Colorado State Board of Education

## TRANSCRIPT OF PROCEEDINGS

## BEFORE THE

## COLORADO DEPARTMENT OF EDUCATION COMMISSION DENVER, COLORADO

March 8, 2017 Meeting Transcript - PART 1

BE IT REMEMBERED THAT on March 8, 2017, the above-entitled meeting was conducted at the Colorado

Department of Education, before the following Board Members:

Angelika Schroeder (D), Chairman Joyce Rankin (R), Vice Chairman Steven Durham (R) Valentina (Val) Flores (D) Jane Goff (D) Pam Mazanec (R) Rebecca McClellan (D)



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1 MADAM CHAIR: Good morning, ladies and 2 gentlemen. I'd like to call the meeting to order. Ms. 3 Cordial, would you please read the roll -- call the roll? MS. CORDIAL: Board Member Durham. 4 MR. DURHAM: Here. 5 6 MS. CORDIAL: Board Member Flores. MS. FLORES: Here. 7 MS. CORDIAL: Board Member Goff. 8 9 MADAM CHAIR: Board Member Goff. 10 MS. RANKIN: Board Member Goff. 11 MS. GOFF: Here. 12 MR. DURHAM: And we're off to a good start. 13 MS. CORDIAL: Board Member Mazanec. MS. MAZANEC: Here. 14 MS. CORDIAL: Board Member McClellan. 15 16 MS. MCCLELLAN: Here. 17 MS. CORDIAL: Board Member Rankin. 18 MR. Rankin: Here. 19 MS. CORDIAL: Board Member Schroeder. 20 MADAM CHAIR: Here. Would you all please stand for the Pledge of Allegiance? Board Member Durham, 21 22 would you lead us, please? 23 MR. DURHAM: I pledge allegiance --24 I pledge allegiance to the Flag of the

United States of America and to the Republic for which it



- 1 stands. One Nation under God, indivisible, with liberty and
- 2 justice for all.
- 3 MADAM CHAIR: Thank you. Is there a motion
- 4 please to approve the agenda?
- 5 MS. MCCLELLAN: I move to approve the agenda
- 6 as presented.
- 7 MADAM CHAIR: Thank you. Second?
- MS. GOFF: Second.
- 9 MADAM CHAIR: Jane, thank you. Anyone
- 10 opposed? Any changes? Thank you. We'll move on next to
- 11 consent agenda. Ms. Mazanec, would you be kind enough to
- 12 read the consent agenda?
- MS. MAZANEC: I move to place the following
- 14 matters on the consent agenda. Regarding disciplinary
- 15 proceedings concerning an application, charge number
- 16 2012EC634, direct department staff to issue a notice of
- 17 denial and appeal rights to the applicant pursuant to 24-4-
- 18 104 CRS.
- 19.02 regarding disciplinary proceedings
- 20 concerning the license charge number 2015EC237, signify
- 21 acceptance and approval of the terms and conditions of the
- 22 settlement agreement by directing the Commissioner to sign
- 23 the agreement.
- 24 19.03 regarding disciplinary proceedings
- 25 concerning an application, charge number 2015EC795, direct



- 1 department staff to issue a notice of denial on appeal
- 2 rights to the applicant pursuant to 24-4-104 CRS.
- 3 19.04 regarding disciplinary proceedings
- 4 concerning a license, charge number 2015EC798, signify
- 5 acceptance and approval of the terms and conditions of the
- 6 settlement agreement by directing the Commissioner to sign
- 7 the agreement.
- 8 19.05 regarding disciplinary proceedings
- 9 concerning the license, charge number 2016EC152, direct
- 10 department staff and the state Attorney General's office to
- 11 prepare the documents necessary to request a formal hearing
- 12 for the revocation of the holder's license pursuant to 22-
- 13 60.5-108 CRS.
- 14 19.06 regarding disciplinary proceedings
- 15 concerning an application, charge number 2016EC155, direct
- 16 department staff to issue a notice of denial and appeal
- 17 rights to the applicant, pursuant to 24-4-104 CRS.
- 18 19.07 regarding disciplinary proceedings
- 19 concerning a license, charge number 2016EC353, signify
- 20 acceptance and approval of the terms and conditions of the
- 21 settlement agreement by directing the Commissioner to sign
- 22 the agreement.
- 19.08 regarding disciplinary proceedings
- 24 concerning a license, charge number 2016EC568, signify
- 25 acceptance and approval of the terms and conditions of the



- 1 settlement agreement by directing the Commissioner to
- 2 signing the agreement.
- 3 19.13 approve for initial emergency
- 4 authorization request as set forth in the published agenda.
- 5 20.01 approve Denver Public Schools' request
- 6 for waivers on behalf of DSST schools as set forth in the
- 7 published agenda.
- 8 20.02 approve Denver Public Schools' request
- 9 for waivers on behalf of the Boys School of Denver as set
- 10 forth in the published agenda.
- 11 20.03 approve Denver Public Schools' request
- 12 for waivers on behalf of Strive Preparatory Schools as set
- 13 forth in the published agenda.
- 14 20.04 approve Douglas County School
- 15 District's request for waivers on behalf of Milestone
- 16 Academy as set forth in the published agenda.
- 17 20.05 approve the charter school Institute's
- 18 request for waivers on behalf of Caprock Academy as set
- 19 forth in the published agenda.
- 20.06 approve Colorado Springs D-11's request
- 21 for waivers on behalf of Globe charter school as set forth
- 22 in the published agenda.
- 20.07 affirm the Innovation and application
- 24 from Greeley Evans School on behalf of Fred -- I don't know
- 25 how to pronounce this school -- Tjardes? Tjardes School.



- 1 UNIDENTIFIED VOICE: Tjardes.
- MS. MAZANEC: 20.01 approve the 2017 State
- 3 Review panelists as set forth in the published agenda. This
- 4 is the end of the consent agenda.
- 5 MADAM CHAIR: That is a proper motion. Is
- 6 there a second?
- 7 MS. MCLELLAN: Second.
- 8 MADAM CHAIR: Thank you. Any changes?
- 9 MS. FLORES: I'd like to --
- 10 MADAM CHAIR: Board Member Flores.
- MS. FLORES: Excuse me. I'd like to --
- 12 20.01, 20.02, 20.03, and basically Douglas and all of those
- 13 except for Globe Charter, because they have something that -
- 14 that is different than we've had before, and I think they
- 15 need our approval. They're all non-automatic, and we have
- 16 to give them a consent.
- 17 MS. FLORES: So you wanna have a discussion
- 18 about them?
- 19 MS. FLORES: I do, especially the Denver
- 20 ones.
- 21 MADAM CHAIR: Okay. Okay. Any other
- 22 changes? I would just like to note -- I don't wanna pull it
- 23 all, but I wanted to note for us that 21.01, we're approving
- 24 the folks who are working on the review panels, and that's
- 25 the information that we've been reading. And I just wanted,



- 1 you know, every now and then, when we talk about this,
- 2 somebody has the question, well who are these people that
- 3 are preparing these reports for us? And this is an
- 4 opportunity for you. You know, I looked at it very
- 5 carefully, to -- particularly to look at the background that
- 6 these folks have for these documents. So I'm very fine with
- 7 it. But for tomorrow at least, you know now which folks are
- 8 the ones that are coming forward, helping us with making
- 9 recommendations on these decisions. Ms. Goff?
- MS. GOFF: I might ask Dr. Flores to repeat
- 11 the -- the item she wanted pulled.
- MADAM CHAIR: The numbers?
- MS. GOFF: The numbers.
- MS. FLORES: Excuse me, they're from 20.01.
- 15 It's a waiver request, and other than the one from Globe
- 16 charter school --
- 17 MADAM CHAIR: 20.02?
- 18 MS. FLORES: -- I think all of them non-
- 19 automatic.
- MS. RANKIN: 20.06 as well.
- MS. FLORES: 20.06, I mean, that one we can
- 22 just -- I think that's a regular one but then the others --
- MADAM CHAIR: So 20.01 through 20.04, would
- 24 that be correct?



24

25

1 MS. FLORES: Through 20.07, excepting Globe 2 charter school, which is 20.06. MADAM CHAIR: Okay, 20.07 as well. 3 MS. CORDIAL: So you want to pull 20.07 also? 4 MS. FLORES: Yeah. And it may be that 5 6 somebody here can explain. 7 MADAM CHAIR: Can we do that now, Val? MS. FLORES: No, when it comes up. 8 MADAM CHAIR: No, later on. Okay. Yeah, 9 perfect, thank you. Could you call the roll, please? 10 MR. DURHAM: We did that. 11 MADAM CHAIR: We did? 12 13 UNIDENTIFIED VOICE: No, we've done that. MADAM CHAIR: No, we -- no, not for the 14 consent agenda. 15 16 MR. DURHAM: Oh, on the consent -- oh, on 17 the... 18 UNIDENTIFIED VOICE: On the initial... MADAM CHAIR: Okay. 19 MR. DURHAM: Okay. And --20 21 MADAM CHAIR: Board, we have a -- we have a --- oh, wait a -- we have a motion to pull -- we need -- do we 22 23 have a second to pull?

MR. DURHAM: I'll -- I'll second it for

discussion purposes, but I think Dr. Flores has asked those



- 1 to be removed, which they can't be consent obviously because
- 2 there's objection. So I presume that the motion that we're
- 3 going to vote on would be the consent agenda absent the
- 4 items Dr. Flores removed.
- 5 MADAM CHAIR: Thank you for clarifying.
- 6 MR. DURHAM: Okay. Thank you.
- 7 MADAM CHAIR: Okay.
- 8 MS. CORDIAL: Board Member Durham.
- 9 MR. DURHAM: Yes.
- 10 MS. CORDIAL: Board Member Flores.
- MS. FLORES: Yes.
- MS. CORDIAL: Board Member Goff.
- MS. GOFF: Yes.
- MS. CORDIAL: Board Member Mazanec.
- MS. MAZANEC: Yes.
- MS. CORDIAL: Board Member McClellan.
- MS. MCCLELLAN: Yes.
- 18 MS. CORDIAL: Board Member Rankin.
- MS. RANKIN: Yes.
- 20 MS. CORDIAL: Board Member Schroeder.
- 21 MADAM CHAIR: Yes. Thank you. The next item
- 22 was the report from our director of State Board Relations,
- 23 Ms. Cordial, please.
- MS. CORDIAL: Thank you, Madam Chair. Good
- 25 morning, Madam Chair and Members of the Board and



- 1 Commissioner Anthes. This morning would not be complete
- 2 without my friendly reminder to please speak clearly into
- 3 your microphones. And if you've turned your microphone off,
- 4 please turn it back on when you're speaking.
- 5 For those of you needing to connect to CDE's
- 6 guest wireless, locate CDE hotspot and the password is
- 7 silver, capital S. In your Board packets, you have the
- 8 following materials: your events calendar and quick glance
- 9 expense report. Also in your Board packets and/or available
- 10 on Board docs are the following materials: 8.02, a copy of
- 11 the House Bill 171160, for 11.01, the memo regarding --
- 12 (Sneeze)
- 13 MS. CORDIAL: -- bless you, the Every Student
- 14 Succeeds Act, state plan development, and the accompanying
- 15 PowerPoint, the ESSA Hub Committee recommendations
- 16 dashboard, and the Colorado draft ESSA state plan.
- 17 For item 13.01, you have a memo regarding the
- 18 rulemaking hearing, administrative rule review. This memo
- 19 accompanies all four rulemaking hearings that will be before
- 20 you this afternoon. The rule review summary and a redline
- 21 copy of the rules for the determination of indigency and
- 22 establishing policy on school fees, 1 CCR 301-4.
- For item 14.01, you have a memo regarding the
- 24 standards review and revision process update, the



- 1 accompanying PowerPoint, and the Computer Science Standards
- 2 input meetings summary of findings.
- For item 15.01, you have the rule review
- 4 memo, the rule review summary, and a redline copy of the
- 5 rules for the administrate -- administration of the Second
- 6 Chance pilot program, 1 CCR 301-30.
- 7 For item 16.01, you have the rule review
- 8 memo, the rule review summary and a redline copy of the
- 9 rules for the implementation and financing of regional
- 10 education and support services, 1 CCR 301-55.
- 11 For item 17.01, you have a memo regarding the
- 12 Student Data Transparency and Security Act and the
- 13 accompanying PowerPoint.
- 14 For item 18.01, you have the rule review
- 15 memo, the rule review summary, and a redline copy of the
- 16 rules for the administration of the postsecondary and
- 17 workforce readiness assessments pilot program, 1 CCR 301-77.
- 18 For item 19.13, you have a memo regarding the
- 19 four initial emergency authorization requests.
- For items 21 -- I'm sorry. For items 20.01
- 21 through 20.06, you have memos supporting materials
- 22 pertaining to the charter school waiver requests.
- For item 20.07, you have a memo regarding
- 24 Greeley Evans School District's request for waiver on behalf



- 1 of Fred Tjardes School of Innovation and materials
- 2 pertaining to their request.
- For item 20.01, you have a memo regarding the
- 4 2017 state review panel -- panel nominations and the list of
- 5 proposed state review panelists.
- And for Thursday, item 3.01, you have a memo
- 7 regarding the accountability clock hearing for Montezuma
- 8 Cortez, the accompanying PowerPoints from both the
- 9 department and district, the commissioner's recommendation,
- 10 the state review panel recommendation, the district's
- 11 pathway plan, and their district performance framework.
- 12 For item 4.01, you have a memo regarding the
- 13 2016 Colorado Milken Educators.
- And for item 6.01, you have a memo regarding
- 15 the accountability clock hearing for Julesburg, the
- 16 accompanying PowerPoints from both the department and the
- 17 district, the commissioner's recommendation, the state
- 18 review panel recommendation for both the district and for
- 19 destination's Career Academy of Colorado, the district's
- 20 plan, the district performance framework, and the school
- 21 performance framework. And that concludes my report.
- 22 MADAM CHAIR: Thank you. Could I ask you to
- 23 update the information on the CACE awards reception? What
- 24 does -- what's -- what's the correct date?
- MS. CORDIAL: Denise, what is that date?



- 1 MADAM CHAIR: Remember, that's the one that
- 2 looks like it's on a Saturday, and I just can't believe it's
- 3 on a Saturday.
- 4 MS. CORDIAL: It's on a Friday, I think the
- 5 14th. They hadn't given us the date yet. Denise reached
- 6 out to CACE and gave -- provided us with the date.
- 7 MADAM CHAIR: Okay. So since that's in
- 8 April, hopefully, we'll have that information sooner,
- 9 because I think a number of us that do attend that.
- MS. CORDIAL: It's April 28th.
- 11 MADAM CHAIR: Oh.
- MS. CORDIAL: That's correct.
- 13 MADAM CHAIR: So maybe a heads up on that one
- 14 would be really helpful. Thank you. The next item is the
- 15 report from our commissioner, Dr. Anthes.
- MS. ANTHES: Thank you, Madam Chair, Members
- 17 of the Board. Good to see you all. Also wanna thank all of
- 18 the Members of the Board for the extraordinary amount of
- 19 reading that you all have done in the past month to prepare
- 20 for this meeting and yeah, everybody has their eye drops at
- 21 their -- the ready, and I know that you will have plenty
- 22 more reading in the upcoming months. But I do recognize
- 23 that you have all had enormous amount of work. And we've
- 24 been getting new stuff as it's been coming in because things



- 1 have been changing so quickly with ESSA, and so also
- 2 appreciate your flexibility with that.
- 3 So my updates are related to some of the
- 4 heavy lifts that we've been working on. So first as ESSA,
- 5 we are close to the end of at least our phase of the ESSA
- 6 process in submitting our plan to the federal government.
- 7 You know, that just starts the plant -- that starts the work
- 8 for our districts and schools across the state. But I will
- 9 say that I'm quite confident throughout this process that we
- 10 have had one of the most robust and rich engagement
- 11 processes of most of our state colleagues. We've had over
- 12 180 meetings, over 5,000 comments and input received. We've
- 13 had, you know, over 40 Spoke meetings. We've had nine Hub
- 14 meetings. We finished our last Hub meeting on Monday. And
- 15 so we have -- have really, really provided a lot of
- 16 opportunity for stakeholder engagement, and it's been
- 17 really, really excellent.
- I will say that per your instructions, we
- 19 have tried to keep the plan, though -- though you may
- 20 disagree -- we have tried to keep the plan to a minimum. I
- 21 think it's 178 pages. Think the last plan we submitted
- 22 might have been 300. So just for -- for reference --
- MADAM CHAIR: It's all relative.
- 24 MS. ANTHES: -- to our overall progress, but
- 25 we've tried to keep it to a minimum. But I do want just



- 1 stakeholders to know across -- across the state that all of
- 2 the input and engagement, we will have multiple ways of
- 3 using that input through the implementation, as well as
- 4 other, you know, documents and work that we -- that we
- 5 provide to the state. So we've tried to keep the plan that
- 6 goes to the federal government to a minimum per your
- 7 instructions.
- 8 I do want to just thank the staff at -- at
- 9 CDE for their efforts around this. This has been an added
- 10 level of work for them in addition to all of the work they
- 11 normally do at the department. So running all those
- 12 meetings, being at all those meetings, working weekends to -
- 13 to get the plan done.
- 14 I also wanna just move on and give some
- 15 context that -- that you all know, but we're about to embark
- 16 on sort of an unprecedented process here in the state of
- 17 Colorado. And there has been, I think, coupled with that
- 18 unprecedented process, an unprecedented amount of hard work
- 19 that has gone into that from districts, schools, CDE staff,
- 20 you all, in preparing for this. And that is that we are at
- 21 the end of the five year/six year because of the year of
- 22 pause accountability clock, and the Board meeting tomorrow
- 23 starts -- starts the process that you all engage in for that
- 24 process.



- 1 And I just want to share a few of my
- 2 reflections as I've embarked on this new role as
- 3 commissioner. It was really important to me to understand
- 4 what was happening in all of the districts that you all will
- 5 be seeing. So I am -- as soon as I was appointed interim
- 6 commissioner, I started visiting all of the schools and
- 7 districts that will be coming before you. So that was
- 8 really important to me before I created a commissioner
- 9 recommendation.
- 10 And one thing I've learned through all those
- 11 visits is -- is just how different each context is and how
- 12 the, the strategies really do need to be tailored to the
- 13 communities and the context in which -- in which the -- the
- 14 execution of these strategies will occur. I really believe
- 15 that districts and schools are working hard with urgency to
- 16 come up with a rigorous pathway to improvement, and I will
- 17 also say that I know we are learning a lot through this
- 18 process, as you all will learn a lot through the process, as
- 19 the districts have learned a lot through this process. I
- 20 know we'll continue to do that.
- 21 But I also wanted to just remind us that a
- 22 lot of this hard work has already paid off. We have seen
- 23 success over the last couple years. And I just wanted to
- 24 remind folks we've shared some of this with you before, but
- 25 of the 24 districts that were identified with a priority



- 1 improvement or turnaround plan in 2010, only five are coming
- 2 before you in the next couple of months. So just remember
- 3 that you're seeing the five that are coming before you, but
- 4 originally 24 were on that list. Seventeen of them have
- 5 earned their way off the clock and stayed off the clock.
- 6 And of the 204 schools that were identified for priority
- 7 improvement or turnaround in 2010, only 12 were identified
- 8 for six consecutive years. And 85 of them have earned their
- 9 way off the clock and stayed off the clock, and 63 have had
- 10 different patterns of coming on and off the clock. Forty-
- 11 three were closed at some point, and one received
- 12 insufficient state data. So just wanted to set the context
- 13 for what we're doing. And actually, a lot of progress has
- 14 been made in some of this work over the last five years or
- 15 six years.
- So with that, I just want to thank you all
- 17 for your -- I know you all are taking this with great
- 18 seriousness and have done an enormous amount of preparation
- 19 for it, and for that I'm very grateful. With that, I just
- 20 wanted to end on a positive note that we're halfway through
- 21 the legislative session, and I know we have 62 days left
- 22 according to my countdown. So know there will -- we'll --
- 23 we'll get more information from our legislative liaison in a
- 24 moment on that, but with that I'm finished. Thank you.



- 1 MADAM CHAIR: Thank you, Dr. Anthes. And
- 2 thank you to staff for all the work that you've done to help
- 3 those districts that sought your help. You can see the kind
- 4 of difference that you have made for our Colorado kids. Do
- 5 I have any question -- or do we have any questions of Dr.
- 6 Anthes? Comments? All right. Next, let's move on to our
- 7 legislative report. Ms. Mello? Yeah, I'll give you a
- 8 minute. Welcome, good morning.
- 9 MS. MELLO: Good morning. Am I -- is this
- 10 on?
- 11 MADAM CHAIR: Yes.
- 12 MS. MELLO: Okay. I have, having some
- 13 technical difficulties this morning, so Leanne Emm has
- 14 graciously lent me her laptop so I can have the bill to talk
- 15 to you about in front of me. My machine decided to just die
- 16 this morning, so.
- 17 So there's -- there's three main topics I
- 18 want to talk with you about, just to give you a preview.
- 19 One is you all have a decision to discuss about House Bill
- 20 1160. I want to give you an update on the legislation on
- 21 which you've already taken a position, support, oppose, just
- 22 let you know were all of those things are in the process.
- 23 And then also give you an update on the Waiver Bill that
- 24 we've been discussing on your behalf. I think I will start



- 1 backwards down that path unless I -- I -- I think that
- 2 you're okay with that based on the looks I'm getting. Okay
- 3 So the Waiver Bill that we have been
- 4 discussing, your guidance or request of me was to have
- 5 something drafted that essentially allowed the innovation
- 6 waiver standard to be more consistent with the existing
- 7 standard for district waivers and to incorporate some
- 8 ability of the Board to review waivers for cause. Not for
- 9 willy-nilly reasons, not just because you feel like it, but
- 10 if there's a problem, that the Board would have some
- 11 authority to take a look at that situation and see what's
- 12 going on. Lots of conversations and -- and learning about
- 13 all of that.
- 14 The bill will be introduced in the next
- 15 couple of days. We have finalized the language, and it
- 16 essentially makes the innovation waiver standard the same as
- 17 the district waiver standard and gives you the ability to
- 18 review those innovation waivers for cause. You did not have
- 19 that authority before. Through the process, we learned that
- 20 you do actually have the authority to review district
- 21 waivers for cause already under statute. So we didn't need
- 22 to address that issue in the legislation.
- 23 MADAM CHAIR: And can you -- could you share
- 24 that with us at some point? Just send us the --



- 1 MS. MELLO: Absolutely. I don't -- I -- I
- 2 requested a copy of it from the drafter at 8:00 this
- 3 morning, and I know that she will send it to me very soon,
- 4 and I will absolutely get that to you all. The sponsors
- 5 will be Representative Brittany Pettersen in the House, who
- 6 chairs the House Education Committee, and Senator Kevin
- 7 Priola in the Senate, who is on the Senate Education
- 8 Committee in the Senate. So we have bipartisan sponsorship.
- 9 And I want to reassure stakeholders and interested parties
- 10 who are listening -- I know there's tons of people listening
- 11 -- that I will be sharing that bill language as soon as I
- 12 have it, which should be in the next several hours with all
- 13 of them assuming -- I -- I assume that's what the Board is
- 14 comfortable with me doing, and that we can certainly have
- 15 conversations about it. But you know, there's nothing that
- 16 -- that we -- open to feedback and conversation, so there's
- 17 not -- there's not -- not a closed door here. And I'm
- 18 seeing nods from the Board, so that's -- I assume I'm doing
- 19 what you want me to do. So just to update you briefly on --
- 20 on the bills that you've taken positions on.
- 21 MADAM CHAIR: So any questions on the Waiver
- 22 Bill, folks? This in no way affects whether districts
- 23 should come forward and request waivers. it's more about --
- 24 well, it does -- it does cause me to wonder once, give --
- 25 given our fantastic memories, once we have granted a waiver,



- 1 is there a way that we know, say five years down the line,
- 2 and a district or a school is on turnaround, do we, how do
- 3 we remember -- how do we become reacquainted with a prior
- 4 decision? And I don't know that we have a system so far but
- 5 -- yeah. That might be something for us to talk -- to talk
- 6 about.
- 7 MS. ANTHES: Later?
- 8 MADAM CHAIR: Do you want to comment?
- 9 MS. ANTHES: Sure. Sure. I -- I do think
- 10 that if this bill passes, staff can come up with a process
- 11 where we are triggered to review at your -- at your request,
- 12 you know, waivers that have come through, and we could put
- 13 that on a three-year or five-year cycle, where we'd just
- 14 give you a little briefing around where the district is and
- 15 what the student performance looks like, and just give that
- 16 to you all for your consideration.
- 17 MADAM CHAIR: Ms. Mazanec, do you have a
- 18 question, comment?
- 19 MS. MAZANEC: Are we talking about just
- 20 innovation waivers or all waivers?
- 21 MADAM CHAIR: All waivers.
- MS. MAZANEC: That's all.
- 23 MADAM CHAIR: All waivers. Just to make sure
- 24 that things are going well for kids. I mean, I make this
- 25 basic assumption that the intent of this legislation is to



- 1 serve Colorado's kids and improve education. And if we
- 2 allow districts to waive from that legislation with a
- 3 replacement plan, and if that replacement plan is working,
- 4 that's great. And if not, then should we have conversation
- 5 with the districts?
- 6 MS. MAZANEC: So -- so charter school
- 7 waivers, any -- any kind of waiver.
- 8 MADAM CHAIR: No, charter school I don't
- 9 think are part of this.
- MS. MAZANEC: This isn't a part of that?
- 11 MADAM CHAIR: I don't think so. I think
- 12 these. Yeah.
- 13 UNIDENTIFIED VOICE: Madam -- Madam Chair, I
- 14 -- I don't believe it affects charter school waivers. It
- 15 does affect -- I think the most affected are the innovation
- 16 waivers, which -- and -- and I think that when we finally
- 17 settled on a bill language was that they are going to be the
- 18 same standard for granting those waivers as we'll -- we'll
- 19 be conformed to have the same standard for granting all
- 20 other waivers. And then the review is -- is new because
- 21 those did not expire ever. And so I think that gets a -- I
- 22 -- I think we settled on a five-year that we could
- 23 affirmatively at that point -- that they don't automatically
- 24 expire, but we have a right to go and review them after --
- 25 after five years.



