# CDE District Level Conditions for Dramatic Improvement District Diagnostic Review Rubric

This rubric outlines the detailed policies, practices and behaviors that map to different rating levels for each indicator on the rubric.

#### **Culture of Performance**

Indicator	Developing	Proficient	Exemplary (Proficient +)
1.1 District Led High Expectations	Performance expectations conveyed by the superintendent are unclear or inconsistent. While some leaders are able to articulate the district vision for student success, the path or strategy for success is not consistently defined. The district may have identified priorities, however a clear link to a cohesive theory of action does not exist or is not widely understood.	The superintendent plays a critical role in conveying messages of high expectations for student performance as well as clarifying district priorities and collaboratively established nonnegotiable academic and instructional goals. Leaders at all levels can articulate the vision for student success. The district has an articulated strategy that includes the vision, theory of action, nonnegotiable goals, priorities and key actions. The district strategy specifically addresses interventions and supports that are tailored to priority schools and grounded in research.	Communications from the district consistently refer back to the strategic plan and address progress towards the goals, priorities and actions identified in that plan. The district proactively looks to improve and refine its priorities based on emerging performance data within and outside the district.
1.2 District Leaders' Accountability	While district leadership may articulate the goals of the district, personal and/or departmental roles in reaching district goals remains unclear. The district lacks systems to hold leaders accountable for contributing to the accomplishment of identified goals. Clear systems for ongoing progress monitoring of goals and reporting of progress to the Board and community are lacking.	Accountability for results begins at the top, with the superintendent and other central office leaders explicitly signaling a willingness to be held accountable to district goals. The district leaders publicly report out progress toward school improvement and academic goals during addresses to the Board and the community.	District leaders lead open and frank dialogues regarding both successes and setbacks in pursuing the district strategy as part of reflective practice and the culture of accountability.
1.3 School	While school leaders may articulate	District leaders create and extend a	School leaders embrace opportunities to

Leaders' Accountability	components of the shared goals of the district, it is not clear how school leaders are held accountable to	culture of heightened accountability for the achievement of non-negotiable academic and instructional goals,	reinforce public accountability through rituals and visual reminders of the shared goals and the progress towards those goals.
	meeting these goals.	ensuring that school leaders and teachers are accountable to non-negotiable academic and instructional goals.	
1.4 Strategic Resource Allocation	The district may prioritize funding to specific schools in need, and/or use some aspects of performance data to guide investments, but there is not a systematic way to compare different initiatives' alignment to goals as part of the budget and resource allocation process.	The district leverages funds across multiple funding streams in alignment with district and strategy. Data-driven progress monitoring towards nonnegotiable academic goals informs and shapes key financial decisions throughout the district system. When resources are constrained, the district may cut back or drop initiatives that do not measurably contribute towards achieving the nonnegotiable academic goals.	The district actively evaluates concepts like return on investment as part of the budget process. Programs that yield greater improvements in student outcomes are prioritized.
1.5 Systems for Continuous Improvement	While the district utilizes the state mandated processes to use data to inform improvement planning, there is not a systematic approach to identifying and monitoring strategies that drive academic improvement. While the district may introduce new strategies for improvement, the expected outcomes for these strategies are not necessarily identified at the outset.	The district establishes and sustains a focus on continuously improving student achievement through timely and continuous use of data. Data is regularly used to assess progress against school improvement plans. Data is used to evaluate implementation of high leverage improvement strategies. The district has the capacity and the willingness to identify and address the root causes of persistently low performance regardless of the finding.	The district models a data inquiry cycle for all functions (not just academics) so that all teams use of feedback and progress data to improve services to schools.
1.6 Publicizing Progress	While the district may communicate some information about the progress and success of programs, there is not a consistent internal or external approach and system for celebrating success. Staff may not feel that recognition systems are meaningful to their job motivation.	The district has an intentional system to recognize and celebrate progress at the school and district level towards the achievement of non-negotiable academic and instructional goals. Ongoing recognition and celebration of progress toward the achievement of non-negotiable academic and instructional goals serve to energize people for future efforts.	The community actively engages with the district in celebrating progress towards achievement of goals.

