAT 10, and SAT
- 11 administrations are not going to be available until later in
- 12 June. So we can't present you the actual cut, the specific
- 13 cut scores, until we have those data available.
- 14 So we're asking today that you all approve
- 15 the methodology for establishing the performance framework
- 16 targets and then we will return to you once we actually have
- 17 specific data available in August. I was like (inaudible)
- 18 that. And so they just sort of remind you of, and as we
- 19 always do, the statutory requirement is that the Board shall
- 20 set, reaffirm, or revise as appropriate, ambitious but
- 21 attainable statewide targets for the measures used to
- 22 determine the levels of achievement -- obtainment, sorry, of
- 23 the performance indicators for the coming academic year.
- 24 So this is that process that we get to get
- 25 through with you guys all the time. And so the methodology



- 1 that we previously have discussed with you, we spent lots of
- 2 time last spring working through this for all of the CMS
- 3 Park measures, we're just proposing to continue using that
- 4 methodology. So then all of the -- not all.
- 5 The majority of the measures on the
- 6 performance framework will have that consistent target-
- 7 setting methodology. And so the way it's set up is so we
- 8 have the four rating categories of does not meet
- 9 expectations, approaching expectations, meets expectations,
- 10 and exceeds expectations. And that -- that bottom does not
- 11 meet category, represents about the bottom 15 percent of
- 12 schools that are approaching expectations is between sort of
- 13 the 15th percentile and the 50th percentile and it
- 14 represents approximately one standard deviation below
- 15 average. So meeting state expectations is that 50th
- 16 percentile of schools. And so that's, you know, average
- 17 results for the state.
- 18 And then exceeding expectations, you know, is
- 19 sort of knocking it out of the part is the 85th percentile
- 20 and that's approximately one standard deviation above
- 21 average.
- 22 So this is, you know, the normative system
- 23 that we have set up to be able to identify the schools that
- 24 are meeting the state expectations and those of that are



- 1 pretty far, you know, above or below our expectations as
- 2 well.
- 3 So the intention is that both the PSAT 10 and
- 4 SAT targets will be initially baselined on the 2016-17 data.
- 5 And then once we have additional years of data we will be
- 6 reviewing these baseline targets to determine if they need
- 7 to be modified.
- 8 MADAM CHAIR: Yes, Dr. Flores.
- 9 MS. FLORES: Yes, didn't you add another one?
- 10 I mean like the, shouldn't that be it be like maybe 90 to
- 11 100? And in between the 50 and 84, between the blue and the
- 12 green, I think there should be another one.
- 13 UNIDENTIFIED VOICE: So it will be consistent
- 14 with the system that we've been using all along.
- 15 MS. FLORES: And didn't we have a fifth one?
- 16 You know, I remember that we had another one because we
- 17 thought that -- that --
- 18 UNIDENTIFIED VOICE: You might be remembering
- 19 that the District Accreditation categories, there are five
- 20 levels for district accreditation categories. This is the -
- 21 these are the detailed components in -- for each measure
- 22 in the framework but with that we have a district like
- 23 distinction for the districts and have that extra one.
- MS. FLORES: When you have 84 and then the
- 25 cut score is like 85 there, I just really believe there --



- 1 that you meet expectations, maybe you should be a little
- 2 higher and I mean 50, maybe the 60 if you're going to do
- 3 that because 50 seems kind of -- but yet 84 and there is 85
- 4 up there.
- 5 UNIDENTIFIED VOICE: We --
- 6 MS. FLORES: The disparity is just so great
- 7 between one point to be -- exceeds expectations and meets
- 8 expectations.
- 9 UNIDENTIFIED VOICE: Board Member Rankin.
- 10 MS. RANKIN: Ms. Pearson, I have a questions
- 11 on page eight on our inclusion on District of High School
- 12 Frameworks. Why is really evidenced-based and writing
- 13 evidence-based but I don't see math. Why -- why does it
- 14 have that besides the fact that we have to have it for ESSA?
- MS. PEARSON: It's the language that SAT uses
- 16 in test development. It's -- it's language from the vendor.
- 17 They call it evidence-based reading and writing, I don't
- 18 know-
- 19 MS. RANKIN: But that's language that is not,
- 20 like, proven.
- MS. PEARSON: I -- I don't know why they call
- 22 it that. I can -- I can try and phone a friend.
- MS. RANKIN: That just seems like it is what
- 24 I think of evidence-based and if they just said determine
- 25 that I -- that's very disturbing.



- 1 MS. PEARSON: I think -- I think it's from
- 2 what I read very briefly, and Joyce if you're listening,
- 3 tell me if I should say something else. But it's because of
- 4 the way they're asking the questions on the tests are based
- 5 on students showing not their reading and writing knowledge
- 6 based on evidence from the text, I believe is what it is.
- 7 You're looking at me like --
- 8 MS. RANKIN: I know -- well no, it's -- I
- 9 hear what you're saying but I -- but I find that very -- I
- 10 don't know, it's just not right. It's just not right from a
- 11 definition of evidence-based.
- 12 MS. PEARSON: It's not that same evidence-
- 13 based --
- MS. RANKIN: I know.
- 15 MS. PEARSON: -- as ESSA. But it's a good
- 16 phrase to use now, isn't it.
- 17 UNIDENTIFIED VOICE: Do we have any data on
- 18 how students do on the PSAT and the SAT who don't aspire to
- 19 go to college?
- 20 MS. PEARSON: We do not at the moment.
- 21 UNIDENTIFIED VOICE: Since we have not yet
- 22 gotten the data for 2017, we don't have that information.
- 23 UNIDENTIFIED VOICE: What about nationwide?
- 24 Like do we --



24

1 UNIDENTIFIED VOICE: I think the problem is 2 that we're one of the first states to go to census testing 3 with the SAT. So I don't know that -- that the -- that -that college board actually has information about students 4 who are not intended to be college bound because they don't 5 6 tend to previously take any SAT results. Taking -- start 7 taking the SAT assessment. MS. RANKIN: This is interesting. I think 8 we're -- I think probably this is happening in all districts 9 10 that --UNIDENTIFIED VOICE: Yeah but -- but --11 MS. RANKIN: There is a growing number of 12 students who don't aspire to college and are now sort of 13 looking more toward the CTE or the vocational training and -14 - and we also know there's plenty of businesses out there 15 16 that needs those kinds of workers so it will be interesting 17 to see how that -- what tells us about those students. 18 UNIDENTIFIED VOICE: Yeah. And that's actually something that we should continue to look into. 19 20 Like we've had some conversations about looking at our state 21 results and seeing how they vary from the college going national results and what that -- what that would mean for 22 23 our students. So that's a really great suggestion.

UNIDENTIFIED VOICE: Board Member Flores.



- 1 MS. FLORES: Naturally there are -- there is
- 2 data that shows that a lot of kids who could go to college
- 3 and who score high on the SAT are not going to college, and
- 4 that's white and that's all levels of kids. So poor kids
- 5 are not going to college and they do score, you know they do
- 6 score where they should be going to college. But they don't
- 7 go to college because, you know, the money's not there.
- 8 What I wanted to say is that I think to make it more
- 9 meaningful, maybe this has more meaning. If we had an -- an
- 10 A, B, C, D, F kind of scale, which we would have, and we
- 11 know we can do anything with numbers. That would be more
- 12 meaningful to people out there. I mean that's what I wanted
- 13 to say.
- MS. PEARSON: Okay.
- 15 MS. FLORES: And can you help me (inaudible)
- 16 it would be more meaningful.
- 17 MS. PEARSON: That's definitely -- we can
- 18 come back to you with that conversation about labels and
- 19 scales and all that. Our philosophy has been for at least
- 20 to get some stability between 2016 and 2017 with the
- 21 frameworks and have, you know, trying to get a little
- 22 comparability and consistency for those two years since
- 23 we've had so much change. But I think that -- that's a
- 24 conversation that -- there's a group of people that are very
- 25 interested in having, so we can always revisit that.



1 MS. FLORES: Thank you. 2 MADAM CHAIR: Any other questions or 3 comments? UNIDENTIFIED VOICE: I think I had one a 4 5 minute ago. 6 UNIDENTIFIED VOICE: So we'll wait just sort 7 of a second. Here's what the next question is. Are we ready to vote for this today, which would help staff in their efforts to get full information to us in August or do 9 10 you want weigh this over? Feedback? You ready to vote? 11 UNIDENTIFIED VOICE: I'm ready to vote. MADAM CHAIR: Anyone not ready to vote? 12 13 MR. DURHAM: (Inaudible). MADAM CHAIR: Mr. Durham, could I have a 14 motion, please? 15 16 MR. DURHAM: I move to adopt the standards 17 suggested by the -- by the staff. 18 MADAM CHAIR: Is that the motion that's on 19 your cheat sheet? MR. DURHAM: I don't have a cheat sheet. 20 21 MADAM CHAIR: Board Member Durham. MR. DURHAM: I'll use Val's cheat sheet. I 22 23 move to approve the proposed methodology for setting PSAT and SAT targets for use in the 2017 school and district 24

performance frameworks. Amen.

25



1		MADAM CHAIR: I thank you I thank you very
2	sincerely. Do	I have a second?
3		UNIDENTIFIED VOICE: I second.
4		MS. FLORES: In the name of the Father and
5	the Holy Spiri	t.
6		UNIDENTIFIED VOICE: And we have a prayer, so
7	we're ready to	go with (inaudible)
8		MS. CORDIAL: Board Member Durham.
9		MR. DURHAM: Yes.
10		MS. CORDIAL: Board Member Flores.
11		MS. FLORES: Yes.
12		MS. CORDIAL: Board Member Goff.
13		MS. GOFF: Yes.
14		MS. CORDIAL: Board Member Mazanec.
15		MS. MAZANEC: Yes.
16		MS. MCCLELLAN: Board Member McClellan.
17		MS. MCCLELLAN: Yes.
18		MS. CORDIAL: Board Member Rankin.
19		MS. RANKIN: If we take evidence-based out,
20	yes.	
21		MADAM CHAIR: Board Member Schroeder.
22		MR. DURHAM: Just kidding.
23		MADAM CHAIR: I'm just kidding, yes. Thank
24	you all.	



- MS. CORDIAL: I was going to say -- did you -
- 2 did you say yes, Board Member Schroeder.
- MADAM CHAIR: Yes.
- 4 MS. CORDIAL: Thank you.
- 5 MADAM CHAIR: Thank you.
- 6 MS. CORDIAL: Appreciate it.
- 7 MADAM CHAIR: All right. We're done with
- 8 multidistrict standards review and revision.
- 9 UNIDENTIFIED VOICE: Oh, no.
- 10 MADAM CHAIR: Yeah. The next item on our
- 11 agenda is an update on the standards review and revision
- 12 process. (Inaudible).
- 13 UNIDENTIFIED VOICE: Yes, thank you, Madam
- 14 Chair. Just as we've told you before, we just wanna keep
- 15 you all up-to-date on this process and bring you along with
- 16 us. So I'll turn it over to Dr. Colsman, and also Lulu Buck
- 17 and Holly Porter to talk to us -- to give us some updates on
- 18 the standards revision process.
- 19 DR. COLSMAN: Good afternoon, everyone. I'm
- 20 glad that at this point, we are actually all here so we
- 21 didn't have to resort to CDE karaoke with Mr. Durham, a
- 22 reference to yesterday's bad singing and commiseration.
- MR. DURHAM: Who said it was bad?



- DR. COLSMAN: No, I think we both self-
- 2 admitted. So -- well, good afternoon chairman --
- 3 chairperson Schroeder and Members of the Board.
- 4 UNIDENTIFIED VOICE: You sound like you have
- 5 been in the State Board meeting for two days.
- 6 DR. COLSMAN: Right. And we appreciate the
- 7 opportunity to be with you today. This is one of our
- 8 regular updates on the standards review and revision
- 9 process. Joining me today is Dr. Holly Porter. She serves
- 10 as the chair of our Colorado English language proficiency
- 11 standards committee for this work, and she is also the
- 12 director of language support and services for Cherry Creek
- 13 Schools. And also joining me is Lulu Buck, who is our
- 14 English -- she has a very long title, so hang in there --
- 15 English language development specialist and world language
- 16 content specialist.
- 17 UNIDENTIFIED VOICE: It wouldn't fit on her
- 18 taq.
- 19 DR. COLSMAN: Right, it would -- she has
- 20 multiple name tags that she wears in sequence. So our
- 21 purpose today is to provide you with an update on this
- 22 standard review and revision process and provide you with an
- 23 update on the English language proficiency standards
- 24 committee as a -- as a taste for the next year to come
- 25 because a year from now, and by the time we get through



- 1 June, is when this process will have concluded and where
- 2 we're endeavoring to keep you up-to-date on the process and
- 3 bring forward information from different committees as this
- 4 year goes forward.
- 5 So we'll start off with that, just a brief
- 6 overview and a brief reminder of the guiding principles that
- 7 we're using for this process, is that it be transparent,
- 8 inclusive, research-informed, consistent, substantive, and
- 9 improvement oriented. And you'll see these principles play
- 10 out through -- through the work that we're doing with our
- 11 committees and some of the information that we're gonna be
- 12 sharing with you today.
- 13 As a reminder, the review committees that
- 14 have just begun working in May are the group -- or the
- 15 groups that are going to be synthesizing all of the input
- 16 from our stakeholders to provide you with recommended
- 17 revisions to consider. Our job as staff is to help
- 18 facilitate this process. And all of this is to support you
- 19 in making the decisions that you need to make with respect
- 20 to proposed revisions to the standards. The timeline for
- 21 this work, we actually began planning for this a year and a
- 22 half ago. So it's really exciting in -- in May to actually
- 23 have the committees begin meeting. You'll recall that from
- 24 November through April, we had our online standards feedback
- 25 system open, to provide -- to gather input from the field in



- 1 terms of recommended revisions. That's part of the
- 2 transparent and inclusive nature of this process. We had a
- 3 process to and get -- to solicit members for our committee
- 4 that was open February through March. We had a blind review
- 5 process to select committee members and our chairs, based
- 6 solely on their qualifications to serve within their roles,
- 7 and the committees began meeting this past May. The
- 8 committee work will continue roughly through April of next
- 9 year.
- 10 And you'll notice that on the graphic, we
- 11 have another public feedback opportunity in the October,
- 12 November, December timeframe. At that time is when we will
- 13 anticipate having initial recommended revisions from the
- 14 committees available for the public to comment on and to
- 15 present to you as a Board so that you are aware of the work
- 16 of the committees as this goes forward.
- 17 And then we've provided a few months at -- in
- 18 -- within 2018 to help facilitate that adoption process and
- 19 we'll be working with you to take it -- to determine the --
- 20 the most expeditious and appropriate way for that to -- to
- 21 move forward.
- 22 I'd like to just give you a quick update on
- 23 the review and revision committee themselves -- the
- 24 committees themselves. So he -- we have two graphics that I
- 25 can't displace side by side but the two slides, slides eight