- 1 MS. MAZANEC: After five years. So it's not
- 2 an anytime we -- we -- we're gonna review.
- MADAM CHAIR: Feel like it. No.
- 4 MS. MAZANEC: Well, and that's what I thought
- 5 I heard.
- 6 MADAM CHAIR: And it's really -- it's -- it's
- 7 really intended to...
- 8 MS. MAZANEC: Okay, great.
- 9 MS. MELLO: Just a point of clarification, in
- 10 -- in making the innovation language consistent with the
- 11 existing language about your ability to review district
- 12 waivers, it is not an every five-year. It is you have --
- 13 this is current law. You have the ability to review
- 14 district waivers at any point for cause. Right, so not for
- 15 random reasons, but for cause. And the innovations language
- 16 would simply mirror that language. And just to -- again
- 17 clarify, this has nothing to do with charter school waivers.
- 18 At -- at least this particular piece of legislation, we've
- 19 never -- the charter school is a whole other issue.
- MS. MAZANEC: Excuse me.
- 21 MADAM CHAIR: Board Member Mazanec, go ahead.
- MS. MAZANEC: So does the existing statute
- 23 define the cause or lay -- lay out what cause would mean?
- 24 Or did they just say for cause?



- 1 MS. MELLO: Madam Chair, Board Member
- 2 Mazanec, I do not know the answer to that off the top of my
- 3 head, but I can certainly find out for you.
- 4 MADAM CHAIR: I have a hunch that this is
- 5 going to -- that we're going to have to have a conversation
- 6 at the Board level. And I don't know whether we have to put
- 7 it in rules something that is a trigger and something that's
- 8 not a trigger just in order to be fair to the districts.
- 9 MS. MAZANEC: Well, yeah, to be --
- 10 MADAM CHAIR: Yeah.
- MR. DURHAM: Consistent.
- 12 MADAM CHAIR: Consistent.
- MS. MAZANEC: Right. Thank you.
- 14 MADAM CHAIR: Continue, Ms. Mello. Thank
- 15 you.
- MS. MELLO: Okay. Thank you. So there are a
- 17 handful of bills upon which you have already taken a
- 18 position. I'll just go quickly through those and give you
- 19 an update on where they are in the process. House Bill
- 20 1106, to extend that early childhood leadership commission.
- 21 So this is a House bill. Obviously that means it starts in
- 22 the House. It is up for conversation on the floor of the
- 23 House this week, presuming it passes, and -- and I expect
- 24 that it will be based on a very strongly supportive vote in
- 25 committee. Then it'll go over to the Senate and work its



- 1 way through that process. So that bill is kind of almost
- 2 halfway done, just like the session is. I don't mean to
- 3 correct you, commissioner, but it's actually not 'til Friday
- 4 that we're technically halfway done.
- 5 MR. DURHAM: Who's counting?
- 6 MS. MELLO: I'm counting. House Bill 1181.
- 7 This is the ninth grade testing bill that you all support.
- 8 It passed the House on second readings yesterday. So that's
- 9 when they have conversation and talk about the bill. It
- 10 will be up for third reading today. So we'll have a
- 11 recorded vote from the House floor today. Again, I
- 12 anticipate that that bill will have a very strong showing of
- 13 support. Then we'll head over to the Senate where it's got
- 14 bipartisan sponsorship over there.
- 15 Senate Bill 76 is a very small technical bill
- 16 that allows -- there was a grant program created years ago
- 17 to give awards to schools that have high academic
- 18 achievement. But the department was never given authority
- 19 to spend any gifts, grants, and donations they get. So this
- 20 simply fixes that. You all support the bill. It is
- 21 scheduled -- so it's done in the Senate. It's passed out of
- 22 the Senate, and it will be in the House Education Committee
- 23 this coming Monday.
- 24 Senate Bill 114 -- Senate Bill 114 has to do
- 25 with the accountability system and some of the options the



- 1 Board may choose to adopt or a charge school district with
- 2 at the end of the clock and also some changing to the way
- 3 the accountability frameworks are calculated. That bill was
- 4 supposed to be heard several weeks ago now. They took it
- 5 off the calendar, and they're basically holding it. It has
- 6 not had a committee hearing yet. I think pending some
- 7 conversations and actions you all will be doing over here.
- 8 So they're waiting to see some of what takes place here
- 9 before they move forward with that. I feel like there might
- 10 be a question based on facial expressions.
- MS. GOFF: No. That's novel.
- 12 MS. MELLO: No, I will keep going. Okay. I
- 13 thought that was surprise I was seeing on your face.
- MS. GOFF: No, that's actually -- I probably
- 15 --
- 16 MADAM CHAIR: Board Member Goff.
- 17 MS. GOFF: -- should express what -- the face
- 18 more. The conversation you referred to has been changed
- 19 date wise, so I'm not sure that -- how that will overlap
- 20 time wise with the actual session.
- 21 MS. MELLO: Madam Chair, Board Member Goff --
- 22 and I'm staying in close touch with staff about that.
- 23 They're keeping me informed on just timeline issues around
- 24 that, and, you know, getting -- getting that back to the
- 25 legislature, and yes, I -- I -- I hear your point.



- 1 Senate Bill 144 is the bill to continue the
- 2 Education Data Advisory Committee. This is a group made up
- 3 primarily of representatives school districts that work with
- 4 the department to try to reduce the data collection burden
- 5 on school districts. That bill is through the Senate. It
- 6 was up in the House Education Committee on Monday. They
- 7 didn't take a vote, having nothing to do with the bill.
- 8 There's no problem with the bill per se for other reasons.
- 9 So I don't know when that's gonna be rescheduled for House
- 10 Education Committee. But it's just starting its journey
- 11 through the House. Again, I don't -- I -- I don't
- 12 anticipate any problems. I don't think there's any issues
- 13 there. That's a bill that you all support.
- 14 And then finally, House Bill 1178, which is
- 15 administrative flexibility for school districts, this is a
- 16 bill we had quite a bit of conversation about when we -- we
- 17 met approximately two weeks ago. This is the one that would
- 18 allow groups of school districts to apply for waivers and
- 19 also has a lot of language around hiring unlicensed teachers
- 20 in a teacher shortage situation. The bill is scheduled for
- 21 a committee hearing next Monday in the House Education
- 22 Committee. The proponents are offering a number of
- 23 amendments. I don't think those are finalized yet. If I
- 24 get a finalized version of those, I will certainly share
- 25 those with you. They -- they -- I think they want to have



- 1 that dialogue with the Board. I think they're just still
- 2 working on what those will look like. So --
- 3 MADAM CHAIR: Is this one the board opposed
- 4 unanimously?
- 5 MS. MELLO: Correct. The Board did oppose
- 6 this bill. Once we see those amendments, once we see what
- 7 happens in House Education, that may be a bill we want to
- 8 have more conversation about. So okay, any question --
- 9 MADAM CHAIR: What's that number again?
- 10 MS. MELLO: It is 1178.
- 11 MADAM CHAIR: Thank you.
- 12 MS. MELLO: Okay. Any questions about any of
- 13 that? All right. Well, then I will take us to your
- 14 decision item for today. House Bill 1160. I -- I think you
- 15 all are somewhat familiar with because we did discuss it a
- 16 couple of weeks ago, but just to reiterate. The bill's --
- 17 and I'm just gonna read the bill summary, because I think
- 18 that's the easiest way to ground us all in what the -- the
- 19 proponents are trying to achieve. The bill specifies that
- 20 if a student enrolled in kindergarten or one of grades one
- 21 through three is an English language learner, the school
- 22 district or charter school in which the student is enrolled
- 23 will decide whether the student takes the reading assessment
- 24 required under the READ Act in English or in the student's
- 25 native language, if there is an approved assessment



- 1 available in the student's native language. If the student
- 2 takes the assessment in his or her native language and a
- 3 parent requests that the student take it in English, the
- 4 district has to honor that request. Now I'm not reading
- 5 anymore. I'm paraphrasing a little bit. If a student who
- 6 has an English language learner takes the reading assessment
- 7 in his or her native language, the school district or
- 8 charter school must determine the level of English
- 9 proficiency at which the student will take the reading
- 10 assessments in English and communicate that proficiency
- 11 level to the parent. So that is what the bill does. It is
- 12 through the House. It did pass the House unanimously and is
- 13 waiting for a hearing in the Senate Education Committee.
- 14 And I'll turn it over to you all for your discussion.
- 15 MADAM CHAIR: Colleagues? Board Member
- 16 Durham.
- 17 MR. DURHAM: Thank you, Madam Chair. I'll --
- 18 I'll move that the Board oppose this bill as we did last
- 19 year.
- 20 MADAM CHAIR: I think we first need to pass
- 21 whether we can reconsider it. Am I wrong?
- MR. DURHAM: That's a good point. Yeah, I
- 23 give notice of intent to reconsider, so --
- 24 MADAM CHAIR: Board Member Goff.



- 1 MR. DURHAM: -- so I'll move that we
- 2 reconsider. Having voted on the prevailing side, I'll move
- 3 we reconsider our action which was -- which was the defeat
- 4 of the motion to oppose, which died on three -- by a vote of
- 5 what, four to --
- 6 MS. CORDIAL: Four to two.
- 7 MR. DURHAM: Four to two or so And I was on
- 8 the prevailing side, so I'll make that motion.
- 9 MADAM CHAIR: Is there a second to that
- 10 motion?
- 11 UNIDENTIFIED VOICE: I second.
- 12 MADAM CHAIR: Okay. Board Member Goff, you
- 13 have a comment?
- 14 MS. GOFF: I was just gonna clarify that the
- 15 fact that our last -- last Friday's regular update meeting
- 16 with the Board wasn't a -- was a formal meeting, and we did
- 17 take an action. So this is appropriate.
- 18 MR. DURHAM: Thank you.
- 19 MADAM CHAIR: Comment. Board Member
- 20 McClellan.
- 21 MS. MCCLELLAN: I had a question for our
- 22 attorney. I know that it takes a supermajority for us to
- 23 take a formal position on a legislative matter. Does it
- 24 take a supermajority for us to make a decision to
- 25 reconsider?



25

1	UNIDENTIFIED VOICE: Neither Robert's rules
2	nor anything operationally that I know of would require a
3	supermajority just to reconsider.
4	MS. MCCLELLAN: Thank you.
5	MADAM CHAIR: So I think we have a any
6	other comments first? Could you call the roll?
7	MS. CORDIAL: Mm-hmm.
8	MADAM CHAIR: And the the motion is to
9	reconsider the matter that we voted on, on October 24th.
10	MS. CORDIAL: That's House Bill 1160. Board
11	Member Durham?
12	MR. DURHAM: Yes.
13	MS. CORDIAL: Board Member Flores.
14	MS. FLORES: Yes.
15	MS. CORDIAL: Board Member Goff.
16	MS. GOFF: No.
17	MS. CORDIAL: Board Member Mazanec.
18	MS. MAZANEC: Yes.
19	MS. CORDIAL: Board Member McClellan.
20	MS. MCCLELLAN: No.
21	MS. CORDIAL: Board Member Rankin.
22	MS. RANKIN: Yes.
23	MS. CORDIAL: Board Member Schroeder.
24	MADAM CHAIR: No.

MS. CORDIAL: So that --

It passed.



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2 MS. CORDIAL: That passed. 3 MR. DURHAM: Okay, Madam Chair, I'll move that we oppose House Bill 1160. 4 MS. MAZANEC: I second. 5 6 MR. DURHAM: If I may --Is there discussion of 7 MS. MCCLELLAN: (inaudible)? 8 9 MADAM CHAIR: Board Member McClellan. 10 MS. MCCLELLAN: I just wanted to get in on 11 the record one more time that this does preserve the right of a parent to request a test in English if their student --12 13 if their primary instruction and their default test is not in English. And I -- I think one thing we hear over and 14 over again is that the teacher's and the student's time is 15 precious. And for those who are sensitive to the amount of 16 17 testing that we require, I think this is respectful in that for some students, this would be cutting that testing time, 18

MADAM CHAIR:

20 associated costs. So I think the flexibility together with

at least for this one exam in half, as well as the

- 21 the intent of the READ Act to assess not their language
- 22 skill but their reading skill makes this especially
- 23 appropriate, and I hope that my colleagues will consider not
- 24 opposing this bill.
- MR. DURHAM: Madam Chair?



- 1 MADAM CHAIR: Board Member Durham.
- 2 MR. DURHAM: Thank you. First of all, the
- 3 issue of double testing is one that is, I -- I think, it's -
- 4 -it's certainly not on this Board if -- if the local
- 5 district decides to give the test in -- in a -- a language
- 6 other than English. That's their decision. They don't have
- 7 to make that decision. So that's -- if there is double
- 8 testing, that's their call, not ours. And -- and it gets
- 9 back to the intent, and I -- I -- I try to go through this,
- 10 and I think it makes -- I think it does make some sense, and
- 11 I have been willing. I met with Representative Lundeen and
- 12 some others on this that -- that, you know, a child that
- 13 first enrolls speaks no English, reads no English for the
- 14 first year, it might make some sense not to test reading
- 15 ability in English. But the second year that student's
- 16 enrolled, I don't think it makes any sense at all not to
- 17 start testing that student in English. And because you --
- 18 you, I think the -- the proponents of this bill might very
- 19 well be able to make a case for one year. I don't know how
- 20 they make a case for four years of testing. If they do,
- 21 it's an absolute admission they've failed to -- to make any
- 22 progress in the commercial language of this country.
- So I -- I -- I'm willing to buy part of their
- 24 argument. I'm not willing to buy all of it. And I am
- 25 working with some legislators on some amendments that might



- 1 accommodate some of those changes. But you just can't -- I
- 2 don't -- I don't think you convince anyone that -- that the
- 3 fourth year that a child has been enrolled in a public
- 4 school in this state in which they are supposed to being
- 5 instructed in English, that you don't want to demonstrate
- 6 progress or lack thereof, because the -- the failure to
- 7 master the commercial language, I think, dooms a child to
- 8 significant economic and other social disadvantages.
- 9 MADAM CHAIR: Board Member Flores.
- 10 MS. FLORES: And I also think that -- that it
- 11 is -- it's not the -- it's the parent. It lies with the
- 12 parent. And most parents want their kids to learn in
- 13 English. And I know that some school districts will tell
- 14 parents, "Well, we have this program that's in another
- 15 language." And remember, it's only in Spanish where this is
- 16 done for Spanish kids. And they'll say, "Well, you're in
- 17 line. We'll put you, your name is on so that when a dual
- 18 language program comes along, and there's a place for you,
- 19 then we'll put you in a dual language." Well, no. I mean,
- 20 it shouldn't be that way. If a parent wants their kid to be
- 21 learning in English, then that should be, you know, that
- 22 should be predominant, and usually parents do want their
- 23 kids to learn in English. And I have several parents who
- 24 have come to me who say, "Well, this doesn't happen in -- in
- 25 Denver." I can't speak about other districts but I can



- 1 speak about Denver, where these kids are on some waiting
- 2 list to be placed either on a dual language program because
- 3 that's kind of the -- the -- the choice that they're given.
- 4 If this little three questions that they're asked, does --
- 5 do your parents speak Spanish at home? And that
- 6 automatically triggers, you know, that the child needs some
- 7 help in -- in Spanish.
- 8 But I -- I think this business of three and
- 9 four years in just teaching Spanish is just not right. I
- 10 mean, we have these early years where we know that brain
- 11 development is just optimum for learning languages. This is
- 12 the early -- the early years of children in child
- 13 development, and we should really take advantage of those
- 14 years and -- and get that child if they -- if the parents
- 15 choose bilingual education in Spanish, that's fine. We also
- 16 have to remember that it's only the kids in Spanish who
- 17 speak Spanish that do not get as much of the ESL or as much
- 18 as English. You can see that when you're given the data,
- 19 kids who speak Chinese and who speak Japanese and such, they
- 20 -- they learn English. But it's only our Spanish kids that
- 21 do not come up, and I think that's serious. You know, look
- 22 at the data and see who are those kids, and it's not because
- 23 you know, the Spanish-speaking kids are -- have some genetic
- 24 problem where they can't learn, but it's just that they're



- 1 not taught in English. And that's very important. And most
- 2 parents want their kids to be taught in English.
- 3 MADAM CHAIR: Board Member McClellan.
- 4 MS. McCLELLAN: Who we just say very gently
- 5 and with respect, I think the decision of whether or not
- 6 they are instructed in Spanish or in English is a separate
- 7 decision than whether or not they are up to speed on their
- 8 grade level with the basic reading skills. In -- in
- 9 Colorado, our English language learners are already given a
- 10 separate test to gauge their level of proficiency in
- 11 learning English. So I feel like we're trying to -- to make
- 12 the -- the testing under the READ Act do something very
- 13 different than its purpose, which is simply to determine
- 14 where are they with respect to our expectations for reading
- 15 skills in their grade level.
- 16 MADAM CHAIR: Board Member Mazanec.
- 17 MS. MAZANEC: Respectfully, I think it can be
- 18 disputed as to what the purpose of the READ Act is. I think
- 19 that for most of -- most of the understanding at the time
- 20 and until this controversy came up about testing in English
- 21 or native language, the understanding was that we would know
- 22 what the proficiency in English reading assessments was. So
- 23 I agree with you, Dr. Flores. It's a tragic waste to not
- 24 try and make these children bilingual at a young age,



- 1 because that is when their most optimal ability to learn a
- 2 second language is.
- And to your point, Director McClellan, we did
- 4 hear that sometime back about how school districts already
- 5 were testing and assessing their English language learners
- 6 in -- in English. I appreciate that. They can do the same.
- 7 Now, I think they should test for reporting purposes to
- 8 taxpayers, parents, everyone else in English. And if they
- 9 are assessing their proficiency in their native language,
- 10 that's good information too.
- 11 UNIDENTIFIED VOICE: That's right.
- 12 MS. MAZANEC: But that -- that's fine. But
- 13 in other words, it can be both ways.
- 14 UNIDENTIFIED VOICE: Right.
- 15 MS. MAZANEC: But for -- for the purposes of
- 16 -- of this assessment and for taxpayers, we need to know how
- 17 our children are doing it in the language of -- of this
- 18 country.
- 19 UNIDENTIFIED VOICE: Madam Chair?

20

- 21 MADAM CHAIR: One moment. Let me just make
- 22 sure -- anybody else? I thought I saw another hand. Board
- 23 Member Goff.
- MS. GOFF: I'm trying to separate the two,
- 25 and I -- and I'm narrowing it down when I say two. There



- 1 are -- to me there are actually about three or four strings
- 2 of this conversation. Multi-language experience from a very
- 3 young age, absolutely yes. That -- that's known to be at a
- 4 booster cognitively in so many areas for -- for a lifetime.
- 5 What we're talking about here, and if we wanna get a little
- 6 bit where we focus on the meaning and the purpose of the
- 7 READ Act was to gauge -- is to gauge reading skills. That
- 8 is not the same as language, and we don't need to have that
- 9 conversation again today. But I'm just imagining
- 10 kindergarten -- kindergartners are included in this
- 11 delineation here. If you hand a kindergartner who has been
- 12 in the country for about a week, maybe a month, and you hand
- 13 them an English test to read, to gauge their reading skills,
- 14 you're going to do what this Board has often argued against
- 15 so many times, and that has set them up for failure. If you
- 16 hand an English test in reading, you're not gonna get any
- 17 results. You're not gonna have --
- 18 MS. FLORES: It's not gonna happen the first
- 19 year.
- MS. GOFF: -- you're not gonna have a
- 21 baseline. You're not gonna have anything. First grade, so
- 22 the child's been here a little bit of time, and they have
- 23 taken perhaps by that point in the first year of school,
- 24 they've taken a Spanish reading assessment, and possibly, if
- 25 parents want to, they have also taken an English reading



- 1 assessment. If parents are interested and they're aware of
- 2 it -- they need to be aware of it. I think that's one thing
- 3 we always need to stress. But if they are aware of it, and
- 4 they have their child in first grade after a year in this
- 5 country, decide that we want to know how their reading is in
- 6 English, that is still an option. It's an option. And --
- 7 and the bill says that.
- 8 I would also ask to think about -- I'm just -
- 9 I'm just thinking about young children who are first of
- 10 all, if they're recent arrivals they're -- they're
- 11 acclimating themselves to so many new things. And if they
- 12 have the comfort of knowing there is some gauge to start
- 13 their school life with that is in a familiar language,
- 14 they're going to -- they're going to set themselves up to do
- 15 well, and they're going to set themselves up to progress at
- 16 the appropriate pace, reading in the later years. I'm just
- 17 saying I don't -- I don't -- I don't agree with you guys
- 18 saying that it -- that it makes any sense that it's -- it's
- 19 okay to hand a child a reading test in a language they
- 20 really don't know. We've all said the same things about
- 21 ourselves.
- MS. FLORES: Not if they're -- excuse me.
- 23 Not if they're learning all along in that language.
- MS. GOFF: True.