#### **Academic Systems**

Indicator	Developing	Proficient	Exemplary (Proficient +)
2.1	The district may provide some	The district provides access to curricular	The district regularly gathers feedback
Comprehensive	curricular resources and/or	resources and common assessments that	from teachers and school leaders as to the
and Aligned	assessments that are aligned to the	are aligned to the Colorado Academic	efficacy of the curricular resources and
Curriculum	Colorado Academic Standards, but	Standards. Specific resources are	uses this feedback to guide decision-
	they are not yet available in all core	provided to serve the needs of English	making about investment in new
	subjects across all grade levels	Language Learners. District leaders work	resources.
	and/or translated where	to ensure that schools align instruction to	
	appropriate for English Language	the written and tested curricula. The	
	Learners.	curricular and assessment systems	
		provide the foundation for effective	
		instructional practice and are used	
		regularly to monitor student	
		performance and progress towards non-	
		negotiable district goals.	
2.2 Curricular	The district does not yet provide	For schools with a higher concentration	The district regularly evaluates
Interventions at	targeted, differentiated curricular	of students not yet at proficiency, the	supplemental curricular resources to
<b>Priority Schools</b>	resources to priority schools and/or	district provides proven curricular	determine how effective they are at
	the resources provided do not fully	resources and materials to support	accelerating student achievement and
	support teachers in personalizing	teachers in differentiating instruction	supporting teachers in differentiating
	instruction.	and catching students up with their	instruction.
		peers. Curricular resources may employ	
		technology to ensure that content is	
		customized for each student.	
2.3 Defined	While the district may publish an	The district articulates a common district	The common instructional framework is
Instructional	instructional framework that	framework for instruction that is tightly	regularly revised and improved based on
Framework	addresses some expected teacher	coupled with district academic and	feedback from teachers, leaders and other
	and principal behaviors, the	instructional goals and includes a	instructional experts as well as emerging
	framework does not fully align to	common instructional language. The	research and recent publications.
	the district goals and/or does not	common instructional framework is a	
	yet identify and recognize high-	core component of the system to provide	
	yield strategies that are most	coaching and feedback to school leaders	

	effective with diverse students.	and teachers. The framework ensures that teachers demonstrate intentional planning for instruction and use researched high-yield strategies that match the needs of a diverse group of students.	
2.4 Assessment Strategy and Implementation	The district may use assessments linked to curricular resources and/or individual schools may administer teacher-created interim assessments, but there is not a common interim assessment that can measure student growth against Colorado Academic Standards. Teachers may use formative assessment data, but there is not a systematic approach to ensuring that teacher teams have time set aside to analyze data in teams and individually.	Rigorous, high-quality interim assessments are selected or created and (1) align to the district's instructional sequence of clearly defined grade level and content expectations; (2) are administered 3-6 times per year; (3) provide a transparent starting point for teachers (i.e. teachers have access to the assessments at the beginning of each cycle and use the assessments to define the road map for teaching); (4) are aligned to state tests and college readiness; (5) are analyzed by teacher teams at each site at the question level with "tests in hand"; (7) are prioritized within the district calendar; and (8) are used by teachers to make decisions about individual and small group interventions.	Students own their own progress and can consistently articulate where they are based on interim data and where they need to go.
2.5 Data Systems and Use of Data	Individual schools and/or classrooms maintain grades and other academic data electronically, but there is not a district-wide resource to store and analyze data. While data review may occur, the district has not consistently implemented each step of the data inquiry cycle across all schools.	The district has a data warehouse or other infrastructure tools that provide all educators with user friendly, timely access to student performance data in a variety of clear reporting formats. The district leads a data review cycle that includes predicting whether or not academic goals will be met and then tracking progress based on interim measures, making course corrections where appropriate to drive toward achievement goals.	Students and parents have access to the student performance data that teachers are using to monitor progress.
2.6 Multi-tiered System of	While there may be specific training and professional	The common instructional framework explicitly recognizes the need for	The district consistently disaggregates academic progress data for students with

Supports	development regarding the	differentiated supports for students not	disabilities and measures progress towards
	MTSS/RTI process, the specific	making progress and articulates high	specific goals to ensure equitable
	instructional strategies are not fully	yield instructional strategies to	outcomes for all kids.
	reflected in the instructional	differentiate Tier I instruction. The	
	framework and/or there are not	district provides an exemplary MTSS/RTI	
	specific curricular resources and	process with clear criteria and protocols.	
	wrap-around services to support	The district provides specific curricular	
	adequate differentiation.	resources and professional development	
		for educators to implement the	
		MTSS/RTI process for both academics	
		and social emotional supports.	