- 1 and nine, will give you a sense of the applications that
- 2 we've received by region and then the committee
- 3 representation by region.
- 4 So what you'll see on slide eight is that 57
- 5 percent of the applications came from the Denver metro area,
- 6 20 percent from the Pikes Peak area, 11 percent from the
- 7 north central area of the state. And then for west,
- 8 central, northwest, northeast, southwest, and southeast,
- 9 some varying percentages of the applications.
- 10 UNIDENTIFIED VOICE: These are the
- 11 applications from -- we go on this district, someone to
- 12 participate in the process?
- DR. COLSMAN: That's correct. Participate in
- 14 the committee.
- 15 UNIDENTIFIED VOICE: So this is really
- 16 lopsided.
- 17 DR. COLSMAN: And -- and what we found is
- 18 that when you look at the actual representation on the
- 19 committees, what we are determined to do was to take as many
- 20 of the applicants as we could from those regions and ensure
- 21 that those -- those people who applied were on the
- 22 committees.
- So what you'll see is if you compare on slide
- 24 nine, you'll see that while 57 percent of the applications
- 25 came from the Denver metro area. What you'll see is 54



- 1 percent were selected from there and we bumped up and then
- 2 ensured that we had a greater representation on the
- 3 committees than that applied. If that makes any sense.
- 4 UNIDENTIFIED VOICE: So it's not just Denver,
- 5 it could be -- it could be --
- 6 DR. COLSMAN: The Denver metro area which
- 7 would -- I don't know how far north that would extend in
- 8 terms of-
- 9 UNIDENTIFIED VOICE: Just tell us only what's
- 10 in North Central.
- 11 DR. COLSMAN: Right. Right. Right. Right.
- 12 So we're used our -- for this, we use the regions that we
- 13 commonly use within the -- for the state for all of our work
- 14 for the department. There are eight regions I believe. And
- 15 so -
- 16 UNIDENTIFIED VOICE: Every entity has sort of
- 17 a different-
- DR. COLSMAN: No. No.
- 19 UNIDENTIFIED VOICE: Any other (inaudible)
- 20 12, et cetera --
- DR. COLSMAN: Right. We -- we've --
- 22 we've settle on, as a department, I think just eight regions
- 23 that we typically go -- use as a reference. And we have it
- 24 available on our website so you can see what exactly that
- 25 map looks out to be. And we can also provide you with a map



- 1 of the -- of the districts that our committee members come
- 2 from and all of the committee names and their affiliations
- 3 of districts or whatever, if they're -- if they're a parent
- 4 or a business person. All of their affiliations are also
- 5 included on our website. So again that's part of our
- 6 transparent process. We want to make sure that all those
- 7 committee members names are -- are publicly available.
- 8 UNIDENTIFIED VOICE: And this are all
- 9 voluntary --
- 10 UNIDENTIFIED VOICE: Applications, right?
- 11 UNIDENTIFIED VOICE: That's right. And --
- 12 and the, the work on the committees tends to be something
- 13 that is in many ways more than is -- we appreciate all of
- 14 the work that goes into it because we tend to estimate that
- 15 some work will, you know, entail X hours and it ends up, up
- 16 honestly being more than what we've anticipated. What we
- 17 find is our committee members are really, really dedicated
- 18 and -- to the work and put in those extra hours. They'll be
- 19 working quite a bit actually, over the summer. We have five
- 20 face to face meetings scheduled.
- 21 UNIDENTIFIED VOICE: (Inaudible).
- MS. COLSMAN: So we have five face to face
- 23 meetings scheduled between now and I believe, October. But
- 24 committee members will be working virtually over the summer
- 25 as well.



- 1 UNIDENTIFIED VOICE: Have you had any
- 2 meetings yet?
- 3 MS. COLSMAN: Yes. We've had, we had a two-
- 4 day meeting in May, and it was partially a training meeting,
- 5 as well as a beginning meeting. And actually, the committee
- 6 members started to look at the comments that came through
- 7 the online standards feedback system, and there's a meeting
- 8 tomorrow as well. So -- so the committees you -- probably
- 9 will be able to take your feedback directly to the English
- 10 language proficiency committee.
- 11 Our chairpersons, we also want to acknowledge
- 12 the tremendous amount of work that they do because they came
- 13 in for a full day training in early May to serve in their
- 14 roles and they worked to develop the agendas and the work
- 15 plans for the committees along with our content specialist.
- 16 So they put in a tremendous amount of hours, all without
- 17 pay, but with very deep gratitude on the depart -- on the
- 18 part of the department.
- 19 UNIDENTIFIED VOICE: Thank you.
- MS. COLSMAN: So if you take a look at slide
- 21 10, what you'll see is what the composition of the
- 22 committees turned out to be. We've collapsed a few
- 23 categories together. We can tease this out further for you
- 24 if you would like to know what, what number of the educator
- 25 -- of the 40 percent -- 47 percent of the committees that



- 1 are educators, what percent of those are early childhood,
- 2 elementary, middle, and high school. And you'll see that
- 3 there's 34 percent administrators. That's a big category
- 4 that include -- includes school principals, but it also
- 5 includes district level curriculum coordinators or district
- 6 level content specialists, or teachers on special
- 7 assignment. So they may fall into that kind of
- 8 administrative category.
- 9 You'll see that we have 11 percent higher ed
- 10 representation and 6 percent business, and 2 percent parent
- 11 representation. Now, we recognize that there's not as great
- 12 of an involvement of, of individuals who identify themselves
- 13 strictly as parents. Obviously, there are many folks on
- 14 these committees that are also parents, but they didn't
- 15 apply with that as their primary role. We're working on
- 16 ways to engage more parents in the process by working
- 17 through the State Advisory Council on Parent Involvement in
- 18 Education and developing some engagement sessions between
- 19 now and October, to get some parent input and feedback on
- 20 the standards so that we can make sure that that voice is
- 21 part of the process.
- Where -- we've also done that with business
- 23 as well. In fact, we just met last week with, with two
- 24 business groups to get some of their feedback on the
- 25 workforce readiness aspect of the Colorado academic



- 1 standards, which is a piece that needs to -- is one of the
- 2 statutory requirements that our standards lead to workforce
- 3 readiness. So we're trying to work on, on those pieces in
- 4 ways that make sense.
- 5 We also recognize that for, for a parent or a
- 6 business person sitting in on some of the committees may not
- 7 feel as, as useful with the piece of their, their time,
- 8 especially when you put a whole lot of educators in a room,
- 9 and you're looking at a standard statement, and the word is
- 10 analyze, and there's somebody intent on changing it to
- 11 evaluate, and they'll spend a half an hour debating that.
- 12 That's really exciting to educators, but a parent may say
- 13 "That's really nice and all, but does my -- is my child
- 14 gonna read by the end of third grade?" And so we're trying
- 15 to make sure we have developed some engagement strategies
- 16 for parents and business that actually match the, the type
- 17 of engagement that, that matches what they would prefer.
- 18 UNIDENTIFIED VOICE: And don't talk in
- 19 acronyms.
- MS. COLSMAN: Right, exactly. No acronyms-
- 21 UNIDENTIFIED VOICE: No acronyms.
- 22 MS. COLSMAN: -- no jargon, which is a little
- 23 challenging when you put a group of educators together.
- 24 UNIDENTIFIED VOICE: It is, but it's a good
- 25 thing to do?



1 MS. COLSMAN: Absolutely. Absolutely. 2 UNIDENTIFIED VOICE: It's good training? 3 MS. COLSMAN: Exactly. So right now on our, on our website, we have a few resources that are available 4 for you and for the general public. This is part of being 5 6 transparent. 7 So the online standards feedback system, you'll recall, closed at the end of April. We have two 8 versions of the -- that feedback available for the public to 9 review, as well as for you to review. One of them is a 10 11 direct spreadsheet download of every single comment by content area and grade level. So it's, it -- it's a 12 13 challenge to read through because it's a spreadsheet, but we wanted to make sure that it was transparent, that it -- that 14 every single comment is there and people can review and see 15 16 if their comment is included. 17 We've also through the work of our math 18 content specialist who's also a great computer programmer, 19 was able to figure out a way to take that from a spreadsheet 20 and actually turn it into documents that are really useful 21 and easy to read. So for every content area, the comments are organized by the different components of the standards, 22 23 documents, and the grade level. So the -- those are all 24 available. So if there's a particular subject area you're 25 interested in, you can open up that comment or that document



- 1 and see every single comment. You'll notice, when you open
- 2 those, that some of them -- that, that folks went through
- 3 and copied and pasted the same comment all the way through.
- 4 And so those are all included.
- 5 You'll also notice that there are some very
- 6 long comments as well. And so these have been given to each
- 7 of the committees and this is what we're asking the, the
- 8 committees to work from.
- 9 Also on our committee resources page I'd
- 10 indicated that the names and affiliations of the committee
- 11 members are posted by content area, but there also is a
- 12 specific page for each content area that, again, includes
- 13 the online standards feedback. But there's also a report,
- 14 what we call a benchmarking report, which is a, a
- 15 requirement of the -- a statutory requirement for the
- 16 standards that are standard to be comparable in scope,
- 17 relevance, and rigor to national and international
- 18 standards. So we've engaged outside experts to conduct
- 19 those reports. So those reports are also on those web
- 20 pages.
- 21 So our committees will be using the
- 22 benchmarking reports and the public feedback to make their
- 23 recommendations for revisions. We're asking our committees
- 24 to, to stick to those and to not come in and think that they



- 1 are the -- now that they're on the committee, they get to
- 2 make whatever changes they want.
- 3 We're saying that we need to see that there's
- 4 a demand for change and that they consider the impact of the
- 5 change. And if there is, for instance, a high demand and a
- 6 low impact, it's probably gonna be a change that makes a lot
- 7 of sense. Some of those might be, you know what, this --
- 8 the wording of this standard has never made any sense, can
- 9 you just clarify. High demand/low impact, it doesn't change
- 10 the intent of it, just makes it more understandable. If
- 11 there's low demand for something, that's a high impact.
- 12 Like, we should no longer have algebra. Well, that's one
- 13 comment: high impact.
- 14 What we would assume is that if that was a
- 15 recommended change that the committee would go along with,
- 16 that they would have to have a strong rationale. And that
- 17 would actually be something we'd would bring before you
- 18 because if it's a high impact, low demand we would want to
- 19 make sure you have an opportunity to weigh in on that before
- 20 the Committee moves further. So we have this decision make
- 21 -- making matrix based on those two pieces.
- 22 I'll, I'll conclude on this particular slide
- 23 with just making sure that you know all committee dates are
- 24 available on the website, so that the general public can
- 25 come and attend. We do have guidelines about the general



- 1 public attending. Just like here, there, there can
- 2 be an opportunity for a public comment, but it is -- they
- 3 are not participants in the committee. So we do have some,
- 4 some, some restrictions around that. We do have a public
- 5 comment opportunity available through our standards email
- 6 system, that we do get comments coming in still. And those
- 7 will all be addressed as well.
- 8 Just to give you a guick sense of how many
- 9 comments were received by content area through our online
- 10 system, we do have this summary tally for you. If you take
- 11 a look there, people typically are drawn to where the most
- 12 number -- what is the greatest number of comments, that
- 13 makes us wonder why, why are there so many comments there.
- 14 I'll give you an example. If, if you look, I think World
- 15 Languages is the winner, the clear winner in the most number
- 16 of comments. When you take a look at what those comments
- 17 are --
- 18 UNIDENTIFIED VOICE: Two commenters.
- 19 MS. COLSMAN: Right. Exactly. So what
- 20 you'll notice there is when we -- when you download the
- 21 actual comments, there were many of them, which were those
- 22 repeat cut and paste kind of comments. And they were
- 23 actually -- this person was really interested in having the
- 24 committee look at the ACTFL standards. So, so --



- 1 UNIDENTIFIED VOICE: American Council
- 2 Teaching of Foreign Languages.
- 3 MS. COLSMAN: There you go. I knew I didn't
- 4 have to memorize that one because Board Member (inaudible).
- 5 UNIDENTIFIED VOICE: It's interesting that --
- 6 UNIDENTIFIED VOICE: social Studies and then
- 7 P.E. have the most commenters.
- 8 UNIDENTIFIED VOICE: Right. Right. Yeah.
- 9 And social --
- 10 UNIDENTIFIED VOICE: Hot topic among on P.E.
- 11 MS. COLSMAN: So that's a good question. I
- 12 don't know the answer to that. But social Studies, I want
- 13 to keep in mind our social Studies teachers are -- are ones
- 14 who are really about civic engagement. And so that's who
- 15 you see.
- 16 UNIDENTIFIED VOICE: They got some of that?
- 17 MS. COLSMAN: Yes, they were very civically
- 18 engaged in this process and had really thoughtful, deep
- 19 comments. So in reading through, I thought, "Wow. I got
- 20 him on that social studies committee because they're adding
- 21 a lot of really great thinking to the -- to the committee's
- 22 work." And again I'm very glad that I'm not a part of that
- 23 particular committee. Really good work though.
- 24 So we're going to shift to just focus for a
- 25 few minutes on the Colorado English Language Proficiency



- 1 Standards subcommittee. Just gonna start off with a little
- 2 bit of information, and hopefully with a little bit of
- 3 information I can be very dangerous because I don't have the
- 4 depth of knowledge here, I'll hand it off to those who
- 5 really do know this in just a moment.
- 6 So just to give you a little bit of
- 7 background on Colorado's English Language Proficiency
- 8 Standards. Back in 2009, when the standards development
- 9 process was underway the State Board of Education -- I was
- 10 going to be like really informal with you. But I'll say
- 11 education-approved Readers English Language Proficiency
- 12 Standards as the framework for Colorado's English Language
- 13 Proficiency Standards. This was after the recommendation of
- 14 the of the English Language Proficiency Committee at that
- 15 time. The CELP standards, as we lovingly call them,
- 16 Colorado English Language Proficiency Standards, include
- 17 standards to develop English for students identified as
- 18 English learners kindergarten through 12th grade. This CELP
- 19 standards addressed specific context for language
- 20 development of social and instructional language in the
- 21 content area. So English language, Arts, Math, social
- 22 Studies, and Science.
- So I'll give you an example of what we mean
- 24 by social and instructional language. Years ago when I was
- 25 a seventh grade Math teacher, I had an English learner



- 1 during my classroom. Because I don't want give personally
- 2 identifiable information, I will say his name is Randy. So
- 3 Randy came in, and he had very good social English skills.
- 4 So he could come in and he could speak with me. And I could
- 5 say something like, "Oh, could you go pick that up from the
- 6 table." And he knew what I was talking about because he
- 7 understood social language.
- 8 When we started to get into instructional
- 9 language, is where I thought he -- where I found the
- 10 disconnect. Because I would speak to him about, "Oh, we're
- 11 going to create a table to compare and contrast." And he,
- 12 in his mind, this was a table. The instructional language
- 13 of table for him was not part of his vocabulary. So I
- 14 needed to directly teach him that language, and compare and
- 15 contrast. Those are, that's not language that typically
- 16 occurs in a social setting.
- 17 So the CELP standards help develop ensure
- 18 that students have a social language, but also the
- 19 instructional language and through the content areas.
- 20 Because in Math I can say compass, but that means something
- 21 different in a social Studies classroom. And if I say
- 22 kingdom in Science, I mean something different than I am in
- 23 social Studies. And if I see Phylum, that's a whole
- 24 different ballgame. That's a really specific concept to
- 25 specific content area.