- 1 MS. FLORES: And all I'm saying is that
- 2 parents have the right to say, "I'd like to teach my kid in
- 3 my language -- my language at home, and the -- and then the
- 4 -- my child should learn the language in school." Now if
- 5 it's dual, that's fine. Dual Language is fine. And I think
- 6 everybody should take advantage of dual language. But when
- 7 it's not, then I think we are doing harm. And especially
- 8 when parents want their kid to learn the language of the
- 9 school of that country. And -- and we should honor that.
- 10 MS. GOFF: I don't think -- I don't think we
- 11 have I -- my perception is we do not have a disagreement on
- 12 that. And if I'm not mistaken, and I'm not sure it's
- 13 appropriate to perhaps discuss it on -- at this point with
- 14 us -- I believe that that bill was amended and
- 15 Representative Lundeen was instrumental in that, to add a
- 16 part to that bill at the beginning in the preamble or the --
- 17 in the -- oh yeah, the preamble -- about the fact that we do
- 18 have English readings. English is our goal. And they also
- 19 -- the goal of this bill is literacy. It is not language.
- 20 And I do -- I don't know. Jennifer --
- MS. FLORES: But they test always.
- 22 MS. GOFF: -- maybe if you can help us
- 23 whether that should be a consideration at this point. But
- 24 the bill is -- bills, when they're introduced in the other
- 25 house, rather than the house of origin, they really don't



- 1 necessarily include amendments. But this bill has passed
- 2 the House. It's out of the House. It's unanimously
- 3 accepted.
- 4 MS. MELLO: Madam Chair?
- 5 MADAM CHAIR: Yes, Ms. Mello.
- 6 MS. MELLO: You can't amend a bill in the
- 7 second chamber, and there was language added to the
- 8 legislative declaration in the House. Legislative
- 9 declarations don't have the force of law.
- 10 MADAM CHAIR: Commissioner.
- 11 MS. ANTHES: Yeah. I just -- I wanted to
- 12 invite Alyssa, and Board Member Durham can -- can come up
- 13 here, but Alyssa -- Alyssa and Melissa to come up just to
- 14 clarify one or two pieces of the law just that might have --
- 15 just for -- just so you have that information.
- 16 MADAM CHAIR: Thank you.
- 17 MR. DURHAM: I'm going to raise a point of
- 18 order here. We're in the middle of a discussion.
- 19 UNIDENTIFIED VOICE: Yeah.
- 20 MR. DURHAM: And if someone has specific
- 21 questions to staff, that's one thing, but the format in
- 22 which this is presented and offered, I object.
- 23 MADAM CHAIR: Well, then, I have questions.
- 24 I would like the clarification of what is the intent of the
- 25 READ Act, because I believe there is confusion between the



- 1 intent of the READ Act and the intent of language -- English
- 2 language acquisition for all our kids and the testing
- 3 thereof. So I'll pose the question.
- 4 MS. RANKIN: Director Durham, I've really
- 5 appreciated some clarification we have gotten from Alyssa in
- 6 the past.
- 7 MR. DURHAM: Okay. Well, the objection
- 8 stands, and I will, at the conclusion of this, ask for a
- 9 recess.
- MADAM CHAIR: What? Go ahead, please.
- MS. COLSMAN: Madam Chair, Members of the
- 12 Board. This is Melissa Colsman.
- 13 MADAM CHAIR: I'm -- I'm not sure you're on.
- MS. CORDIAL: She's on. It just -- you have
- 15 to speak louder. Yeah.
- 16 MS. COLSMAN: So associate commissioner of
- 17 student learning, thank you. Unfortunately, we can't speak
- 18 to the intent of the READ Act. I think that -- but we do
- 19 have two points of clarification that we think would be
- 20 helpful about what's currently allowed in the READ Act
- 21 rules, that you've already adopted and with respect to this,
- 22 I mean Alyssa Dorman can share that right now.
- MS. DORMAN: I -- I have three things, but
- 24 two are connected, If that's okay. So I'm Alyssa Dorman.
- 25 Excuse me. I'm the executive director for the Office of



- 1 Literacy, and I oversee the implementation of the Colorado
- 2 READ Act. The first point of clarification that I believe
- 3 we would want to make is that the term, significant reading
- 4 deficiency, which is what we use to identify kids at risk is
- 5 already, according to your rules, determined by one singular
- 6 assessment. It can be determined by an English or a Spanish
- 7 assessment. The assessment matches the language of
- 8 instruction. That is one point and your current rules.
- 9 The second point related to your current
- 10 rules is that the ongoing monitoring of student progress,
- 11 when -- when tested in Spanish, is also tested in English
- 12 for dual language development.
- 13 And the third is that already our guidance
- 14 and the way we collect data for the READ Act allows for the
- 15 exemption of students who are English language learners who
- 16 are not English proficient in -- in their first year in the
- 17 U.S.
- MS. GOFF: Could you repeat that last part?
- 19 MS. DORMAN: Our current data collection
- 20 practices already allow for the exemption of students who
- 21 are English learners in their first year in the United
- 22 States.
- UNIDENTIFIED VOICE: Thank you.
- MADAM CHAIR: So what does this bill do? Ms.
- 25 Mello?



- 1 UNIDENTIFIED VOICE: It gets around that
- 2 rule.
- MADAM CHAIR: I don't know how. I mean, I'm
- 4 -- I'm confused.
- 5 UNIDENTIFIED VOICE: 'Til fourth grade?
- 6 MS. GOFF: Could we ask Ms. Dorman another
- 7 question?
- 8 MADAM CHAIR: Yes, in just a second, as soon
- 9 as Ms. Mello finishes, absolutely.
- MS. MELLO: So and I'm just going again refer
- 11 specifically to the bill language so that it's not a matter
- 12 of my interpretation. The local education providers shall
- 13 determine whether a student who is an English language
- 14 learner, and whose native language is Spanish, takes the
- 15 reading assessments in English or in Spanish. If the
- 16 student takes a reading assessment in Spanish, the local
- 17 education provider may also administer a reading assessment
- 18 in English at the student's request. Now, the bill goes on
- 19 to do a few other things. I -- I think that that is --
- 20 UNIDENTIFIED VOICE: At the student's
- 21 parent's request.
- MS. MELLO: -- at the request of the
- 23 student's parents. Forgive me. I think that is the crux of
- 24 what you're talking about. So I'll pause there. I'm happy
- 25 to go on if you'd like.



- 1 MADAM CHAIR: Board Member McClellan.
- 2 MS. MCCLELLAN: I just -- I wanted to touch
- 3 on something that Alyssa brought up. If we have a student
- 4 that is not instructed in dual language instruction but
- 5 strictly in Spanish, and we as a Board support a bill that
- 6 would force them -- or if we support the action of forcing
- 7 them to take a test in English in addition to Spanish, will
- 8 it not still be the case that they will only be assessed in
- 9 Spanish, because that is what they are instructed in? Am I
- 10 understanding correctly?
- MS. MELLO: I'm -- I'm going to paraphrase
- 12 what I think that you asked.
- MS. MCCLELLAN: Sure.
- 14 MS. MELLO: A student who is an -- who is
- 15 receiving Spanish instruction --
- MS. MCCLELLAN: Only?
- 17 MS. MELLO: -- only, they would take a
- 18 Spanish interim assessment in reading. That's what would be
- 19 used to determine their significant reading deficiency.
- MS. MCCLELLAN: Okay. If they also take a
- 21 test in English, that does not cause the English test to be
- 22 the test on which they are assessed. They continue to be
- 23 assessed on the test in Spanish. Am I correct?
- 24 MS. MELLO: So the -- so there's a little
- 25 nuance in what you asked that I want to just break apart. I



- 1 am -- and we would need to get somebody else to answer. I'm
- 2 unaware of programming where Spanish-only instruction is
- 3 provided. I'm only aware of programming where Spanish and
- 4 English instruction is provided, although the percentages
- 5 may differ, and/or the time across the kindergarten to third
- 6 grade may differ where it's like 100 percent across
- 7 kindergarten and then gradually becomes different across
- 8 time. So your question, although posed, doesn't actually
- 9 probably get addressed in our current rules, because we were
- 10 not writing rules with an understanding that students had a
- 11 monolingual instructional program in Spanish only.
- MS. MCCLELLAN: I may have misunderstood
- 13 Board Member -- Dr. Flores's concern as stated. Given your
- 14 concerns, Dr. Flores, my impression was that, that you were
- 15 concerned that there were children particularly in your
- 16 district, in DPS --
- MS. FLORES: Yes.
- 18 MS. MCCLELLAN: -- that were not getting
- 19 English language or dual instruction, and it sounds like --
- MS. FLORES: Well, that's true.
- 21 MS. MELLO: So I am simply not aware of that
- 22 because that is not the area in -- the information provided
- 23 to us during the time of rulemaking, and through the
- 24 interpretation of the attorney general's opinion was related



- 1 to language instructional programming, where two languages
- 2 of instruction were provided, both English and Spanish.
- 3 MS. MCCLELLAN: So the question of which test
- 4 is used to gauge the child's reading ability --
- 5 MS. MELLO: Yes.
- 6 MS. MCCLELLAN: -- follows the language the
- 7 child is being instructed in.
- 8 MS. MELLO: That is correct.
- 9 MS. MCCLELLAN: So if they are forced to also
- 10 take a test in English, that test may be superfluous?
- MS. MELLO: They would not be taking a test
- 12 in English to report a reading deficiency. Our rules don't
- 13 -- our rules have already removed the requirement for
- 14 English testing for determination of a reading deficiency.
- 15 So --
- 16 MADAM CHAIR: But monitoring, there is
- 17 requirement that one of the tests be in English. I mean,
- 18 were we repeating what we've been doing?
- 19 MS. MELLO: Yes, our -- our -- our rule of --
- 20 MADAM CHAIR: This bill addresses that piece,
- 21 right? This -- this bill addresses the piece in which we're
- 22 required to test in English --
- MS. RANKIN: Annually.



- 1 MADAM CHAIR: --Under the Reading Act, under
- 2 the READ Act, as we're monitoring progress in reading. Am I
- 3 incorrect?
- 4 MS. MELLO: We are unclear on whether or not
- 5 this bill addresses that.
- 6 MADAM CHAIR: Well, if not, what the heck
- 7 does it address?
- 8 MS. MELLO: I think that's -- that's for --
- 9 for opinions from I think our -- our legislative liaison and
- 10 our -- our, you know, counsel.
- 11 UNIDENTIFIED VOICE: Sounds like a good
- 12 reason to defeat.
- MS. FLORES: It is.
- 14 MADAM CHAIR: Well --
- MS. FLORES: It's a bad --
- MADAM CHAIR: No.
- 17 MS. FLORES: It -- it is a bad bill.
- 18 MADAM CHAIR: We went through this all last
- 19 year, and you voted -- this exact opposite.
- MS. FLORES: Well, let me explain what
- 21 happens in -- in -- in one district that I know.
- 22 MADAM CHAIR: No, no, no. We -- you --
- 23 you have done so. I appreciate your concern about teaching
- 24 kids in Spanish. We want to figure out --
- 25 MS. FLORES: Teaching kids in English.



- 1 MADAM CHAIR: -- under the READ the READ
- 2 Act --
- 3 MS. FLORES: That's my concern, that they get
- 4 English.
- 5 MADAM CHAIR: Okay. We got it. We've heard
- 6 it. We're trying to figure out what was the intent of this
- 7 bill, and it was in response to rules that -- a rule that we
- 8 passed last year, four to three, that did require Spanish-
- 9 speaking kids who were assessed mostly in Spanish to have
- 10 one assessment under the READ Act in English. No?
- MS. MELLO: Madam Chair, that is, I mean, I -
- 12 I can't speak to the proponent's intent. Having heard the
- 13 conversation at the Capitol, I would say yes. That is why
- 14 the proponents of this bill have brought it forward.
- 15 MADAM CHAIR: So there is one bill, and I
- 16 believe it's in the monitoring. Based on what you're
- 17 saying, it's not in the initial diagnosis, but it is in the
- 18 monitoring of improvement in reading skills for those
- 19 students that have been identified as having a significant
- 20 reading deficiency. Did I say this wrong?
- MS. ANTHES: It's the term.
- 22 MADAM CHAIR: It's the term. Got it.
- UNIDENTIFIED VOICE: SRD.
- 24 MADAM CHAIR: Well, I keep getting the wrong
- 25 D.



- 1 UNIDENTIFIED VOICE: Not -- not disability
- 2 but deficiency.
- 3 MADAM CHAIR: Deficiency. That's where --
- 4 that's where I keep going off. So it's in that monitoring
- 5 process that there's a requirement, that's for it to be in
- 6 English, for reasons that folks have a little trouble
- 7 explaining to me because it doesn't -- the READ Act part
- 8 isn't the English acquisition, because we do test them under
- 9 the Access Bill, what their English acquisition has been
- 10 during the year. So we're basically trying twice to
- 11 determine their English capacity, when in fact that
- 12 assessment should be a monitoring of their improvement in
- 13 getting over their -- this deficiency. I'm stuck on that.
- 14 I'm going to write it down. Maybe it'll go in. Thank you.
- MS. MELLO: So Madam Chair.
- MADAM CHAIR: Yes.
- 17 MS. MELLO: Just one point of clarification.
- 18 So the -- the ongoing progress monitoring where we ask for
- 19 at least -- well, where your rules ask for at least one
- 20 assessment in English, that assesses their ability to read
- 21 in English. That's different than the Access test, which is
- 22 much more broadly assessed -- an assessment of their English
- 23 language acquisition. So I just wanted to make that
- 24 clarification.



- 1 MADAM CHAIR: But it does include read -- I
- 2 mean, the access does include reading or not, or is it all
- 3 oral?
- 4 MS. MELLO: Under the READ Act to determine a
- 5 deficiency of reading risk, the Access would not meet that
- 6 criteria. It would meet the criteria for measuring the
- 7 components of language acquisition, listen, speaking,
- 8 reading, writing, but not to examine for a reading deficit.
- 9 MADAM CHAIR: Other comments. Board Member
- 10 Durham.
- 11 MR. DURHAM: Thank you. Just a -- a couple
- 12 of observations. And one is the -- I -- I don't know
- 13 whether there's any question that the proponents of the bill
- 14 think that -- this overturns our rule, and I think that's
- 15 purpose of the bill. So I think we should take that debate
- 16 off the table. Secondly, I -- I think I'd -- I'd like to
- 17 ask Ms. Goff if -- if she thinks it's appropriate -- that --
- 18 let -- let's presume that -- let's presume that the argument
- 19 is correct. That -- that to take a student who has less
- 20 than a year of instruction in American school, who's perhaps
- 21 just arrived and given a test in English, it doesn't make
- 22 any real sense because we can probably predict the result
- 23 without giving the test. Is it your position that -- that
- 24 there's no reason to give that test in year two that the
- 25 child's here, or in year three that the child's here, or in



- 1 year four that the child's here? That there's never a
- 2 reason, that the taxpayers have no interest in determining
- 3 the reading proficiency of our students in English, no
- 4 matter whether they've been -- if they've been here for four
- 5 years. Is -- is that your position?
- 6 MS. GOFF: No. No. And -- and it -- it
- 7 relates right to what the expressed monitoring purpose of
- 8 this bill is. Is that, there is a given that kids are going
- 9 to be tested in -- for reading through -- they are going to
- 10 be tested at some point in reading, and that will continue.
- MR. DURHAM: Not -- not for reading in
- 12 English, if this bill passes. What -- what --
- MS. GOFF: I'm not hearing that.
- MS. RANKIN: But that's a given that that's
- 15 only within districts.
- MR. DURHAM: How -- how would -- how would
- 17 you view -- how would you view, if -- if I think I
- 18 understand your stated purpose that at some point -- at some
- 19 point, it would be appropriate and the state -- and the
- 20 taxpayers have an interest in determining progress in
- 21 English. And in part I think to get to Dr. Flores's issue,
- 22 because if you don't test in English, and I think we've all
- 23 heard it said over and over and I think we need to agree
- 24 there -- agree there's some degree of truce to it. But if
- 25 you don't test something, it doesn't -- doesn't get taught.



- 1 So at some point, there's an interest. All of us should
- 2 have an interest in determining whether or not a district is
- 3 making progress in teaching its students. To teach new
- 4 comer into -- to speak and read in the commercial language
- 5 of the country. Do you agree with that premise?
- 6 MS. GOFF: Yes, but I don't see that. I -- I
- 7 mean we, could be talking about how the -- how we've read
- 8 literally, read this because --
- 9 MR. DURHAM: Well --
- MS. GOFF: -- there is an intent.
- 11 MR. DURHAM: I -- I think there's a -- I
- 12 mean, let me ask you this question. If -- if this bill were
- 13 amended to say that in the first full year that students
- 14 here, that -- that the -- the district could do as it chose
- 15 and test in a language other than English. But after the
- 16 students done here in a full year, that option is removed
- 17 and that the district must test in English. So just to be
- 18 able to measure progress, how would you view this bill if
- 19 that were the issue? Where there crime?
- 20 UNIDENTIFIED VOICE: In other words it's
- 21 making a -- I -- I mean, I'm -- I'm neutral on this right
- 22 there. Right at that moment the way you've rephrased it.
- 23 In other words, what you're saying is that there is -- there
- 24 is acknowledgement of a -- we need to assess in the language
- 25 of familiarity depending on how long the child's been here.



- 1 Is that true? So that, if you've got a first year in the
- 2 country, a child whose native language -- dominant language
- 3 -- language spoken at home is English or Spanish-
- 4 MR. DURHAM: Other than English.
- 5 UNIDENTIFIED VOICE: Other than English.
- 6 It's -- I believe they should be tested for reading
- 7 deficiency. A check on that, in their -- in their -- in
- 8 their language.
- 9 MR. DURHAM: For four years?
- 10 UNIDENTIFIED VOICE: No. I said if they've
- 11 been here less than a year.
- MR. DURHAM: Less than a year.
- 13 UNIDENTIFIED VOICE: All right. At that
- 14 point, my understanding of the bill and frankly of the READ
- 15 Act for a while now, has been that the English language
- 16 instruction will be done. Now, I don't know about a
- 17 district who's not adhering to that. I don't know. I -- I
- 18 just wanna talk about it in general, that there are -- that
- 19 English as -- use Spanish because that's our main focus
- 20 here. Spanish and English is being taught and to just say
- 21 that it isn't, I think, it's kind of far over the edge
- 22 without some -- some talk. But there is a chance that kids
- 23 need to be monitored for their English progress, their
- 24 English reading progress. My understanding of the bill is
- 25 that -- that's -- that's one of the purposes. You identify



- 1 a deficiency or however many they may have, and that becomes
- 2 part of the program for that child. But they are always
- 3 monitored in their proficiency development. Is that not
- 4 right?
- 5 MS. MCCLELLAN: Jane if we -- you're right.
- 6 You are right, but it is reading.
- 7 MS. GOFF: Yes.
- 8 MS. MCCLELLAN: We go to school to read. We
- 9 can already communicate and speak. And most kids even if a
- 10 kid comes in at third grade and I bet because of world
- 11 language, I mean at the world -- just how the world is, that
- 12 child's going to speak some English. And I mean, it -- it
- 13 just -- we need to get their English because after third
- 14 grade, they're going to need to be just -- all their
- 15 knowledge is basically going to be from books. And when we
- 16 -- when we talk about language, we don't -- I mean, we're
- 17 not taking into account that a child may -- may not be able
- 18 to speak but may be able to read and understand reading and
- 19 it has nothing to do with --
- 20 UNIDENTIFIED VOICE: Board Member McClellan,
- 21 could -- could we -- you just sort of jumped in.
- MS. MCCLELLAN: No. No.
- 23 UNIDENTIFIED VOICE: I'm sorry, but you just
- 24 jumped in. Can we just go in order?



24

MS. MCCLELLAN: Well, that is because -- it 1 2 was because --3 UNIDENTIFIED VOICE: Yes. UNIDENTIFIED VOICE: Board Member McClellan. 4 I just want to confirm my understanding. It seems to me 5 6 that some of us may not be making a differentiation between the testing that is aimed at determining whether a child has 7 a significant reading deficiency. Thank you. You got me 8 started, Madam Chair. 9 UNIDENTIFIED VOICE: You know I'm -- I'm 10 11 gonna -- I'm gonna get there. UNIDENTIFIED VOICE: Yeah. A significant 12 13 reading deficiency and whether or not the child is making progress in English language acquisition. Will you please 14 confirm for my understanding and edification -- will you 15 confirm my understanding that in fact, our English language 16 17 learners in the State of Colorado have a separate test that 18 the taxpayers can be assured they are taking annually, to 19 determine their English language acquisition progress. Am I 20 correct? 21 MS. MCCLELLAN: And it's usually in reading. 22 UNIDENTIFIED VOICE: Right. 23 UNIDENTIFIED VOICE: For English language

learners in the state of Colorado, they take presently the



- 1 access test to measure their acquisition of English as a
- 2 language.
- 3 UNIDENTIFIED VOICE: Thank you very much. So
- 4 that is great reassurance -- that is great reassurance for
- 5 Mr. Durham that the taxpayers of the state of Colorado are
- 6 getting that information for our English Language Learners
- 7 making progress in English language acquisition and the
- 8 testing and the READ Act should also similarly be focused on
- 9 whether or not in fact the child has a significant reading
- 10 deficiency. Thank you.
- 11 UNIDENTIFIED VOICE: But that's only in the
- 12 language they are being tested, right?
- 13 UNIDENTIFIED VOICE: And they could -- I just
- 14 told on Board Member Mazanec, now please let's just try to
- 15 take turns. Listen. I didn't hear you call.
- 16 UNIDENTIFIED VOICE: I did.
- 17 UNIDENTIFIED VOICE: Access does not test
- 18 reading proficiency. Correct? We've had that several times
- 19 now. But yes they take the access exam that is for language
- 20 acquisition. It is not reading proficiency.
- 21 UNIDENTIFIED VOICE: The purpose of the
- 22 access test is different than the purpose of the READ Act
- 23 interim assessments.
- 24 UNIDENTIFIED VOICE: And second of all, I
- 25 think -- I think the issue here -- I'm -- I'm just going to



- 1 be frank about it. This looks to me like we passed a rule
- 2 that said okay, the READ Act allows you to test English
- 3 language learners in their native language for reading
- 4 proficiency. So what that would tell us is that they are
- 5 proficient in their language in reading. The taxpayers and
- 6 at least some of us have a great interest for the benefit of
- 7 these children that they become proficient readers in
- 8 English. We passed a rule that said at least annually
- 9 English Language Learners need to be tested for their
- 10 proficiency in reading in English. Correct? So I'm going
- 11 to be honest. This looks like a way to get around that rule
- 12 and I don't understand why anybody thinks it's to the
- 13 benefit of English language learners to wait until the
- 14 fourth grade to be tested for their reading proficiency in
- 15 English. Do I have this wrong, Alyssa?
- 16 UNIDENTIFIED VOICE: I was just going to make
- 17 one point of clarification. Your rule actually allows for
- 18 students who are either not English learners to be able to -
- 19 -
- 20 UNIDENTIFIED VOICE: All English, all
- 21 learners.
- 22 UNIDENTIFIED VOICE: Any learner who receives
- 23 instruction in English and Spanish has the option to
- 24 identify by their reading risk in either English or Spanish.