### **Talent Management**

Indicator	Developing	Proficient	Exemplary (Proficient +)
3.1 Talent Strategy	While the district has several of these human capital pieces in place, there is not yet a comprehensive strategy regarding that fully aligns skills and experience in new hires to the academic goals of the district. Position descriptions may not address questions of fit with values like accountability and a culture of performance.	The district implements a comprehensive approach and long-term plan for recruiting, evaluating, and retaining high-quality teachers, principals, and central administrators with skills that align to district academic and instructional goals. Position descriptions for instructional roles include explicit skills and experience that align to the academic and instructional goals of the district. Position descriptions for all roles include required skills and experience as well as fit with the district's vision for student	The district sustains partnerships with local universities or third party organizations that implement intentional feeder programs into the district's talent pool and that align study, practice and mentoring to best practices in the classroom.
3.2 Human Resources as Partner	Human resources supports schools with their efforts but does not yet have procedures to collect satisfaction feedback and/or strategically deploy talent within the HR department specifically to these efforts.	success and culture of shared accountability.  The district human resources department is primarily defined as a service provider for schools with a secondary focus on serving central administration and other parts of the district. Procedures are in place to assess school and departmental satisfaction with centrally provided human resources. District strategy includes an investment in the capacity of the human resources department	The district is continuously refining its approach to talent management based on analytical data concerning how new teachers perform in the classroom and satisfaction survey data from schools.

3.3 Prioritizing Hiring in Schools of Greatest Need	The district provides support around hiring and assists schools in screening talent, but does not yet have procedures in place to prioritize this work for the lowest performing schools. The budget process for schools that are lowest performing may not support accelerated hiring.  The district seeks leaders for its	to partner with priority schools to make critical staffing decisions and support the schools in meeting district academic and instructional goals.  The district implements a system for prioritized hiring for its lowest performing schools. Specific strategies such as initiating the hiring process earlier and compressing the hiring timeline to give offers sooner are employed to ensure that teachers with critical competencies are recruited and hired before they seek employment elsewhere. Where necessary, budget timelines are adjusted to ensure that the lowest performing schools can accelerate their hiring processes.  The district's strategic plan articulates the	The district strategically places its highest performing school leaders and teachers in schools with the greatest need to accelerate student achievement.  The district has a leadership pipeline
Prioritizing Turnaround Leadership	turnaround schools who have experience leading school improvement efforts, but may not articulate the researchbased competencies that are necessary in a turnaround context. The district has referral sources or programs in place to find high quality principals, but does not yet analyze different pipeline programs to evaluate their effectiveness.	school leadership competencies that are necessary for successful school turnaround, including driving for results, influencing inside and outside the organization, problem solving, and showing the confidence to lead. The turnaround leadership competencies directly inform the recruitment, selection, coaching, and evaluation of principals in turnaround schools as well as central staff engaged in supporting turnaround networks or schools. The district uses data to identify its strongest principal pipelines and has a coordinated effort to attract principals from the strongest proven pipelines.	approach that extends several years into the future such that potential turnaround leaders are identified and supported in their leadership development two or more years before assuming the principal role.
3.5 Talent Management Flexibility	The district is aware of the human resources flexibilities that school may seek under provisions of state statute, but there are not procedural guidelines available to support priority schools in obtaining these flexibilities.	High priority schools and networks are able to establish greater flexibility and authority over hiring, placement, and non-renewal of teachers and school leaders based on performance and best fit. Changes are made to the negotiated agreement that allow leaders of priority schools greater control over hiring, placement and retention or non-	The district has embedded a framework for human resources flexibility into its overall strategic plan.

		renewal of staff.	
3.6 Teacher Leadership	Components of HR practices support the district in honoring and remunerating teachers with proven results, but there is not yet a clear strategic approach to developing career pathways for these individuals.	District strategy includes key actions to develop career pathways for teachers with demonstrated capacity and proven results.	Differentiated pathways are provided that give teachers flexible access to leadership roles, opportunities for growth and increased responsibility, as well as monetary and non-monetary incentives.
3.7 Principal Professional Development	While principals have access to professional development, it does not fully align to their needs in regards to accomplishing district goals. Principals are regularly evaluated by their supervisors, but the protocols regarding regular coaching do not directly tie to improving principals' capacity to coach and support teachers.	The district implements a clear plan to actively build the knowledge, skills, and competencies of principals as they relate to the accomplishment of district goals.  Principal supervisors provide regular, meaningful, clear and timely feedback aligned with principal performance goals and articulated leadership frameworks.	Principals own their own professional development and are empowered to seek development opportunities both within and outside the district. Principals consistently rate the coaching and feedback that they receive as highly relevant to their instructional leadership practice.
3.8 Instructional Professional Development	While the district provides teacher professional development that is timely and consistent, the content and delivery mechanisms for teacher PD do not yet flex and adapt based on the specific student achievement data of the district. While the district may collect qualitative feedback from teachers about their PD, there is not yet a systematic approach to evaluating how professional development is directly impacting instructional behaviors and practice.	The district routinely provides differentiated professional development for teachers that is tightly coupled with district non-negotiable academic and instructional goals, student achievement data, and teacher observations and evaluations. High-quality professional learning opportunities are designed to promote effective implementation of the common instructional framework. The district routinely evaluates and refines professional development practices to ensure that content learned is being implemented with fidelity and is effective in helping students reach high levels of achievement.	Teachers have access to differentiated professional development pathways that directly align to the established career pathways.
3.9 Central Administrator Professional	Central administrative staff have access to professional learning through conferences	The district provides multiple types of ongoing professional development for all central administrative staff to ensure staff	The district has a clear competency-based model to develop, mentor and evaluate central administrative personnel and the