- 1 So that's, in a nutshell, what the English
- 2 Language Proficiency Standards do is they help with the
- 3 social, instructional, and the content specific language
- 4 development. So when a handoff now to Lulu Buck, who's
- 5 going to talk us through a little bit about what input the
- 6 CELP Committee received specifically around our standards.
- 7 MS. BUCK: Thank you. We at CDE conducted a
- 8 survey to gather some additional feedback on the approach on
- 9 revising the Colorado English Language Proficiency
- 10 Standards. And the survey was open from January 25th to
- 11 February 28, 2017. We received a total of exactly 350
- 12 individual respond -- responses. Ninety percent of those
- 13 responses were educators, followed by 4 percent representing
- 14 state agencies, and the 2 percent being students, and 4
- 15 percent being in the category of other that varied from both
- 16 CS, to parents, to media staff, to taxpayers, and
- 17 professional organizations.
- 18 From that 90 percent of educators, we had the
- 19 following breakdown. Where we had 60 percent of the
- 20 Educator responses were English language development
- 21 teachers, followed by the 11 percent being district
- 22 administrators, 9 percent being district level non
- 23 administrators staff, and then 8 percent the classroom
- 24 teachers, 4 percent being school administrators. Three
- 25 percent being the school level non instructional staff.



- 1 Another 3 percent being a non-peak K through 12 educator,
- 2 and lastly a 2 percent being bilingual educators.
- In the survey conducted, the overall
- 4 impression of the Colorado English Language Proficiency
- 5 Standards was positive. We had 21 percent of our responses
- 6 were very positive. Forty-one percent being positive.
- 7 Twenty, 25 percent had a neutral feeling. Eight percent
- 8 were negative. One percent were very negative, and four
- 9 percent were not sure.
- 10 Lastly, the survey inquired about the
- 11 preference of our approach and to the review and revise the
- 12 Colorado English Language Proficiency Standards. Sixty-
- 13 seven percent of our stakeholders requested that to continue
- 14 our to -- our use of the WIDA Framework without
- 15 modifications, and to develop and support resources around
- 16 implementation for Colorado. Followed by an 18 percent
- 17 request to continue to use the WIDA Framework without
- 18 modifications. Then we had a 13 percent request to
- 19 reference the WIDA Framework for developing an original
- 20 Colorado English Language Proficiency Standards. And then
- 21 lastly, we had two percent requested to develop the self
- 22 standards from scratch without referencing the WIDA
- 23 Framework. And that was the entire survey.



- 1 So at this time I'd like to introduce Dr.
- 2 Holly Porter, to provide you an update for the -- with the
- 3 committee work.
- 4 MS. PORTER: Thank you, Madam Chair and
- 5 Members of the Board. Can you hear me?
- 6 UNIDENTIFIED VOICE: Just get closer.
- 7 MS. PORTER: Okay. Thank you so much for
- 8 having me here today. I really appreciate it, and I really
- 9 enjoyed my time on the committee. As you can see, we met in
- 10 May for the first time. And what we did the first day when
- 11 we started was we had everybody come in, and we, we talked
- 12 about the WIDA standards and the self-standards and how they
- 13 were aligned, and talked about everyone's thoughts on that
- 14 similar to what this survey had asked. And everyone was
- 15 unanimous that we keep the standards and make some
- 16 recommendations for how we make them more (inaudible)
- 17 specific. So we would keep self standards the way they are,
- 18 and then use them more Colorado-specific resources or
- 19 trainings or things to go along with that.
- We went through all of the survey results, we
- 21 went through every single comment, and we actually coded
- 22 them into some themes to talk about what was the field
- 23 requesting from us. And so the themes that came out we had
- 24 some training themes where we needed some more specific
- 25 training. We had some themes around supporting us with



- 1 alignment to Colorado's standards, because some of the
- 2 materials that we currently have with the WIDA Framework are
- 3 aligned to standards that are maybe in other states because
- 4 they're all examples. So we wanted to make sure that we had
- 5 some or very specific Colorado alignments. And then the
- 6 other requests that came out of that was just to develop
- 7 additional supports for accessing some of those materials.
- 8 So we did that. We discussed some of the
- 9 resources that we're using, and then really it came down to
- 10 our next steps we're going to be looking at how do we more
- 11 closely align WIDA, CELP standards with our current Colorado
- 12 content standards to make it a very Colorado-specific thing.
- 13 And one example that I'll give you is there's a little bit
- 14 of a mismatch in some areas with some of the examples that
- 15 we did provide.
- So the standards are there, and the standards
- 17 align with any content standard that you have. So in any
- 18 state you have your content standards and then WIDA like Dr.
- 19 Colsman said, is the alignment of the language of that. So
- 20 we have the language of language arts, the language of math,
- 21 the language of science and social studies. So depending on
- 22 what state you're in, and depending on what standard you
- 23 have, you will be aligning the language to that standard.
- 24 And so one of the samples that WIDA has an
- 25 example topic of ecosystems in third grade. In Colorado,



- 1 ecosystems is not included in the third grade standards. It
- 2 would be included. There would be things like states of
- 3 matter, life cycles and organisms, and earth materials.
- 4 And so what we'd want to do is make sure that
- 5 the examples that we're providing for districts to use are
- 6 very closely aligned to Colorado standards and that we
- 7 provide support to our districts in Colorado, because we
- 8 want to be local support and not necessarily having some of
- 9 these things out there that may not align perfectly.
- 10 So that's really what a lot of people have
- 11 been asking for and then in ensuring that people have access
- 12 to that and providing some support with potential trainings
- 13 or links to things that would, that would be Colorado-
- 14 specific. So that was the gist of what we did in the
- 15 committee, and our next steps and we are meeting tomorrow
- 16 again. So we're looking forward to continuing to go down
- 17 that path and see what we can create and develop for our
- 18 state.
- 19 UNIDENTIFIED VOICE: So what are the next
- 20 steps for this work? As you know, tomorrow is another
- 21 meeting day for the committees. They'll continue working
- 22 throughout the summer. They will convene again in September
- 23 to actually start drafting what revisions they are
- 24 recommending and we will start to bring forward some of the
- 25 highlights of that over the fall. What I'm interested in



- 1 and I think what we're very interested in learning is how to
- 2 best present some of that information to you.
- 3 So I'll be interested to hear your thoughts
- 4 on how best to ensure that you're made aware of what
- 5 revisions are coming forward, so that, you're not
- 6 overwhelmed with those all at once. We don't wanna wait
- 7 until May of next year and look at stacks and stacks of
- 8 documents. We're looking at ways to help summarize what the
- 9 main changes are and perhaps code them in ways of, "Here is
- 10 a change that is a greater impact, " and deemphasize some of
- 11 the things that might be a grammatical change so that you're
- 12 really focused on those things that are more about
- 13 substance.
- 14 So we'll be interested in working with you
- 15 all over the next couple of months to hear your thoughts on
- 16 how to best present this information over these next 12
- 17 months. So we ain't -- we're very interested in hearing any
- 18 questions that you have right now, or any comments that you
- 19 have right now.
- 20 MADAM CHAIR: Thank you very much (inaudible)
- 21 Colleagues, Ms. Mazanec, how do you get feedback from
- 22 schools districts, I guess that have high ESO students, high
- 23 number?
- MS. PORTER: So I'll start that question, and
- 25 then I'll ask Lulu to elaborate. So through our Office of



- 1 Culturally and Linguistically Diverse Education, we do have
- 2 contacts for districts and we are aware of the districts and
- 3 schools that have higher numbers of English learners. And
- 4 we have communication networks in order to make sure that
- 5 they're engaged and they're understanding what's happening
- 6 through the -- through all of this process. That's actually
- 7 the mechanism that we use to make sure that when we send out
- 8 our survey, that we're getting at the places where we know
- 9 have the greatest numbers and percentages of English
- 10 learners.
- 11 UNIDENTIFIED VOICE: So when you say
- 12 communication networks --
- 13 UNIDENTIFIED VOICE: Right.
- 14 UNIDENTIFIED VOICE: -- so I assume there's
- 15 some sort of network between that office and those schools.
- MS. PORTER: That's correct.
- 17 UNIDENTIFIED VOICE: Do you -- does the
- 18 office reach out to them?
- 19 MS. PORTER: That's right. We have -- we
- 20 have stakeholder meetings as well where we -- where we
- 21 gather input and then their feedback on what they would like
- 22 to see changed.
- 23 UNIDENTIFIED VOICE: So what if they don't
- 24 come to your meetings, are you reaching out to them to get
- 25 their feedback?



- 1 MS. PORTER: Correct. We do it both via
- 2 email, as well as phone calls, as well as stakeholders, and
- 3 face to face meetings.
- 4 UNIDENTIFIED VOICE: Okay.
- 5 UNIDENTIFIED VOICE: That's a really
- 6 important point because-
- 7 UNIDENTIFIED VOICE: Well actually,
- 8 truthfully not just some ELO, but all of these.
- 9 UNIDENTIFIED VOICE: Right.
- 10 UNIDENTIFIED VOICE: You know, because I --
- 11 I'm assuming there are some schools and districts that can't
- 12 spare somebody to come to all of these meetings and
- 13 participate and at the same time we still need to hear from
- 14 them.
- 15 MS. PORTER: That's a -- it's a really
- 16 important point. It's something that we're continuing to
- 17 think of like, how do we ensure engagement throughout this
- 18 process? So we do have a -- we have a like a monthly --
- 19 monthly newsletter that we've started to develop, we have
- 20 monthly webinars and the standard to review and revision
- 21 process.
- 22 But making sure that that gets pushed out is
- 23 really, really important because people only find out when
- 24 we contact them that this is available. We can make
- 25 available that -- that information about how to sign up for



- 1 the newsletter as well as the webpage where all of this is
- 2 to -- too busy so that you can also have that available for
- 3 your constituents as well. I think that would be really
- 4 helpful.
- 5 MADAM CHAIR: Anything else? Questions,
- 6 comments, input to the committee members? Mr. Durham?
- 7 MR. DURHAM: Now these are the standards, the
- 8 systems in English language proficiency standards
- 9 (inaudible) .
- MS. PORTER: No, the -- the English language
- 11 proficiency standards that we live develop actually does
- 12 inform the WIDA assessment, but it does not inform the PARCC
- 13 assessments.
- 14 UNIDENTIFIED VOICE: The WIDA assessment
- 15 (inaudible).
- 16 UNIDENTIFIED VOICE: The -- the -- correct.
- 17 Correct.
- 18 MS. PORTER: So that would be possible for me
- 19 to -- for this standards to where stand with great
- 20 (inaudible) level sorry, (inaudible) should be able to read
- 21 at a certain level in English have great force is that
- 22 correct?
- MS. BUCK: So I'm going to give like a really
- 24 simplistic answer and then I'm gonna hand it over to Holly.
- 25 So that would -- I think your question would be assuming



- 1 that a student starts in a school at kindergarten and
- 2 progress's through fourth grade. You'll have to recall that
- 3 there are students who join us --
- 4 UNIDENTIFIED VOICE: I under -- I understand
- 5 that, but we tried to make some accommodation for that in
- 6 levels (inaudible) 60, but that didn't work. So I guess the
- 7 question is, is it legitimate for this Board to try and set
- 8 a standard that would require a level of English language
- 9 proficiency after one year? Let's say their first year was
- 10 grade four, they were expect -- expected to accomplish
- 11 something in grade three, and if they'd been there for two
- 12 years, their standard would be higher and so on through. So
- 13 this -- this process could be used to ensure that the
- 14 children actually are taught English.
- 15 UNIDENTIFIED VOICE: So I'm gonna ask Lulu to
- 16 comment on one piece, and then I think I'll ask Holly to
- 17 elaborate. So the standards fell out like expectations and
- 18 around language development. How that language development
- 19 is tracked. Is by moving kids through different levels from
- 20 -- and now I'll (inaudible) Lulu to just kind of talk about
- 21 that.
- 22 So I don't know this necessarily the
- 23 standards themselves that would ensure that. I think it
- 24 would be around providing really supportive guidance about



- 1 how to move kids through the different levels. So I'll ask
- 2 Lulu to maybe make sense out of what I said.
- 3 MS. BUCK: At our English language
- 4 development programs do provide a framework for English
- 5 language proficiency to happen. It's -- we do around --
- 6 around the number of years, we can't really put a death in a
- 7 year around that only -- only because we follow statute.
- 8 Statute allows the language development to arise, but there
- 9 is accountability for our programs to ensure that they are
- 10 having kids grow in their language proficiency. So we do
- 11 monitor that through the monitoring process of once a year.
- 12 We do require students to assess language proficiency and
- 13 then we engage in those results and we can keep distance-
- 14 UNIDENTIFIED VOICE: I don't think there's
- 15 any --
- 16 UNIDENTIFIED VOICE: Around the language
- 17 proficiency of schools.
- 18 UNIDENTIFIED VOICE: I don't think there's
- 19 any -- there's no statute that governs the standards in that
- 20 way. The statute requires that we revise our standards.
- 21 We're in the process of revising them. They could be
- 22 revised to a standard that this Board thought appropriate
- 23 for progress in learning English. Failure to learn English
- 24 at that pace would reflect poorly on the district that
- 25 failed to instruct in English at that level.