- 1 So your rule was generous in aligning to the language of
- 2 instruction.
- 3 UNIDENTIFIED VOICE: Okay. Thank you.
- 4 UNIDENTIFIED VOICE: Board Member Flores.
- 5 MS. FLORES: Again, and people out there may
- 6 not understand this, but you can read and you can read well
- 7 and understand what you're reading and not be very fluent in
- 8 how you speak. And those are two different things.
- 9 Proficiency -- oral proficiency is one thing and reading
- 10 proficiency is another. And what we do -- and this is a big
- 11 mistake that's out there, is that we don't get kids reading
- 12 until we hear that the proficiency -- the oral proficiency
- 13 is at some level that they can take it. And that's not
- 14 true. Remember reading is another language -- it's a
- 15 language. And they may do -- kids may do very well in
- 16 reading and not be very proficient. Meaning what comes out
- 17 of their mouth. That's just the truth. And that's why --
- 18 and you have to believe this and teachers have to believe
- 19 this and they have to be teaching reading you know
- 20 immediately because sometimes kids will read before they're
- 21 -- they're fluent. So and it is so important to get kids at
- 22 that optimal time when they are learning a second language
- 23 in those early years. Those early years are optimal. And
- 24 we should be teaching that language that they are going to



- 1 be getting their education for the rest of those other 12
- 2 years.
- 3 MADAM CHAIR: Board Member Durham.
- 4 MR. DURHAM: Thank you, madam Chair. With
- 5 the consent of the second. I'd like to draw my motion and
- 6 make a separate motion if that's okay with (inaudible).
- 7 MADAM CHAIR: Yes, it's okay.
- 8 MR. DURHAM: Yeah, All right then I think you
- 9 -- Madam Chair, I'd like to make a motion that we support
- 10 House Bill 1160 if it is amended to allow the first year
- 11 that a student is -- is in instruction in a district school
- 12 and does not read English to be tested in a language other
- 13 than English. But after the first full year of attendance
- 14 of that student at a district school in Colorado including
- 15 kindergarten, kindergarten counts, I'm sorry, yes. If
- 16 they've had a full year, whether it's kindergarten or first
- 17 or second, after that first full year then they have to be
- 18 tested in English and they have to be tested in English each
- 19 subsequent year, which I think gets around -- I'm not
- 20 attempting to get around it and I think it's to some extent
- 21 accepting the argument that there's little value in testing
- 22 someone who has had little or no instruction in English as
- 23 to whether they can read in English. But there is an
- 24 important value in determining the progress they're making
- 25 in English thereafter.



- And I would further say, Ms. McClellan, it's
- 2 pretty simple to READ Acts are funded separately. And there
- 3 are those who say the READ Act was never intended to test
- 4 the reading or to -- to promote reading in English. And I
- 5 can say from personal experience and involvement that build
- 6 at the time that -- that may have been the intent of some
- 7 people, but the vast majority of the people who supported it
- 8 clearly believe that there is a value in reading English and
- 9 that -- that ought to be the ultimate objective and it's
- 10 funded to achieve that objective of having kids read in the
- 11 commercial -- excuse me -- the commercial Language of the
- 12 country.
- 13 So I'll make that as a motion that in the
- 14 first full year they would be exempt from the English
- 15 requirement but thereafter and each year thereafter until
- 16 Grade four they have to be tested at least once annually in
- 17 English and if the bills amended to do that we would support
- 18 it, if not we would continue to oppose and I would ask for a
- 19 second.
- 20 UNIDENTIFIED VOICE: How does that work?
- 21 UNIDENTIFIED VOICE: Given there's a bill
- 22 that's already passed the House unanimously that's
- 23 completely different. I think completely different years
- 24 now.
- MR. DURHAM: Well, I mean --



- 1 UNIDENTIFIED VOICE: Just tell me how it
- 2 works. You're the experienced person.
- 3 MR. DURHAM: If someone -- if someone were to
- 4 offer that amendment if it were to be adopted and our
- 5 position on the bill would change and if we testify on the
- 6 bill, we would testify that we would support the bill --
- 7 UNIDENTIFIED VOICE: Thank you.
- 8 MR. DURHAM: -- with that change.
- 9 UNIDENTIFIED VOICE: And then -- and then
- 10 they would have to go to a conference committee in order to
- 11 --
- MR. DURHAM: Not necessarily. The procedures
- 13 in our position could change on -- if that amendments
- 14 adopted we didn't support the bill. That amendments taken
- 15 off the bill, we'd be in opposition to the bill.
- 16 UNIDENTIFIED VOICE: I would agree that their
- 17 bills often get changed in the second chamber and there are
- 18 the other house can or the other chamber can concur with
- 19 those changes or it can go to conference committee. There's
- 20 a variety of mechanisms for resolving different versions.
- 21 But it is -- it is called -- thank you.
- 22 MADAM CHAIR: Did anybody else have comments?
- 23 Board Member McClellan?
- 24 MS. MCCLELLAN: Where Mr. Durham indicated
- 25 that we currently -- that we would continue to oppose. Are



- 1 we currently in a position where we are actively opposing
- 2 this bill?
- MR. DURHAM: At the present, no. But if you
- 4 know if this motion is --
- 5 MS. MCCLELLAN: That is my understanding I
- 6 just wanted to clarify because your wording threw me off a
- 7 bit when you said continue to oppose it wasn't my
- 8 understanding that we currently were in active opposition of
- 9 this.
- MR. DURHAM: I'm reading the tea leaves were
- 11 likely to be if -- if -- if -- this amendment is not
- 12 adopted. This particular motion is not adopted.
- 13 MS. MCCLELLAN: In the event that you were to
- 14 achieve a super majority.
- 15 MR. DURHAM: I don't need a super majority.
- MADAM CHAIR: Goff -- Board Member Goff?
- 17 UNIDENTIFIED VOICE: Okay. I'm gonna try to
- 18 -- nearly not confuse me. I'm sorry.
- 19 UNIDENTIFIED VOICE: Thank you. I'm still
- 20 pondering. I think the -- the fact that these students are
- 21 all, they are all taking the access at some point. You know
- 22 Dr. Flores, you might know the answer right of the access
- 23 tests are, or Dr. Anthes too. Are they available? They are
- 24 in English. Correct? Access tests, are they all English
- 25 tests?



- 1 UNIDENTIFIED VOICE: Yes.
- 2 UNIDENTIFIED VOICE: Well, so proficiency in
- 3 general is measured.
- 4 UNIDENTIFIED VOICE: Anyone?
- 5 UNIDENTIFIED VOICE: In different ways.
- 6 UNIDENTIFIED VOICE: Yes. But I'm trying to,
- 7 you know, I'm trying to get the -- so the real bottom line
- 8 is there is an English exam given to these kids. Yeah which
- 9 is something that I think we're -- we're in a little
- 10 contradictory among ourselves with ourselves sometimes on
- 11 this because measuring for deficiency is not necessarily the
- 12 same thing as measuring for proficiency. But it's what
- 13 happens in your brain.
- 14 UNIDENTIFIED VOICE: But we do want to know
- 15 whether they have a problem.
- 16 UNIDENTIFIED VOICE: Right!
- 17 UNIDENTIFIED VOICE: In reading English.
- 18 That -- that's the issue.
- 19 UNIDENTIFIED VOICE: That's the essence of
- 20 the beginning -- is close to the beginning of being in
- 21 school as possible. And I think that's what the READ Act is
- 22 that -- one of the main things it wants to do. It's
- 23 intended to do. So I'm just thinking about, I mean
- 24 basically, it's not a problem reading in Spanish because it
- 25 is so that the -- that -- not.



- 1 UNIDENTIFIED VOICE: That kid could never
- 2 read anything.
- 3 UNIDENTIFIED VOICE: The letter and the and -
- 4 and the sound are the same. It's in English that we have.
- 5 UNIDENTIFIED VOICE: Right!
- 6 UNIDENTIFIED VOICE: A lot of problems
- 7 because English is not a direct correlation between sound
- 8 and letter.
- 9 UNIDENTIFIED VOICE: Board Member Rankin.
- 10 UNIDENTIFIED VOICE: I have a question for
- 11 Ms. Mello.
- MS. MELLO: Yes.
- 13 UNIDENTIFIED VOICE: When -- actually what
- 14 you came here with was a bill for us to vote on today. If
- 15 we voted today and then it went to the Senate and then it
- 16 was amended, would we vote again in a -- at a future date on
- 17 this bill that might change the way we voted this time? Is
- 18 that the way we do that? I'm just asking for help on that.
- 19 MS. MELLO: Madam Chair, Madam Vice Chair,
- 20 this is new territory for me. As you're legislatively is on
- 21 I think there's more than one way we could. I thought that
- 22 is certainly one way we could do it. I think the motion
- 23 that's on the table -- it is another way we can approach the
- 24 issue, so.



1 UNIDENTIFIED VOICE: I have a question for 2 council -- or we have a question for council, which is do we need a super majority to take a position on a proposed bill? 3 UNIDENTIFIED VOICE: Right, what Board Member 4 Durham is offering is a proposed bill not a actual bill, and 5 6 do we need a super majority on any of this stuff? 7 UNIDENTIFIED VOICE: Madam Chair, I was just looking at your operating procedures for exactly that reason 8 because they are kind of unique to these discussions. 9 whether they originally favor consensus which obviously we 10 don't have here talked about a super majority to take a 11 position but it talks about the Board will strive for a 12 13 super majority and if that can't be established then it talks about discussing how the bill might be amended to get 14 the Board to that position of if not consensus a super 15 16 majority so. 17 UNIDENTIFIED VOICE: So we are trying to get 18 to a super majority. 19 UNIDENTIFIED VOICE: Yes. 20 UNIDENTIFIED VOICE: Are prevented from taking a position if we don't have this super majority then? 21 22 UNIDENTIFIED VOICE: No your procedures -- we 23 tried to get an amendment. It says if the Board is a disagreement regarding the ability to amend the bill, the 24 third consideration is to support the bill with a simple 25



- 1 majority. Now, it talks about (inaudible) and you can
- 2 oppose with a simple majority as well. And I saw him kind
- 3 of reading as we're going through, because these are their
- 4 own piece. I mean separate from how you usually process
- 5 things in the (inaudible) .
- 6 UNIDENTIFIED VOICE: I apologize this was my
- 7 question and I'm -- I'm mightily confused now, because if
- 8 option three is to just go with a simple majority doesn't
- 9 that render the original requirement for a supermajority to
- 10 be meaningless?
- 11 UNIDENTIFIED VOICE: It renders it
- 12 aspirational only. Whether that's meaningless or not it's
- 13 probably in the eye of the beholder. I mean when it talks
- 14 about using words like-
- 15 UNIDENTIFIED VOICE: Thank you.
- 16 UNIDENTIFIED VOICE: That was very good.
- 17 UNIDENTIFIED VOICE: That's why she's an
- 18 attorney.
- 19 UNIDENTIFIED VOICE: That's why we paid her
- 20 the big bucks. Aspirational.
- 21 UNIDENTIFIED VOICE: Okay. Well, I'll renew
- 22 my motion. You know I'll restate it that -- that -- that we
- 23 would we would post the bill, absent and amendment that
- 24 would institute the requirement of a -- of a -- of the READ



- 1 Act test in English after the student has been enrolled for
- 2 one full year.
- 3 UNIDENTIFIED VOICE: Including kindergarten.
- 4 UNIDENTIFIED VOICE: And the kindergarten is
- 5 included in that year of enrollments. So if kindergartens
- 6 are first year and they complete a full year. So -- and I
- 7 would I would suggest that there may be such an amendment
- 8 and that would give us an opportunity to testify for the
- 9 amendment and or against the bill depending on the success
- 10 or failure of that effort and ask for a roll call vote.
- 11 UNIDENTIFIED VOICE: Let me clarify something
- 12 else. There -- there is a rule about first year students
- 13 not taking their language arts assessment. Is there -- well
- 14 I don't think it's just (inaudible). Well I don't know is
- 15 there Yeah. That's my question in -- in terms of
- 16 identifying a reading deficiency, do we have the same or are
- 17 we assessing students in their first year in their native
- 18 language to identify or (inaudible) proficiency.
- 19 UNIDENTIFIED VOICE: That is not a question
- 20 that I can answer yes. I don't know that the commissioner
- 21 can answer that or if we want to bring additional folks up.
- 22 UNIDENTIFIED VOICE: I think the answer is
- 23 it's up to the district.
- 24 UNIDENTIFIED VOICE: How?



- 1 UNIDENTIFIED VOICE: This -- this bill
- 2 wouldn't prevent it if it's vote presume or amended.
- 3 UNIDENTIFIED VOICE: I'm just trying to
- 4 figure out whether this is redundant or not redundant or
- 5 just -- go ahead. Thank you.
- 6 UNIDENTIFIED VOICE: Presently, the READ Act
- 7 allows -- let me say it a different way. Presently our data
- 8 collection process for the READ Act allows for a district to
- 9 choose to either test or exempt a student who is a English
- 10 learner in their first year in the U.S. So districts are
- 11 empowered right now according to our collection procedures
- 12 to make that determination.
- 13 UNIDENTIFIED VOICE: So the amendment is
- 14 redundant.
- 15 UNIDENTIFIED VOICE: It doesn't change that.
- 16 UNIDENTIFIED VOICE: It doesn't change that.
- 17 UNIDENTIFIED VOICE: It's not redundant
- 18 because it affects the bill and the bill has an effect on
- 19 that rule. So it's not redundant.
- MS. CORDIAL: Madam Chair, would you like me
- 21 to call the roll?
- 22 MADAM CHAIR: Repeat the (inaudible) know how
- 23 to vote.
- 24 UNIDENTIFIED VOICE: The Board Members -- the
- 25 Board Member Durham's motion is to oppose House Bill 1160



- 1 absent and amendment that would institute the requirement of
- 2 the READ Act to test in English after the student has been
- 3 enrolled in one full year including kindergarten.
- 4 MADAM CHAIR: Kind of a double negative. Go
- 5 ahead with call the vote.
- 6 MS. CORDIAL: Board Member Durham.
- 7 MR. DURHAM: Yes.
- 8 MS. CORDIAL: Board Member Flores.
- 9 MS. FLORES: Yes.
- 10 MS. CORDIAL: Board Member Goff.
- MS. GOFF: Yes.
- MS. CORDIAL: Board Member Mazanec?
- MS. MAZANEC: Yes.
- 14 MS. CORDIAL: Board Member McClellan?
- MS. MCCLELLAN: No.
- MS. CORDIAL: Board Member Rankin.
- MS. RANKIN: Yes.
- MS. CORDIAL: Board Member Schroeder.
- 19 MADAM CHAIR: No. Thank you all for that
- 20 very thoughtful discussion. I think it's a demonstration of
- 21 democracy and elected officials doing their job.
- 22 UNIDENTIFIED VOICE: And how we get off
- 23 schedule.
- 24 UNIDENTIFIED VOICE: Well, and perhaps
- 25 scheduling issues as well. So I will be quick. I will



- 1 proceed as instructed, which is to essentially try to get an
- 2 amendment on to the bill, and I'm gonna stay in touch with
- 3 you in terms of that. Thank you.
- 4 MADAM CHAIR: Thank you very much. My
- 5 apologies to the public who came to speak at 10:00. Hope
- 6 you enjoyed our discussion. I think we did. So for those
- 7 of you who have signed up, please speak- -- trying to speak
- 8 for only three minutes. Ms. Cordial will let you know when
- 9 your time is up. I want to remind ourselves that Board
- 10 Members do not respond or engage in discussion with the
- 11 public when you come to speak to us, but for our rules. And
- 12 the other thing is because we have some quasi-judicial
- 13 responsibilities tomorrow, I wanna make sure that you are
- 14 not planning to speak to the two districts that will be
- 15 coming before us tomorrow or any forthcoming charter appeal.
- 16 So there's -- there are a few items about which we would
- 17 prefer that you not speak publicly. So please, Susan
- 18 Mellor. Start talking and we all know.
- 19 MS. MELLOR: Okay. Good morning. My name is
- 20 Susan Mellor, and I am president of Jefferson County
- 21 Association for Gifted Children. We are an advocacy group
- 22 of parents, teachers, and administrators who work tirelessly
- 23 for gifted children at Jefferson County.
- 24 UNIDENTIFIED VOICE: Keep the mic close with
- 25 your mouth.



1 MS. MELLOR: Sure. 2 UNIDENTIFIED VOICE: Thank you. 3 MS. MELLOR: Is that better? UNIDENTIFIED VOICE: Yeah. 4 Okay. Wonderful. Under 5 MS. MELLOR: 6 Colorado's Exceptional Children's Education Act, special education student and gifted and talented students are 7 provided for as a separate categorical under the state 8 9 funding formula. The current population of gifted students 10 in Colorado is approximately 69,000. The number of 11 (inaudible) students is likely to increase, particularly among at risk students, as we implement the testing of all 12 13 second graders for giftedness, established following passage of former Representative Cherilyn Penniston's Landmark Bill 14 15 HB 141102 legislation. What does this have to do with Colorado's 16 17 proposed asset plan? More than most people realize today an increasing number of Colorado companies face winner take all 18 19 markets that are dominated by a few very successful competitors like Amazon, Apple, Facebook, and Google. 20 structure of these markets magnifies the impact of even a 21 small difference in an organizational -- an organization's 22 23 level of talent. Research shows the success of a company 24 relies heavily on its most talented individuals. In short, to ensure the success of our Colorado companies and the 25



- 1 future growth of our economy, the quality of the education
- 2 provided to our gifted students is critical. When the
- 3 Federal ESSA Recommendation quide -- recommended Guidelines
- 4 noted the need to be accountable to GC students eight
- 5 separate times, the Colorado GC community chaired.
- 6 Unfortunately, we have been deeply
- 7 disappointed to see that in Colorado's draft asset planned,
- 8 GT is mentioned in passing only once. We have submitted a
- 9 detailed letter to your Board and Commissioner office at
- 10 this, excuse me, outlining those areas and the proposed as a
- 11 plan that must reflect the needs of gifted students in both
- 12 academic achievement and annual growth, as well as to go
- 13 more accountable knowledge of businesses that depend on
- 14 their talented -- talents but also to voters whose tax --
- 15 taxes pay for their education. For years, Colorado has been
- 16 recognized as a national leader in gifted education. We
- 17 hope you decide to change the draft a plan so that we
- 18 continue to play that role in the future. Thank you.
- 19 UNIDENTIFIED VOICE: Thank you. Michelle
- 20 stone, if I read that correctly.
- 21 MS. STONE: Thank you for taking public
- 22 comments on assets. Appreciate it. I'm a mother of a
- 23 Jefferson student and I'm also on the Board of Jefferson
- 24 Association for Gifted Children. I'd like to speak further
- 25 about the inclusion of gifted population (inaudible). Most



- 1 educators would agree that measurement of achievement and
- 2 growth are essential to effective programming for students,
- 3 as it provides an opportunity for multiple categorical
- 4 groups of students to be accounted for. We were pleased to
- 5 see that the federal guidelines included the gifted, but
- 6 we're saddened to see that the gifted population was missing
- 7 from CDE's draft. We would like this to be changed. It is
- 8 essential that we measure the progress of this group. An
- 9 interest of mine is how the world educates its gifted.
- 10 Among the developed countries, we are way
- 11 behind in this arena. Most nations look to its gifted as a
- 12 national interest. Recognizing that these students have the
- 13 potential to be future economic drivers, creators, and
- 14 leaders. These students are identified early and placed in
- 15 programs that intellectually feed and nurture them. These
- 16 nations also continually measure the success of these
- 17 students. Strict accounting of achievement and most
- 18 importantly of growth is kept in order to determine which
- 19 programming is effective and to continually tweak and
- 20 improve their approach. We know anecdotally that too many
- 21 of our gifted students are not being challenged. Studies
- 22 show that no child left behind has resulted in the gifted
- 23 being left behind. Nationally, six to 10 percent of the
- 24 population is deemed gifted. Colorado's student population
- 25 is roughly 10 percent. Sadly, however, 20 percent of the



- 1 nation's high school dropouts and 20 percent of the nation's
- 2 prisoners are gifted. Far too many of these students
- 3 experience education as redundant and meaningless. Without
- 4 challenge, they are at risk of applying their talents in
- 5 wrong directions. Clearly, our society loses out on this
- 6 great potential. Luckily, Colorado was poised to change
- 7 those statistics. Our state is viewed as a leader in the
- 8 nation for its approach to the gifted.
- 9 In attending national conferences, I received
- 10 much positive feedback for what we attempt to achieve.
- 11 However, while our programs look good on paper, we have no
- 12 real data to show us how we are doing. We are asking that
- 13 CDE take this opportunity that ESSA is providing and include
- 14 gifted in the draft. We ask that this categorical be broken
- 15 out to specifically measured their growth. We ask that high
- 16 school dropout rates be measured for this group. We also
- 17 ask that the proficient exceeds measurement be split apart
- 18 so that we can see if these students are truly exceeding as
- 19 they should be. As leaders, we have an opportunity and a
- 20 duty to show the nation how the education of the gifted
- 21 could and should be done. This includes the accountability
- 22 and the accountability opportunity that ESSA affords us.
- 23 Our nation desperately needs our leadership. There are many
- 24 of us from (inaudible) that would be happy to come to the



- 1 table and help you to quickly amend the draft to include
- 2 these suggestions. Thank you for your consideration.
- 3 UNIDENTIFIED VOICE: Thank you. Sarasin Pio.
- 4 UNIDENTIFIED VOICE: Thank you. Sarasin Pio
- 5 from District 38. I'm not speaking on behalf of my school
- 6 Board. I am exhorting you as a parent, as a taxpayer, and
- 7 as an elected representative speaking for the thousands of
- 8 constituents that elected me to the school Board. Please
- 9 implement a regulatory process to ensure you're following
- 10 the law for your mandated standardized testing. Federal law
- 11 still forbids the measuring of attitudes, values, and
- 12 beliefs on standardized tests. Your current contract does
- 13 not allow oversight on the test. No one but the student is
- 14 allowed to see the test. I have alerted you before that
- 15 children have reported the fact that questions ask them to
- 16 draw from their personal political and religious
- 17 dispositions to answer the questions and have asked for
- 18 state oversight to ensure these questions are not on the
- 19 assessments. I have been told state oversight would violate
- 20 the confidentiality contract.
- I remind you that you are not and cannot be
- 22 absolved of your duty to follow federal law by a contract.
- 23 This simple instruction, if any question requires you, the
- 24 student, to reveal your personal attitude, values, or
- 25 beliefs in order to answer the question, please alert the



- 1 testing proctor so that an investigation may follow. That
- 2 instruction would allow you to protect our kids. You have
- 3 the authority to do this as a state regulatory agency. This
- 4 is a state mandated assessment. It is not a matter of local
- 5 control. I came before you four years now and again months
- 6 ago. Asking you to do this instruction by the testing
- 7 proctor administering the standardized tests. I have heard
- 8 nothing. Currently, there is no protection in place to
- 9 ensure our children are not measured using questions that
- 10 require personal opinion, vetting their personal attitudes,
- 11 values, and beliefs or those of their family as a violation
- 12 of current law. And no contract absolves the state agents
- 13 of this legal duty. Our children are entrusted in your care
- 14 and you must not require children to answer such questions.
- 15 This instruction is a simple way to ensure our civil rights
- 16 are protected. And I am appalled that our state continues
- 17 to fail to do so. Perhaps our president was right,
- 18 education is the new arena of civil rights. Thank you.
- 19 UNIDENTIFIED VOICE: Thank you. Somebody
- 20 last name of John.
- 21 MS. JOHN: Tammy John, and I'm from D38.
- 22 UNIDENTIFIED VOICE: Thank you.
- MS. JOHN: I'm disappointed as a parent and
- 24 professional that this sport will merely be tweaking the
- 25 language of the standards and it is not seriously



- 1 considering removing common -- removing Colorado out of
- 2 common core, the federal takeover of education. Part of the
- 3 race to the top and embedding of the common core into the
- 4 classroom was the student longitudinal database and
- 5 embedding in assessments college and career readiness,
- 6 intrusive data collecting. This is an invasion of privacy
- 7 upon the family unit. This is simply wrong. I send my
- 8 children to our public schools for an academic education. I
- 9 have had children in Colorado schools -- in the Colorado
- 10 school system now for 18 years. Through my kindergartner
- 11 now, I see the difference in education today. Education is
- 12 not bipartisan but intrusive, invades privacy, and often is
- 13 developmentally inappropriate. The recent article where
- 14 teachers expose park questions used on fourth graders, which
- 15 were seventh grade reading level questions was all
- 16 revealing. Are we sending our children up to fail to sell
- 17 products?
- 18 Teachers have expressed feeling micromanaged
- 19 and stressed in many cases and this is spiraling into the
- 20 classroom. It used to be children learn through play and at
- 21 times didn't recognize they were learning because they liked
- 22 school. There is a problem when elementary school children
- 23 begin to dislike attending school. The increased pressure
- 24 surrounding increased testing for data purposes is
- 25 backfiring and creating anxiety and stress in our children.