Development	and discipline-specific meetings,	are equipped with the fundamental skills	competency model explicitly articulates
	but there is not yet a system in	necessary for continuous improvement,	those competencies that are unique to
	place to build and support	change management, and strategic data	functioning in a central administrative and
	cross-functional skills like	reflection and analysis. Central	service-oriented role.
	continuous improvement,	administrative staff also have access to	
	change management and	periodic high quality professional	
	strategic data analysis.	development specific to their functional area	
		and expertise.	
3.10	The district has clear processes	At the district and school levels, performance	The district can evidence where their
Performance	in place to review and evaluate	incentives and performance based contracts	differentiated performance incentives have
Incentives	personnel in schools and central	are linked to the achievement of the goals	led to greater staff retention among their
	admin, but there is not yet a	outlined in the strategic plan regardless of	highest performing staff.
	system to fully reward and	whether the focus of individual work is at the	
	incentivize high performance	classroom level. The system gives rewards	
	among all personnel.	(monetary and prestige) to schools and	
		teachers who achieve high improvement in	
		student outcomes against targets.	

# **Differentiated Support and Accountability for Low-Performing Schools**

Indicator	Developing	Proficient	Exemplary (Proficient +)
4.1 Prioritized	The district analyzes school	Data is used to identify schools that will	The district has developed specific systems to
Central Office	level performance data and	receive targeted, supplemental and	ensure that partner-type supports are
Support	provides some degree of	prioritized support. In turn, prioritized	differentiated for priority schools and that these
	enhanced monitoring for its	schools are held accountable for	schools make accelerated progress towards non-
	lower performing schools.	accomplishing agreed upon academic and	negotiable academic goals.
		instructional goals.	
4.2 Prioritized	The district may obtain	District strategy includes strategic	Schools in turnaround have greater flexibility with
<b>Funding for</b>	specific grant funds or	resource allocation that reflects the	their budget.
Turnaround	supplemental dollars to	intensity of individual school-level	
	support turnaround	turnaround efforts. Budgets are aligned	
	initiatives, but there is not	to the non-negotiable academic and	
	yet a consistent and	instructional goals.	
	sustainable prioritization of		
	resource allocation to		
	support turnaround efforts.		
4.3 School	The district acknowledges	By pursuing changes to formal policy and	The district has extended its framework for school

Empowerment	that schools in turnaround need to approach their work differently, but has not yet developed a clear articulation of the connection between research-based turnaround strategies and necessary changes to decision-making structures and/or policies.	standard operating procedures where appropriate, the district effectively empowers schools to implement their turnaround strategies while balancing centralized and decentralized decision making.	empowerment to articulate the additional flexibilities that schools may earn through demonstrated performance and capacity.
4.4 Central Leadership of School Turnaround	The district provides coaching, support and evaluation to turnaround leaders and schools through its existing school supervision and support structures.	As part of prioritizing resources to the schools of greatest need, the district designates a leader to provide support and oversight to the turnaround schools in the district. The leader may be supported by other team members with specific turnaround experience. The leader is given adequate authority and accountability, and reports regularly to the superintendent on the progress of schools toward meeting district level academic and instructional goals. Turnaround schools are linked through a network or similar structure to access beneficial resources and professional development.	The turnaround network of schools connects with similar networks from other districts to explore new best practices and create opportunities for peer learning.
4.5 Prioritized Performance Management	Priority schools participate in performance management processes like the unified improvement plan and other related processes, similar to schools that are not identified as priority.	In addition to intensified levels of central support, priority schools receive more frequent and outcomes-based performance management from central leadership to ensure district academic and instructional goals are met. Leading indicators are reviewed regularly alongside implementation data in order to ensure key initiatives are on track to produce dramatically improved student outcomes.	Grounded in proven practice, the district customizes qualitative rubrics and frameworks for the unique conditions of school turnaround and uses these customized tools to guide school visits and walk throughs at priority schools.