- 1 UNIDENTIFIED VOICE: Yes.
- UNIDENTIFIED VOICE: So -- so if you're
- 3 looking for feedback for -- to take to the committee, is
- 4 that the ability to read in English is a critical skill. It
- 5 is better developed in earlier grades than later and that
- 6 the standards would -- would measure at various grade
- 7 levels. Because I remember when I read the current
- 8 standards when I first came on the Board. It was quite an
- 9 exercise actually, in boredom mostly, that -- that we could
- 10 -- those standards could reflect a certain requirement and
- 11 then we could ensure then that our testing regimen measured
- 12 progress toward those standards. Districts that failed to
- 13 meet those standards might be held accountable.
- 14 UNIDENTIFIED VOICE: We have some very
- 15 amazing districts to model that from. Our ELPA excellence
- 16 reports show a number of trends in their success with
- 17 English learners. One of those main trends is their
- 18 understanding around the way the framework in instruction
- 19 for English learners. So that is part of the revision
- 20 process that we would like to take, is to learn from our
- 21 ELPA excellence districts and to replicate that for the
- 22 state.
- 23 UNIDENTIFIED VOICE: Ms. Colsman (inaudible)
- 24 things I would like to see them regardless of the standards
- 25 that may or may not be recommended by the committees, is



- 1 that are prepared at least for the consideration Board
- 2 standards that in fact provide hard measurement for progress
- 3 in English language, that this Board might choose to adopt
- 4 regardless of the recommendations of the various committees.
- 5 I think some of this value progress in English more than --
- 6 than certainly some in the field do. So I think this might
- 7 be an opportunity to -- for this Board to try and ensure
- 8 that we have. We make adequate progress toward that goal.
- 9 MS. COLSMAN: So, so Mr. Durham, thank you
- 10 for that. And I, and I, do hear that loud and clear that
- 11 it's a, a high priority of the Board that, that we're really
- 12 working towards ensuring kids are getting to English
- 13 language proficiency as, as, as quickly as possible.
- MR. DURHAM: It's a high priority by law 43.
- MS. COLSMAN: Right. Well, I would, I would,
- 16 also say that you know our reading by third grade is a
- 17 strong, and strongly held department goal, and we'll make
- 18 sure that we share that with the committee. I think there's
- 19 --
- MR. DURHAM: I think it is a strong hard to
- 21 go. It is not a strongly held goal on, goal on the part of
- 22 some of the districts with whom this Board deals.
- MS. COLSMAN: I would -- I'm going to ask Dr.
- 24 Porter to just elaborate on one more piece around a lever
- 25 that the Board has with respect to this.



- 1 MS. PORTER: I would say as a district who has
- 2 a lot of English learners in the state, one of the largest,
- 3 we do feel the accountability comes from our, our school
- 4 performance framework and our district performance
- 5 frameworks because we are required to look at adequate
- 6 growth for English learners on the English proficiency test,
- 7 and that is measured on an expectation of six years. And so
- 8 that's, that's what's, I think that's in the statute. I
- 9 could be wrong, but I think it's a five to seven year kind
- 10 of goal that we have. And I'll tell you that we look at
- 11 that really clearly to say --
- 12 MR. DURHAM: That six years of instruction
- 13 in, in --
- MS. PORTER: In English.
- MR. DURHAM: Sure.
- MS. PORTER: Yeah. That, that's pretty much
- 17 based on research. That's the research that's out there as
- 18 well. And so we look at if, if kids are not proficient and
- 19 having been in a program within six years, that's a, that's
- 20 a problem. So all of our growth is based on that, and so
- 21 what we look at is are they moving through the levels of
- 22 proficiency? So those self-standards have language levels
- 23 of proficiency that kids would come in. So they may come in
- 24 the entry, and, and this is a graphic here that you may not
- 25 be able to see, but there are levels here. As a student



- 1 arrives here, they would have time to get here. But if they
- 2 arrive in the middle, it may take them less time.
- 3 MR. DURHAM: Right.
- 4 MS. PORTER: So if they -- right. The very
- 5 beginning, the maximum amount of time we would expect would
- 6 be six years. But all of our growth on our school
- 7 performance framework is based on that, and so we get to see
- 8 if we have adequate growth percentiles, or not, and so we're
- 9 always looking for that adequate growth percentile, and
- 10 that's also what ELPA excellence is based upon is if you
- 11 have high growth and high achievement for English learners.
- 12 MR. DURHAM: Is the objective, let's presume
- 13 a six year time-frame is reasonable for them, is the, is the
- 14 standard then at the sixth year complete proficiency?
- 15 MS. PORTER: That would be my understanding.
- 16 Complete proficiency in English.
- 17 MR. DURHAM: Complete proficiency in English.
- 18 So if you had a non-English language learner arrive in
- 19 kindergarten, then by fifth grade the expectation would be
- 20 full, fully proficient.
- 21 MS. PORTER: Fully proficient. And I can
- 22 only speak from my district's experience. Eighty-five
- 23 percent of our kids who start their first year in the
- 24 program are at Monotrona or exited from our program within
- 25 three years, 95 percent in five years, and then we have a



- 1 few that kind of hang on a little bit. Some of those may
- 2 have some disability or some other (inaudible).
- 3 MR. DURHAM: Presuming --
- 4 MS. PORTER: That I can only speak from my
- 5 experience. And that's been my experience is that yes,
- 6 that's, that's the trajectory that we all aim for.
- 7 MR. DURHAM: So we would be able to hopefully
- 8 have some standards that if we were to test to those
- 9 standards could hold districts accountable.
- MS. PORTER: And that's what I was trying to
- 11 say is we already do. And that's already held (inaudible).
- 12 MR. DURHAM: I understand but there are
- 13 districts who don't.
- MS. PORTER: We know as a state, we have our
- 15 state test does that, and measures -- measures levels of
- 16 proficiency, and so can give us that trajectory and that
- 17 adequate growth using that current assessment that we are,
- 18 that we have.
- 19 MR. DURHAM: And which says --
- MS. PORTER: That's the way the readers
- 21 (inaudible). If you remember but we were going through all
- 22 this when we were doing the ESSA.
- MR. DURHAM: Right.
- 24 UNIDENTIFIED VOICE: My request was that by
- 25 this fall, we would get a deeper tutorial on this particular



- 1 thing because we're, we're all kind of learning. We, we're
- 2 all at different levels of understanding.
- 3 UNIDENTIFIED VOICE: And like I was saying, I
- 4 took myself out of the chair, but just having had experience
- 5 in that district.
- 6 UNIDENTIFIED VOICE: My own take a little
- 7 time here. But I think the objective is, is noble.
- 8 UNIDENTIFIED VOICE: I wanna ask you
- 9 something, isn't that important?
- MS. PORTER: Yes.
- 11 UNIDENTIFIED VOICE: So when your kids in
- 12 Cherry Creek start out, do they start out as (inaudible)
- 13 classroom or they start learning English, or is it
- 14 (inaudible) as they start out, let's say in Spanish.
- 15 MS. PORTER: Okay. So our programming model
- 16 in Cherry Creek is a co-teacher model that we've been doing
- 17 since 2007. So when our, when our kids come in, they go
- 18 into a co-taught classroom where we have a language
- 19 specialist in there for part of the time, and a classroom
- 20 teacher.
- 21 UNIDENTIFIED VOICE: And what are the
- 22 languages that are there?
- MS. PORTER: We have 140.
- 24 UNIDENTIFIED VOICE: So I, I would tell you
- 25 that --



UNIDENTIFIED VOICE: You have 140 teachers? 1 2 MS. PORTER: Languages. 3 UNIDENTIFIED VOICE: So let's say you have --MS. PORTER: We teach in English. 4 Everything's in English. We don't have any bilingual 5 6 programs. Sorry. 7 MR. DURHAM: You don't have any? UNIDENTIFIED VOICE: Thank you. 8 9 MS. PORTER: No, we don't have any, any language that has enough kids that we would ever have a 10 concentrated number to be able to do any of our languages 11 and any instruction in other language. 12 13 UNIDENTIFIED VOICE: Or we just don't have instruction in English. 14 15 MS. PORTER: Yes. 16 UNIDENTIFIED VOICE: Like are (inaudible). 17 MS. PORTER: We just don't have the resources for that. 18 19 UNIDENTIFIED VOICE: Do you -- I mean they 20 have really Spanish is the only kids. 21 They do because I believe Denver MS. PORTER: is more closer to 80 or 90 percent Spanish speakers, and 22 23 their and their programs are just about 35. The most 24 powerful district.



- 1 UNIDENTIFIED VOICE: Obviously in Denver,
- 2 they get maybe 15 minutes in kindergarten and maybe 20
- 3 minutes (inaudible) and in English. So that's all the
- 4 interest they get. So mainly in Spanish. So by first
- 5 grade, you know. They're reading in Spanish, but English.
- 6 So reading is, and I'm not saying it's native, but English
- 7 needs to be taught. It takes time to learn English, and it
- 8 takes time to learn to read, to be instructed in English, to
- 9 be able to read in English. So remember that.
- 10 UNIDENTIFIED VOICE: Thank you for that
- 11 report. I have a couple of questions for you, Ms. Colsman.
- 12 First of all, why did we choose Colorado's English language
- 13 proficiency standards as an example. Today, I'm, I'm a
- 14 little confused. We have a lot of standards and a lot of
- 15 areas. Why was this chosen?
- MS. COLSMAN: So we wanted it, we chose this
- 17 area for two reasons. First of all, we need to start
- 18 rolling out and we believe that we will be bringing forward
- 19 to you different content areas over these next few months.
- 20 So we wanted to get a sense from you and gets -- have you
- 21 have some -- an opportunity to reflect and say, how is the
- 22 best way to get these updates. We could do two to three
- 23 content areas at a time, and say this is what's happening
- 24 and you know with math science and social studies, so that
- 25 you have a sense. And so that's one thing as we wanted to



- 1 get some feedback from you. And then we also wanted to make
- 2 sure that you understood the approach that the English
- 3 language proficiency standards committee was taking because
- 4 it's, it's, it's a -- it is a revision, but it's more about
- 5 making some Colorado specific like resources.
- 6 UNIDENTIFIED VOICE: Okay. And so tomorrow
- 7 you have a meeting that's all day, 9:00 to 4:00. Do all the
- 8 committees meet or just one meets from 9:00 to 4:00 at one
- 9 given meeting, or do they go in different rooms? Tell me
- 10 the process, how that works.
- MS. COLSMAN: Well, it's, it's, it's a, it's
- 12 a really complicated and well managed process. There are 13
- 13 different committees that meet, and the committees, the work
- 14 of the -- try -- we try to make sure that the committees are
- 15 doing similar things at the same time, so that we are, are
- 16 managing that process in a way that makes a lot of sense.
- 17 So yes, there are 13 different committees that are meeting
- 18 simultaneously.
- 19 UNIDENTIFIED VOICE: And do you have people
- 20 that are volunteered to be on this committee that are
- 21 extremely vocal about one specific issue? I, I find when I
- 22 go out in my district, there are people that won't listen
- 23 anything because they have that one issue, and I worry about
- 24 overpowering some of them. Could you, do you have a kind of
- 25 a feel for that?



- 1 MS. COLSMAN: Right. So there there's about
- 2 200 total committee members.
- 3 But what we've done is I mentioned that we
- 4 had it training for chairpersons. Part of that training was
- 5 how to manage conversations, how to get groups to consensus,
- 6 how to, and specifically how to deal with you know if, if
- 7 there is someone who's kind of stuck on their part issue,
- 8 how to, how to deal with that in a respectful way that keeps
- 9 the committee productive, and our, our content specialists
- 10 are also trained, they receive extensive training and that
- 11 is well, so that we can manage that. We think everyone
- 12 deserves a voice on the committees, but we also recognize
- 13 that when someone dominates that you need to manage that in
- 14 a way that is, is respectful, keeps their voice involved but
- 15 elevates the other voices as well.
- 16 UNIDENTIFIED VOICE: One of the things I
- 17 would be really interested in that you bring forward is when
- 18 you have these meetings and then you start reporting back to
- 19 us, if there's things that, that really pop up, that we had
- 20 not even considered maybe or that you had not even
- 21 considered, but it seems to be something that, that the
- 22 people in Colorado on this committee, and it's a valuable,
- 23 very valuable input, but that's kind of what I think I'm
- 24 looking for just because my superintendents have said, you
- 25 know, we don't want you to change everything now in the



- 1 middle of you know what we just got used to, and I  $\operatorname{\mathsf{I}}$  -- I
- 2 really didn't see this as a total over throw. I, I see it
- 3 as kind of tweaking maybe some of it.
- 4 MS. COLSMAN: Yeah. Your -- that feedback is
- 5 really helpful. I may think with that. As, as we get
- 6 things that are a little surprising to us, we'll bring that
- 7 forward. We'll also bring forward those things that if a
- 8 committee is recommending a large impact item, that's
- 9 something that we definitely want to bring forward to you.
- 10 UNIDENTIFIED VOICE: Thank you.
- MS. COLSMAN: Thank you.
- 12 UNIDENTIFIED VOICE: So do you have a -- do
- 13 you have a schedule or do you want -- would you like for us
- 14 to come up with a schedule of what -- when?
- 15 MS. COLSMAN: I think that I'd be very happy
- 16 to work with, perhaps even in the vice chair to, to develop
- 17 a --
- 18 UNIDENTIFIED VOICE: Okay.
- 19 UNIDENTIFIED VOICE: -- kind of a -- a
- 20 schedule for this. And that would be based on when the
- 21 committee recommendations would -- the initial ones would be
- 22 coming forward in October, so that we can pace the
- 23 conversation out in a way that doesn't overwhelm the Board
- 24 all at once.



- 1 UNIDENTIFIED VOICE: Right. It the -- as I
- 2 recall when I came on the Board, we were adopting standards
- 3 and it did seem rather overwhelming.
- 4 UNIDENTIFIED VOICE: Yeah.
- 5 UNIDENTIFIED VOICE: Even though I had gone
- 6 through the listening process around the state beforehand.
- 7 It was still a lot of material and even though we're looking
- 8 at potential changes, I think for most of us, we'll be going
- 9 back and looking at what remains as well to -- in order to
- 10 refresh our -- our memories and our understanding.
- 11 UNIDENTIFIED VOICE: And -- and we're working
- 12 on a way to help flag with it -- with the revisions are in a
- 13 way that's not overwhelming. And what we're not -- again,
- 14 we're working on some prototypes and we may run that by you,
- 15 to get some of your feedback on some prototypes so that we
- 16 don't put our energy into one approach that doesn't work for
- 17 you.
- 18 UNIDENTIFIED VOICE: Do you foresee just
- 19 based on the things that have occurred in some areas having
- 20 more dramatic -- some subject areas having more dramatic
- 21 changes.?
- 22 UNIDENTIFIED VOICE: I think we might be a
- 23 little bit early to say that because the committees have met
- 24 just twice and they are just getting to know their resources
- 25 and materials. I think tomorrow will be a really important



- 1 day. I think that's when people have started to grapple
- 2 with all of the comments and have started to think through
- 3 what the -- what they're going to do with it all.
- 4 UNIDENTIFIED VOICE: Some suggestion that was
- 5 I guess that was brought to all of us or I just sort of
- 6 vaguely remember was to think about combining dance, art.
- 7 You remember this , Ms. McClellan? It's been discussed
- 8 before but I can't remember now what the in -- into, a sort
- 9 of, a general arts category rather than having them as
- 10 separate content area -- areas per se.
- 11 UNIDENTIFIED VOICE: Yeah. I think -- I
- 12 think that there's -- dance has always been an area that is
- 13 really specialized and I think that -- that is one that
- 14 we've just grappled with how -- how do we manage to those --
- 15 or how do we think about those standards cause they're a bit
- 16 different than like let's say music standards because more
- 17 kids would obviously be involved in music than in dance. So
- 18 I think that'd be something I'd bring to our director of
- 19 standards and instructional support, Karol Gates, and our --
- 20 ours, the folks that we met, are part time helping out with
- 21 these committees to help think that through.
- 22 UNIDENTIFIED VOICE: Yeah. Just to start to
- 23 think about it in a way that we have social studies, which
- 24 is three or four different standards areas that -- that
- 25 maybe there's another one that actually combines them. It's



- 1 not anything I'm dying on but I do recall that being
- 2 suggestion since there were so -- so many of those. Well,
- 3 member Goff?
- 4 UNIDENTIFIED VOICE: Another thing that might
- 5 come up that could be of interest in the integrated picture
- 6 down the road, is if any of their -- their content team's
- 7 conversations are germane to the teacher shortage or, you
- 8 know, or if there are particular things about teaching in
- 9 that content area -- on that are -- people are thinking
- 10 about that are by chance more than the general topics, more
- 11 specific to a content area. I'd be interested in knowing
- 12 that.
- 13 UNIDENTIFIED VOICE: Thank you.
- 14 UNIDENTIFIED VOICE: And a kind of along with
- 15 combining of content areas. Talk a bit, you know -- I know
- 16 there are -- we will -- well that question is and I -- I
- 17 guess we know the answer. Computer science -- isn't that
- 18 part of this work as well? Are -- are the teams actually
- 19 starting that out?
- 20 UNIDENTIFIED VOICE: You're right that there
- 21 is actually a committee.
- 22 UNIDENTIFIED VOICE: Were not just revealing,
- 23 we're actually developing-
- 24 UNIDENTIFIED VOICE: Creating a new set of
- 25 right.