- 1 When my fourth grader comes home and makes a comment that
- 2 his speech teacher said to him about his future career, I
- 3 have a problem with this. My children still believe in
- 4 Santa Claus and the tooth fairy. They do not need to think
- 5 about adult decisions now. I'm not happy with the village
- 6 raising my child. My children are born to me not the
- 7 village. I can consult, I can be consulted, be advised, but
- 8 at the end of the day, if my minor child were to break the
- 9 law, it would be me as the parent responsible, not the
- 10 village.
- 11 Please stop. Stop removing our freedoms to
- 12 raising our children by conforming to a mindset to a
- 13 globalistic underlying ideology that is embedded throughout
- 14 the common core standards. Data collecting on minors is
- 15 intrusive to minors and families and it's simply wrong.
- 16 Data is manipulated and it is labeling at its best. And if
- 17 you've got the label wrong, it's crippling and damaging to
- 18 the child. This was and happened to our deaf son.
- 19 Fortunately for our child, he has advocating parents that
- 20 did not bend to the advisement of the state ruling and
- 21 because of that he is a speaking 4th grader at grade level
- 22 reading in fourth grade at our home public school. Thank
- 23 you.
- 24 MADAM CHAIR: Thank you very much. That's
- 25 the end of the list of folks who wanted to speak. Is there



- 1 anyone else? In that case, despite the fact that we are off
- 2 schedule, I would appreciate if we could have maybe a five
- 3 minute break instead of a ten minute break folks, please?
- 4 Mr. Chapman, I'm delighted to see you.
- 5 MR. CHAPMAN: I'm delighted to be here.
- 6 UNIDENTIFIED VOICE: Yeah. We're not gonna
- 7 give you a -- what do we call that? Truth test?
- 8 UNIDENTIFIED VOICE: A lie detector.
- 9 UNIDENTIFIED VOICE: A lie detector on that
- 10 one. We'll let the commissioner make a few comments and
- 11 then it's all yours and you're gonna make up. Help us make
- 12 up our messed up time.
- MR. CHAPMAN: We can do that.
- 14 MADAM CHAIR: Commissioner.
- 15 MS. ANTHES: Thank you, Madam Chair. So our
- 16 next item on the agenda is our -- let's say how long have
- 17 you guys been doing this now? For eight months, seven,
- 18 eight months?
- 19 MR. CHAPMAN: Since January of 2016.
- 20 MS. ANTHES: So we've given you an update
- 21 every month about 90 minutes each month. So today is a
- 22 little bit of a milestone. Today is the day that we start
- 23 what we're sort of calling the reconciliation of the final
- 24 ESSA plan taking in the last comments that we've received,
- 25 you know, presenting to you all any areas that you would



- 1 like to have further discussion. But we are hoping to get
- 2 any sort of last direction from you today so that when we
- 3 present to you a plan in April, you would hopefully vote for
- 4 that or vote on that plan. So that's what we're hoping for
- 5 today. Today's kind of a final wrap up.
- 6 We have provided all the materials to you but
- 7 because we've been trying to keep you up to date and do
- 8 sections all along over this last eight month process, we
- 9 weren't intending on going through every single slide.
- 10 Instead, we were going to take our direction from you on
- 11 areas you'd like to spend more time on. And so you know, we
- 12 are happy we -- we know that there was some areas we'd like
- 13 to spend time on impact will give us an overview of the
- 14 public comments we've heard to date, and sort of where we
- 15 are and the timeline and the process and then we'll take our
- 16 direction from you around where you'd like to spend the
- 17 majority of your time. So with that, I'll turn it over to
- 18 Mr. Chapman.
- 19 MR. CHAPMAN: Thank you, commissioner. So as
- 20 Commissioner Anthes said, we really want to sort of tier
- 21 this up for next month and we will come before you next
- 22 month and ask for a permission to -- for the U.S. Department
- 23 of Education to consider our plan.
- 24 UNIDENTIFIED VOICE: Even though you will
- 25 have had -- you will have-



24

MR. CHAPMAN: Yeah. And we'll cover that in 1 2 just a second. First, I want to provide a little bit of an 3 update with regard to what's happening in Washington, D.C. that may have an impact on this process. As I believe, we 4 covered last month, the House did take action to -- voted to 5 6 rescind the rules that were proposed by the U.S. Department of Education under the Obama Administration. We expected 7 the Senate to take up action on that same topic soon after 8 the House, but I think they've had a lot of other things on 9 10 their plate so they have not yet to -- to take up that issue 11 of rescinding -- the rescission of the proposed rules. have had some outreach from the U.S. Department of Education 12 13 asking us what would we like to see happen. And with regard to the state plan 14 requirements, in particular, and because we're pretty deep 15 16 into this process, basically what we said to them and our 17 sentiment was shared by the other states who are on the call was please don't add anything. Don't create new stuff for 18 us to have to reply to even -- even the existing template 19 20 would be okay because that's what we've been operating off of but that we have been focusing on the statute and the 21 development of our plan and not focusing on the proposed 22 23 rules that we would be okay if the template were to remain

the same or if or reduced in some way. But not we were very



- 1 clear that we do not want any new questions or added
- 2 questions.
- 3 So really, that's what we've been doing. As
- 4 we said, we were gonna do that we were -- keep moving
- 5 forward with the understanding that we would be submitting
- 6 our plan in April. As our commissioner Anthes mentioned,
- 7 this has been a long, long process. Beginning with a
- 8 listening tour, so how have we gone about collecting
- 9 information to put into the plan? We began the process with
- 10 a listening tour that broke up into committees, Hub
- 11 committees that oversee -- saw the work or listened to the
- 12 work of the spoke committees. And have solicited a lot of
- 13 input and met with a lot of stakeholders through that
- 14 process. That resulted in the -- the draft that we posted
- 15 last month and now we're in the public comment phase of it,
- 16 and also working with the governor's office to -- to solicit
- 17 any feedback that the governor's office may have.
- 18 UNIDENTIFIED VOICE: So we've posted our --
- 19 our first draft of the plan on -- on February 10th. We've
- 20 posted the Spanish version of the plan on February 24th.
- 21 The -- the English version closes next Monday, so the -- the
- 22 window for providing public comment on the English version
- 23 will expire next Monday. The public comment period for the
- 24 Spanish language version will not close until March 27th to
- 25 date. As of, well actually, as of last Friday, we've



- 1 received 173 comments. Those comments were -- are compiled
- 2 and reviewed by the Spoke Committee Members and -- and are
- 3 working to -- the Spoke Committees are working to
- 4 incorporate that feedback as appropriate into a revised
- 5 version of the plan.
- 6 UNIDENTIFIED VOICE: Mr. Chapman?
- 7 MR. CHAPMAN: Uh-huh.
- 8 UNIDENTIFIED VOICE: Are you comfortable with
- 9 allowing us to -- having us ask questions-
- MR. CHAPMAN: Certainly.
- 11 UNIDENTIFIED VOICE: -- as you're going
- 12 through? Or I'm giving you this --
- MR. CHAPMAN: Well, however you would like to
- 14 do it is fine by me.
- 15 UNIDENTIFIED VOICE: That's already answered.
- 16 Board Member Rankin?
- 17 MS. RANKIN: On this page you're just talking
- 18 about. Why is it that the public comment for Spanish closes
- 19 later than the public comment?
- 20 MR. CHAPMAN: Because once we -- we had to
- 21 have an English version and then get the English version to
- 22 the translators, and that translation process took about two
- 23 weeks. So the English version, we -- we've posted the
- 24 English version soon after we had a draft. So it was posted
- 25 on the 10th, and it took us two weeks to develop the Spanish



- 1 language version. We have to allow a 30 day public comment
- 2 period for each, and so that 30 days expires on the 27th.
- 3 UNIDENTIFIED VOICE: Thank you. Proceed.
- 4 No, don't proceed?
- 5 UNIDENTIFIED VOICE: Yes.
- 6 UNIDENTIFIED VOICE: Okay.
- 7 UNIDENTIFIED VOICE: Proceed.
- 8 MR. CHAPMAN: Okay so who's responding?
- 9 Who's -- who's logging in and looking at the plan and
- 10 providing comments? This is a chart I'm -- I realize it's
- 11 maybe a little bit small. We've had a lot of categories of
- 12 folks. So when folks logged on and looked at the plan,
- 13 we've asked them a couple of questions. One of the
- 14 questions was sort of, "What's your -- who -- who are you
- 15 representing. What's your -- what's your job?" And so
- 16 forth. And we are pleased to see that there was a fair
- 17 amount of -- in fact, most of the comments were from folks
- 18 who identified themselves as parents. We've had quite a few
- 19 teachers who have logged on and -- and others who have
- 20 identified themselves as general public or -- or a taxpayer.
- 21 We've also had a number of district administrators and --
- 22 and others logging on and providing comments. When we look
- 23 at the breakdown of the comments by geographic area, we have
- 24 approximately 41 percent coming from urban areas, around 38



- 1 percent from suburban areas, and around 21 or so percent
- 2 from the rural areas.
- 3 MADAM CHAIR: Board Member Rankin?
- 4 MS. RANKIN: Back on page five, I notice that
- 5 it -- it really stands out when we have some that are not
- 6 represented at all. And I'm looking at the Indian tribe
- 7 representation. That was very telling to me that no one in
- 8 our southwest area was either interested or had access,
- 9 internet access. And then when you say other, was that what
- 10 you were saying that some people identified as citizens?
- 11 MR. CHAPMAN: No. We have a category for,
- 12 sort of, general public taxpayer, and a number of folks
- 13 identified themselves in that category.
- 14 MS. RANKIN: So who was the other at the end
- 15 that seems to have quite a large comp -- in comparison?
- MR. CHAPMAN: Something other than what was
- 17 presented to them as an option, and I'm not -- I don't have
- 18 that before me.
- MS. RANKIN: We have no idea.
- UNIDENTIFIED VOICE: We do -- we can, maybe,
- 21 look up into that and see if there's any other indication
- 22 that -- if there's a specified --
- 23 UNIDENTIFIED VOICE: It's probably the movie
- 24 stars, I'm guessing.



1 UNIDENTIFIED VOICE: So somebody behind me is 2 looking up that information right now and hopefully we'll be 3 able to give it to you in a few --MS. RANKIN: Are these all self-identified? 4 UNIDENTIFIED VOICE: 5 Yes. 6 MS. RANKIN: Okay, thank you. UNIDENTIFIED VOICE: Proceed. Thank you. 7 MR. CHAPMAN: So in thinking about the areas 8 on which we're receiving the greatest amount of comments, 9 10 we've had -- for the most part, we've had folks looking at 11 and providing comments with regard to the long term goals, 12 some of the accountability areas, some of the consultation, 13 comments about consultation, supports for teachers, supports for educators. If you see, there's a 67 next to the 14 academic assessments. We have had some larger groups 15 16 submitting comments from, sort of, from a template. A lot 17 of those general comments are -- are really sort of outside 18 of the preview of the plan. There are things that are good information to have, but are really issues that need to 19 20 emanate from our state Board or from the state legislature. 21 And so we can't really necessarily act on those as part of 22 the ESSA state plan, or we have not been asked to respond to 23 those questions, but they are useful information to have 24 never-nevertheless. What kinds of comments have we been



- 1 receiving? We've received-and this is a really abs -- you
- 2 know, as of -- of --
- 3 MADAM CHAIR: Board Member Rankin.
- 4 MS. RANKIN: I'm sorry. I've jumped the gun
- 5 but it's on this page, and maybe you're going to cover it,
- 6 but I would like to know when you get to that point. What
- 7 gifted and twice exceptionalist?
- 8 MR. CHAPMAN: Okay. So the kinds of comments
- 9 that we have been receiving -- we have received some
- 10 comments questioning or expressing concerns about the -- a
- 11 lack of -- and genuine or authentic engagement with parents
- 12 and teachers throughout the process as we've developed the -
- 13 the plan. And I do think that we've -- we've certainly
- 14 made an attempt as a pretty high level -- 30,000 foot view
- 15 engagement. I do think that there's a lot of opportunity as
- 16 we move from, sort of, a state plan. Focus to the -- how
- 17 these funds will be spent locally and then -- the -- the
- 18 development of local ESSA plans. There are a lot of -- lot
- 19 of opportunities there for -- for different kinds of
- 20 engagements with parents and teachers in that process. We
- 21 have received some comments and some concerns about the --
- 22 the-the lack -- we have not adequately addressed the needs
- 23 of some student groups as part of the plan, and particularly
- 24 pulled out the gifted and twice exceptional gifted -- gifted



- 1 but having a learning disability. And that's -- that's
- 2 true.
- 3 And so I think in some cases we're just have
- 4 run out -- we ran out of time. We have had meetings with
- 5 our Gifted Advisory Council and just talking with the people
- 6 who provided public comment about opportunities, how we can
- 7 look at the plan and -- and make sure that those concerns
- 8 are addressed before the plan is final. And I think that
- 9 there are, again, a number of opportunities to do that in
- 10 the supporting students section, the supporting educators.
- 11 So the identification of students, ensuring that their needs
- 12 are addressed or considered when school districts in both
- 13 cities are considering how to utilize these funds.
- 14 Certainly, they can be used in support of gifted students or
- 15 supports for educators to provide better, more effective
- 16 instruction for gifted students. So we do hear those --
- 17 those concerns as expressed by the people who have provided
- 18 public comment and -- and -- and want to address them,
- 19 before we -- the plan is final.
- 20 MADAM CHAIR: Board Member Durham?
- MR. DURHAM: Thank you, Madam Chair.
- 22 UNIDENTIFIED VOICE: Is there a -- is there a
- 23 Federal requirement that that's something that gets
- 24 addressed in the plan?



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1
                   MR. CHAPMAN: It's -- and I think that's one
2
    of the issues that we weren't necessarily explicitly asked
3
    about gifted students to -- to respond to how these funds
    will be used in support of gifted students. But they
4
    certainly -- it is certainly allowable to use. They did, in
5
6
    -- in the plan template requirements ask us to address how
    students will be supported and -- and as -- given that
7
    gifted students are an allowable use of the funds, if there
8
    can -- the funds can be used in support of gifted students.
9
    That, I think that the -- the desire is to see how they can
10
11
    be used in support of gifted students. And to clarify that,
    we understand that they can be used for gifted students.
12
13
    So-
                   UNIDENTIFIED VOICE: Are gifted students
14
    protected class?
15
16
                   UNIDENTIFIED VOICE: No. But they're an
17
    allowable. They're -- you can use these funds. So they're
18
    -- you can use these funds in support of addressing the
    needs of gifted students at the state and local level.
19
20
                   UNIDENTIFIED VOICE: They are under special
    (inaudible)
21
                   MADAM CHAIR: Board Member McClellan.
22
                   MS. MCCLELLAN: Sir.
                                         I'm -- I --
23
24
                   UNIDENTIFIED VOICE: I can --
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- 1 MS. MCCLELLAN: -- I've had it, one of my
- 2 children was classified as gifted and I just found the
- 3 testimony that we got from the citizens in the room, to be
- 4 compelling particularly with the evidence that they
- 5 presented with respect to elevated dropout rates among the
- 6 gifted classified students. So I just wanna be on the
- 7 record as being supportive of making sure that our plan is
- 8 reflective of gifted students as a priority. I think it's
- 9 just as important that the curriculum be paced appropriately
- 10 for the child whether they are in need of remedial help or
- 11 whether they are in need of a more advanced curriculum for -
- 12 for gifted students. So thank you.
- 13 UNIDENTIFIED VOICE: I -- go ahead.
- 14 UNIDENTIFIED VOICE: Thank you. Yeah, I
- 15 would agree. I think it's a good use of funds. I just, the
- 16 only question I have is this, because as civil rights act
- 17 and if we're not dealing with pro -- protected class, I
- 18 don't know how it gets to be a permissible use under federal
- 19 law. I think it should be but I'm not sure on what basis
- 20 you think it can be?
- 21 UNIDENTIFIED VOICE: It's -- it explicitly
- 22 states in several areas of the legislation that -- that
- 23 these funds can be used in support of meeting the needs of -
- 24 of gifted students. That's new. That was not the case



- 1 under No Child Left Behind. I think that captured the
- 2 interest of a lot of specific --
- 3 UNIDENTIFIED VOICE: So it's a -- it's a
- 4 specific exception under the civil rights -- previous civil
- 5 rights statute?
- 6 UNIDENTIFIED VOICE: Yeah. It broadens the
- 7 allowable uses of funds whereas, in the past, it was they're
- 8 primarily or almost exclusively directed toward students who
- 9 are at risk of non-proficiency. And you -- and now it -- it
- 10 broadens it to maximize the potential of all students and
- 11 ensure that all students exit K-12 college and career ready.
- 12 UNIDENTIFIED VOICE: Thank you.
- 13 MADAM CHAIR: Board Member Rankin.
- 14 MS. RANKIN: Is this gifted, when we talk
- 15 about gifted and twice exceptional, does that mean the Title
- 16 I Students are specifically targeted?
- 17 UNIDENTIFIED VOICE: The Title I Students
- 18 historically are those students who are at risk of -- of
- 19 non-proficiency. I think one of the impacts of the new law
- 20 is that the students above and beyond those students are --
- 21 the needs of those students are to be considered. So
- 22 considering the needs of all students, how do-how does a
- 23 school district want to prioritize the use of its funds. So
- 24 it can be used to enhance the education of students who are
- 25 not at risk of -- of not meeting the standards.



- 1 MS. RANKIN: So it can be gifted without
- 2 exception?
- 3 UNIDENTIFIED VOICE: Yes. So it broadens the
- 4 use of funds to include payment of AP exam costs, and
- 5 concurrent enrollments, and it's not just tutoring and
- 6 supplemental instruction.
- 7 MS. RANKIN: Thank you.
- 8 UNIDENTIFIED VOICE: Proceed maybe.
- 9 UNIDENTIFIED VOICE: I do have -- thank you
- 10 very much. I have the categories that, of people who have
- 11 been signed on as other, including teacher on special
- 12 assignment, school program coordinator, teacher consultant,
- 13 gifted tutor, arts administrator, educational leader, and
- 14 consultant. So that's -- that's how to -- what they
- 15 specified. In addition to -- oh and it's, kind of,
- 16 continuing to go through some of the concerns. There was
- 17 some mixed support for the other indicator. I think there
- 18 was a lot of excitement about the -- the possibilities of
- 19 the other indicator and then, really the comments were,
- 20 "Yeah. This is-this makes sense, that what you're doing we
- 21 hope that the -- the state department continues to explore
- 22 other opportunities for that other indicator." So this --
- 23 they understood that this is a short term. There was
- 24 actually some support for the -- the use of it in an ongoing
- 25 way, but also hoping that the department continues to



- 1 consider other options. And then, a couple of comments
- 2 along the lines of, "Yeah, the -- the plan meets basic
- 3 requirements but it doesn't, you know, change. There are no
- 4 big, big ticket change. There's no drama, dramatic change
- 5 built into the plan." And we understand that it's an
- 6 application for federal funds, and any dramatic change
- 7 should emanate from the state Board or the state
- 8 legislature. There was some support for the plan, the --
- 9 the contents of the plan and particularly, I think the
- 10 effort behind it. There was some support for the -- the
- 11 long-term goals, stating that they're clear and attainable.
- 12 Some general supports for the sections on supporting all
- 13 educators and -- and supporting all students. And then a
- 14 lot of comments supporting the inclusion of a diverse set of
- 15 stakeholders in the development of the plan.
- So in -- in your -- your packets, I know that
- 17 you had a huge packet of materials this month. We did
- 18 include a -- a document that's titled, ESSA Hub Committee
- 19 Recommendations dance -- Dashboard. And that's an attempt
- 20 to really consolidate the 150 or so page document into an
- 21 eight-page document to capture the -- the recommendations
- 22 that are built into the plan. To a great degree, the -- the
- 23 text from -- in this document under the Hub recommendations
- 24 is -- was pulled directly from the plan. So in -- in a lot
- 25 of cases, that it's actually how -- that's how it reads in



- 1 the plan with some -- with some paraphrasing. For the -- to
- 2 a larger degree, we had total consensus on these
- 3 recommendations and there are a couple of areas where we --
- 4 we did have a few folks who couldn't sign onto the -- the
- 5 recommendation of the larger Hub. And wondering how best to
- 6 proceed through this part of the -- the presentation. If
- 7 you want to focus primarily on those areas where there was a
- 8 little bit of a difference of opinion, or you really would
- 9 like to walk through the recommendations, sort of, quickly
- 10 and then just stop me where there is an -- where you have a
- 11 question?
- 12 MADAM CHAIR: Colleagues, do you want to go
- 13 particularly to the differences between Spoke and Hub and
- 14 then Hub -- within Hub?
- 15 UNIDENTIFIED VOICE: Yes.
- 16 UNIDENTIFIED VOICE: Just suggesting
- 17 (inaudible)
- 18 UNIDENTIFIED VOICE: That -- that's -- and so
- 19 they are highlighted, and in some cases you don't actually
- 20 have the text of the minority opinion if you want to call it
- 21 that, but if you look in the Hub, under the Hub
- 22 recommendations it says -- indicates that, "Unless otherwise
- 23 indicated, this recommendation reflects unanimity among Hub
- 24 Committee Members." And in a couple of cases, there's an
- 25 asterisk indicating that the Hub was not able to reach total



- 1 consensus and that there were one -- a couple of folks who
- 2 had a different opinion.
- 3 UNIDENTIFIED VOICE: But you're not
- 4 identifying where there are big differences between Spoke
- 5 and the -- and where the Hub went?
- 6 UNIDENTIFIED VOICE: There is we -- I think
- 7 we have that in, I don't know if the text is in there, but
- 8 there is one area where there was a difference.
- 9 UNIDENTIFIED VOICE: So is that the way you
- 10 all like to approach this? Look at the sort of, an
- 11 exceptions piece or do you wanna go through piece by piece?
- 12 That's the question.
- 13 UNIDENTIFIED VOICE: Are we gonna finish this
- 14 too, or we gonna jump over (inaudible).
- 15 UNIDENTIFIED VOICE: Yeah. And so that's
- 16 what I'm saying. That, what this -- what the PowerPoint
- 17 does, basically walks you through this dashboard by
- 18 recommendation -- by recommendation.
- MS. FLORES: What if --
- 20 MADAM CHAIR: Board Member Flores.
- 21 MS. FLORES: -- what if we went on, I think
- 22 we, most of us are at the center of the documents, why not
- 23 go on the ones where we did vote, where didn't agree?



- 1 UNIDENTIFIED VOICE: Where there are
- 2 differences. Do you wanna do that, or do you wanna go
- 3 through piece by piece? Feedback.
- 4 UNIDENTIFIED VOICE: Goff.
- 5 MS. GOFF: We can hit a section and sort of
- 6 say, hey, you know, in like, for example, standards. There
- 7 was -- there was pretty good consensus there. Same with the
- 8 assessments, given what we have to respond to in the plan.
- 9 And we can --
- 10 UNIDENTIFIED VOICE: But since we have to
- 11 vote on this whole thing, maybe it doesn't make sense to go
- 12 --
- 13 UNIDENTIFIED VOICE: We're voting today?
- 14 UNIDENTIFIED VOICE: No.
- 15 UNIDENTIFIED VOICE: Okay.
- 16 UNIDENTIFIED VOICE: But we will be voting
- 17 on, maybe go through piece by piece, at a rapid rate. Does
- 18 that -- does that meet-
- 19 UNIDENTIFIED VOICE: Where we disagree, we
- 20 can have a discussion.
- 21 UNIDENTIFIED VOICE: And then -- right.
- Okay.
- 23 UNIDENTIFIED VOICE: Can I -- can I do the
- 24 intro-checking?
- UNIDENTIFIED VOICE: Sure.