## **Board and Community Relationships**

Indicator	Developing	Proficient	Exemplary (Proficient +)
5.1 Family	The district has dedicated staff to	District strategy includes specific	The district establishes community forums to
and	perform outreach to parents and	expectations for schools around creating	examine issues relevant to turnaround efforts
Community	community members, but there is	and sustaining a welcoming environment	to inform thought processes.
Engagement	not a clear set of expectations for	for families, evaluated through regular	
	the schools around community	parent satisfaction surveys. The district	
	engagement. The district may	facilitates connections and partnerships	
	conduct a parent satisfaction	with community organizations to support	
	survey, but the survey results	student growth and development. A	
	might not appear in the targeted	culturally and linguistically appropriate	
	goals for the district. The	communication strategy supports engaged	
	communication strategy for the	communication and conversation with all	
	district might not provide multiple	stakeholders.	
	modes of engagement to		
	accommodate linguistic and		
	cultural differences.		
5.2	The district shares information	The district engages community	Survey data demonstrates that strong
Stakeholder	about its school improvement	stakeholders to influence and support the	majority of parents and community members
Voice in	efforts through a website or other	school improvement efforts throughout	feel that they are empowered to have a voice
District	mechanism, but may not actively	the district. The district consults with	in the vision and direction of their schools.
Strategy	engage the public in shaping and	representatives of stakeholder groups,	
	creating improvement plans. The	including administrators, teachers,	
	district may conduct meetings	students, parents, and business and	
	with community members to	community members in developing and	
	discuss potential changes in	reviewing district strategy. The district	
	programs or priority schools, but	uses data to serve as the foundation for	
	the conversation is not firmly	conversations with the community about	
	rooted in academic performance	school improvement, performance	
	data and/or a comparison of the	expectations, and the need for change in	
	school's results to non-negotiable	priority schools. District and school	
	academic goals.	leaders work collaboratively with the	
		community to establish goals that will	
		reflect high expectations for all students in	
E 2 Board	M/bile the board result over a set of	the district.	The heard can point to strategies that have
5.3 Board	While the board may have a set of	The board adopts collaboratively set non-	The board can point to strategies that have
Adopted	goals for the district, they may not	negotiable academic and instructional	been added, subtracted or modified based on

Goals	have been the result of a	goals that function as milestones toward	periodic review of progress data and a clear
	collaborative community dialogue.	achievement of the shared vision of	evaluation of the effectiveness of these
	It is not fully clear to all	success and are reflected in district	strategies.
	stakeholders which key strategies	strategy. The board works to ensure	3.3.58.55.
	are going to advance schools and	alignment between agreed upon goals and	
	the district towards the identified	allocation of district resources.	
	goals. The board adopted budget		
	does not articulate how resources		
	align to the strategic vision for the		
	district.		
5.4 Unified	The board and superintendent	The board and superintendent present a	The vision for student success is supported
Vision	each express goals for the district,	unified vision for district and school	throughout district facilities with visual
	but they may not be the same	improvement with regard to district goals	reminders.
	vision and/or they may not	and philosophy, including an explicit belief	
	emphasize a consistent belief that	in the potential of students and schools.	
	all kids can achieve.		
5.5 Board	The board may depend on the	The board plays a key role in conveying the	The board uses multiple modes of
and	Superintendent to dialogue with	district vision and goals to the community,	communication to catalyze internal and
Community	community members.	and solicits input and feedback from the	external support for the district vision and
Interactions		community to refine the district plan.	policies.
5.6	The board may receive updates on	Throughout the progress monitoring	The board uses progress data to inform long
Monitoring	current initiatives, but may not	process, the board actively questions the	range planning and resource allocation.
of District	question district leaders about the	superintendent and district leadership to	
Progress	evidence basis for the initiatives	explain how current initiatives align to	
	and/or the measures of success	district strategy, as well as how leading	
	for the initiatives.	indicators of success support or call into	
		question the effective implementation of	
		district initiatives.	
5.7 Aligned	Thorough board policies exist but	The board ensures that policies are in place	The board has an established framework
<b>Board Policy</b>	may not fully align to the high	to support and complement the district	regarding which policies may be waived under
	leverage strategies or reflect a	strategy. The board revises policies that	which circumstances as schools seek specific
	focus on school improvement in	create barriers to meeting district goals.	flexibilities.
	priority schools		