- 1 UNIDENTIFIED VOICE: This is the only
- 2 committee that's actually developing standards since our
- 3 computer science committee. And then pretty -- this is
- 4 pretty related specifically to social studies, but there are
- 5 people that will say it goes all over the place. Any
- 6 conversation among the groups so far, especially social
- 7 studies content team around civic engagement, and that may -
- 8 that may come in to be, I don't know, anything community
- 9 related. So most of the content areas can get off into that
- 10 topic if they want to. So curious about that, we'll be
- 11 interested in that. What we need to do.
- 12 UNIDENTIFIED VOICE: So when we do -- when we
- 13 bring forward our content area kind of updates, we can --
- 14 those would be a great opportunity to hear what those
- 15 conversations have been.
- 16 UNIDENTIFIED VOICE: Yeah. In any foreseen
- 17 barriers to our ability as a state to implement those
- 18 standards, whether it's resource-wise or like common ground
- 19 on just technology, in general right now so . Thank you.
- 20 MADAM CHAIR: Board Member Mazanec.
- 21 MS. MAZANEC: Sort of along those lines, I
- 22 wonder if we are engaging in or -- or should engage in
- 23 discussion. Let's try we call it Civic Engagement or call
- 24 it Civics. Colorado does require, that's the only require -
- 25 graduation requirement, right?



1 UNIDENTIFIED VOICE: That's correct. 2 MS. MAZANEC: And it's what? A half credit -3 UNIDENTIFIED VOICE: I think I will have to 4 look at the actual --5 6 MS. MAZANEC: -- in Civics? 7 UNIDENTIFIED VOICE: -- statute this -- to the specific requirement. 8 9 UNIDENTIFIED VOICE: We've folded that into social studies. A lot of districts simply teach social 10 11 studies as opposed to something more concrete that you might learn in American government class. So I think it's a good 12 time, in our history, for students to have better 13 instruction -- civics so -- and civic engagement -- civil 14 civic engagement. It might be a good idea too. 15 16 UNIDENTIFIED VOICE: Right. 17 UNIDENTIFIED VOICE: So I would like to invite that kind of discussion --18 UNIDENTIFIED VOICE: Great. 19 UNIDENTIFIED VOICE: -- into this. I'd like 20 -- I think that there's plenty of evidence too many young 21 22 people don't understand how government is supposed to work. 23 UNIDENTIFIED VOICE: Somebody else? UNIDENTIFIED VOICE: Thank you very much. 24 Wе

look forward to further --

25



- 1 UNIDENTIFIED VOICE: The next year to come.
- 2 UNIDENTIFIED VOICE: -- presentations. And
- 3 in particular, Mr. Durham and I are definitely serious about
- 4 our request to have a better understanding so that we start
- 5 speaking the same language.
- 6 UNIDENTIFIED VOICE: When they say she --
- 7 when she says Mr. Durham and I, be afraid. Be very afraid.
- 8 MADAM CHAIR: So some -- somebody told me to
- 9 hit the snooze button, so I'm gonna say five minute break.
- 10 UNIDENTIFIED VOICE: Okay.
- 11 UNIDENTIFIED VOICE: (Inaudible).
- 12 UNIDENTIFIED VOICE: Yes. And that was
- 13 approved and we thank you for your support on that. That
- 14 way we -- yeah. That way, we can actually reimburse for
- 15 travel so we don't pay our committee members but we do
- 16 reimburse for travel which is really helpful for folks
- 17 coming from Durango and so on so on. It is -- it's
- 18 critical. Thank you very much.
- 19 MADAM CHAIR: Thank you. Have a good July.
- 20 Five minutes. I hit the snooze button. That was great
- 21 advice. Next item on the agenda is a presentation of a
- 22 research data request for student PII, commissioner?
- MS. ANTHES: Yes, thank you Madam Chair. I
- 24 will turn this over to Jill Stacey, our data privacy



- 1 analyst, Marshal Mohammed, our Chief Information Officer and
- 2 Terra, is it Waas?
- MS. WAAS: Waas.
- 4 MS. ANTHES: -- who is the principal
- 5 researcher for this research and I believe Meg Williams, the
- 6 manager for the -- the Office of Adult and Juvenile Justice
- 7 Assistance is on the phone with us today. But just to --
- 8 MS. WILLIAMS: Thank you.
- 9 UNIDENTIFIED VOICE: Yes just to let you know
- 10 this, this is our first research, was it our first or
- 11 second?
- 12 UNIDENTIFIED VOICE: Second.
- 13 UNIDENTIFIED VOICE: I think it's our first
- 14 since you all have voted to approve. You had asked us to
- 15 come up with a process for you to approve research requests.
- 16 And this is the first one that is coming to you under that
- 17 new process that you approved. So I'll turn it over to
- 18 Marsha? Or Joe?
- 19 UNIDENTIFIED VOICE: You can go straight to
- 20 Jo. She's gonna...
- 21 UNIDENTIFIED VOICE: She can go straight to
- 22 me. As mentioned, this is the research process that you
- 23 guys approved back in September of 2016. We have been
- 24 evaluating the number of requests that we have received and
- 25 we're also working on process improvements, so this is just



- 1 our first go with this. We have this research request which
- 2 is the first to make it through this -- to this stage of
- 3 this process and is now ready to be reviewed and approved by
- 4 you. We are providing this just as an information of --
- 5 information item today and you will have the opportunity to
- 6 vote on it in August.
- 7 Okay, so as mentioned the -- the two
- 8 participating parties right now are Meg Williams on the
- 9 phone and Terra Waas. The research is from, the request is
- 10 from the Colorado Division of Colorado Justice and
- 11 specifically the Office of Adult and Juvenile Justice
- 12 Assistance. And the general overview of this is that they
- 13 want to use some limited student personally identifiable
- 14 information from us to research the impacts of secure
- 15 detention related to truancy.
- We understand that that anything related to
- 17 criminal justice is usually pretty sensitive topic, and we
- 18 do understand that. And so what we asked the researchers to
- 19 join us today to provide you with an understanding of what
- 20 the benefits are and have been in terms of this research.
- 21 So just as a reminder this is the process that was approved.
- 22 We're currently now at stage four. And then we'll continue
- 23 should this be approved with stages five to eight.
- So we want to provide you with a high level
- 25 understanding of the timeline involved. We received this



- 1 request in September of 2016 and in the meantime between
- 2 this and when we had the researcher approval panel we were
- 3 working on clarifying items with the researchers, gathering
- 4 more information, working on the process and evaluating the
- 5 number of other requests that we had received prior to this.
- 6 Then we held the research approval panel meeting which was a
- 7 meeting of CDE staff who might have input or thoughts about
- 8 this particular research. We gathered them together we
- 9 asked them to review a number of questions that you guys
- 10 helped us design, and then we tallied the results and
- 11 determined that it would be sufficient to take it to the
- 12 next step.
- 13 UNIDENTIFIED VOICE: And if I could add just
- 14 one thing, just -- just remind you of the RAP, the Research
- 15 Approval Panel Group. That's the internal group now that
- 16 reviews research requests in place of an IRB here at CBE.
- 17 We still require researchers to get IRB approval externally
- 18 but I know last year we had a lot of discussion about
- 19 whether CBE has an IRB or not. So I just want to remind you
- 20 that that's the RAP kind of serves that purpose for our
- 21 internal review.
- 22 UNIDENTIFIED VOICE: So then they also have
- 23 to do IRB at their institution.
- UNIDENTIFIED VOICE: Yes.
- 25 UNIDENTIFIED VOICE: That is correct.



25

1 UNIDENTIFIED VOICE: And do all government 2 institutions have that? UNIDENTIFIED VOICE: No. I believe what it 3 happened in in (inaudible) is that they did it through. 4 UNIDENTIFIED VOICE: And we'll get into this 5 6 in a little bit but you did get approval through the Center for Research Strategies? 7 8 UNIDENTIFIED VOICE: And who's on the (inaudible)? 9 10 UNIDENTIFIED VOICE: That is a good question. 11 So we had myself, we had Marshable Henen, we had representatives from the business side of things including 12 13 Gen Pietro and Ben Severson who does discipline information. 14 UNIDENTIFIED VOICE: I'm sorry, they are all 15 CDE (inaudible) right? 16 UNIDENTIFIED VOICE: They are all CDE staff 17 who have either expertise and data privacy security in research or in the subject matter itself. 18 19 UNIDENTIFIED VOICE: Okay. So does the route 20 change depending on --21 UNIDENTIFIED VOICE: Yes. UNIDENTIFIED VOICE: There's kind of a core 22 23 group like --

UNIDENTIFIED VOICE: Depending on what the

request for PII is a route and you change.



- 1 UNIDENTIFIED VOICE: The content people would
- 2 be different depending on what the request is.
- 3 UNIDENTIFIED VOICE: Yeah that's correct. So
- 4 after the RAP meeting determined that this could move
- 5 forward, we then had a couple of additional requests of the
- 6 researchers and then we prepared it for presentation to you
- 7 today. So I'm going to turn this over to Terra Waas who
- 8 will give you an understanding of the research itself.
- 9 MS. WAAS: Thank you. I want to thank the
- 10 Board for being willing to review our proposal and consider
- 11 allowing the review (inaudible). Yeah, yeah, we do
- 12 understand that that is a sensitive information and we
- 13 appreciate, we appreciate your attention.
- 14 So the purpose of our study is to look at the
- 15 impact of utilizing secure detention for truancy. And so
- 16 when I refer to security detention, what I am referring to
- 17 is, holding a youth in a locked state facility that is
- 18 typically utilized for youth who have either been charged
- 19 with or accused of or convicted of a delinquent offense. In
- 20 the state of Colorado, we do occasionally use secure
- 21 detention --
- UNIDENTIFIED VOICE: A delinquent offense.
- 23 Are we talking about the compulsory attendance law which,
- 24 and correct me if I'm wrong, it's at age 16?



- 1 MS. WAAS: Yes. I'm not referring to truancy
- 2 as a delinquent offense. What I'm trying to explain is what
- 3 security detention is. That security detention is typically
- 4 utilized to hold youth who have been accused of a delinquent
- 5 offense or convicted of a delinquent offense but that same -
- 6 –
- 7 UNIDENTIFIED VOICE: But not violating the
- 8 compulsory and violating compulsory attendance is not a
- 9 delinquent offense?
- 10 MS. WAAS: It is not. It is considered a
- 11 status offense. And so a status offense is something that
- 12 you could be, that is not legal to do if you are under the
- 13 age of 18 but would be fine to do if you are over the age of
- 14 18. So if, for example, you're 18 years old and you are
- 15 enrolled at the University of Colorado, and you chose not to
- 16 go to school, no one is going to come and tell you that you
- 17 have to go to those classes that you are involved in. It's
- 18 a different situation if you were under the compulsory age
- 19 of school.
- 20 UNIDENTIFIED VOICE: Compulsory attendance
- 21 age in Colorado is 16, is that correct?
- MS. WAAS: I believe that is correct.
- UNIDENTIFIED VOICE: So we're really not
- 24 dealing with --
- 25 UNIDENTIFIED VOICE: She's just explaining



- 1 UNIDENTIFIED VOICE: -- what I characterize
- 2 as truancy, which is violation of the Compulsory attendance
- 3 ACT.
- 4 MS. WAAS: We are.
- 5 UNIDENTIFIED VOICE: Would you say that's a
- 6 status offense, not a delinquent offense?
- 7 MS. WAAS: In the state of Colorado, we
- 8 judges, and when I use that term we judges, have the leeway
- 9 to use secure detention as a sanction for youth who have
- 10 court oversight for truancy, if they are not obeying a court
- 11 order to attend school. So there is a, there is a valid
- 12 court order exemption to the OJJDP ACT which I can assure
- 13 you that Meg could give you extraordinary level of detail
- 14 on, if you would like. But the OJJDP ACT essentially says
- 15 you can not hold youth in secure detention for a status
- 16 offense but there is an exemption. So if a judge has said,
- 17 you must do this and there is a valid court order in place
- 18 and the and the youth has been found in contempt of court
- 19 for not following that court order, then the judge can put
- 20 the youth in secure tension for a status offense which
- 21 truancy counts as a status offence.
- 22 UNIDENTIFIED VOICE: I don't mean to hold
- 23 this up, but if a judge ever does that just for violation
- 24 compulsory attendance law or other extenuating crimes or, or
- 25 offenses.