24

1 UNIDENTIFIED VOICE: Are there -- are there 2 any of these areas that are still --3 UNIDENTIFIED VOICE: The microphone. UNIDENTIFIED VOICE: Microphone. Thank you. 4 UNIDENTIFIED VOICE: Blame it all on Goff, 5 6 chief. Not your fault. Are there any areas in which the 7 Hub conversation is still waiting on Spoke or others? Which one's this Hub still sort of --8 9 MS. GOFF: The Hub completed its work Monday. 10 And so the Hub will not be meeting again. This reflects their recommendations to the Board. 11 UNIDENTIFIED VOICE: Unless we ask them to. 12 13 MS. GOFF: Unless you want to, you know. UNIDENTIFIED VOICE: Well, did you, did you 14 end up where there, there had been discussion between a 15 16 minority and the majority opinion? 17 UNIDENTIFIED VOICE: Yeah. What happened is 18 still --19 UNIDENTIFIED VOICE: There were a couple of 20 people who were --UNIDENTIFIED VOICE: I thought there were 21 22 still, I thought were still some things hanging a little bit 23 about a final agreement on some of the things.

UNIDENTIFIED VOICE: Well, there is.



- 1 MS. GOFF: We can draw your attention to what
- 2 the, the conversation was, even as recently as Monday, as we
- 3 go through. And there are -- there are a couple of areas,
- 4 where there were folks who felt they would like to go on the
- 5 record, as, as having a separate opinion. And we can cover
- 6 those when we come to them.
- 7 UNIDENTIFIED VOICE: Board Member Goff, just
- 8 for clarity. I think on Monday, there was some discussion
- 9 of one or two Members that might go back on one of their
- 10 discussions. They either missed a Hub meeting, where it was
- 11 discussed or something, and so they might write, you know,
- 12 one or two things. We told them we were meeting with you
- 13 today. And so we encouraged them if they wanted us to
- 14 present their other side, that they would need to get that
- 15 to us by today. We haven't received that yet. So you know,
- 16 we'll be sure that if we, if we receive that, some of them
- 17 were thinking about it, so I'm not sure where they landed,
- 18 but if we receive any differences of opinions we'll make
- 19 sure you get that. But as of today, we don't have those to
- 20 share.
- 21 UNIDENTIFIED VOICE: Well, the -- thank you.
- 22 Because that's where I last heard that they would get to us
- 23 before now.
- 24 MS. GOFF: We've requested them and have not
- 25 been able to secure.



- 1 UNIDENTIFIED VOICE: To be honest, there are
- 2 only one or two Members. It wasn't, it wasn't like a huge
- 3 uprising.
- 4 UNIDENTIFIED VOICE: Okay.
- 5 MADAM CHAIR: So folks, how about we have Mr.
- 6 Chapman sort of speed through and then, when we get to an
- 7 area where you want to have a discussion, please make sure
- 8 that you s -- that you speak up, so we don't skip a point.
- 9 Does that work?
- MS. GOFF: That works.
- 11 UNIDENTIFIED VOICE: Okay.
- 12 MR. CHAPMAN: Okay. To begin with the
- 13 standard section, the recommendation is to inform the U.S.
- 14 Department of Education, that we have adopted the required
- 15 standards. And there was good consensus on that. With
- 16 regard to assessment, the two areas that we're really asked
- 17 to respond to, we are, with regard, pertain to, on the one
- 18 hand a waiver that we had secured as part of the ESSA waiver
- 19 process that enables middle school students to take advanced
- 20 math coursework, and then they would take the appropriate
- 21 assessment, given the course that they took. We would like
- 22 to expand that to include seventh grade, if possible. But
- 23 we would have to use a waiver, or access additional waiver
- 24 to do that.
- 25 MADAM CHAIR: Board Member Rankin.



- 1 MS. RANKIN: That's my question. What, what
- 2 does it take to access, what, what can we do? Is it a
- 3 difficult process to do? I mean, if we have seventh graders
- 4 that can do 10th grade math, I think they should do it.
- 5 MR. CHAPMAN: Yeah. And so with the plan we
- 6 are, with the plan we're taking advantage of what was
- 7 offered in statute, and then we would follow, if there's a
- 8 desire to do that, then we could follow with a request to
- 9 extend that to seventh grade and that would be a part of it,
- 10 as a waiver that we would request of the Secretary of
- 11 Education.
- MS. RANKIN: So we would do that after we
- 13 accept our plan, or do we do it prior to that?
- MR. CHAPMAN: I would, I would recommend
- 15 getting our plan approved and then pursuing, the additional
- 16 waiver. The other issue with regard to assessments is, with
- 17 regard to native language assessments, and we're asked to
- 18 identify languages that are present to a significant extent
- 19 within the population of Colorado, Spanish being that, that
- 20 language that is present to a significant extent in, in, in
- 21 the plan, discuss some of the, the adaptations and
- 22 accommodations that we provide, in, for Spanish and Spanish
- 23 language assessments that we do have in place in Colorado.
- 24 MADAM CHAIR: Board Member McClellan.



- 1 MS. MCCLELLAN: I just want to make sure that
- 2 I understood. I wanna echo Ms. Rankin's valuing of the
- 3 greater flexibility for advanced mathematics assessment in
- 4 seventh grade. But I also want to make sure I understood
- 5 the mechanics. If we pass the plan without incorporating
- 6 that desire for the waiver somewhere in the plan, does it
- 7 then take a separate, an entirely separate action after the
- 8 fact?
- 9 MR. CHAPMAN: It -- it -- it will take a
- 10 separate action regardless. And so we, we would, we don't
- 11 pursue a waiver through our state plan. We would pursue the
- 12 waiver through the waiver process, that the USDE has in
- 13 place. They have a plan, a process for receiving and
- 14 reviewing state plans, and then they have a process for
- 15 receiving and reviewing waiver requests. But there is
- 16 nothing, I don't think there's anything to preclude us from
- 17 getting that process going simultaneously.
- 18 MS. MCCLELLAN: Right. And the reason we
- 19 don't include it in the plan is, because we can't be certain
- 20 whether or not we'll be successful in obtaining the waiver,
- 21 even if we try it for it, I'm I-?
- MR. CHAPMAN: Or -- or whether our plan
- 23 itself will be approved.
- MS. MCCLELLAN: Okay. I just wanted to make
- 25 sure I understood some more.



- 1 MR. CHAPMAN: So I think that we'll be adding
- 2 something that would, might throw the reviewers off from
- 3 their task, of, of just reviewing exactly what they have the
- 4 discretion to review or, or, and approve, as opposed to
- 5 something else which they, the peer reviewers don't have
- 6 the, the power or the authority to approve the waiver,
- 7 anyway.
- 8 MS. MCCLELLAN: But it might cause them to
- 9 tap the brakes if they see something, you know, that has
- 10 been carried.
- 11 MR. CHAPMAN: Yeah. It just -- yeah. It
- 12 just could delay, I guess. Just understand.
- MS. MCCLELLAN: Thank you very much.
- 14 MR. CHAPMAN: So it will be cleaner to apply
- 15 for it separately.
- 16 UNIDENTIFIED VOICE: This raises the question
- 17 that I have. I thought that I read somewhere that ESSA
- 18 changes the process, whereas states were able to get waivers
- 19 from NCLB, they would no longer be waivers. So now, I am
- 20 from ESSA, so I'm a little bit confused.
- MR. CHAPMAN: I think it -- the, the, the --
- 22 the distinction is in the prohibition of the secretary from
- 23 offering waivers, as a, as a condition to get states to do
- 24 certain things, which I think they're -- is an attempt to,



- 1 kind of, prevent maybe what happened under the other
- 2 experts.
- 3 UNIDENTIFIED VOICE: In other words, if we
- 4 come forward with a request that is completely different
- 5 than the historical --
- 6 MR. CHAPMAN: Than them offering, hey, you,
- 7 if you do this, then you can have a waiver kind of thing.
- 8 UNIDENTIFIED VOICE: Okay.
- 9 MR. CHAPMAN: But if it emanates from the
- 10 state and that's something that the state wants, we can
- 11 pursue those waivers.
- 12 MADAM CHAIR: Commissioner, did you have a
- 13 comment to add?
- 14 MS. ANTHES: Right. I just wanted to, just
- 15 assure you that we are seeking that waiver. We currently
- 16 have that waiver. We are seeking it and so but just to
- 17 reiterate, that's a separate process. But -- but we've
- 18 heard that loud and clear, and so that's -- that is
- 19 happening.
- 20 MADAM CHAIR: Thank you. Board Member
- 21 Durham.
- 22 MR. DURHAM: Thank you. I'm, I'm sure every,
- 23 I do have a question. I don't think there was any
- 24 disagreement on the language we put in the plan about 95



- 1 percent. But can -- can you, is that under the assessment
- 2 section, can you tell me?
- 3 MR. CHAPMAN: No. Well, that's in the next -
- 4 the very next section.
- 5 MR. DURHAM: So it's an accountability.
- 6 MR. CHAPMAN: Yes.
- 7 MR. DURHAM: Okay. And because I don't know
- 8 that I see that.
- 9 MR. CHAPMAN: It, it's the --
- 10 MR. DURHAM: I've seen it, but it's not
- 11 reading well.
- 12 MR. CHAPMAN: Right. It's on Page 24.
- 13 UNIDENTIFIED VOICE: He's looking at the
- 14 dashboard though.
- MR. CHAPMAN: Yeah, the dashboard.
- MR. DURHAM: Oh, I'm sorry.
- 17 UNIDENTIFIED VOICE: But I see that it's
- 18 fine.
- 19 MR. CHAPMAN: I think the pages are numbered
- 20 -- oh, yeah, okay.
- 21 UNIDENTIFIED VOICE: Okay.
- 22 UNIDENTIFIED VOICE: So it begins on the
- 23 bottom of Page 4 and that extends to the top of Page 5.
- UNIDENTIFIED VOICE: And the reason I've -- I
- 25 mean, if I understand this process, I don't think I



- 1 understood it before today, is that you're gonna to propose
- 2 to submit this plan.
- 3 UNIDENTIFIED VOICE: Director Goff, do you
- 4 have your plans?
- 5 UNIDENTIFIED VOICE: I do, but I'm probably
- 6 not -- I'm probably not getting close enough. You're going
- 7 to submit this plan before the April 5th deadline. And then
- 8 we're going to, at a later point, ask the department to
- 9 consider it, that we're going to ask them to consider it as
- 10 is or let's suppose at that time, as we go through it piece
- 11 by piece, we're going to ask them to consider it as amended?
- 12 UNIDENTIFIED VOICE: And so I didn't neglect
- 13 to cover that as -- I know I was asked to do so. So that
- 14 there's a little bit of lack of alignments in -- in
- 15 timelines. You guys, your April meeting is on the 13th.
- 16 The deadline for submitting our plan and assurances is on
- 17 April 3rd. I have had contact with the U.S. Department of
- 18 Education on this issue and under pursuant to education
- 19 regulations, we -- we can submit our plan, even without the
- 20 full approval, and then request the -- that it be withdrawn
- 21 from consideration. If at your April meeting you decide
- 22 that you want to submit a different plan or no plan at all,
- 23 then we would just withdraw it from consideration at that
- 24 time.
- 25 UNIDENTIFIED VOICE: And changes.



24

1 UNIDENTIFIED VOICE: And -- and with -- and so we could change it, so we can amend our -- we can submit 2 our plan, get it on record, reserve our spot and then amend 3 it. 4 UNIDENTIFIED VOICE: Without withdrawing it? 5 6 UNIDENTIFIED VOICE: Yes. UNIDENTIFIED VOICE: So -- so if we did --7 because I -- on the, on the 95 percent issue, I -- you know, 8 I've -- I've said before I think the staff has done a 9 masterful job in dealing with the realities that we face in 10 11 Colorado, full well knowing that in terms of pure 95 percent compliance is not realistic. And I'm -- I mean, if we, as a 12 13 Board, and I have no idea whether we would, but decide that maybe we just make that statement we'll -- do the Colorado 14 on Board policies impossible to comply? Thank you very 15 We could do that if, if that was the will of the 16 17 Board, is that correct? UNIDENTIFIED VOICE: Well, I think that to a 18 19 certain extent, that's what we're doing. So the way -- what 20 we have submitting, or what we are submitting under the 95 percent, it really ignores the proposed rules along those 21 22 lines and as a -- as an attempt to reconcile statutes, state legislation and Board policy. I think that's -- that's what 23

we've done. If we want to, if we want to go --



- 1 UNIDENTIFIED VOICE: I think if we describe a
- 2 matter for federal policy where they, as I recall in ESSA,
- 3 they prohibit coercion of students to participate. So
- 4 everybody is on the same page except there is somehow still
- 5 a 95 percent in there.
- 6 UNIDENTIFIED VOICE: We would focus on that.
- 7 That provision in the law that seems to allow states and --
- 8 and school districts to have local policies or policies that
- 9 allow for parent refusals.
- 10 UNIDENTIFIED VOICE: But that isn't -- that
- 11 isn't here?
- 12 UNIDENTIFIED VOICE: I think the statute sort
- 13 of contradicts itself.
- 14 UNIDENTIFIED VOICE: Yeah, I'll explain it
- 15 too.
- 16 UNIDENTIFIED VOICE: And then, and then we
- 17 could focus on, on that aspect of it.
- 18 UNIDENTIFIED VOICE: Right. I mean, I think
- 19 it must say that the Board will not punish districts for
- 20 parent opt outs. It has to say that loud and clear because-
- 21 UNIDENTIFIED VOICE: And what we've said is
- 22 we will calculate an accountability participation rate and
- 23 parent refusals will be pulled, they will not be included in
- 24 the denominator when we're making that calculation. So --
- 25 so districts will not be -- or/and schools will not be



- 1 penalized from an accountability standpoint for their parent
- 2 refusals.
- 3 UNIDENTIFIED VOICE: So in the appropriate
- 4 time to go through this, essentially, in line by line, would
- 5 be at the meeting which we're gonna, I presume, a fairly
- 6 significant amount of time to go through. Raise those kind
- 7 of questions, suggest amendments and that sort of things,
- 8 not as -- not as appropriate here to do that. Is that fair
- 9 statement?
- 10 UNIDENTIFIED VOICE: Well, we could. I mean
- 11 if -- if -- if you would, that's -- if that's one of those
- 12 areas where there -- we need to move to greater clarity or
- 13 greater resolution, then I would like to, I wo -- I'm fine
- 14 with spending that time right now if a, if a -- a special
- 15 session would be helpful to go through it in more detail we
- 16 could do that. Our hope is that, that there is comfort
- 17 among Board Members and what's to be submitted in, in April
- 18 so that you guys feel comfortable and -- and voting to, to
- 19 have us submit the plan for consideration.
- 20 UNIDENTIFIED VOICE: And I think -- I think
- 21 realistically when you -- you know, look at, started with
- 22 Page 1 on the draft and you know, they started with the
- 23 paperwork, burden statement -- did you all read that and
- 24 then it was fascinating and -- it's estimated would take
- 25 2,181 hours to complete this plan.



- 3 UNIDENTIFIED VOICE: Have you been slacking
- 4 off, Mr. Chapman? You see what it seem to mean-
- 5 UNIDENTIFIED VOICE: And I -- and would there
- 6 we grappled with that, what helped us to present it in a
- 7 way. And we've tried to really -- have tried to keep you
- 8 guys up to date.
- 9 UNIDENTIFIED VOICE: Well, I -- I appreciate
- 10 having the, actually the federal, looks like, template
- 11 included because the, the absurdity of the 2,181 hour
- 12 statement by the department of the -- U.S. Department of
- 13 Education probably calls in the credibility in everything
- 14 else they do is, if we don't have 10 times, 100 times to add
- 15 as a state in, in that. I mean, given all the meetings, all
- 16 the everything, I mean, that is a preposterous statement on
- 17 the Department of U.S. DoE
- 18 UNIDENTIFIED VOICE: I would go on record
- 19 totally agreeing with you on that one. But I -- I noticed
- 20 that when I read it as well. That's a gross understatement.
- 21 UNIDENTIFIED VOICE: We expect you to pick up
- 22 the pace, Mr. Chapman. Okay. Thank you.
- UNIDENTIFIED VOICE: Thank you.
- 24 UNIDENTIFIED VOICE: Commissioner?



- 1 UNIDENTIFIED VOICE: And this is just a
- 2 suggestion, so I can -- but if there are areas like that,
- 3 like Mr. Durham's raised that, that you think we do, we
- 4 would love to get that direction now so we could change the,
- 5 the plan for your April meeting. So in terms of the time we
- 6 spend now, I might recommend that Board Members say, are
- 7 there areas that you read -- that you are concerned about
- 8 and -- and give us some direction on how we could amend it,
- 9 so that I do know that your April Board meeting is even more
- 10 packed than this one. And so I'm just trying to figure out
- 11 a way that we can streamline this process.
- 12 UNIDENTIFIED VOICE: Board Member McClellan.
- MS. MCCLELLAN: I would say that I think it's
- 14 really important that our plan differentiate between
- 15 accountability, participation and regular participation, so
- 16 that we have some record of those areas where we've got
- 17 holes in the Swiss cheese. We want to make sure that,
- 18 particularly given that we may not be able to count on any
- 19 kind of backstop at the federal level, that we need to have
- 20 something at the state level that, that differentiates
- 21 between really complete data and data that's problematically
- 22 lacking.
- 23 UNIDENTIFIED VOICE: And from my
- 24 understanding, correct me if I'm wrong, that we will be



- 1 reporting both rates. So we will -- we are tracking and
- 2 will be rep -- publicly reporting both.
- 3 UNIDENTIFIED VOICE: Board Member Durham.
- 4 UNIDENTIFIED VOICE: Thank you, Madam Chair.
- 5 I mean, it's difficult because of this, and we do have full
- 6 agendas, but I mean, one of the early things in the -- that
- 7 caught my eye and I don't know how it was resolved is, in
- 8 the form, the, the U.S. DoE form-
- 9 UNIDENTIFIED VOICE: What page are you on>
- 10 UNIDENTIFIED VOICE: On Page 5. The box is
- 11 checked that participation by private school children and
- 12 teachers. Now I -- I don't know what those requirements are
- 13 and before I would consent to have anything submitted
- 14 relative to private school, children and teachers I'd wanna
- 15 know what it is we're committing them to. That's probably a
- 16 long process and may require an amendment as op -- and some
- 17 additional time, right? Unless you can answer that question
- 18 very simply-
- 19 UNIDENTIFIED VOICE: Yeah, and -- and-
- 20 UNIDENTIFIED VOICE: -and I hope I know what
- 21 the answer is but I'm afraid of it.
- 22 UNIDENTIFIED VOICE: And it's for Title I and
- 23 we've -- we've met with representatives from private schools
- 24 and -- and the school districts that, that have private
- 25 schools who are -- private school students who will be able



- 1 to benefit from title one. And the funds are intended to
- 2 benefit the students enrolled in those schools and not the
- 3 school itself. And -- and students are -- at private
- 4 schools are eligible to receive Title I services if they,
- 5 they need them. If they live within the, the boundary of a
- 6 school district they can receive -- if their -- that private
- 7 school is within the boundaries of a school district, those
- 8 private school students are eligible to receive those
- 9 services. And really there's the new law that lays out a
- 10 process by which we are to ensure that they are aware of the
- 11 availability of those services and in the -- the district
- 12 and the school are set up to ensure that the students get
- 13 them. And if there's an issue, then there's this -- have a
- 14 roster to come up with an ombudsman to resolve any conflict
- 15 between the private school and the school district.
- 16 UNIDENTIFIED VOICE: We have a pretty crisp
- 17 and clean outline of that requirement and can make sure that
- 18 we get that as a follow up to you. That -- that really
- 19 describes the requirement and how -- how we will meet it.
- 20 UNIDENTIFIED VOICE: But the privates, does
- 21 the subject, that private school, to any jurisdiction of
- 22 U.S. DLE, and are we aiding and abetting that jurisdiction
- 23 in this plan, in any fashion?
- 24 UNIDENTIFIED VOICE: No, that -- it's really
- 25 the -- if -- does it make -- is the question does the



- 1 students accessing those services -- does that make this --
- 2 the private school beholden to the feds in any way?
- 3 UNIDENTIFIED VOICE: We have to comply with
- 4 something.
- 5 UNIDENTIFIED VOICE: It's really -- it's
- 6 really about the students and their ability to get those
- 7 supplemental services. And so given that the students
- 8 received the services and we can -- I can certainly consult
- 9 with people who might be able to give you -- Julie or
- 10 something -- but my understanding is that it's -- this what
- 11 is being -- the agreement that's being formed is how those
- 12 students will be able to access those services and that it's
- 13 not -- the school does not have to submit paperwork and then
- 14 those kinds of things. There's no -- I don't think there's
- 15 an administrative burden tied -- created for the school in -
- 16 in this process.
- 17 UNIDENTIFIED VOICE: Right. And -- and I
- 18 apologize for dragging this out.
- 19 UNIDENTIFIED VOICE: No. I will follow up.
- 20 UNIDENTIFIED VOICE: I -- I do need to take -
- 21 I do have to, to tend a little business, but could I --
- 22 and I'll ask if when I turn, if we can -- if I can still
- 23 raise the issue, well to be exact, how we're dealing with
- 24 the 95 percent. Excuse me for a minute.



- 1 UNIDENTIFIED VOICE: Yeah. Do you guys want
- 2 to jump to questions of concern or do you want to try to
- 3 plow through? It is quarter to 12.
- 4 UNIDENTIFIED VOICE: I'd like him just to
- 5 continue where he was and not jump to this.
- 6 UNIDENTIFIED VOICE: You didn't like that 150
- 7 pages?
- 8 UNIDENTIFIED VOICE: 150 pages that later. I
- 9 just -- this one's shorter I can deal with this.
- 10 UNIDENTIFIED VOICE: (inaudible).
- 11 UNIDENTIFIED VOICE: Let's go back to where -
- 12 where he was.
- 13 UNIDENTIFIED VOICE: Let's see where he is.
- 14 UNIDENTIFIED VOICE: Okay. And I think the
- 15 case that we're making in the plan is that we have made --
- 16 provided -- we do provide accommodations and adaptations for
- 17 the English learners with regard to Spanish and have the,
- 18 the reading and writing assessments, third and fourth grade.
- 19 (Inaudible) and I guess they're called something else now,
- 20 but we do have native language assessments in grades three
- 21 and four. And -- and that's, that's what we've submitted as
- 22 part of -- that part of the plan.
- 23 UNIDENTIFIED VOICE: Board Member McClellan
- MS. MCCLELLAN: I just wanted to touch on,
- 25 with respect to the resources and supports that are



- 1 available for students that do not speak Spanish and do not
- 2 speak English, what are we doing to require districts and
- 3 schools to provide supports for those students?
- 4 UNIDENTIFIED VOICE: I -- their school
- 5 districts can provide oral scripts in languages other than
- 6 Spanish or English and so it's, it's really -- I don't, I
- 7 don't know whether we provide support to school districts
- 8 toward that end, but I know that that's allowable. But we
- 9 can --
- 10 UNIDENTIFIED VOICE: There you are.
- 11 UNIDENTIFIED VOICE: Thank you, Madam Chair.
- 12 This is Christina Worth Hawkins in our Assessment unit. She
- 13 may be able to give you some more specifics.
- 14 MS. HAWKINS: Thank you. Good morning. So
- 15 we have a variety of supports that are available for
- 16 students who speak languages other than Spanish or English.
- 17 There are as we mentioned an oral script for translation.
- 18 So for students whose language level would require an
- 19 assessment that would actually be translated into an actual
- 20 language, there is the availability of local translation.
- 21 So there could be local translation into any language. And
- 22 then there are other accommodations such as translated
- 23 directions, so if a student needed only the directions for
- 24 example, depending on where they are in their language
- 25 acquisition, but could access the rest of the assessment in



- 1 English, that is available as well. So this part of the
- 2 plan is specifically related to an actual full translation
- 3 of the assessment, but there are other language supports
- 4 that are available to our English learners.
- 5 UNIDENTIFIED VOICE: Board Member Rankin.
- 6 MS. RANKIN: Isn't this just based on legally
- 7 a certain percentage of students and their language-
- MS. HAWKINS: Yes. So --
- 9 MS. RANKIN: Spanish is the only one that
- 10 hits that. So that's why we emphasize.
- MS. HAWKINS: Madam Chair, the -- the plan
- 12 asked us to specifically look at the number of students who
- 13 would qualify as a significant extent of the population. So
- 14 that's what we looked at specifically. And when you look at
- 15 Colorado's language in terms of which students speak which
- 16 languages, though 80 percent per grade if not more depending
- 17 on the grade are exclusively Spanish speakers, and that
- 18 number significantly drops to 2 percent or lower depending
- 19 on grade level. When you look at other languages. So that
- 20 is why the recommendation here is for specifically 5
- 21 percent or 1000 students whichever is less per grade level.
- 22 UNIDENTIFIED VOICE: So it's up to the
- 23 district in that case and they fund it also to the extent
- 24 that they offer cancellations?
- MS. HAWKINS: So excuse me?



- 1 UNIDENTIFIED VOICE: Is the funding at the
- 2 district level then, to the extent that they offer
- 3 translations in other languages or is there anything in
- 4 these title programs that allows those funds to be spent
- 5 other than Spanish?
- 6 UNIDENTIFIED VOICE: They can be used, yes.
- 7 UNIDENTIFIED VOICE: Okay.
- 8 UNIDENTIFIED VOICE: So at the, at the local
- 9 level.
- 10 UNIDENTIFIED VOICE: At the local level.
- 11 Okay, thank you. Onward, onward.
- 12 UNIDENTIFIED VOICE: Anything more on
- 13 assessment? Okay. Moving to accountability, really, I
- 14 think, that the only -- what this does is sort of how are we
- 15 going to go about establishing our long term goals. How --
- 16 what will be the interim targets. What data will we use and
- 17 so forth. And really the only area where we did have, I
- 18 think, a small minority opinion was with regard to the, the
- 19 ambitiousness of our long term goals. We had -- did not
- 20 receive that, that concern in writing or that minority
- 21 opinion if you will, in writing but that as my -- as I
- 22 recall that was where we did. The only area where we had
- 23 really any disagreement with regard to the accountability
- 24 recommendations.
- UNIDENTIFIED VOICE: Ambitiousness or lack?



- 1 UNIDENTIFIED VOICE: I think that they were
- 2 hoping for more and certainly Alyssa correct me, but we're
- 3 hoping for more ambitious goals.
- 4 UNIDENTIFIED VOICE: Boar Member Rankin.
- 5 MS. RANKIN: On that accountability page.
- 6 Did you just address the recommendation on a four year
- 7 graduation rate?
- 8 UNIDENTIFIED VOICE: Yeah. The asterisk is
- 9 sort of at the end of the -- the graduation sentence, but I
- 10 think that that concern was actually more regarding the, the
- 11 long term goals. What we're proposing in our plan is to --
- 12 and so to use -- to look at both four year grad rate and
- 13 extended grad rates.
- DR. FLORES: But-
- 15 UNIDENTIFIED VOICE: Board Member Flores.
- DR. FLORES: Thank you. I think -- I think
- 17 the extended one was, was made because of the understanding
- 18 that they might take -- it might take longer for -- for some
- 19 kids. If -- especially if they're for instance, learning a
- 20 second language or for instance if they wanted to take into-
- MS. HAWKINS: Concurrent enrollment.
- DR. FLORES: Yeah, concurrent enrollment and
- 23 then and take advantage of going to community colleges or
- 24 so. And that -- that might take a little longer. And of
- 25 course, it's within the law, I think and they can go to



- 1 school till they're 21 and so but I don't see that as
- 2 precluding not being ambitious. In fact I think those kids.
- 3 UNIDENTIFIED VOICE: Yeah that -- the
- 4 asterisk really should be, I think after the goal, the goal
- 5 statement. And I don't think we had any concern or
- 6 diversion -- divergence of opinion with regard to the grad
- 7 rate that -- that the recommendation I believe Alyssa is to
- 8 continue pretty much doing what we have been doing, use the
- 9 best of the, the rates four year extended.
- DR. FLORES: Okay. So now, I'm concerned
- 11 about your statement when you say it's not ambitious enough.
- 12 What do you mean?
- 13 UNIDENTIFIED VOICE: The what -- the -- when
- 14 this was being discussed when we were discussing the
- 15 accountability recommendations with the HUB committee there
- 16 was one HUB committee Member who felt that -- that our long
- 17 term goals could be more ambitious. They were concerned
- 18 that they weren't ambitious enough. It's not my concern it
- 19 was the concern of one of the HUB, HUB Members.
- DR. FLORES: And you're understanding of
- 21 more ambitious was from that HUB Member was?
- 22 UNIDENTIFIED VOICE: That as opposed to what
- 23 we were proposing that they would propose greater
- 24 expectations for growth and achievement over time.



- 1 UNIDENTIFIED VOICE: Mr. Chapman, as you're
- 2 following the current legislation there are, at least, there
- 3 is a bill that talks about how-how to measure graduation for
- 4 the P-Tech program, for example, which is by design, a five
- 5 year program, does this impact this at all?
- 6 UNIDENTIFIED VOICE: I think it may impact it
- 7 in that my understanding of that bill is that you would
- 8 count a student as a graduate after four years, even if they
- 9 were staying enrolled for that fifth year of the program.
- 10 So that the four year rate would include those students that
- 11 aren't included now until later on. We have other schools
- 12 in the state besides the P-tech.
- 13 UNIDENTIFIED VOICE: Right.
- 14 UNIDENTIFIED VOICE: Schools that are focused
- 15 on five or six year graduates just because kids have dropped
- 16 out and have come back in. And so I think there probably is
- 17 still a need for those extended grad rates even with that
- 18 bill.
- 19 UNIDENTIFIED VOICE: I'm wondering if this is
- 20 ought to be a topic that we go into. Assuming we survive
- 21 the next three or four months, this might in addition to the
- 22 English language assessment that we the piece that I would
- 23 like us to learn more about, I'm wondering if graduation
- 24 rate accountability, the differences also if -- even if
- 25 we're talking about competency based education is our four



- 1 year rate make any sense? Does it make sense to not honor
- 2 kids who graduate in three years? I mean, I think that that
- 3 whole topic might be rich for discussion to sort of,
- 4 identify what are the goals of the Board level and I'm just
- 5 shut up now because you're going to be really mad if I start
- 6 bringing up this subject.
- 7 UNIDENTIFIED VOICE: I wanna bring one thing
- 8 up.
- 9 UNIDENTIFIED VOICE: Board Member, McClellan.
- 10 MS. MCCLELLAN: Thanks. Thank you, Madam
- 11 Chair. I did have a quick question and I -- I think I
- 12 understand what you mean by this text but I want to confirm
- 13 that understanding with respect to the four year plus
- 14 extended year, do I understand correctly that the roughly
- 15 500 students in Colorado who are included in the ascent
- 16 program are super seniors, if you will, who are on their way
- 17 toward progress on an associate's degree? Can they go one
- 18 extra year or in some cases can they go two extra years
- 19 beyond that initial four years? And if so can we have the
- 20 plan with respect to goal setting, can the plan reflect that
- 21 with those students being counted not as a failure, not in
- 22 the failure column but in the success column, if we're
- 23 keeping them for the purposes of getting some college
- 24 credits in that, that either five or six years?



- 1 MR. CHAPMAN: So you would like that
- 2 clarified within the plan so that to, to indicate they were
- 3 not. But there's no punishment, there are no negative
- 4 consequences for them taking that extra year to.
- 5 MS. MCCLELLAN: No, I meant in the data, are
- 6 we showing a bifurcated? Is our data bifurcated with
- 7 respect to those who graduated strictly in four years being
- 8 counted in the success column and that in that particular
- 9 data point, are we then indicating that those who are in the
- 10 ascent program and are maybe on year five, are those counted
- 11 against that success rate? I'm hoping that without running
- 12 afoul of federal law that there is some way that we can
- 13 reflect that, that is even in that four year graduation data
- 14 point. Is there something we can do so that we're not
- 15 counting those assents students negatively and my part of my
- 16 reason for bringing this up, is that we have such a gap in
- 17 middle skills workers. And I know that for many who are in
- 18 the ascent program, they are first generation college
- 19 attendees. And so I'm hoping that we don't unintentionally
- 20 punish good behavior when in fact the ascent program is
- 21 addressing a real need in the community and it's positive.
- 22 UNIDENTIFIED VOICE: Ms. Pearson.
- MS. PEARSON: I think. Thank you, Madam
- 24 Chair. That is the exact reason why we have a long history
- 25 in Colorado of doing the extended grad rates. So when we



- 1 report grad rates, we report four, five, six or seven year
- 2 rates and for a kind of, we've had them all and they're
- 3 students that don't graduate in four years are not in the
- 4 four year grad rate. They're included in the five year or
- 5 the sixth year, the seven or whenever they graduate. And
- 6 then, for state accountability, what we've done is, we use
- 7 the best of the four, five, six, or seven year rate because
- 8 it just depends on for the school and the group of students
- 9 with the highest rate is and we give them that credit for
- 10 that.
- MS. MCCLELLAN: Is reporting best of that
- 12 answer is my question. That's very helpful.
- MS. PEARSON: When we report, you'll see we
- 14 can show you the little try but we've got a chart that shows
- 15 all the years out.
- 16 UNIDENTIFIED VOICE: Excellent, thank you
- 17 very much. Ms. Florence.
- 18 MS. FLORENCE: Yes, thank you. We're into
- 19 accountability and one of the things that I'm concerned
- 20 about and that's because of listening to the Hub committee
- 21 and listening to those discussions. Well, I would agree
- 22 that we need to talk about this maybe at greater length but
- 23 I really do believe that, if we were in a system where we
- 24 were at competency at grade level. Instead of just really
- 25 going into what growth. Did they grow at 0.005? You know,



- 1 and that's growth but it isn't growth. We want kids to be
- 2 at grade level and we're not going to do that. I mean, if
- 3 we're just going to continue on this kind of, this road and
- 4 competency based, you know, I was one of these people way
- 5 back when that went through a competency based program. It
- 6 was grade level. We never talked about, you know, how much
- 7 growth and because growth is important. You can never say
- 8 growth is not important.
- 9 UNIDENTIFIED VOICE: You see this is another
- 10 discussion for us to have after we get through all this.
- 11 MS. FLORENCE: Yes. I'm -- I'm just making
- 12 it clear here that we need to talk about grade level and
- 13 that kids be at grade level and that's very, very important
- 14 and that and another thing that we need to talk about too,
- 15 is materials. We need to give school districts tools and by
- 16 tools, I mean, textbooks and books and all these tools that
- 17 they need that at, at one point back in the, in the Stone
- 18 Age, we had textbooks that were at grade level and so it was
- 19 easier for kids to get that grade level because they knew
- 20 the material that they had to go through to get to grade
- 21 level.
- 22 UNIDENTIFIED VOICE: And remember, Ms.
- 23 Florence I appreciate your comments but we -- we have got a
- 24 huge task right now. Would be wonderful if we could stick



- 1 on this essay plan and then we can note. We certainly
- 2 should note your concerns agenda.
- 3 MS. FLORENCE: And my concern is -- is this
- 4 whole reform agenda.
- 5 UNIDENTIFIED VOICE: Okay.
- 6 MS. FLORENCE: Has taken us into chaos and
- 7 we're not-
- 8 UNIDENTIFIED VOICE: Board Member, Goff.
- 9 MS. FLORENCE: -dedicated growth level.
- MS. GOFF: Thank you. Mr. Chapman and those
- 11 of you, especially, those on the Hub committee or as. Are -
- 12 Are these questions in line with the assurances or the
- 13 questions that we've been asked to provide in the plan that
- 14 we submit?
- 15 MR. CHAPMAN: Yeah. Thank you. That's a
- 16 very, very good question. These are the prompts to which we
- 17 must respond. This is the information that we are asked to
- 18 provide to the U.S. Department of Education as part of our
- 19 plan.
- MS. GOFF: And then, clarify maybe a little
- 21 over clarifying one more time but then, down the road, we
- 22 still have the -- the opportunity to come back and we will
- 23 be working on what's going to be known as the Colorado's
- 24 approach to implementing the plan, is that correct?



- 1 MR. CHAPMAN: Yes. We have in development,
- 2 sort of, an annotated version of our plan that will
- 3 hopefully speak more directly to the citizens of Colorado.
- 4 This is -- Here's what was in the plan. This is what it
- 5 means for Colorado. Here's what needs to be done in
- 6 implementing the plan.
- 7 MS. GOFF: So general statement. Some of the
- 8 points we've made today and we're bringing up will be
- 9 eligible to be discussed again by us in the -- in the
- 10 implementation down the road. Just on my -- My main concern
- 11 is that for the sake of time today and efficiency and
- 12 getting some good material solidly in place, from us that if
- 13 this is the outline that is going to is the essence of the
- 14 plan we are submitting, this is where we should be focusing
- 15 our attention.
- MR. CHAPMAN: I think we've done our best to
- 17 really. Yes to pull out. These are the items that were
- 18 discussed by the spoke committees and then later the Hub
- 19 committee and these are the, sort of, really reflect the
- 20 decisions that are being made, where we had an opportunity
- 21 to go one way or another. That said, I think that there's -
- 22 there're a lot of, in the implementation of the plan there
- 23 will be, there will be details that surfaced that will
- 24 require some additional discussion at that, at that time
- 25 together with our stakeholders.



- 1 UNIDENTIFIED VOICE: Quick, quick.
- 2 MS. FLORENCE: Yes, in the old Stone Age
- 3 times, we used to have a chief mine tests, where parents
- 4 knew where their kids were grade level or not and we don't
- 5 have that anymore. I think that parents are completely
- 6 confused. I think the public is very, very confused when we
- 7 give them report cards of this standard or that standard,
- 8 that does not really tell them.
- 9 UNIDENTIFIED VOICE: Board Member, Florence,
- 10 please help us get back on track here. I'm going to be
- 11 blamed for having us totally off track here, and I'll really
- 12 be grateful for your help.
- 13 MS. FLORENCE: It's not off track, I'm giving
- 14 you a reality.
- MR. CHAPMAN: And then so to, sort of, follow
- 16 up on the conversation that was held earlier where, where we
- 17 have an option of assessing English learners first year or
- 18 getting to assess them the second year. What's in the plan
- 19 is that, if you are in the U.S. schools for less than 12
- 20 months in our non English proficient, then you do not have
- 21 to be assessed although the parent can request that their
- 22 child be assessed and if you are a limited English
- 23 proficient or fluent English proficient, you would be
- 24 expected to participate in the English Language Arts
- 25 assessment in year, in year one. As I mentioned earlier,



- 1 that we are on the recommendation is to, for at least, for
- 2 the short term look at reductions in rates of chronic
- 3 absenteeism as are other indicator we've included in the
- 4 plan. The plans to continue, to continue considering other,
- 5 other, other indicators moving forward and if -- if we add
- 6 an additional indicator, that we can do that or we can
- 7 replace chronic absenteeism as the, the single other
- 8 indicator. We can have more than one other indicator and
- 9 there was pretty good consensus, especially, within the Hub
- 10 for that approach. We're proposing to continue with a
- 11 minimum of 16 for student achievement and a minimum of 20
- 12 for growth.
- MS. FLORES: And may I ask.
- 14 UNIDENTIFIED VOICE: Board Member Flores.
- 15 MS. FLORES: May I ask why the 20 and why the
- 16 16 because as I said that you could even go further down.
- 17 Why not 16 -- 16 and 20?
- 18 MR. DURHAM: Let's speak to that. But I
- 19 think, think that we had pretty extensive conversation with
- 20 regard to both the, the first, achievement and growth and --
- 21 and there was a consensus with -- to continue doing using
- 22 the practices that we have been using-
- MS. FLORES: We had 16, but then it was
- 24 changed to 20 when we could have had more consistency with



- 1 just 16 and more districts could have been included because
- 2 of, you know, the smaller districts-
- 3 UNIDENTIFIED VOICE: Ms. Pearson.
- 4 MS. PEARSON: Thank you. So the -- to
- 5 discuss this pretty extensively, Colorado's practice has
- 6 been 16 for achievement and 20 for growth since about 2010
- 7 when we've been doing that in accountability. The reason
- 8 for that is growth. When we've looked statistically, growth
- 9 is much more stable when you get to 20, it's a real, kind
- 10 of, data point for when to use that number. Historically,
- 11 we use 16. There was a recommendation at one point to move
- 12 to 20 for both numbers, but the heart felt pretty strongly
- 13 that it was important to have as many schools that's
- 14 included and to stick with the 16 that we've been using for
- 15 achievement. So-
- MS. FLORES: Thank you.
- 17 MR. DURHAM: And then once you just go ahead
- 18 and just -- I give you that one.
- 19 UNIDENTIFIED VOICE: Do you want me to read?
- 20 MR. DURHAM: Yeah, I'm I want you -- you to
- 21 read.
- 22 UNIDENTIFIED VOICE: This is another area
- 23 that we actually had some really good evolution on the
- 24 concept and on the work as it went from the spoke, to the
- 25 Hub, and then multiple conversations with the Hub. So where



- 1 the re -- recommendation is landed for students of -- from
- 2 major race and ethnicity groups, is to report by individual
- 3 race ethnicity group where possible, where that minimum end
- 4 has been met. If there are individual groups that don't
- 5 meet that minimum end but then combine with other groups
- 6 that do not meet the minimum end, that they would be
- 7 reporting together as a combined other major racial and
- 8 ethnic group. And so that the most students possible would
- 9 be included in that disaggregated race ethnicity reporting.
- 10 UNIDENTIFIED VOICE: Okay. Thanks.
- 11 MR. DURHAM: All right. As part of our
- 12 accountability system, the ESSA asks that we identify some
- 13 schools for improvement, two types, one being comprehensive
- 14 -- schools identified for comprehensive support and
- 15 improvement and another kind of the, the targeted support
- 16 and improvement. What we're recommending in our plan is
- 17 really, basically, what we've pulled from statute that we're
- 18 defining those comprehensive schools as we're required to
- 19 under statute being the lowest performing five percent of
- 20 Title I schools and any -- any high school with a grad rate
- 21 below 67 percent. Those we -- those schools go on the list
- 22 for three years as in statute, they exit the list after
- 23 three years if they -- if they no longer meet the criteria
- 24 for identification. For targeted, we will be looking at
- 25 schools that, that will be identified for support. If they



- 1 have at least one student group that's performing at the
- 2 level of the five percent lowest Title I schools. So if
- 3 they -- if they have a single student group that, that their
- 4 achievement is at the level of the Title I schools that are
- 5 being identified for comprehensive improvement, then they
- 6 would be identified for targeted support and improvement.
- 7 They too will stay on the list for three years, and if after
- 8 three years they no longer meet the criteria for
- 9 identification, they would be removed and we had good --
- 10 good unanimity on that one. Then come back to the
- 11 participation requirement, to moving forward in a way that -
- 12 that we have under the waiver. So we've reached an
- 13 agreement with the U.S. Department of Education as part of
- 14 our waiver. I think the cha -- the change here is that we
- 15 will be pulling -- pulling apparent refusals from the
- 16 denominator and calculating an accountability participation
- 17 rate. If even after we do that, schools or districts have a
- 18 participation rate that falls below 95 percent excluding
- 19 apparent refusals, they will be asked to consider that as a
- 20 data point as part of their unified improvement plan and
- 21 address it.
- 22 UNIDENTIFIED VOICE: So Board Member Durham,
- 23 is this the point at which you want to make some
- 24 recommendations for -- we're, we're on this topic that you
- 25 suggested-



- 1 MR. DURHAM: The 95 percent.
- 2 UNIDENTIFIED VOICE: Right. Do you have a
- 3 proposal for this indifference.
- 4 MR. DURHAM: Well, I don't. And that's the
- 5 problem. I don't have specific-
- 6 UNIDENTIFIED VOICE: That's the problem.
- 7 MR. DURHAM: I don't have a specific
- 8 language. Can I generically I give you a proposal? Yes.
- 9 But I think if we know we're gonna have to deal with it, we
- 10 are going to deal with it when I can write something that
- 11 can actually substitute as opposed to trying and finesse
- 12 here.
- 13 UNIDENTIFIED VOICE: So -- just a minute. So
- 14 is it realistic to have you write it between now and April
- 15 lst. If Mr. Chapman is concerned about dramatic -- or, or
- 16 putting in dramatic changes and perhaps having a heads up
- 17 beforehand. What are your thoughts about being able to or
- 18 wanting, but it would have to fly through the -- it would
- 19 have to go through the rest of the Board as well?
- 20 MR. DURHAM: One of the things we could do is
- 21 to pull that section from the plan and -- and send a copy to
- 22 the Board and the Board can discuss it and revise it-
- UNIDENTIFIED VOICE: In April, the April/May?
- 24 MR. DURHAM: Well, no. I would like to -- if
- 25 we can do that, like, today. We could pull that section or



- 1 not that we have to be done with it today, but get that --
- 2 that passage from the plan to you for review and edit.
- 3 UNIDENTIFIED VOICE: But couldn't we just
- 4 say-
- 5 UNIDENTIFIED VOICE: To be determined.
- 6 UNIDENTIFIED VOICE: Well, districts -- I
- 7 mean, we could say, districts will not be punished for --
- 8 parents, for parents who (inaudible)
- 9 UNIDENTIFIED VOICE: So Board Member Flores,
- 10 I don't know what Board Member Durham wants to say.
- MS. FLORES: Oh, I'm sorry.
- 12 MR. DURHAM: Well, that's -- it's pretty
- 13 close. It's simply an admission and I don't care whether --
- 14 maybe admission probably that's right was insertion that
- 15 Colorado legislature has spoken and compliance is
- 16 impossible. And I understand that good work has been done
- 17 but the reality is we're not going to have 95 percent as
- 18 measured by traditional methods. And -- and I think the
- 19 fallacy of all this is last time I knew, New York had an 80
- 20 percent participation, roughly the same as Colorado, as they
- 21 can't comply either. I mean, who are we kidding here? The
- 22 Federal Government has given us a pro -- a standard that I
- 23 don't believe anybody can meet.
- 24 UNIDENTIFIED VOICE: Well, other states are
- 25 meeting it.