- 1 MS. WAAS: Judges do --
- MS. WILLIAMS: I can answer that. I can
- 3 answer that. Senator Meg Williams, I'm with the Division of
- 4 Criminal Justice, and I'm responsible for monitoring towards
- 5 the (inaudible) I don't have my number in front of me so
- 6 (inaudible) several years ago we had over 480 truants
- 7 (inaudible) detention because of truancy. There was like no
- 8 other criminal reason. There was no delinquent behavior.
- 9 They were just delinquent reasons for them to be delayed.
- 10 When we went in to check from that record, the reason why
- 11 that juvenile was placed in detention was because they
- 12 failed to abide by a court order. Generally, that court
- 13 order is he must attend school.
- 14 UNIDENTIFIED VOICE: Some district must be
- 15 looking for the ARB. Go ahead, I'm sorry.
- 16 UNIDENTIFIED VOICE: It's okay. So the goal of
- 17 this study is to understand what are the impacts of
- 18 utilizing secure detention for truancy. The reason why this
- 19 was brought to our attention, and we initiated the study, is
- 20 because Meg's office is responsible for oversight. For
- 21 ensuring that courts follow the legal process, if they are
- 22 going to use secure detention for status offenses. And she
- 23 was concerned that Colorado was using the valid court order
- 24 exemption, at rates that seemed higher than some other
- 25 states. And part of her job is to go out and inform judges,



- 1 and inform school districts, and inform local jurisdictions,
- 2 about whether or not, there are positive or negative impacts
- 3 of secure detention. But the reality was that, there was no
- 4 literature on that. So there -- there was no literature
- 5 looking at what's the impact of secure detention for
- 6 truancies -- for truant youth. There was literature looking
- 7 at low-risk delinquent offenders.
- 8 But when you have the conversation with
- 9 judges, they often will say, "Well, truants are not low-risk
- 10 delinquents." So that literature doesn't apply to them, or
- 11 that literature doesn't apply to Colorado. And Meg engaged
- 12 with us because she really felt that she needed the research
- 13 data to say, what are the impacts, whether positive or
- 14 negative, of using secure detention for truancy.
- 15 And so part of what we found when we started
- 16 the first phase of this study was, there was very little
- 17 that we really understood about youth who went to secure
- 18 detention for truancy. We didn't know how many youth had
- 19 court oversight for truancy. We knew how many were filed
- 20 on, but we didn't know how many have court oversight. So we
- 21 didn't even know what our denominator was, to say what
- 22 percent of youth ended up with a secure detention stay. We
- 23 didn't understand the characteristics of those youth. Were
- 24 they similar to the Colorado student population, were they
- 25 different from the Colorado's student population, was there



- 1 over-representation of minorities? So there were a lot of
- 2 basic questions that needed to be answered in the first
- 3 phase, before we even got to the second phase.
- 4 UNIDENTIFIED VOICE: What is secure
- 5 detention?
- 6 UNIDENTIFIED VOICE: So secure detention
- 7 means holding a youth in a state-operated, locked facility.
- 8 So a facility such as Mount Beauty Services Center, Lookout
- 9 Mountain, Platte Valley Youth Services Center, Mesa Youth
- 10 Services Center. These facilities are typically used to
- 11 house juveniles who have been either accused, or convicted
- 12 of, a delinquent offense, not a status.
- 13 UNIDENTIFIED VOICE: But these aren't
- 14 facility schools, are they? These are -- these are --
- 15 UNIDENTIFIED VOICE: So there are facilities
- 16 schools there. But while you're being housed for truancy,
- 17 it's typically a short-term stay. So the educational
- 18 services you would receive are fairly limited.
- 19 UNIDENTIFIED VOICE: One of the ways I laid
- 20 it and helped folks understand the juvenile system is that
- 21 detention centers are akin to what the adult go to jail. So
- 22 it's a -- it truly is a jail setting. There are cells for
- 23 the most part, and they are locked, and you cannot leave,
- 24 but they're generally for shorter periods of time. Versus
- 25 youth commitments is akin to adult prison. So they are



- 1 separated out. So when you think of detention, or juvenile,
- 2 it's similar to what you would find in an adult jail
- 3 setting. Only in the juvenile world, the school district
- 4 comes together to at least provide some educational
- 5 opportunities while the kids are detained. I hope that
- 6 helps.
- 7 UNIDENTIFIED VOICE: So what do you consider
- 8 short periods?
- 9 UNIDENTIFIED VOICE: I'm not finished.
- 10 UNIDENTIFIED VOICE: I'm sorry.
- 11 UNIDENTIFIED VOICE: So they're there, they
- 12 being held there, but they're not receiving -- it just
- 13 sounds like she just said something about they get some sort
- 14 of educational services provided.
- 15 UNIDENTIFIED VOICE: Limited.
- 16 UNIDENTIFIED VOICE: So there are facility
- 17 schools in detention centers. However, when you're talking
- 18 about detention and not commitment, detention is typically
- 19 shorter stays. The facility is not doing educational
- 20 assessments to understand where that youth is currently at,
- 21 what, where, what instructional level they should be at
- 22 across different disciplines, because the youth is typically
- 23 there. You know, when you're talking about the juvenile
- 24 justice population. It's an average of 14 days, a median of
- 25 7 days that youth are there for a delinquent offense. For a



- 1 truant offense, I don't know that we could truly say what
- 2 that length of stay is. I couldn't off the top of my head.
- 3 So the -- the schools are doing their best to educate these
- 4 youth while they are there, but they do not have an
- 5 individualized plan for each of these students. And
- 6 usually, there's not much of any communication with the home
- 7 school about what is -- which of the student (inaudible) the
- 8 time frame is too fast.
- 9 UNIDENTIFIED VOICE: I just wanted to clarify
- 10 that they're not -- if they're in a facility of school for
- 11 detention, they're still getting some access to education.
- 12 Whether it's --
- 13 UNIDENTIFIED VOICE: Maybe not.
- 14 UNIDENTIFIED VOICE: No, probably not.
- 15 UNIDENTIFIED VOICE: The big plan or not,
- 16 they're, they're not just being held there. Usually. Maybe
- 17 sometimes, sometimes yes, sometimes no?
- 18 UNIDENTIFIED VOICE: Well, I think there are
- 19 -- if you're there over a weekend, you're not going to get
- 20 any educational services.
- 21 UNIDENTIFIED VOICE: Right, I understand
- 22 that.
- 23 UNIDENTIFIED VOICE: If you're there during
- 24 the summer, you may, or may not get educational services.
- 25 And depending upon behavior, if there are problems in the



- 1 classroom, they may be taking it out of the classroom. I
- 2 would not claim to be an expert on the educational services
- 3 that are offered.
- 4 UNIDENTIFIED VOICE: There's probably an
- 5 appropriate attempt.
- 6 UNIDENTIFIED VOICE: There are attempts to
- 7 ensure that they attend the classroom setting while they're
- 8 there.
- 9 UNIDENTIFIED VOICE: Okay.
- 10 UNIDENTIFIED VOICE: Yes.
- 11 UNIDENTIFIED VOICE: Can I add that in recent
- 12 years, we have legislation that was passed that now limits
- 13 detention for this population of youth to a maximum of five
- 14 days. So I would say that within five days, they probably
- 15 are not getting education that would meet their needs
- 16 because they haven't even had a chance to get any material
- 17 then. So five days won't allow for real quality education
- 18 at that point.
- 19 MADAM CHAIR: Board Member Flores?
- 20 UNIDENTIFIED VOICE: Yes, but five days would
- 21 be traumatic for any child that age, and where are the
- 22 parents here?
- UNIDENTIFIED VOICE: Oh my gosh! Oh, God.
- 24 Can we kind of go on maybe with the explanation and then...



- 1 UNIDENTIFIED VOICE: No, no. I wanna, I -- I
- 2 -- I. I'm serious. Where are the parents here?
- 3 UNIDENTIFIED VOICE: I understand you're
- 4 serious, but let's let the -- the presentation finish and
- 5 then we can make our comments and questions because we --
- 6 we're getting --
- 7 UNIDENTIFIED VOICE: That's a question.
- 8 UNIDENTIFIED VOICE: That's the really big
- 9 question?
- 10 UNIDENTIFIED VOICE: We're getting mixed up,
- 11 we're getting a little...
- 12 UNIDENTIFIED VOICE: Why are the children on
- 13 the streets?
- 14 UNIDENTIFIED VOICE: You know what might be
- 15 helpful. Know that I think you actually -- we understand
- 16 your concern, and we think that actually that can contribute
- 17 to our ability to engage family better. We'll have a better
- 18 understanding of what's driving that behavior in the kids,
- 19 like with the court intervention. So we appreciate your
- 20 concerns. That's exactly why we're doing this. And we can
- 21 talk about how this study would really help us to address
- 22 some of those issues. And we just want to make sure you
- 23 understand the study.



- 1 UNIDENTIFIED VOICE: So let me get this
- 2 straight. Secure detention that's used in Colorado is
- 3 limited to five days max. Is that correct?
- 4 UNIDENTIFIED VOICE: So the laws --
- 5 UNIDENTIFIED VOICE: Towards (inaudible).
- 6 UNIDENTIFIED VOICE: Per -- per instance.
- 7 And so it depends how it's interpreted by the judge. So
- 8 even since that law was passed, we had sentences handed down
- 9 that were longer. If for example, the judge -- you'd every
- 10 -- so I told -- I ordered you to attend all of your classes.
- 11 You missed ten classes. I'm going to give you five days in
- 12 detention per class. So there is a limitation of five days.
- 13 However, there is some judicial interpretation and I'm not
- 14 saying that that is widespread that is interpreted that way.
- 15 I know that there have been couple of instances that I've
- 16 heard about that and interpret it that way. But there is a
- 17 limit. That all I want to say.
- 18 UNIDENTIFIED VOICE: But this is just the way
- 19 the law is right now, and it's up to the judge to make that
- 20 determination. Now, let me go to this next step. Truancy
- 21 and secure detention study, phase one showed -- did you
- 22 already complete phase one?
- 23 UNIDENTIFIED VOICE: So we take completed
- 24 phase one and you have a copy of a back sheets that we
- 25 produced based upon phase one.



25

1 UNIDENTIFIED VOICE: Okay. So you're asking 2 to continue on with phase two. Is this correct? 3 UNIDENTIFIED VOICE: That is correct. UNIDENTIFIED VOICE: And what kind of bothers 4 me is this point: secure detention for truancy increased 5 the likelihood of labor criminal filing. I'm sure you have 6 a lot of statistics about that, but boy, that's a pretty big 7 leap in my mind that it was the secure detention that 8 increased the leader criminal file. 9 UNIDENTIFIED VOICE: So it was one of several 10 factors that was associated with a higher likelihood of 11 criminal filing. It was not the only factor --12 13 UNIDENTIFIED VOICE: I see. UNIDENTIFIED VOICE: -- that was associated. 14 So we looked for example, do they have a delinquent filing 15 16 in addition to that truancy filing. We looked at, for 17 example, do they have child welfare involvement or a placement for child welfare, and did that increase the 18 19 livelihood of labor filing as well. So it was one of several factors. 20 21 UNIDENTIFIED VOICE: So you've been commissioned by the criminal justice system to produce this 22 23 report that judges will use this emphasis, correct?

UNIDENTIFIED VOICE: So the Division of

Criminal Justice works to ensure that Federal OJJ Plea Act



- 1 is appropriately enforced. So if for example, if you are
- 2 going to use secure detention for a status offense, are you
- 3 following the law to do it legally, and are you looking at
- 4 other options to ensure that's the best option in this
- 5 situation? The challenge that we have in Colorado is that
- 6 judges already do the best thing for the juveniles that come
- 7 in front of them. But juvenile court judges don't
- 8 necessarily have to have training in development, in
- 9 juvenile, or adolescent brain development and education.
- 10 And so a lot of judges are coming to the juvenile bench
- 11 without a lot of training in that area. So they need
- 12 information that they can use to understand what's best
- 13 practice. In this area, there is no information about
- 14 what's best practice with respect to secure detention. So
- 15 we do have some judges in the state of Colorado that we
- 16 strongly believe that secure detention is effective in, is
- 17 an effective tool in working with youth who are (inaudible).
- 18 They believe that, that it, the kids are going back to the
- 19 classroom because they don't come back to their courtroom.
- 20 They believe that it's a, a useful deterrence to make sure
- 21 that the next youth on the court docket goes to school
- 22 because they saw that the last youth went to secure
- 23 detention. And right now, there are no good data other than
- 24 our first phase one that say whether or not the use of
- 25 secure detention is beneficial or harmful to youth who are



- 1 (inaudible) . Does this help us achieve our goals, which
- 2 hopefully is that we get the youth reengaged in school and
- 3 ultimately graduating?
- 4 UNIDENTIFIED VOICE: So -- and I don't mean
- 5 to be disrespectful but the details of the actual, "What it
- 6 is you're doing and what I feel about that it should be
- 7 taken back from this?" It looks like CDE has approved all
- 8 of our state requirements for phase two. And they've
- 9 already done phase one, which was in Colorado I'm assuming
- 10 too. And so --
- 11 UNIDENTIFIED VOICE: Sorry, I didn't mean to
- 12 interrupt. Phase one occurred in 2013. They received data
- 13 from us in 2014. So that was far before our current
- 14 processes are in place. So we don't know exactly what the
- 15 vetting was done at that point.
- 16 UNIDENTIFIED VOICE: But the vetting from
- 17 this point forward, what we as the Board decided should go
- 18 forward CDE has approved their process to our requirements
- 19 now for our state. Is that correct?
- 20 UNIDENTIFIED VOICE: That is correct.
- 21 UNIDENTIFIED VOICE: Thank you.
- 22 UNIDENTIFIED VOICE: The purpose of phase two
- 23 is that while it fades when we are able to characterize who
- 24 are the current user you going to secure detention and are
- 25 they similar or different from youth with (inaudible), not



- 1 for secure detention. We are also able to see does going in
- 2 secure detention increase or decrease your risk, your risk
- 3 of later criminal filing? Does it increase or decrease the
- 4 likelihood in graduating? That study laid the groundwork.
- 5 However, many of the students were not old enough to
- 6 graduate by the time our study ended. So if you look at the
- 7 age of students in the sample, half of them are under 18 at
- 8 the time that the first study ended. If we received data
- 9 for the second study, we'd have over 12 percent that were
- 10 under 18 at the time of the study ended, which would give us
- 11 a lot better information on how likely is it for this
- 12 growing population to graduate, if they do this secure
- 13 detention versus they do not go secure detentions.
- 14 So we really have this comparable population,
- 15 where we have youth who all have court oversight for
- 16 truancy. And the judge has a lot of -- has total discretion
- 17 about whether or not they are going to go to secure
- 18 detention or not going to secure detention as a result of
- 19 complying or not complying with that court order. The other
- 20 thing is judges are concerned that perhaps we missed
- 21 something. We don't see any difference between those youth
- 22 who go to secure detention and those youth who do not go to
- 23 secure detention. Their demographics are exactly the same.
- 24 But the judges are convinced that there's something
- 25 different about them, that they'd only use it in the most



- 1 severe cases. And we have some helpless that -- and so
- 2 we're trying to do the second study to look further to say,
- 3 "Are there other things that tell us about the severity of
- 4 the truancy case, disparity problems in the family that
- 5 would allow us to say, "Okay, maybe it sees other issues and
- 6 not the secure detention that is accounting for the findings
- 7 we see, or maybe it is a secure detention in addition to
- 8 these other issues, or maybe just other."
- 9 UNIDENTIFIED VOICE: So Ms. Faith, one more
- 10 question. How many years do we -- or this was -- how many
- 11 years are we looking at phase two before it's complete?
- 12 UNIDENTIFIED VOICE: So it depends on when we
- 13 receive the data. So as Stacey indicated, we received
- 14 (inaudible) approval for this study last July. We submitted
- 15 our application in September. We had hoped that by this
- 16 point, we be further along in our process. I would
- 17 anticipate that we would have our analyses done for the bulk
- 18 of the data within about nine months. That would be our
- 19 goal. We do have -- so we are compiling data from not just
- 20 CDE but from other state agencies. All of the other state
- 21 agencies have already agreed to provide their data. Either
- 22 we have it, or we have a signed data use agreement. We're
- 23 waiting on CDE's data because we really think that the
- 24 graduation piece is critical to understanding the impacts
- 25 and threw it in.