- 1 MR. DURHAM: I don't -- I don't-
- 2 UNIDENTIFIED VOICE: There're some states
- 3 that aren't.
- 4 MR. DURHAM: I don't buy that for a minute.
- 5 That any -- I think you'd have usually have that many people
- 6 absent on a day. And so the practical side in could they do
- 7 a lot better than we're doing? I would certainly concede
- 8 that if they're closer to 95 percent. But we've -- we've
- 9 let the federal government create a fiction. We all go
- 10 dance around it and say, "Oh my god, we can't." You know,
- 11 we have to find a way to comply when the cleanest way is to
- 12 just simply put in a statement that says Colorado law and
- 13 Board policy prohibit -- prohibit us from complying with the
- 14 95 percent period. And if you want to put in, here's what
- 15 we will do and let it go at that, I don't care. But I think
- 16 without the statement that says Colorado law and state Board
- 17 policy prohibit compliance with this section or make
- 18 compliance with this section impossible.
- 19 UNIDENTIFIED VOICE: Action say it doesn't
- 20 prohibit. It limits.
- MR. DURHAM: Makes compliance impossible.
- 22 MALE\_1: You know, the law just really asks
- 23 for us to -- to describe how we will factor it in. And I
- 24 think if we're taking -- if we're saying we can be clear and
- 25 explicit in saying that we want to take advantage of that



- 1 passage that allows for parent refusals and to not include
- 2 that in our accountability participation rate calculations,
- 3 is that sufficient or?
- 4 MR. DURHAM: I think we just sort of -- I
- 5 think we sort of say it in a straightforward pa -- fashion
- 6 and I'll make, make a motion simply to include the statement
- 7 that Colorado law and state Board policy make attainment of
- 8 the 95 percent impossible. And then we can proceed with the
- 9 rest of what we have in there is how we will -- how we will
- 10 report-
- 11 UNIDENTIFIED VOICE: Do we have districts
- 12 that do comply?
- 13 UNIDENTIFIED VOICE: Yeah.
- 14 UNIDENTIFIED VOICE: Can I interrupt?
- MR. DURHAM: Yes, please.
- 16 UNIDENTIFIED VOICE: Can I read to you what
- 17 we have in the draft? It's not quite as far as you're
- 18 saying, Mr. Durham, but I think -- Let me read it to you.
- MR. DURHAM: Okay.
- 20 UNIDENTIFIED VOICE: And then tell us what
- 21 you want for further feedback. So this is part of what's in
- 22 the draft and the section it says per Col --
- 23 UNIDENTIFIED VOICE: What page is it on?
- 24 UNIDENTIFIED VOICE: It's on Page 59. It's
- 25 says per Colorado state law, districts must have a policy in



- 1 place to allow parents to excuse their students from the
- 2 state assessment. Additionally, school in districts shall
- 3 not impose negative consequences, including prohibiting
- 4 school attendance, imposing in unexcused absence or
- 5 prohibiting participation in extra curricular activities on
- 6 the student or on the parent. The Colorado State Board of
- 7 Education passed a motion in February 2015 stating that CDE
- 8 shall not hold schools and districts liable for the choices
- 9 that parents make to excuse their students from the state
- 10 assessments. As a result, in Colorado, any accountability
- 11 implications for participation are focused on the
- 12 accountability participation rate, which does not hold
- 13 schools or districts liable for parent decisions with regard
- 14 to student participation in the state assessment. So it
- 15 doesn't go quite that next level of saying we cannot comply,
- 16 but it's -- it's saying what our laws are and how we'll
- 17 proceed.
- 18 MR. DURHAM: But I would say then, I would --
- 19 I would go one step further and then strike item three near
- 20 the bottom of Page 59 that requires schools and districts
- 21 that fall below the participation. Well, I view that as a
- 22 penalty, which is why I was considering striking the whole
- 23 section. But if we remove anything that requires anybody to
- 24 do anything as a result of failing to be 95 percent, then
- 25 I'm probably going to be okay with the rest of the language.



- 1 But you know we're -- we're requiring them -- we are
- 2 requiring districts to do something to improve it. As far
- 3 as I'm concerned, having to do that is penalty.
- 4 UNIDENTIFIED VOICE: Number --
- 5 MR. DURHAM: I would.
- 6 UNIDENTIFIED VOICE: So that's -- that
- 7 relates to, to that takes out parent excusal, Steve, number
- 8 three.
- 9 UNIDENTIFIED VOICE: We need that-
- 10 UNIDENTIFIED VOICE: That's after --
- 11 UNIDENTIFIED VOICE: Yeah.
- 12 UNIDENTIFIED VOICE: That's after, yeah.
- MR. DURHAM: I don't think it's well.
- 14 UNIDENTIFIED VOICE: Yeah, I think that's the
- 15 intent of it.
- 16 UNIDENTIFIED VOICE: Yeah. That needs to be
- 17 clarified maybe.
- 18 UNIDENTIFIED VOICE: Yeah. And we can be
- 19 really, because we made that change based on your feedback
- 20 when we sat and -- whatever meeting that was when we sat,
- 21 and the year, we made sure that we wanted it to be clear
- 22 that that's the accountability participation, right? Not
- 23 any -- not the regular one, when, when we remove parent
- 24 refusal so that there's no impact there.
- MR. DURHAM: Right.



- 1 UNIDENTIFIED VOICE: So we can strengthen
- 2 that language and make sure it's very clear. That it's the
- 3 accountability participation, right?
- 4 UNIDENTIFIED VOICE: Does that help, sir?
- 5 MR. DURHAM: It helps. It helps. I don't --
- 6 I wanna say that we completely closed the issue but and I
- 7 think it that this discussion's highlighted what I think is
- 8 the problem that we face and I'm not casting blame on anyone
- 9 here, but you know, we're up against the deadline. If we
- 10 say no, then we're going to be in the September. One of the
- 11 amusing things I read, was that the Department of Education
- 12 does not allow staggered submissions-
- 13 UNIDENTIFIED VOICE: Right.
- 14 MR. DURHAM: -saying that most everybody else
- 15 would like a staggered workload by they.
- 16 UNIDENTIFIED VOICE: If you put May 1-
- MR. DURHAM: Yeah.
- 18 UNIDENTIFIED VOICE: If you put May 1, it's
- 19 still seen as September.
- MR. DURHAM: Yeah, they won't look at it for
- 21 six months which is-
- UNIDENTIFIED VOICE: Yeah, I saw that.
- 23 Unfriend.
- MR. DURHAM: Another thing. Well, I it -- it
- 25 calls into question the management of the previous



- 1 administration department. That's that is an inane
- 2 statement, but -- but nonetheless, we're up against -- we
- 3 either submit them something that, if we change, it's going
- 4 to cause considerable pain or we decide not to submit them
- 5 something and have time to really go over it line by line in
- 6 o -- over the summer and meet the September deadline.
- 7 That's -- that's always one of the things I've objected to,
- 8 is that we're always running into that. That, you know,
- 9 there are some -- I thought there were some advantages to
- 10 submitting early but you know, we're-
- 11 UNIDENTIFIED VOICE: Well, there are.
- MR. DURHAM: How late are we?
- 13 UNIDENTIFIED VOICE: There are, but still.
- MR. DURHAM: But -- but it puts us under very
- 15 significant pressures and -- and -- and -- and a good
- 16 argument against future motions to change things will be
- 17 the, the subsets the outcome. And as I said, I'm not being
- 18 critical, let's challenge it just the way it is. I mean,
- 19 it's remarkable you got as far as you did as the amount of
- 20 time you had. Typically, since you only had 2100 hours to
- 21 do it. But -- so maybe that's the broader decision the
- 22 Board wants to look at but to be able to say, you know, I
- 23 don't know how well the public had a chance to review this.
- 24 That's -- when was the final draft posted?



- 1 UNIDENTIFIED VOICE: Well, there are pro --
- 2 there are draft and the draft will change before its final.
- 3 It was posted on February 10th. And so it's been up there
- 4 for a few weeks.
- 5 MR. DURHAM: For about a month, give or take.
- 6 UNIDENTIFIED VOICE: Board Member McClellan.
- 7 MS. MCCLELLAN: Oh actually I'll hold my
- 8 comment.
- 9 UNIDENTIFIED VOICE: OK.
- MR. DURHAM: So I don't know what the final
- 11 disposition would be but I think that-
- 12 UNIDENTIFIED VOICE: Are you saying that you
- 13 want us to discuss whether we even submit it, in April.
- MR. DURHAM: Well, I mean-
- 15 UNIDENTIFIED VOICE: It was your leadership
- 16 that got us.
- 17 MR. DURHAM: Yes, I know. Isn't it
- 18 remarkable? Be careful what you wish for, you may get it.
- 19 UNIDENTIFIED VOICE: Well, pressure -- I
- 20 mean, deadlines always do this and they'll do it to us come
- 21 September I-
- 22 UNIDENTIFIED VOICE: And we-
- 23 UNIDENTIFIED VOICE: -I'm confident.
- 24 UNIDENTIFIED VOICE: Certainly we can revise
- 25 it, amend our plan in an ongoing fashion.



- 1 UNIDENTIFIED VOICE: Board Member Rankin, did
- 2 you have a comment?
- RANKING: I -- I appreciate trying to
- 4 simplify and clarify what we're doing in, o -- o -- on that
- 5 note, on Page 21, I just would like to read one sentence.
- 6 Twenty one of the thing that's on the Board, yeah, handout.
- 7 To strike a balance between maximizing the transparency of
- 8 the disaggregated group performance and the inclusion of the
- 9 most students in our accountability system. Colorado will
- 10 use individual disaggregated groups for any race or ethnic
- 11 group that meets the minimum in for any -- for a given
- 12 school and a combined group for any individual groups that
- 13 have fewer students than the minimum in but combine meet the
- 14 minimum end. That is one sentence, and of course it makes a
- 15 lot of sense to some people but-
- 16 UNIDENTIFIED VOICE: Diagram it.
- 17 UNIDENTIFIED VOICE: -yes, diagram it. But I
- 18 -- I think things like this should not be in this document.
- 19 I mean, this is what we call transparency to the people, the
- 20 taxpayers, the parents of Colorado. It's just not right,
- 21 and I object to that. And if it means a special session of
- 22 us sitting down together and being, clarifying it more for
- 23 the people that pay for this, I am all for having another
- 24 session.



- 1 UNIDENTIFIED VOICE: So that certainly is
- 2 direction for the other document. Am I right? Board Member
- 3 McClellan.
- 4 MS. MCCLELLAN: Because I am the newest Board
- 5 Member and you may not have had feedback from me on some of
- 6 these topics, I want to make sure that I do weigh in. I
- 7 definitely favor maximizing the transparency. I don't know
- 8 that I can come up with a better wording as cumbersome -- as
- 9 it is, it is a complex topic. And I think it is important
- 10 to include our intent. If we're able to say it in a way
- 11 that sounds like less marbles in our mouth, maybe less
- 12 legalese, certainly open to using the simplest and clearest
- 13 boiled down language possible but I hope that we continue to
- 14 include the intent, which I think is really important. And
- 15 with respect to participation rates, whatever we do, I hope
- 16 we do continue to discourage the practice of schools having
- 17 students that they might anticipate would have a low score
- 18 from taking the test. So I think that bifurcation of
- 19 parental opt outs, which certainly the school cannot help,
- 20 versus the rest of the data, letting us know how complete
- 21 that data is, I think that bifurcation is important and
- 22 should stay. Thank you.
- UNIDENTIFIED VOICE: Commissioner.
- 24 UNIDENTIFIED VOICE: Yes. Thank you, Madam
- 25 Chair. So I'm just trying to figure out some -- some ways



- 1 to so move through this. There's a -- there's a little bit
- 2 of a conundrum that if you actually read the template, this
- 3 is a highly technical document. And this is one of those
- 4 things that we've, you know, are frustrated by, and you go
- 5 back and forth on, we have this conversation with our
- 6 stakeholder groups too. That like it would be lovely if it
- 7 were this big visionary document that was in, you know, but
- 8 it's a lot of this work is highly technical. And so that's
- 9 some of where the gobbledygook comes from. So definitely
- 10 take that point. We can do what we can to clean that up we
- 11 can, as Mr. Chapman has said, just as an option, we do have
- 12 full rein to amend the plan at any given time and resubmit
- 13 to the department. So I think one of the reasons -- well --
- 14 well, I won't put words in Mr. Durham's mouth, but to get in
- 15 early, to get some sort of an indication from the federal
- 16 government that it was approved, then school districts know
- 17 what they are expected to do prior to the school year that
- 18 they're starting. So that's just one consideration. We
- 19 will obviously take direction for you, from you, but we
- 20 could continue to go through the plan at a longer time frame
- 21 and then we submit an amended plan, even if we submit it at
- 22 still in April. So you know, but again, if you're not
- 23 comfortable with the plan, submitting in April, then we will
- 24 certainly take that direction.



- 1 UNIDENTIFIED VOICE: And just to your point,
- 2 I do think that in some cases we can have -- we can have a
- 3 complicated response which the peer reviewers may need in
- 4 order to be able to determine whether or not we're
- 5 approvable. So in a lot of cases, if we don't -- if we just
- 6 include the simplest language, then we engage with this long
- 7 back and forth with the U.S. Department of Education saying,
- 8 "What do you mean?" So in those kinds of cases, and I did -
- 9 I actually noticed that sentence too, and -- and I do
- 10 think in some cases we can say in other words or are really
- 11 kind of try and say it simply at the same time as we're
- 12 providing that additional detail.
- 13 UNIDENTIFIED VOICE: Board Member, Durham.
- MR. DURHAM: Thank you.
- 15 UNIDENTIFIED VOICE: I -- I don't know if you
- 16 know, how many changes we would have if we had six months to
- 17 look at it as it's opposed to relatively a small amount of
- 18 time. But I do have one specific question. I've had a
- 19 couple of texts today and e-mails that, that action is
- 20 anticipated on repealing the ESSA accountability rules. If
- 21 those in fact are repealed in the next few days would there
- 22 be something that we could strike out of this document as a
- 23 result of that?
- UNIDENTIFIED VOICE: Yeah, and -- and in
- 25 addition to that -- that and I think it's regardless of



- 1 whether I'm not exactly sure how it all works but the -- the
- 2 U.S. Department of Education is anticipating that, that
- 3 repeal the rescission of the rules and they have a new
- 4 template ready to send to us that I guess will be available
- 5 as -- as of March 13th and so we would look at that new
- 6 template and then also look at our plan and -- and really
- 7 strike anything that -- that isn't is no longer necessary.
- 8 Any information that's no longer necessary to -- to provide.
- 9 UNIDENTIFIED VOICE: Under your all guidance
- 10 as we were developing this there were some areas in
- 11 misalignment with the rags and you all really encouraged
- 12 just to stay true to Colorado. So our plan is really true
- 13 to Colorado and I think the removal of the rags because you
- 14 gave us that initial direction. It's really not impacting.
- 15 UNIDENTIFIED VOICE: It's -- yeah, the -- the
- 16 plan but the template if they ask if so far if I ask you
- 17 know two questions instead of the -- the number of questions
- 18 that were asked in the original template we would be able to
- 19 pull any of that information that becomes extraneous at that
- 20 time but in writing the plan that we've written we have been
- 21 focused on statute and -- and there are several areas where
- 22 we're what we're pro -- proposing is consistent with statute
- 23 that ignores the rags that had been proposed by the -- the
- 24 old administration.



1 UNIDENTIFIED VOICE: That was my 2 understanding. 3 UNIDENTIFIED VOICE: So with regard to --UNIDENTIFIED VOICE: I think that probably 4 the final answer is I'm not likely to suggest to sway over 5 6 given how far we've come and probably how to be submitted 7 but I would also say that when we get final approval I would hope we would have more significant amount of time a lot 8 tiring, by then the review by all interested parties of the 9 10 specific document I think will be more thorough, we may have 11 more suggestions and I'm not going to be shy about 12 suggesting changes even if they require immediate amendments 13 to the -- to plan or immediate requests. UNIDENTIFIED VOICE: Are you talking April? 14 UNIDENTIFIED VOICE: I'm not -- I'm talking 15 16 it's on -- I presume that's going to be on the agenda for 17 April but given our schedule do we have enough time to actually sit down and -18 19 UNIDENTIFIED VOICE: Well, I'm a little 20 concerned about that and I'm wondering if we should be thinking or trying to schedule a meeting --21 22 UNIDENTIFIED VOICE: We -- we could do that some other time once it's submitted but I mean for example I 23 -- I think there is some language in here that gives me a 24 25 chance to relitigate my opposition to use cut scores and you



- 1 know page and just on page nine in the document which I have
- 2 highlighted that's going to take some time to do things like
- 3 that and I.
- 4 UNIDENTIFIED VOICE: It's difficult to cut
- 5 scores because we asked them to do it.
- 6 UNIDENTIFIED VOICE: Well we -- yeah I mean
- 7 we -- we always set cut scores and that gets back to
- 8 fortunately Ms. Koski is not here so she won't be having a
- 9 heart attack but coz I know she doesn't like this discussion
- 10 particularly well but it's a discussion that I'd like to go
- 11 back and have a little bit about cut scores versus uses of
- 12 other types of scoring methods. So I think these -- these
- 13 are things that are embedded in this plan that there has
- 14 been controversy about and I think the -- the final results
- 15 are somewhat unsettled in terms of well, how this Board
- 16 actually feels about it. I just want a chance to litigate
- 17 those at some length.
- 18 UNIDENTIFIED VOICE: I totally appreciate
- 19 your honesty.
- 20 UNIDENTIFIED VOICE: Yeah, I wanna have a
- 21 chance to re -- revisit some of those issues and I -- and I
- 22 don't think we should I don't know on how much more things
- 23 will change with a new administration they might change a
- 24 lot. I don't wanna close any of those doors. So there's
- 25 sections of this.



- 1 UNIDENTIFIED VOICE: My understanding is
- 2 we're not closing any doors.
- 3 UNIDENTIFIED VOICE: We get to vote on it
- 4 before we know what's in it?
- 5 UNIDENTIFIED VOICE: Well, I think we -- I
- 6 think we kind of know what's in it. It's not bad.
- 7 UNIDENTIFIED VOICE: We've done our best to
- 8 let you know.
- 9 UNIDENTIFIED VOICE: Yeah. The question is
- 10 do we like what's in it.
- 11 UNIDENTIFIED VOICE: Yeah.
- 12 UNIDENTIFIED VOICE: That's the.
- 13 UNIDENTIFIED VOICE: And we want you to like
- 14 what's in it.
- 15 UNIDENTIFIED VOICE: Yeah. I know.
- 16 UNIDENTIFIED VOICE: I was trying to be
- 17 polite. Obviously I was.
- 18 UNIDENTIFIED VOICE: We're hungry.
- 19 UNIDENTIFIED VOICE: But if you keep, if you
- 20 keep pushing in that direction you're going to exceed your
- 21 2100 hours so. Sorry I think I'm ready to move on and --
- 22 and deal with things later and if this is gonna be on the
- 23 agenda at the April meetings we're gonna need a couple of
- 24 hours at least.



25

had to put into it.

UNIDENTIFIED VOICE: So we have some choices, 1 2 we could have a three day meeting in April. UNIDENTIFIED VOICE: We would need to. 3 UNIDENTIFIED VOICE: We can have another 4 meeting before April and just have this be the talk. 5 6 UNIDENTIFIED VOICE: Collins. Oh your 7 enthusiasm is killing me. UNIDENTIFIED VOICE: If there just, excuse 8 me, if there were it would -- it would be helpful so if --9 10 if we had a sort of a special session so that we would have 11 an opportunity to take the direction from this special session and incorporate it into the revised draft of the --12 13 the plan prior to the April meeting. 14 UNIDENTIFIED VOICE: Can I make a suggestion. UNIDENTIFIED VOICE: Sir. 15 16 UNIDENTIFIED VOICE: I do have one I --17 specific idea that we could -- we could lay this over until the conclusion of the two hearings on tomorrow. 18 19 UNIDENTIFIED VOICE: Tomorrow. 20 UNIDENTIFIED VOICE: I have looked at those, 21 both those issues and I'm not convinced we're gonna take the amount of time allotted and we may have an hour or two extra 22 at the conclusion tomorrow because if we don't then we would 23 have to vote on this at that time with whatever time we've 24



- 1 UNIDENTIFIED VOICE: Okay so we're not voting 2 this month. 3 UNIDENTIFIED VOICE: Yeah we have to vote to allow you submit it conditionally, correct Mr. Chapman. 4 5 UNIDENTIFIED VOICE: Not until April. 6 UNIDENTIFIED VOICE: Got till April. UNIDENTIFIED VOICE: So this is for 7 information and we're trying to -- to get direction. 9 UNIDENTIFIED VOICE: We're gonna submit it on April 3rd. 10 UNIDENTIFIED VOICE: Yeah and so that -- that 11 -- that was the lack of alignment to which I referred 12 13 earlier where. UNIDENTIFIED VOICE: Yeah I remember that. 14 UNIDENTIFIED VOICE: They -- they create 15 16 their -- their deadline their window is April 3rd, you guys 17 meet on the 13th. So we would be submitting the plan with 18 the assurances and if after April meeting you decide that you would like us to not submit or submit something else 19 then we would withdraw it from consideration at that time 20 and they won't have done anything with it between the third 21
- UNIDENTIFIED VOICE: So you need the deadline
- 24 but then.

22

and the 13th.



- 1 UNIDENTIFIED VOICE: We -- we reserve our
- 2 place in line.
- 3 UNIDENTIFIED VOICE: We also need feedback
- 4 from the Governor's Office (inaudible).
- 5 UNIDENTIFIED VOICE: By the third.
- 6 UNIDENTIFIED VOICE: By I think by when you
- 7 said by the 27th or something like that there.
- 8 UNIDENTIFIED VOICE: Yeah we were hoping to
- 9 get feedback from him earlier than that and we did we've
- 10 been working with them all along we don't have any
- 11 indications that there are strong differences.
- 12 UNIDENTIFIED VOICE: We have.
- 13 UNIDENTIFIED VOICE: Tried putting it laying
- 14 it over until the conclusion of the...
- 15 UNIDENTIFIED VOICE: I do think I do think
- 16 given the time that we should take a pause here and try to
- 17 address some of these tomorrow to -- if we have time to get
- 18 through this and if not we -- we need to have a discussion
- 19 about how we move forward and whether staff can submit it on
- 20 April 3rd or not. How extensive would be the changes that
- 21 we might be recommending. Are you all fine with that?
- 22 Super. We're gonna I believe go into executive session.
- 23 UNIDENTIFIED VOICE: Okay, so just we'll just
- 24 close down now and then just be ready willing and able to
- 25 talk about it tomorrow.



- 1 UNIDENTIFIED VOICE: Sorry I'm practically
- 2 ignoring you.
- 3 UNIDENTIFIED VOICE: Okay.
- 4 UNIDENTIFIED VOICE: And I know you plan to
- 5 be here tomorrow to help us with this. Thank you so much
- 6 Staff.
- 7 UNIDENTIFIED VOICE: Thank you.
- 8 UNIDENTIFIED VOICE: Yes. Of course. you
- 9 have a great -- great lunch.
- 10 MS. CORDIAL: Madam Chair. Madam Chair.
- 11 Madam Chair. Would you like me to read us into -- into an
- 12 executive session?
- 13 UNIDENTIFIED VOICE: I'm so sorry. Yes,
- 14 please.
- 15 MS. CORDIAL: An executive session has been
- 16 noticed for today's State Board meeting in conformance with
- 17 24-6-402 CRS to receive legal advice on specific legal
- 18 questions pursuant to 24-6-402(3)(a)(II) CRS in matters
- 19 required to be kept confidential by Federal Law or rules or
- 20 State statutes pursuant to 24-6-402(3)(a)(III) CRS.
- 21 MADAM CHAIR: Do I have a motion? Mr. Durham move, do
- 22 I have a second? Thank you. Any opposed? The Board will
- 23 now convene an executive session.
- 24 (Meeting adjourned)



25

Т	CERTIFICATE
2	I, Kimberly C. McCright, Certified Vendor and
3	Notary, do hereby certify that the above-mentioned matter
4	occurred as hereinbefore set out.
5	I FURTHER CERTIFY THAT the proceedings of such
6	were reported by me or under my supervision, later reduced
7	to typewritten form under my supervision and control and
8	that the foregoing pages are a full, true and correct
9	transcription of the original notes.
10	IN WITNESS WHEREOF, I have hereunto set my hand
11	and seal this 25th day of October, 2018.
12	
13	/s/ Kimberly C. McCright
14	Kimberly C. McCright
15	Certified Vendor and Notary Public
16	
17	Verbatim Reporting & Transcription, LLC
18	1322 Space Park Drive, Suite C165
19	Houston, Texas 77058
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