- 1 UNIDENTIFIED VOICE: And if this does go for
- 2 a year, CDE does get to reevaluate this on a yearly basis.
- 3 Correct?
- 4 UNIDENTIFIED VOICE: That is correct.
- 5 MADAM CHAIR: Board Member McClellan.
- 6 MS. MCCLELLAN: I just wanted to thank you
- 7 very much for bringing this before us. This is an issue
- 8 that I -- I represent the 6th Congressional District, and
- 9 this is an issue I've been doing a lot about at town halls,
- 10 and when I interact with constituents. So I specifically
- 11 value this data, and I hope that we will go forward for
- 12 years to come because I think it's really important.
- 13 I'm also curious to know what the costs are
- 14 of the detention, although those aren't born directly by the
- 15 Department of Education. It's a societal cost nevertheless.
- 16 And obviously, while the youth is in secure detention, they
- 17 cannot physically be in class at the same time. One would
- 18 hope that they would be and we -- that's an unanswered
- 19 question I know in many cases. But I think this is really
- 20 important for us to better understand, and I thank you for
- 21 doing this -- this research, and I look forward to more
- 22 information. It speaks directly to a concern that I hear a
- 23 lot in my district, particularly out of Aurora's. So thank
- 24 you very much.



- 1 UNIDENTIFIED VOICE: Thank you. And -- and
- 2 your district is one that has used information from the
- 3 state. So the 18th judicial district, I think in judicial
- 4 district, sorry --
- 5 UNIDENTIFIED VOICE: Yeah.
- 6 UNIDENTIFIED VOICE: -- as opposed to
- 7 congressional districts. So the 18th judicial district, use
- 8 -- used to use secure detention for truancy, a substantial
- 9 amount, and over a period of time. And they came to an
- 10 agreement between the judiciary, and the school district,
- 11 and -- and other stakeholders to stop using secure detention
- 12 for truancy.
- 13 But what the experience has been in Colorado,
- 14 locally, is that when the judges turned over, that education
- 15 has to start all over again. And the values of the
- 16 community have to be expressed and worked out all over
- 17 again, as you have any judge who may or may not have the
- 18 information that is factual to drive the decisions about
- 19 whether or not detention is going to be utilized.
- MS. MCCLELLAN: Yeah. I -- I'm getting that
- 21 from my district, and I would even go so far as to classify
- 22 this as a hot topic in my district. It's a topic, a very
- 23 immediate and urgent concern for my constituents. So I
- 24 really appreciate it. Thank you.



UNIDENTIFIED VOICE: I think we'll go ahead 1 and, and move on in the presentation, so you can see what 2 3 we're talking about more detail. This will show you the phase one data that we provided previously as well as the 4 data that they're requesting for phase three. I would like 5 6 to point out a one distinction is that as it mentions, we will be providing them with a mask say, said a student ID 7 number. That is something that's basically -- it'll be 8 redoubled and a -- a set of random numbers will be assigned 9 instead of each say, said CDE. We'll know who those 10 11 students are, and we'll be able to connect those, but the researchers will not. That is pretty much the only 12 13 identifier -- direct identifier, that will be provided. So there might be a question about whether or 14 not this is truly personally identifiable information. 15 However, under the law, they define it as anything that 16 17 could identify an individual student. And so we take a 18 pretty conservative approach, and we felt that the 19 demographic information plus the sensitivity of the issue 20 would necessitate it going through this process as opposed to a different process. So as part of the RAP meeting, 21 these are the questions that we evaluated in terms of this 22 They're not all of them, but these were the most 23 research. 24 pertinent ones. Will this research comply with laws and

city policy? The answer is yes. Provided that it makes it



- 1 through this process and that once a data sharing agreement
- 2 is signed, it'll be covered for that as well. We do have
- 3 the information to provide to them. We'll do our best to do
- 4 it within our resources. But we should be able to provide
- 5 it to them and we do have that data. The researcher does
- 6 have IRB approval, which is a good requirement of ours. And
- 7 then we asked ourselves, are there any concerns about the
- 8 data requested or any limitations on the data that we should
- 9 make? Aside from the determination to do the must say said,
- 10 we also worked with Tara and Meg to determine what exact
- 11 data they needed, and this data that we're providing now is
- 12 smaller than what they originally requested. And we were
- 13 able to work with them to refine that. I think we know the
- 14 answer to this first question. It is of a sensitive nature,
- 15 but the IRB approval does show that they -- the IRB
- 16 determined that there was no risk to human subjects through
- 17 this research. As for the potential and the benefits of
- 18 this to Colorado -- education in Colorado, I'll get and turn
- 19 it over to Tara who can go over what that could be.
- MS. WAAS: Great. Well, thank you. So with
- 21 respect to improved conditions for students, for the
- 22 specific students who were in our truancy sample -- this is
- 23 not going to impact them. Most of those students are 18 at
- 24 this point in time. What we are looking at is the potential
- 25 to affect policies or laws that could affect and impact



- 1 future students. So is it the case that in Colorado, we
- 2 want to -- we want to secure detention as an option for
- 3 youth who have not committed in criminal offense, but have
- 4 committed a step -- a status offense are not going to
- 5 school? Is that a choice that we as a community and as a
- 6 state want to make? And do we understand the ramifications
- 7 of that choice on students?
- 8 So the research can really help us, and it
- 9 really makes office to help inform the conversation about
- 10 what are the community cost, what are the community benefits
- 11 if there are any of continuing to pursue the use of secure
- 12 detention for truancy. And Meg, I think, can speak to this
- 13 even better than I can make from the first phase instead.
- 14 He has had conversations with the chief justice. There --
- 15 there was -- I believe legislation that required the
- 16 judiciary to develop plans around truancy. Each local
- 17 judicial district had to have a plan for how they were going
- 18 to address truancy at the court level. And some of the data
- 19 from the first phase of the study was communicating with the
- 20 chief justice, (inaudible) to the other -- of the judicial
- 21 district around the state. It's also been used to inform
- 22 Senate Bill 94 coordinators.
- So Senate Bill 94 is a statewide program.
- 24 They work with youth who are pre-educated. Sometimes,
- 25 although not usually, they work with youth on diversion as



- 1 well. They definitely work with pupils who are sentenced as
- 2 well, but those youth who are going through the court
- 3 process for truancy often end up working with Senate Bill 94
- 4 as well. And so we have made sure that we're communicated
- 5 to Senate Bill 94, who actually advocates to the court
- 6 whether or not they think secure detention is an appropriate
- 7 option in many cases. The coordinators have been requesting
- 8 information because they don't see secure detention as an
- 9 appropriate option for truancy. They would rather see youth
- 10 who are a risk to the community in secure detention as
- 11 opposed to youth who are not going to school in secure
- 12 detention. Meg, I wonder if you wanna speak to other ways
- 13 in which the research can, and will improve conditions for
- 14 students, and impact local practices.
- 15 MS. WILLIAMS: And that is what I was
- 16 speaking to earlier. I think the more that we understand
- 17 the term population and -- and the trajectory that they,
- 18 that they are on. So learning more about the need for this
- 19 it's like you know, when you're looking at the mental health
- 20 how the other things that contribute the more that we can
- 21 access this all and in the community agency if you really
- 22 are aspect of the issues to address those needs though. I'm
- 23 really hopeful that, the more that we understand that the
- 24 more that we do what we know the (inaudible) is working in a



- 1 fact is actually leading to up and about because I know that
- 2 you don't want to make, though sort of cool.
- 3 They want the kids to attain high school
- 4 education and (inaudible) get in impeding that possibility
- 5 work of them do issues may have to do with other conditions
- 6 within the home or within the unit that we might be able to
- 7 do differently. So I'm hoping that opens the door to that
- 8 collaboration that will help the school. And I do I think
- 9 some of the truancy and getting the other system to the
- 10 table so to open collaborative management programs that are
- 11 out at the Department of Human Services, which are costly
- 12 when everything you know, the school can't be the aspect on
- 13 everything and truancy is the any issue that is still beyond
- 14 just education. Let's work together on this, and I think
- 15 this study will help with us.
- 16 UNIDENTIFIED VOICE: And one of the things
- 17 that Meg's office does is they also provide grants for
- 18 evidence-based problem solving courts around truancy to try
- 19 and reduce the use of security tension and to encourage the
- 20 exploration of other evidence-based practices that have been
- 21 tried either in Colorado or in other states and bring
- 22 communities together to talk about what are other practices
- 23 that could be used effectively to help students and families
- 24 return to the school system.
- 25 MADAM CHAIR: Dr. Flores, now's a good time.



- 1 MS. FLORES: Yes, I mean I -- I think that a
- 2 what is being done is very cruel and harm -- harmful to --
- 3 to students, not your study but what is being done by -- by
- 4 the Court and --
- 5 UNIDENTIFIED VOICE: So do you -- do you
- 6 approve this study? Do you approve the study?
- 7 MS. FLORES: Well, no let me let me finish,
- 8 please. I think it's cruel, and I think it's harmful. I
- 9 think if we approve it, I think it will continue. So I'm
- 10 thinking --
- 11 UNIDENTIFIED VOICE: (Inaudible) this study?
- MS. FLORES: Wait a second, let me first
- 13 finish --
- 14 UNIDENTIFIED VOICE: We have a topic.
- 15 MS. FLORES: We have a topic. Yes, but I
- 16 think -- I think this is so awful -- this is so awful just
- 17 to even hear that this is happening. I really think that
- 18 even if it's five days, they should be getting some
- 19 education finding you to go to school, and you cannot just
- 20 detain children. These are children that are being jailed.
- 21 And this is awful and harmful. And I just don't think this
- 22 should be happening at all. And you don't even address how
- 23 parents are -- are part of -- of this of what's happening.
- 24 I mean, I really think it's if I say yes to this research, I
- 25 think it will continue.



- 1 We should be having other means by which we
- 2 help children attend school and putting them in jail is --
- 3 is just one step in, in keeping them in that, in that
- 4 system. And it's no wonder that we have so many people in
- 5 jail right now. This is awful. I never knew this happened.
- 6 This I -- in fact I am going to get involved to see that
- 7 this stops. So this has to stop.
- 8 UNIDENTIFIED VOICE: I -- I appreciate your
- 9 sentiment.
- 10 MS. FLORES: No, not your research but what
- 11 is happening?
- 12 UNIDENTIFIED VOICE: I appreciate your
- 13 sentiment and I will.
- MS. WILLIAMS: Can I speak to that?
- 15 MADAM CHAIR: Go ahead. Go ahead, Meq.
- MS. WILLIAMS: This is Meg. I totally
- 17 understand. And I'm gonna say, commissioner -- is that the
- 18 right -- right way to -- to address you? I totally
- 19 understand how you are feeling, and can I tell you that the
- 20 first phase of this study to help us fight having this
- 21 information to drop from 97 kids last year in a nine-month
- 22 period called in detention to 15 this year. So the study is
- 23 actually is actually doing what you want to do, which is
- 24 it's helping us to eliminate the youth, because it's
- 25 providing actual research evaluations to tell the powers



- 1 that be this is not a good practice. So you -- by going
- 2 through the phase one, it's helped us quite a bit.
- 3 Phase two will not only help us continue that
- 4 message and -- and really make it even stronger, but I think
- 5 it will give us more information that will help us define
- 6 what we do instead to meet these families -- these kids and
- 7 families needs. We'll have a much better understanding of
- 8 the dynamics of these young people by virtue of that.
- 9 So I think that the study, it's not going to
- 10 encourage it. I think what it will do is give us more
- 11 evidence to say, "You need to find a different alternative."
- 12 And I think we're going to get there. I think we will find
- 13 that, that we will be -- we're at 15 now. We are -- we will
- 14 get there. And it's only through this study that -- and
- 15 your help with CDE in getting the data for phase one that we
- 16 were able to get down to 15. So I wanna say that it's
- 17 moving in the right direction, and I think we can get there
- 18 with the knowledge we will gain from this study.
- 19 MADAM CHAIR: Thank you, Ms. Williams. Board
- 20 Member McClellan.
- MS. MCCLELLAN: Yes, I wanted to thank a
- 22 Board Member Flores for her passion. I know that echoes a
- 23 lot of the concern that I hear from my district, where this
- 24 is a hot topic. And I wanted to express that this study
- 25 should continue, because I think it's beneficial to our



- 1 understanding so that we can address this really important
- 2 issue that, that has taken on some urgency particularly in
- 3 my district. And with that in mind, I move that we approve
- 4 a continuation of this study.
- 5 MR. DURHAM: Pardon me, Madam Chair. This is
- 6 not an action item.
- 7 MADAM CHAIR: It was not an action item. It
- 8 can only become an action item if we all decide to do that.
- 9 This is an information item, and if there's anyone who
- 10 objects to voting on it today, we need to hold it over until
- 11 August. Do you object, sir?
- 12 MR. DURHAM: I'm not sure yet. I just have a
- 13 couple questions.
- 14 MADAM CHAIR: Please, go ahead with your
- 15 questions.
- MR. DURHAM: One, what's of the cost study?
- 17 How much is -- is being paid and by whom?
- 18 UNIDENTIFIED VOICE: Sure. So the Division
- 19 of Criminal Justice is paying us approximately \$85,000 for
- 20 the purpose of doing this study, and that covers the costs
- 21 of institutional review board, data use agreements,
- 22 negotiating with various state agencies to acquire data,
- 23 safely handling those data, doing the analyses, writing up
- 24 that report, and -- and presenting it to various agencies.



- 1 MR. DURHAM: What's the per diem rate cost
- 2 for a -- per day of detention? Do you know? Or does anyone
- 3 know?
- 4 UNIDENTIFIED VOICE: Meg, do you know that?
- 5 I haven't looked at that any time recently. I could get you
- 6 --
- 7 MS. WILLIAMS: Oh, I wish I could remember
- 8 the cost. I cannot remember, but per -- per day for sure.
- 9 You caught me off guard. I do not know, but it's
- 10 significantly higher than you would suspect.
- 11 MR. DURHAM: I suspect -- I suspect it's
- 12 high. Then finally, a couple of things. I think the -- the
- 13 problem I have with State more than anything else is I think
- 14 I know the answer, and -- and I -- which to me makes it a
- 15 waste of money. But you probably, in order to get the
- 16 answer -- and they're not likely to take our word for it, I
- 17 guess. But you're not really dealing with the root cause of
- 18 the problem.
- 19 I think over 40, around 40 years ago I voted
- 20 to -- to eliminate the Compulsory Attendance Law, which is
- 21 the root of the problem. You know, you're trying to make
- 22 kids do something that neither their parents or they are
- 23 interested in, and unless you impose real penalties they're
- 24 not going to go to school. This is a real penalty I don't
- 25 know whether it makes them go to school or not. I tend to



- 1 think it doesn't work either. The problem is in the
- 2 Compulsory Attendance Law, not in the -- the penalties that
- 3 don't work for -- to enforce it. And I know politically
- 4 you're not ever going to probably repeal the Compulsory
- 5 Attendance item -- Law, but it's as bad an idea today as it
- 6 was 40 years ago. But I -- I think -- I -- I -- I don't
- 7 know whether I -- I -- the bottom line with this study, I --
- 8 I just think that the answer is obvious. I don't think
- 9 secure detention works to achieve the result of getting kids
- 10 in school. And that's -- and I think that's what's going to
- 11 show. I should probably write down the findings and see if
- 12 I get close enough in a sealed envelope. Maybe the chairman
- 13 would give me a hundred dollars or something.
- 14 MADAM CHAIR: No.
- MR. DURHAM: No? Okay. But I -- but I --
- 16 but the reason I -- the reason I wanted -- I wanted just a
- 17 few minutes on this is -- is I -- the Chalkbeat -- and --
- 18 and I'm -- I'm not a big fan of studies. I think there are
- 19 too many of them in education. They achieve too little
- 20 result, but this is one that Chalkbeat reported and actually
- 21 I think almost gave some credibility to, which is the -- and
- 22 I'm -- I'm -- I'm going to try and encourage you all to take
- 23 a look at it.
- 24 But it's -- it's a study that was done in
- 25 which says girls outnumber boys in charter schools, studies



- 1 -- studies shows. And so I thought, "Well, I'll -- that's
- 2 interesting. I'll read that, " and you -- you kind of get
- 3 through it. And then you get down to the -- and this is, I
- 4 think, some of the absurd stuff that we study. So 50.7
- 5 percent of charter school students were girls compared with
- 6 48.8 percent of the students -- students in traditional
- 7 public schools. Small but noticeable gap. Well, that's --
- 8 that's -- that's a not only small gap, but I think likely
- 9 statistically insignificant.
- 10 MS. RANKIN: Not to mention charter schools
- 11 are public schools.
- 12 MR. DURHAM: Yeah. Not to mention the fact
- 13 they miss that basic premise, but you know, it -- it's just
- 14 -- it's just like we're really spending taxpayer dollars to
- 15 study stuff like this? And I think I put this almost in
- 16 that same category. I don't wanna -- I don't wanna object
- 17 if I'm the only one to the consideration of the study, but I
- 18 wanna vote no on the study.
- 19 MADAM CHAIR: But weren't you willing to
- 20 bring up?
- MR. DURHAM: I'm willing to bring it up, yes.
- MADAM CHAIR: Okay.
- MS. RANKIN: But we're not paying for the
- 24 study, right?
- 25 MADAM CHAIR: Board Member McClellan.



1 MR. DURHAM: No, we're not. 2 MADAM CHAIR: We are not. 3 MR. DURHAM: No, we're not. MS. RANKIN: So all we're doing is providing 4 the data? 5 6 MR. DURHAM: That's correct. 7 MS. FLORES: Okay. MADAM CHAIR: Board Member McClellan? 8 9 MR. DURHAM: And we -- we don't get 10 compensated for that. So we're doing it gratis. 11 MS. RANKIN: But I think you should 12 compensate us for that. 13 MR. DURHAM: Correct? MADAM CHAIR: Board Member McClellan. 14 MS. MCCLELLAN: I -- I find myself 15 16 questioning how I can respond to Mr. Durham and that we find 17 ourselves in violent agreement that they're not going to take our word for it. And this is an issue on which real 18 19 children actually really are suffering right now in -- in my 20 district, and I'm hearing about it quite a bit. So I think it's necessary, and I'm highly supportive of it. And I -- I 21 22 hope that sways your vote. 23 MR. DURHAM: No, it won't sway my vote. 24

MS. MCCLELLAN: Well, I tried.



- 1 MR. DURHAM: I -- I recognize when it's gonna
- 2 be six to one. So we ought to just -- we'll go ahead and
- 3 get it over with.
- 4 MS. MCCLELLAN: All right.
- 5 MADAM CHAIR: So is there anyone not in
- 6 agreement with our bringing it forward today, even though it
- 7 originally listed only as an information item? I think some
- 8 of us are feeling the compelling pressure to get on with
- 9 this study in order to provide the information to the
- 10 appropriate folks.
- MS. FLORES: I think some of us are feeling
- 12 just outraged that this is happening.
- 13 MADAM CHAIR: Well, I think, I totally -- I
- 14 totally agree with you. Well, I don't know where you've
- 15 been either, because we do know this has been going on.
- MS. MCCLELLAN: Well, I can -- I'll be a
- 17 motion I'll motion if that would be all right.
- 18 MADAM CHAIR: Probably it would be better
- 19 than what just kind of --
- UNIDENTIFIED VOICE: There you go.
- MADAM CHAIR: Okay.
- MS. MCCLELLAN: I move to approve the request
- 23 from the Colorado Division of Criminal Justice to use
- 24 student PII for research on the impact of secure detention
- 25 for truancy.



to two.

1		MADAM CHAIR: Do I have a second?
2		UNIDENTIFIED VOICE: Second.
3		MADAM CHAIR: Thank you. Any more comments?
4	Would you call	the vote, please.
5		MS. CORDIAL: Board Member Durham.
6		MR. DURHAM: No.
7		MS. CORDIAL: Board Member Flores.
8		MS. FLORES: No.
9		MS. CORDIAL: Board Member Goff.
10		MS. GOFF: Yes.
11		MS. CORDIAL: Board Member Mazanec.
12		MS. MAZANEC: Yes.
13		MS. CORDIAL: Board Member or McClellan.
14		MS. MCCLELLAN: Yes.
15		MS. CORDIAL: Board Member Rankin.
16		MS. RANKIN: Yes.
17		MS. RANKIN: Board Member Schroeder.
18		MADAM CHAIR: Yes.
19		MS. CORDIAL: Okay. This is four to three.
20		MR. DURHAM: Yeah.
21		MS. FLORES: Do we need to have 100 percent
22	for this to be	
23		MR. DURHAM: No, no.
24		MS. CORDIAL: I'm sorry. Vote of two five



- MS. FLORES: -- well, maybe I don't know. 1 2 I'm just so -- this is just so jarring. I mean, I --3 MS. MAZANEC: This subject matter is jarring, but their subject matter, they're trying to study this (inaudible). 5 6 MS. FLORES: The subject matter. 7 MADAM CHAIR: Mr. Dan -- Dill -- I just 8 renamed you. 9 MS. RANKIN: Okay. 10 MR. DURHAM: I think you wanna vote yes. MS. FLORES: Okay. I'll change my vote to --11 MR. DILL: I believe -- I believe that the 12 motion -- that the -- the motion was properly voted on and 13 passed. You had unanimous consent to bring it up. 14 MADAM CHAIR: That's what I mean, unanimous 15
- MR. DILL: Even though two members then vote
- 18 -- voted against it, they did consent to have the vote at
- 19 this meeting.

consent, okay.

- 20 MADAM CHAIR: Excellent.
- MR. DILL: Right.
- MR. DURHAM: Thank you, Mr. Dill.
- MS. MAZANEC: So what was the -- what was the
- 24 final count?
- MS. RANKIN: Six to one.



1	MADAM CHAIR: Five.
2	MS. CORDIAL: Five to two.
3	MS. MAZANEC: Oh, five-two?
4	MS. CORDIAL: Five to two.
5	UNIDENTIFIED VOICE: Of course.
6	MS. FLORES: Oh, what?
7	MS. MAZANEC: So are you a yes now?
8	MADAM CHAIR: What's your vote, Val?
9	MS. FLORES: Wait a minute. Wait a minute.
10	MR. DURHAM: Oh, it's six to one.
11	UNIDENTIFIED VOICE: It's six to one.
12	UNIDENTIFIED VOICE: I was gonna say, she
13	voted for it, I thought.
14	MR. DURHAM: It's six to one, yeah.
15	MS. FLORES: Yeah, but but I think one of
16	the things we need to do is we need to go to the legislature
17	and and really
18	UNIDENTIFIED VOICE: You go right on over
19	there, today.
20	MS. FLORES: Well
21	UNIDENTIFIED VOICE: Be my guest.
22	MS. FLORES: Please, don't make fun of me. I
23	think it I think we should be doing something about it.



- 1 MADAM CHAIR: I appreciate that. I think we
- 2 all are very upset about this and have been. This is how we
- 3 hurt kids.
- 4 UNIDENTIFIED VOICE: So I'll just close
- 5 things up with next steps, and thank you guys for voting on
- 6 this, and -- and approving it. What we'll do next is we'll
- 7 work with the researchers to set in place a data sharing
- 8 agreement that will cover all the requirements of laws, as
- 9 well as our best practices for the privacy and the security
- 10 of the data. And then, we'll provide the data.
- 11 As mentioned, we do an annual review of our
- 12 data sharing agreements in order to ensure that we're still
- 13 on all the right footing. We'll go ahead and do that. And
- 14 then once the data has -- or the research has been
- 15 completed, we'll get a copy of the results. And then, we
- 16 will -- this -- the researchers will destroy the data on --
- 17 according to the timeframe listed in this data sharing
- 18 agreement, and we'll confirm that that has been completed.
- 19 MADAM CHAIR: Thank you very much, folks.
- 20 UNIDENTIFIED VOICE: Thank you very much.
- 21 UNIDENTIFIED VOICE: Thank you.
- 22 UNIDENTIFIED VOICE: Bye Meg, thank you.
- MS. WILLIAMS: Thank you all very much for
- 24 considering this. Thank you, thank you.



1	MADAM CHAIR: So folks, we are going to stand
2	in adjournment. Oh, no. We got two more things.
3	MR. DURHAM: I'll move right on 15.13.
4	Questions I had have been answered. And it was on the
5	removed from the consent agenda. I don't think there's a
6	problem with it.
7	MADAM CHAIR: Are there any objections?
8	UNIDENTIFIED VOICE: Oh, second.
9	UNIDENTIFIED VOICE: Oh, oh, what? You what?
10	MADAM CHAIR: Do we need to call the vote?
11	MR. DURHAM: To just approve.
12	MS. RANKIN: Okay. Okay.
13	MS. CORDIAL: Would you like me to call the
14	roll?
15	MADAM CHAIR: Oh, sure.
16	MS. CORDIAL: Board Member Durham.
17	MR. DURHAM: Yes.
18	MS. CORDIAL: Board Member Flores.
19	MS. FLORES: Yes.
20	MS. CORDIAL: Board Member Goff. It's
21	MS. GOFF: What are we voting on, please?
22	MADAM CHAIR: A consent item that was pulled.
23	MS. GOFF: Was there an actual motion made?
24	MR. DURHAM: Yes.



25

1 MS. MAZANEC: Does that mean we're gonna vote 2 yes on before we pulled up the consent agenda? 3 MS. GOFF: Yeah, I just kinda like to know what --4 5 MS. CORDIAL: Sure, just one moment. It's to 6 -- it's to --7 MS. FLORES: To -- to remove the item from the agenda that because the item that was taken off for 8 9 consent so it -- because we've already discussed it. MS. CORDIAL: Sorry? 10 11 MADAM CHAIR: The item was removed from --12 MS. GOFF: If you have a motion, please re-13 read it to me. 14 MS. CORDIAL: It's to approve the Denver teacher residency authorization request of its special 15 16 education generals, ages 5 through 12 endorsement program, 17 as set forth in the published agenda. 18 MS. GOFF: Yes. 19 MS. CORDIAL: Board Member Mazanec. 20 MS. MAZANEC: Yes. MS. CORDIAL: Board Member McClellan. 21 22 MS. MCCLELLAN: Yes. 23 MS. RANKIN: Board Member Rankin.

MS. RANKIN: Yes.

MADAM CHAIR: Board Member Schroeder.



MADAM CHAIR: Yes. So I would like to move 1 2 that we approve the waiver request from state statutes by 3 Douglas County School District on behalf of Challenge of Excellence Charter School. UNIDENTIFIED VOICE: Second. 5 6 MADAM CHAIR: Call the roll, please. 7 MS. CORDIAL: Board Member Durham. MR. DURHAM: Yes. 8 MS. CORDIAL: Board Member Flores. 9 10 MS. FLORES: Yes. MS. CORDIAL: Board Member Goff. 11 MS. GOFF: Yes. 12 13 MS. CORDIAL: Board Member Mazanec. MS. MAZANEC: Yes. 14 MS. CORDIAL: Board Member McClellan. 15 16 MS. MCCLELLAN: Yes. 17 MS. CORDIAL: Board Member Rankin. MS. RANKIN: Yes. 18 19 MS. CORDIAL: Board Member Schroeder. 20 MADAM CHAIR: Yes. 21 MS. CORDIAL: Great. Thank you. MADAM CHAIR: So we will stand in adjournment 22 until the next regular meeting of the Colorado State Board 23 24 of Education, which is scheduled for August 16th. We will 25 not have a Board meeting in July.



- 1 I wanna encourage everybody. Please, have a
- 2 great summer. I also want to thank in particular my
- 3 colleagues for the incredible amount of work that we've done
- 4 this last six months. I don't think people know how -- how
- 5 much there was, except some of the folks in the room. And I
- 6 thank you very much. Same to staff and to our commissioner
- 7 for your hard work and your leadership for the last six
- 8 months, to the school districts that also stepped up to a
- 9 new and not necessarily happy event, but did an absolutely
- 10 great job, and to wish Tony Godspeed. Hammer.
- 11 (Applause)
- 12 (Meeting adjourned)



1	CERTIFICATE
2	I, Kimberly C. McCright, Certified Vendor and
3	Notary, do hereby certify that the above-mentioned matter
4	occurred as hereinbefore set out.
5	I FURTHER CERTIFY THAT the proceedings of such
6	were reported by me or under my supervision, later reduced
7	to typewritten form under my supervision and control and
8	that the foregoing pages are a full, true and correct
9	transcription of the original notes.
LO	IN WITNESS WHEREOF, I have hereunto set my hand
11	and seal this 25th day of October, 2018.
12	
L3	/s/ Kimberly C. McCright
L4	Kimberly C. McCright
L5	Certified Vendor and Notary Public
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L7	Verbatim Reporting & Transcription, LLC
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